

# Comprehensive Annual Financial Report



FOR FISCAL YEAR ENDED JUNE 30, 2017

# Isle of Wight County, Virginia

### Acknowledgments...

The preparation of this report has been accomplished by the efficient and dedicated services of the staff of the Department of Finance and various departments.

The following Finance employees were instrumental in the preparation of this report:

Julie BoswellKay McKeeVirginia BranchTeresa MorganWendy HuDonna ProffittNancy Mayo

It is also appropriate to thank the County Administrator, the assistant County Administrator, the Board of Supervisors, for making possible the excellent financial position of the County through their interest and support in planning and conducting the financial affairs of the County.

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March 30, 2018

Members of the Board of Supervisors and Citizens of the County of Isle of Wight, Virginia:

We are pleased to submit the Comprehensive Annual Financial Report (CAFR) of the County of Isle of Wight, Virginia for the fiscal year ended June 30, 2017. This report is intended to provide informative and relevant financial data for the residents of the County, Board of Supervisors, investors, creditors and any other interested readers.

Responsibility for the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the County's management. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds of the County. To provide a reasonable basis for making these representations, management of the County has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the County's financial statements in conformity with U. S. generally accepted accounting principles (GAAP). Because the cost of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. Further, as management we assert that all disclosures necessary to enable the reader to gain an understanding of the County's financial activities have been included in this financial report.

PBMares, LLP, a certified public accounting firm, audited the County's basic financial statements. The goal of the independent audit was to provide reasonable assurance that the basic financial statements of the County for the fiscal year ended June 30, 2017, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements and assessing the overall financial statement presentation. The independent auditors concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the County's basic financial statements for the fiscal year ended June 30, 2017, are fairly presented in conformity with GAAP with noted emphasis in the independent auditors report as presented in the first component of the financial section of this report. The independent audit of the financial statements of the County is part of a broader, federal

and state mandated "Single Audit" designed to meet the special needs of federal and state grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the government's internal controls and compliance with legal requirements, with additional emphasis on the administration of federal and state awards. This "Single Audit" information will be available in a separately issued report and will be available upon request from the Department of Budget & Finance.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The County's MD&A can be found immediately following the report of the independent auditors.

#### **Profile of the Government**

Isle of Wight County was formally established in 1634, although prior to 1637, the County was known as Warrosquoyacke. It is one of the oldest county governments in the United States of America and one of the original eight (8) shires by an order of King Charles I. Nestled on the shores of the James River in southeastern Virginia, Isle of Wight's residents enjoy its rural nature spread over 320 square miles coupled with the quaint atmosphere of two (2) incorporated Towns – Smithfield and Windsor.

Isle of Wight County has a rich history that pre-dates its formal establishment in 1634. The County provided fertile farmland and hunting opportunities for its Native American inhabitants prior to the first English settlement in 1619. It still provides an excellent quality of life for over 36,000 residents while balancing its rural history with a future focused on quality commercial and residential growth.

The County has a traditional form of government. The five members of the Board of Supervisors are elected from districts and serve staggered four-year terms. The Board of Supervisors is the policy-making and legislative authority for the County. They are also responsible for adopting an annual budget and appointing a County Administrator. The Administrator is responsible for implementing policies, managing daily operations, and appointing County employees. The County provides a wide array of services to citizens. Major programs include Public Safety, Health and Welfare, Parks and Recreation, and Community Development. The financial reporting for the County covers all of these major areas, as well as the County Public Schools.

The <u>Public Safety</u> programs of the County feature five fire stations and two rescue squads staffed by well-trained volunteers and a growing number of professional firefighters and EMS personnel with state of the art equipment and well-maintained facilities. Two of the five fire stations provide first response services for both fire and EMS calls.

The <u>Health and Welfare</u> services program for the County was vastly improved by acquiring a facility formerly utilized as a family medical practice to serve as the location for the Isle of Wight County Health Department. The property was offered to the County at half of its appraised value and after extensive renovations were completed, it serves the community well by allowing the Health Department to significantly expand its public health services.

<u>Parks and Recreation</u> programs are essential to the quality of life of County residents. The Isle of Wight County Fair has become one of the community's signature events. Held at Heritage Park, it provides great family entertainment and highlights the County's rural roots, attracting over 30,000 visitors annually from all over the Commonwealth of Virginia.

The County is also home to Windsor Castle Park located in the heart of downtown Smithfield. It is a 210-acre riverside park that features a woodland trail system, picnic and play areas, a dog park, kayak and canoe launch, scenic overlook and the Windsor Castle Historic Site. Windsor Castle Farm was originally part of a 1,450-acre parcel patented in 1637 by Arthur Smith and is situated on a knoll overlooking the Pagan River. The site preserves the rich historic heritage of the Castle, as well as providing a passive public park on the estate grounds.

<u>Community Development</u> continues to be an extremely important focus of the Board of Supervisors in that it provides an opportunity for the County to preserve its natural beauty while simultaneously promoting smart growth. The County's Comprehensive Land Use Plan is designed to encourage manageable residential and commercial growth in specific areas of the County while preserving farm land and forestry in an effort to maintain the County's rural character and natural beauty.

As part of its community-wide vision, the County has designated three strategic growth areas called Development Service Districts, or DSDs. The three DSDs are located around and close to the existing population centers of Carrollton, Windsor, and Camptown. The benefits of these strategic growth areas include:

- Existing and planned public water and sewer facilities.
- Ready access to the region's transportation network, including Route 17, Route 258, Route 460, and Route 58 as well as two rail lines, which provide direct connections to the Virginia Ports
- Proximity to the nearby population centers of Smithfield, Windsor, Franklin, Newport News, and Hampton as well as the rest of the Hampton Roads region.
- Planned, future growth opportunities including a mix of residential, commercial and industrial land uses.

Even with its historic low density land use pattern, the County has maintained a healthy population growth rate over the last thirty years. Since the 2000 US Census, the County has grown an average

of approximately 1.78% per year, which is higher than the State's average growth rate of 1.45% over the same time period as well as the national average growth rate of 1.2%. The Virginia Employment Commission (VEC) projects 38,828 persons by 2020, or a 10.1% increase over 2010. This represents an average annual growth rate of approximately 1% through 2040. This average growth rate is consistent with the average growth rate for the state as a whole. This slowing of average growth rate is attributed to the wider trend of a slowdown of birthrates and the general aging of the population.

Despite this relative sluggish growth rate compared to pre-2008 levels, the local economy is showing signs of gradual recovery based on positive growth in regional indicators such as real gross regional product, a continued reduction in the unemployment rate, increased retail sales, increased tourism revenue, an increase in housing sales and increasing port activity. Isle of Wight County provides a close example of the improvement in conditions in the housing market. The Smithfield Times recently reported that sales of existing homes are up 11 percent from last year, and building permits for single family homes were up 42 percent, according to the multiple listing service and the U.S. Census. In 2015, there were 478 houses sold in Isle of Wight and 532 in 2016. Building permits also increased from 121 in 2015 to 172 in 2016.

The County's **Public Schools** are operated by a legally distinct governing body and the County provides a significant portion of the funding for a school system recognized for excellence.

Isle of Wight County Schools implement research-based instructional strategies to provide rigorous and engaging learning experiences that ensure student success. The division educates more than 5,500 students in grades PreK-12 at nine schools: five elementary schools, two middle schools, and two high schools.

All nine schools earned full accreditation from the Virginia Department of Education. Isle of Wight County Schools met or exceeded the state pass rates in all core subjects. Division-wide, students increased overall pass rates in Science in every student subgroup. Isle of Wight County Schools earned an on-time graduation rate of nearly, 94 percent (93.8%) for the Class of 2017, according to data released by the Virginia Department of Education.

The County's Schools rank 33<sup>rd</sup> out of 132 school districts in Virginia according to SchoolDigger. The Isle of Wight County Schools continue to rise to the challenge of meeting increases in state and federal benchmarks, many of which are unfunded mandates. The division's success is attributed to the dedicated administrators, teachers, and staff. The division benefits from strong relationships between the community and the schools.

#### **Economic Overview**

Isle of Wight County is a community of choice for homeowners and businesses alike because of its rural aesthetics and affordable tax rates. Maintaining and improving the quality of life for residential and commercial residents requires a commitment to the long-term strategies for economic development. Those strategies include significant investment in the infrastructure to serve the County's Shirley T. Holland Intermodal Park.

Strategically located for port-related businesses, the 1,500-acre park provides affordable sites close to The Port of Virginia. Businesses in the park can easily access the Port using U.S. Route 460 or U.S. Route 58 or by rail on the adjacent Norfolk Southern Heartland Corridor.

The Park, part of Foreign Trade Zone #20, is a designated Enterprise Zone which offers state and local incentive programs for qualifying businesses that locate there. The Port of Virginia also offers the Economic and Infrastructure Development Zone Grant Program for Port users. The park is home to three national companies, including Cost Plus World Market, Safco Products Company and Keurig Green Mountain, which together employ over 850 people. The total private investment in the park since 2000 is over \$230 million, which resulted in annual direct tax revenues of over \$2.4 million in 2016.

Keurig Green Mountain, Inc. purchased a 330,000 square-foot spec building on a 64-acre parcel of land in Phase II of Shirley T. Holland Intermodal Park, where it houses coffee roasting, grinding, flavoring, and packaging operations for its single-serve portion packs for its Keurig® Single-Cup Brewing System. The facility has approximately 550 employees.

In 2015, Cost Plus World Market completed substantial upgrades to its 1.1 million-square-foot facility in Shirley T. Holland Intermodal Park including expansion of its climate-controlled chocolate room and the installation of a new sorting and racking system to improve operational efficiencies.

The County completed the design of a "permit-ready" site in 2017 to accommodate up to a 350,000-square-foot building in Shirley T. Holland Intermodal Park Phase II. The permit-ready site will allow clients to begin construction immediately, which makes the site more attractive to buyers because it reduces risks and project completion time.

In 2016, the County was awarded a state grant through the new Virginia Business Ready Sites Program to assist with an industrial site assessment for about 985 acres in Phase III of the park.

International Paper had been a mainstay in the County until its 2009 announcement to close its local plant; however, in 2011, the company announced its plan to reopen a portion of its operation to manufacture fluff paper creating \$90 million in capital investment and over 200 jobs.

In 2012, ST Tissue initiated plans to invest \$60 million and create 85 jobs to establish a recycled tissue plant. The company recycles waste paper into tissue for napkins and towels using a part of the International Paper mill property. In September 2016, Gov. Terry McAuliffe announced that ST Tissue LLC, would invest \$35 million to expand its manufacturing operation. The company will add a new tissue machine and hard-wound towel line that will increase existing capacity by more than 45,000 tons annually.

Virginia successfully competed against Wisconsin for the project, which will create 50 new jobs with an average salary of \$53,000.

In 2013, former employees of the International Paper mill formed Franklin Lumber, LLC, reopened the saw mill, investing over \$4.6 million to date and creating 66 new jobs. In December 2016, the owners of Franklin Lumber purchased the former ATC Panels facility. The company is using a portion of the facility to collect and package wood shavings from its operations for recycling into manufactured wood fuel pellets for residential and industrial end users. Economic Development staff is assisting the owners with marketing the remaining space for other wood-based manufacturing firms.

Isle of Wight County's first solar farm powered up in December 2016. Woodland Solar features 79,648 panels on more than 100 acres of farmland owned by the Oliver family. The \$44 million facility, located in Smithfield, is owned by Dominion Virginia Power and took about six months to build. The project created approximately 200 construction jobs. It is a 19-megawatt facility, and it will power roughly 4,700 homes. Tours of the facility are available to the public.

As the United States emerges from the *Great Recession*, there are signs of economic growth in the county's tax base. Isle of Wight County housing starts in 2016 were up significantly over 2015 with a 41% increase. Permits for new houses totaled 172 compared to 122 in 2015. Housing starts in 2016 exceeded the previous year permits in each quarter when compared to 2015 indicating a steady growth.

In addition to the increased housing starts, it is interesting to note that the value of homes built in FY17 was higher than the value of those built in FY16. Homes built in FY17 had an average value of \$294,000 compared to a value of \$263,000 in FY16. Since the rate tables did not change, this is an indication of larger homes and higher construction quality being built. The same is true of condos being constructed. In FY17, the average value of a condo constructed in Isle of Wight was \$176,000 compared to \$140,000 in FY16.

Economic growth is also being realized in the area of Machinery & Tools as manufacturers are reporting purchases of new equipment. Business equipment assessments are also increasing as businesses are investing in new equipment and new businesses are being established. Overall, Isle of Wight County is experiencing positive growth in its tax base.

#### Financial Guidelines

The County prepares an annual Operating Budget that balances revenues and expenditures within available resources to ensure the sustainability of day-to-day operations and essential services for its citizenry.

The County also prepares a Capital Improvement Plan (CIP) annually. The CIP serves as a planning tool for the efficient, effective and equitable distribution of public improvements throughout the County. The plan represents a balance between finite resources and an increasing number of competing priorities. The County develops a five-year CIP each year inclusive of the capital needs of the Public Schools. The Board of Supervisors approves the first year of the plan as the Capital Budget after legal advertising and public hearing requirements have been met.

The CIP also anticipates significant projects that are envisioned beyond the initial five-year period and identifies projects up to ten years out to allow for appropriate long-term planning and financial projections.

The CIP represents a fiscally responsible approach in its level of reliance on long-term financing for general County improvement projects. The CIP will utilize debt financing as a funding source only after it has been determined that the County can afford to service this debt and the associated operating expenses in subsequent years.

The <u>Debt Guidelines</u> adopted to meet the fiscal challenges of financing capital projects identified in the Capital Budget are as follows:

- The County's tax-supported debt service will not exceed 12 percent of general governmental expenditures. Tax-supported debt service shall include any debt service on general obligation bonds which are not self-supporting from a user fee revenue stream (i.e. water and sewer fee). A self-supporting revenue stream is defined as a revenue stream that provides coverage of all debt service obligations without general fund support. Any long-term financing lease obligations which may be subject to annual appropriation by the County will also be included in calculations of tax-supported debt service.
- The County's tax-supported debt will not exceed 4 percent of the assessed value of taxable real and personal property in the County.

#### **Major Initiatives and Accomplishments**

During the past year, the County was involved in a number of major projects. Highlights of these projects are discussed in the following paragraphs.

The County issued \$8 million in general obligation bonds for the purchase and construction of a new 800 MHz, E911 public radio communication system which will include the construction of 5 new public safety radio towers.

The Benn's Church intersection improvement project was completed in the County's northern Development Service District in the Summer of 2016. This \$5.7 million transportation project was a public/private partnership between Isle of Wight County, VDOT, and local development partners to address existing roadway deficiencies and provide infrastructure to incentivize future growth opportunities. The project included construction of new thru and turn lanes, new signals, and new stormwater facilities which are estimated to more than double the available capacity while providing an improved level of service at the intersection. The innovative quadrant intersection design has already been shown to noticeably reduce travel times.

The County began the development of its new comprehensive plan with an initial public engagement process that started in June 2017. The public input process included an online survey, 10 community meetings and establishing a project website at <a href="www.iwus.net/plan">www.iwus.net/plan</a>. Hard copies of the survey were also made available at kiosks located at key locations such as libraries, Smithfield Town Hall, and Windsor Town Hall along with the public meetings held throughout the County.

During this phase of public input, the County received over 754 survey responses and over 135 people attended the public meetings.

In addition to beginning the update of this important strategic planning document, the County also made several important amendments to increase the flexibility of its Zoning Ordinance, including reducing the regulatory criteria for signage, public safety radio towers, and pre-existing lots and structures within its Chesapeake Bay Preservation Areas. The County also expanded the number of uses permitted as home occupations in the County, such as gunsmiths and personal transportation services. The Virginia General Assembly drove other legislative changes to the County's ordinance, including easing of restrictions on nonconforming uses and setting stricter criteria for the acceptance of voluntary cash proffers. Throughout the next year, the County will continue to strive to identify ways to streamline the development review process and improve service levels to its residents and businesses

The County issued \$7.9 million in general obligation bonds for new construction and renovation projects at Smithfield and Windsor High Schools to provide for Career and Technical Education facilities at each high school in place of a contracted service that the School System had been paying for at the Pruden Center in Suffolk.

In August 2017, Moody's Investors Service Inc. and Fitch Ratings affirmed the County's excellent Aa2 and AA credit rating respectively with a stable outlook. S&P Global Ratings affirmed the County's credit rating of AA with a revised outlook to positive from stable.

#### Awards

In recognition of its Comprehensive Annual Financial Report (CAFR) for the year ending June 30, 2016, a Certificate of Achievement for Excellence in Financial Reporting was awarded to Isle of Wight County by the Government Finance Officers Association of the United States and Canada (GFOA). The Certificate of Achievement is the highest form of recognition in the area of governmental accounting and reporting, and its attainment represents a significant accomplishment by a government and its management.

The County also received the GFOA's Distinguished Budget Presentation Award for its budget for the Fiscal Year Beginning July 1, 2017.

#### Acknowledgement

We would like to express our appreciation to the County staff who contributed to the timely preparation of this report. We would also like to thank the members of the Board of Supervisors for their interest and support in planning and conducting the financial operations of the County in a responsible and professional manner.

Respectfully submitted,

Randy R. Keaton

**County Administrator** 

Wendy Hu

Director of Finance



#### Isle of Wight County, Virginia Officials June 30, 2017

## **Primary Government Officials**

#### BOARD OF SUPERVISORS

Rex W. Alphin, Chairman.Carrsville DistrictWilliam M. McCarty, Vice-Chairman.Newport DistrictRudolph Jefferson.Hardy DistrictRichard L. "Dick" Grice.Smithfield DistrictJoel C. Acree.Windsor District										
CONSTITUTIONAL OFFICERS										
Georgette C. Phillips										
ADMINISTRATIVE OFFICERS										
Randy R. Keaton										
School Board Officials										
SCHOOL BOARD										
Alvin Wilson, Chairman										
ADMINISTRATIVE OFFICERS										
Dr. James "Jim" Thornton										



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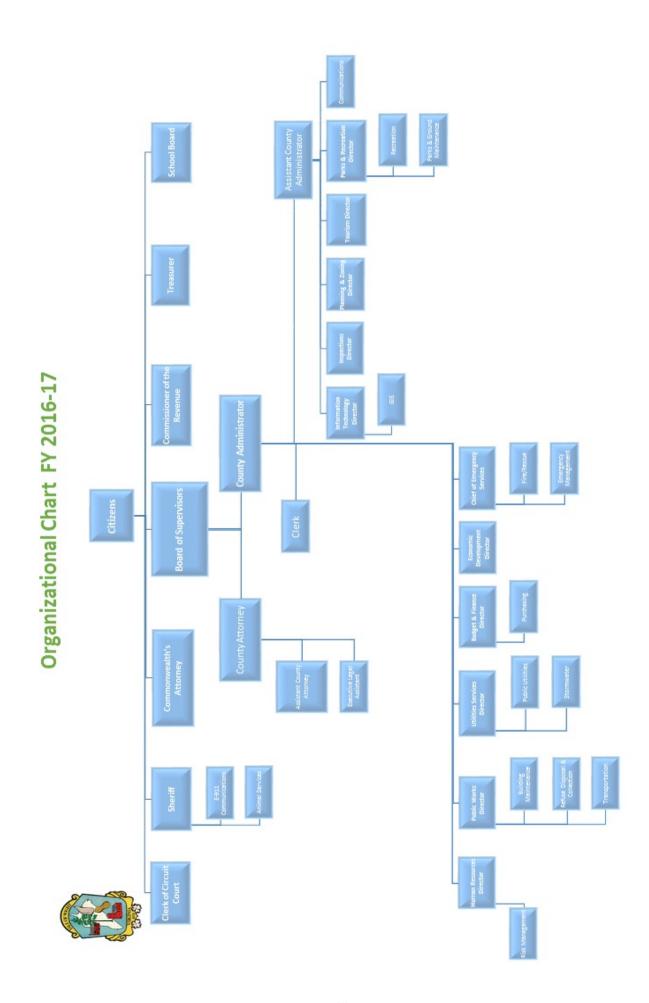
Presented to

# County of Isle of Wight Virginia

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2016

Executive Director/CEO







#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Members of the Board of Supervisors County of Isle of Wight, Virginia

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the County of Isle of Wight, Virginia (County), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities and Towns* issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards and specifications require we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County, as of June 30, 2017, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 13 to the financial statements, the County restated net position to adjust capital assets and accumulated depreciation to correct errors related to jointly owned assets. The School Board Component Unit restated net position to adjust capital assets and accumulated depreciation to correct errors related to jointly owned assets and to adjust other capital asset balances to agree to subsidiary ledgers. The Economic Development Authority Component Unit restated net position to record land held for resale not recorded in the prior year.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require the Management's Discussion and Analysis and the required supplementary information on pages 5-14 and 89-102, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards, as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financials. The accompanying schedules listed in the table of contents as introductory section, supplementary information, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Schedule of Expenditures of Federal Awards and supplementary information are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards and supplementary information are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections, as listed in the table of contents, have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 30, 2018 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

PBMores, 77P

Harrisonburg, Virginia March 30, 2018



# County of Isle of Wight, Virginia Management's Discussion & Analysis

This section of the County of Isle of Wight, Virginia's (County) annual financial report presents our discussion and analysis of the County's financial performance for the fiscal year ended June 30, 2017. Please read it in conjunction with the County's financial statements, which follow this section.

#### FINANCIAL HIGHLIGHTS

- The net position of the County, excluding the component units as of June 30, 2017 was \$3.8 million a 132.7% increase from the previous fiscal year. The beginning net position was restated due to an adjustment to the jointly owned capital assets. Please reference Note 13 for additional information. Of the total net position, \$23.1 million is restricted for capital projects, while \$9.7 million is unrestricted.
- The County's net position for the governmental activities was \$13.7 million, a 9100.8% increase from FY 2016. \$17.7 million of the governmental net position is restricted for capital projects and \$8.3 million remains unrestricted.
- The net position of business activities was a deficit of \$9.9 million resulting from a deficit in net investment in capital assets of \$16.6 million. Business activities has \$5.3 million net position restricted for capital assets and \$1.4 million unrestricted.
- The County's General Fund reported a net increase in fund balance of \$0.8 million, with a total fund balance of \$19.4 million. Of this amount, \$11.0 million is unassigned. The increase is due to the County's management of expenses and implementation of cost containment measures throughout the fiscal year.
- The County's long-term debt (bonds, loans and capital leases) at June 30, 2017 was \$163.0 milion, an increase of 7.9% due to the issuance of debt for County and School projects and a continued participation in the MasterLease Program for the purchase of vehicles and equipment.
- The County's tax rate on real estate did not increase from the prior year rate of \$0.85 per \$100 of assessed value. This is currently the lowest tax rate in the Hampton Roads area.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of three parts - *Management's Discussion and Analysis* (this section), the *basic financial statements*, and *required and other supplementary information*. The basic financial statements include two statements presenting different views of the County:

- The first two statements are *government-wide financial statements* that provide both *long-term* and *short-term* information about the County's overall financial status.
- The remaining statements are *fund financial statements* that focus on *individual parts* of the government, reporting the County's operations in more detail than the government-wide statements.
- The governmental funds statement tells how general government services were financed in the short-term as well as what remains for future spending.
- Proprietary fund statements offer short- and long-term financial information about the activities the government operates like businesses, such as public utilities.
- Fiduciary fund statements provide information about the financial relationships in which the County acts solely as a trustee or agent for the benefit of others, to whom the resources in question belong, such as Special Welfare.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of *required and other supplementary information* that further explains and supports the information in the financial statements.

Figure A-1 shows how the required parts of this annual report are arranged and related to one another.

#### Figure A-1, Required Components of the County's Annual Financial Report

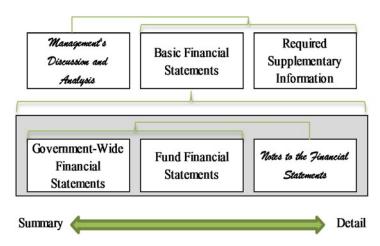


Figure A-2 summarizes the major features of the County's financial statements, including the portion of the County government they cover and the types of information they contain. The remainder of this overview section of management's discussion and analysis explains the structure and contents of each of the statements.

			pe of ements			
	Government-wide	Governmental Funds	<b>Proprietary Funds</b>	Fiduciary Funds		
Scope	Entire County's government (except fiduciary funds) and the County's component units	The activities of the County that are not proprietary or fiduciary	Activities the County operates similar to private businesses: public utilities.	Instances in which the County is the trustee or agent for someone else's resources: Special Welfare		
Required financial statements	Statement of net position Statement of activities	Statement of revenues, expenditures & changes in fund balances	Statement of net position  Statement of revenues, expenses and changes in fund net position  Statement of cash flows	Statement of fiduciary net position		
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus.	Accrual accounting and economic resources focus		
Type of asset/liability information	All assets and liabilities, both financial and capital, short- term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included	All assets and liabilities, both financial and capital, and short-term and long-term	All assets and liabilities, both short-term and long-term; the County's funds do not currently contain capital assets, although they can		
Type of inflow/outflow information	All revenues and expenses during the year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid	All revenues and expenses during the year, regardless o when cash is received or paid		

#### **Government-wide Statements**

The government-wide financial statements report information about the County using accounting methods similar to those used by private-sector companies. These statements provide both long-term and short-term information about the County's overall financial status. Government-wide financial reporting consists of two statements: the Statement of Net Position and the Statement of Activities. These statements include all assets, deferred outflows of resources, liabilities, and deferred inflows of resources using the accrual basis of accounting, which is similar to reporting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

The two government-wide statements report the County's net position and how they have changed. Net position, the difference between the County's assets, deferred outflows of resources, liabilities, and deferred inflows of resources is one way to measure the County's financial health or position.

- Over time, increases or decreases in the County's net position are an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the County, one needs to consider additional non-financial factors such as changes in the County's tax base.

The government-wide statements of the County include the following:

- Governmental activities Most of the County's basic services are reported here including general government, judicial administration, public safety, public works, education, health and welfare, parks and recreation and economic and community development. Property taxes, other local taxes, and state and federal grants finance most of these activities.
- **Business-type activities** The County's water, sewer and stormwater services are reported as business-type activities. These services are mostly supported by charges for services based on use.
- Component Units The County includes two separate legal entities in its report the Isle of Wight County School Board and the Industrial Development Authority of the County of Isle of Wight. While legally separate, the County is financially accountable and provides operating and capital funding to these component units.

#### **Fund Financial Statements**

The fund financial statements provide additional information about the County's most significant funds. These statements focus on the individual parts of the County government and groupings of related accounts that are used to maintain control over resources that have been segregated for specific purposes. Governments use fund accounting to ensure and demonstrate finance-related legal compliance. The fund financial statements are divided into three categories: governmental funds, proprietary funds and fiduciary funds. These financial statements are supplemented by accompanying Notes to the Financial Statements and Required Supplemental Information.

- Governmental funds Most of the County's basic services are included in governmental funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short- term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's services. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information on the subsequent page, which explains the relationship (or differences) between them.
- **Proprietary Funds** Services for which the County charges customers a fee are generally reported in proprietary funds. Proprietary funds, like the government-wide statements, provide both long and short-term financial information. The County's enterprise fund (one type of proprietary fund) is used to report the same functions presented as business-type activities in the government-wide financial statements, but the fund financial statements provide more detail and additional information, such as cash flows. The County's public utilities enterprise fund accounts for the operation of its water and sewer systems while the stormwater enterprise fund accounts for the operation of its stormwater system.

• **Fiduciary Funds** - The fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's services. The accounting used for fiduciary funds is similar to that of the proprietary funds. The County maintained Special Welfare and School Activity Agency Funds in fiscal year 2017.

#### FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE

Table A-1 summarizes the Statement of Net Position at June 30, 2017 and 2016.

Table A-1

		Government	tal A	Activities		Business - Ty	pe .	Activities		Totals					
		2017		2016		2017		2016		2017		2016			
Current and other assets	\$	62,251,917	\$	48,896,998	\$	13,961,387	\$	12,250,672	\$	76,213,304	\$	61,147,670			
Capital assets		87,424,459		89,137,637	*	14,027,060		14,221,413		101,451,519		103,359,050	*		
<b>Total assets</b>		149,676,376		138,034,635		27,988,447		26,472,085		177,664,823		164,506,720	_		
Deferred outflows															
of resources		5,847,098		4,575,420		2,432,458		2,688,968		8,279,556		7,264,388			
Current liabilities	\$	6,831,968	\$	8,011,063	\$	1,840,265	\$	1,848,832	\$	8,672,233	\$	9,859,895			
Long-term liabilities		133,152,103		119,231,631		38,414,728		38,902,356		171,566,831		158,133,987			
Total liabilities	_	139,984,071		127,242,694		40,254,993		40,751,188	_	180,239,064		167,993,882	_		
Deferred inflows															
of resources		1,818,253		15,218,629		95,602		50,348		1,913,855		15,268,977			
Net Investment in															
capital assets		(13,319,241)		(17,351,642)	*	(16,643,332)		(16,265,290)		(29,962,573)		(33,616,932)	*		
Restricted		18,689,154		5,467,291		5,320,770		5,522,985		24,009,924		10,990,276			
Unrestricted		8,314,662		12,033,083		1,392,872		(898,178)		9,707,534		11,134,905			
Total net position	\$	13,684,575	\$	148,732	* \$	(9,929,690)	\$	(11,640,483)	\$	3,754,885	\$	(11,491,751)	*		

<sup>\*</sup> Restated FY 16 balance

As described earlier, net position may serve over time as a useful indicator of a government's financial position. At the close of the fiscal year, the County's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by \$3.8 million, a 132.7% increase from the previous year due to an adjustment to jointly owned capital assets. Total assets increased by \$13.2 million, an 8.0% increase and total liabilities increased by \$12.3 million, a 7.3% increase when compared to June 30, 2016.

The largest portion of the County's net position at June 30, 2017 is restricted net position which increased by \$13.0 million, or a 118.5% increase when compared to the prior year. The unrestricted net position of the County in FY 2017 was \$9.7 million, which represents 258.5% of total net position.

#### **Governmental Activities**

Of the total net position of the County, \$13.7 million can be attributed to governmental activities. This is a \$13.5 million or 9100.8% increase from the prior year. The increase is mainly due to an allocation adjustment to jointly owned capital assets which is reflected as a restatement in the beginning net assets.

Liabilities of the governmental funds are \$140.0 million, up by \$12.8 million or a 10.0% increase from the prior year. This is due to the issuance of general obligation bonds in FY 2017.

#### **Business-Type Activities**

The Public Utilities and Stormwater Funds had a negative net position of \$9.9 million, which is \$1.7 million better than the prior year due to transfers from the County's general fund. The net position includes \$1.4 million which is unrestricted and \$5.3 million restricted for capital projects. A deficit of \$16.6 million in net investment in capital assets largely contributes to the negative net position.

Total liabilities decreased slightly by \$0.5 million to compared to FY 2016. This represents a 1.2% decrease over the prior year.

The following summarizes the County's changes in net position for the years ended June 30, 2017 and 2016:

Table A-2

I able A-2									m . 1				
=	Governmental Activities					Business-Ty	pe A		Totals				
_	2017		2017 2016			2017		2016	2017			2016	
Revenues													
Program revenues:													
Charges for services	\$	5,368,399	\$	\$ 2,786,734	\$	6,988,013	\$	6,009,332	\$	12,356,412	\$	8,796,066	
Operating grants and													
contribution		9,874,844		5,357,743		-		-		9,874,844		5,357,743	
Capital grants and													
contribution		2,827,555		3,059,806		-		2,469,514		2,827,555		5,529,320	
General Revenue:													
Taxes		70,744,959		64,073,472		-		-		70,744,959		64,073,472	
Others		1,427,624		1,852,691		44,586		18,397		1,472,210		1,871,088	
<b>Total Revenues</b>		90,243,381		77,130,446		7,032,599		8,497,243		97,275,980		85,627,689	
Expenses													
General government													
administration	\$	5,305,220	\$	6,596,750	\$	-	\$	-	\$	5,305,220	\$	6,596,750	
Judicial administration		1,711,476		1,358,364		-		-		1,711,476		1,358,364	
Public safety		15,820,681		13,206,973		-		-		15,820,681		13,206,973	
Public Works		5,029,762		9,279,614		-		-		5,029,762		9,279,614	
Health and welfare		4,232,228		3,832,773		-		-		4,232,228		3,832,773	
Education		28,709,110		28,279,608		_		_		28,709,110		28,279,608	
Parks, recreation and													
cultural		3,593,465		4,118,975		-		-		3,593,465		4,118,975	
Community development		2,259,598		3,457,268		-		-		2,259,598		3,457,268	
Interest on long-term													
debt		5,123,993		4,498,640		-		-		5,123,993		4,498,640	
Public utility		-		-		8,787,726		9,016,192		8,787,726		9,016,192	
Stormwater		-				1,456,085		820,320		1,456,085		820,320	
Total expenses		71,785,533		74,628,965		10,243,811		9,836,512		82,029,344		84,465,477	
Excess (deficiency)													
before transfers		18,457,848		2,501,481		(3,211,212)		(1,339,269)		15,246,636		1,162,212	
Transfers		(4,922,005)		(1,565,679)		4,922,005		1,565,679		-		_	
Change in net position		13,535,843		935,802		1,710,793		226,410		15,246,636		1,162,212	
Net position - beginning													
of year (restated)		148,732	*	(787,070)		(11,640,483)	-	(11,866,893)		(11,491,751)		(12,653,963)	
Net position - end of year	\$	13,684,575	\$	148,732	\$	(9,929,690)	\$	(11,640,483)	\$	3,754,885	\$	(11,491,751)	
· · · · · · · · · · · · · · · · · · ·									=				

<sup>\*</sup> Restated FY 16 balance

The total revenue of the County was \$97.3 million in the year ended June 30, 2017, which is \$11.6 million more than the prior year while the total expenditures of all programs and services was \$82.0 million which is \$2.8 million less than FY 2016. A more detailed explanation of the changes in both governmental and business-type activities is given below.

#### **Governmental Activities**

The County's total revenues for governmental activities were \$90.2 million, of which a significant portion, 78.4% comes from local taxes. Expenditures of all governmental programs and services was \$71.8 million. Charges for services for FY 2017 was \$5.4 million and increased by \$2.6 million. This was largely due to increased billings and collections of Emergency Services revenues over the budgeted amount. Revenues from operating grants increased \$4.5 million from the prior year due to a revenue reclassification in FY 2017. Capital grants and contributions fell overall by \$0.2 million or 7.6%. Tax revenues for the governmental funds increased by \$6.7 million or 10.4%.

Total expenses decreased by \$2.8 million, or a decrease of 3.8% from the year ended June 30 2016. The decrease can be attributed to General Government Administration \$(1.3 million), Community Development (\$1.2 million) and Public Works \$(4.2 million) offset by increases in Public Safety expenditures of \$2.6 million largely due to increased pension and capital cost. The reduction in General Government Administration expenditures was a result of unspent professional service fees. While the decrease in Community Development was due to \$1.2 million less in FY 2016 for Economic Development Incentive Grants. Qualifying businesses must adhere to strict rules in order to qualify for these incentives from the County. A decrease in Public Works was largely due to a reduction in tipping fees from the Southeastern Public Service Authority (SPSA) in FY 2017. The remaining net increase in expenses of \$1.3 million is comprised of Judicial Administration - \$0.4 million; Health & Welfare - \$0.4 million; Education - \$0.4 million; Parks, recreation & cultural - \$(0.5 million) and interest on long-term debt - \$0.6 million.

#### **Business-Type Activities**

Total revenues decreased by \$1.5 million, or 17.2% from the year ended June 30, 2016. Charges for services increased by \$1.0 million. Capital grants and contributions decreased by \$2.5 million from business-type activities. The Public Utilities Fund had an overall decrease in total revenue due to the prior year having substantially higher sewer and water connection fees as a result of the Benn's Grant development, while the Stormwater Fund revenue decreased by less than \$0.1 million or 3.6%.

Expenses for business-type activities had a slight increase of \$0.4 million or 4.1.0% over FY 2016. This is due to a \$0.2 million decrease in Public Utilities expenses and a \$0.6 million increase or 77.5% increase in Stormwater Fund expenses. Stormwater expenses were greater than last year primarily due to increased professional services.

#### **Governmental Activities**

Table A-3a presents the cost of each of the County's functions as well as each function's net cost (total cost less fees generated by the activities and intergovernmental aid).

Table A-3a

		Tot	al C	Cost of Service	es	Net Cost of Services						
		2017		2016	% Change	2017		2016		% Change		
Governmental Activities:												
General government												
administration	\$	5,305,220	\$	6,596,750	-19.6%	\$	(3,650,655)	\$	5,626,838	-164.9%		
Judicial administration		1,711,476		1,358,364	26.0%		1,007,429		780,718	29.0%		
Public safety		15,820,681		13,206,973	19.8%		11,613,382		9,594,498	21.0%		
Public works		5,029,762		9,279,614	-45.8%		4,373,093		6,679,833	-34.5%		
Health and welfare		4,232,228		3,832,773	10.4%		1,787,522		1,535,502	16.4%		
Education		28,709,110		28,279,608	1.5%		28,709,110		28,279,608	1.5%		
Parks, recreation and												
cultural		3,593,465		4,118,975	-12.8%		2,758,818		3,456,572	-20.2%		
Community development		2,259,598		3,457,268	-34.6%		1,992,043		2,972,473	-33.0%		
Interest on long-term debt		5,123,993		4,498,640	13.9%		5,123,993		4,498,640	13.9%		
<b>Total expenses</b>	\$	71,785,533	\$	74,628,965	-3.8%	\$	53,714,735	\$	63,424,682	-15.3%		

- The cost of all *governmental* activities this year was \$71.8 million, a 3.8% decrease from the previous year.
- Education continues to be one of the County's highest priorities and commitments representing 40.0% of total costs and 52.4% of General Fund expenditures.

#### **Business-type Activities**

Table A-3b

		То	tal C	ost of Service	es		Net Cost of Services					
	2017			2016	% Change	% Change		2016		% Change		
Business-type Activities:			-									
Public Utilities	\$	8,787,726	\$	9,016,192	-2.5%	\$	3,554,599	\$	2,518,512	41.1%		
Stormwater		1,456,085		820,320	77.5%		(298,801)		(1,160,846)	-74.3%		
Total expense	\$	10,243,811	\$	9,836,512	4.1%	\$	3,255,798	\$	1,357,666	139.8%		

Total revenues of the Public Utility Fund decreased by \$1.2 million or 19.0% over last year while expenses decreased by 2.5%. The higher revenues are mainly due to increased charges for service.

In FY 2017, the General Fund transferred \$4.9 million to support the operations of the Public Utilities fund which has been the practice in prior fiscal years. However, the operation of Public Utilities is expected to continue to grow and it is the intent of the County to establish a repayment schedule to the Governmental Funds for previous operating transfers.

Total revenues of the Stormwater Fund decreased by \$0.2 million or 11.4% while the expenses increased by \$0.6 million or 77.5% from the year ended June 30, 2016 due to increased contractual services. The increase in expenditures was due to increased professional services.

#### FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

The County uses fund accounting to maintain control over resources that have been segregated for specific purposes and to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds – The primary purpose of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. This information assists in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. At the end of the current fiscal year, the County's governmental funds reported combined ending fund balances of \$43.5 million, of which \$10.7 million or 24.5% is unassigned.

- General Fund. The General Fund is the chief operating fund of the County. At the end of the current fiscal year, the unassigned fund balance was \$11.0 million or 23.5% lower than FY 2016. This was primarily due to a \$2.5 million reclassification of the Purchase Agricultural Conservation Easement Program (PACE) from unassigned to committed fund balance for future debt service. As a measure of the General Fund's liquidity, it may be useful to compare unassigned fund balance to total current expenditures. At June 30, 2017, the unassigned fund balance represented approximately 20.0% of the total General Fund expenditures. For FY 2017, the general fund had a total fund balance of \$19.4 million, or 4.2% higher than the previous year. The committed fund balance was \$3.9 million of which \$1.6 million is for the Economic Development Investment Program and \$2.3 million is committed for the Purchase Agricultural Conservation Easement Program (PACE). The assigned fund balance was \$3.6 million. The remainder fund balance components are in the nonspendable and restricted categories and total \$0.9 million.
- Capital projects fund. The capital projects fund accounts for all construction projects of general public improvements, excluding capital projects related to business-type activities, which are accounted for in their respective fund. At the end of the current fiscal year, the fund balance was \$23.6 million, an increase of \$15.0 million or 173.8% over FY 2016. The increase is due to \$15.9 million in bond funds dedicated for the E911 Radio System project and Schools Career Technical Education (CTE) project. The restricted fund balance was \$17.7 million which is restricted for School and County capital projects.
- Non-Major Governmental Funds. The County accounts for other programs and services in different funds. These funds include the Department of Social Services, Children's Services Fund, E-911 Funds, Community Development Block Grant Funds, the County Fair, the Grants Fund and the Heritage Park Concert Fund. At June 30, 2017, the combined fund balances were \$0.5 million.

**Proprietary funds** – The County's proprietary funds consist of the Public Utilities and Stormwater Fund. More detailed information can be found in the government-wide financial statements.

The net position of the Public Utility Fund at the end of the current fiscal year was a deficit of \$14.1 million, of which a deficit of \$17.5 million is representative of net investment in capital assets and a deficit of \$1.9 million is unrestricted at June 30, 2017. Additionally, \$5.3 million is restricted net position and represents less than 3.5% decrease from the prior year. The total net position is slightly less than \$1.0 million better than the prior year which equates to 6.5%.

The net position of the Stormwater Fund for FY 2017 was \$4.2 million which is a \$0.7 million increase over the prior year. This increase was due to new construction of homes and apartment communities. Eagle Harbor development had eight new buildings in FY 2017 and Benn's Grant had 71 new homes. The net investment in capital assets for the Stormwater Fund at the end of the current fiscal year was \$0.9 million and the unrestricted net position was \$3.3 million.

#### **General Fund Budgetary Highlights**

The County's annual budget is prepared on an operating basis and includes estimated revenues and annual appropriations for operations. Actual general fund revenues (excluding other financing sources) were \$1.4 million less than the final budget primarily due to machinery and tool tax refunds. The difference between the original budget for FY 2017 and the final budget was \$3.9 million. This increase was partially due to rollovers from the prior year (\$3.2 million) and the transfer of unexpended funds from Economic Development to the machinery and tools budget line of \$0.3 million. Actual General Fund expenditures, excluding transfers between funds, interfund transfers and debt service costs, were \$1.1 million below the final budget due to unexpended budget in Economic Development incentives, County Attorney professional fees and other cost saving measures.

#### **Capital Assets**

At the end of fiscal year 2017, the County had invested \$101.5 million, net of accumulated depreciation, in a broad range of capital assets, including land, equipment, buildings, and vehicles. (See Table A-4.)

Annually, the Board of Supervisors adopts a five (5) year Capital Improvement Plan with a five (5) year horizon. The capital improvement plan begins with a review of requests from departments, agencies and other organizations by a sub-committee, comprised of three (3) members from the Planning Commission and two (2) members from the Board of Supervisors. The funding stream, consisting of operating revenues, reserves and bonded debt is also reviewed in connection with the requests. The proposed plan is then presented to the Planning Commission for discussion and review and subsequently presented to the Board of Supervisors for adoption. More detailed information on the county's capital assets are presented in Note 6 to the basic financial statements.

Table A-4

Governmental .	Activities		Business-Typ	e Activities	Total Primary Government			
2017	2016	_	2017	2016		2017	2016	
\$ 13,107,935 \$	13,303,370	9	463,013	\$ 228,840	\$	13,570,948 \$	13,532,210	
4,338,512	4,338,512		-	-		4,338,512	4,338,512	
4,542,834	3,088,979		1,872,401	1,545,982		6,415,235	4,634,961	
21,989,281	20,730,861		2,335,414	1,774,822		24,324,695	22,505,683	
11,536,626	12,750,485	*	11,645,449	11,760,322		23,182,075	24,510,807	
70,201,513	70,950,741	*	14,316,527	14,279,506		84,518,040	85,230,247	
5,198,185	5,716,022		930,554	930,987		6,128,739	6,647,009	
5,216,610	4,113,271		461,120	396,131		5,677,730	4,509,402	
92,152,934	93,530,519		27,353,650	27,366,946		119,506,584	120,897,465	
(26,717,756)	(25,123,743)	*	(15,662,004)	(14,920,355)		(42,379,760)	(40,044,098)	
\$ 87,424,459 \$	89,137,637	9	14,027,060	\$ 14,221,413	\$	101,451,519 \$	103,359,050	
\$	\$ 13,107,935 \$ 4,338,512 4,542,834 21,989,281 11,536,626 70,201,513 5,198,185 5,216,610 92,152,934 (26,717,756)	\$ 13,107,935 \$ 13,303,370 4,338,512	2017         2016           \$ 13,107,935         \$ 13,303,370         \$ 4,338,512           4,542,834         3,088,979           21,989,281         20,730,861           11,536,626         12,750,485         * 70,201,513           70,201,513         70,950,741         * 5,198,185           5,216,610         4,113,271           92,152,934         93,530,519           (26,717,756)         (25,123,743)	2017         2016         2017           \$ 13,107,935         \$ 13,303,370         \$ 463,013           4,338,512         4,338,512         -           4,542,834         3,088,979         1,872,401           21,989,281         20,730,861         2,335,414           11,536,626         12,750,485         * 11,645,449           70,201,513         70,950,741         * 14,316,527           5,198,185         5,716,022         930,554           5,216,610         4,113,271         461,120           92,152,934         93,530,519         27,353,650           (26,717,756)         (25,123,743)         * (15,662,004)	2017         2016         2017         2016           \$ 13,107,935         \$ 13,303,370         \$ 463,013         \$ 228,840           4,338,512         4,338,512         -         -           4,542,834         3,088,979         1,872,401         1,545,982           21,989,281         20,730,861         2,335,414         1,774,822           11,536,626         12,750,485         * 11,645,449         11,760,322           70,201,513         70,950,741         * 14,316,527         14,279,506           5,198,185         5,716,022         930,554         930,987           5,216,610         4,113,271         461,120         396,131           92,152,934         93,530,519         27,353,650         27,366,946           (26,717,756)         (25,123,743)         * (15,662,004)         (14,920,355)	2017         2016         2017         2016           \$ 13,107,935         \$ 13,303,370         \$ 463,013         \$ 228,840         \$ 4,338,512           4,542,834         3,088,979         1,872,401         1,545,982           21,989,281         20,730,861         2,335,414         1,774,822           11,536,626         12,750,485         * 11,645,449         11,760,322           70,201,513         70,950,741         * 14,316,527         14,279,506           5,198,185         5,716,022         930,554         930,987           5,216,610         4,113,271         461,120         396,131           92,152,934         93,530,519         27,353,650         27,366,946           (26,717,756)         (25,123,743)         * (15,662,004)         (14,920,355)	2017         2016         2017         2016         2017           \$ 13,107,935         \$ 13,303,370         \$ 463,013         \$ 228,840         \$ 13,570,948         \$ 4,338,512           \$ 4,338,512         \$ 4,338,512         \$ 4,338,512         \$ 4,338,512         \$ 4,338,512         \$ 4,338,512         \$ 6,415,235         \$ 6,415,235         \$ 6,415,235         \$ 21,989,281         \$ 20,730,861         \$ 2,335,414         \$ 1,774,822         \$ 24,324,695         \$ 24,324,695         \$ 23,35,414         \$ 1,760,322         \$ 23,182,075         \$ 70,201,513         \$ 70,950,741         \$ 14,316,527         \$ 14,279,506         \$ 84,518,040         \$ 5,198,185         \$ 5,716,022         \$ 930,554         \$ 930,987         \$ 6,128,739         \$ 5,216,610         \$ 4,113,271         \$ 461,120         \$ 396,131         \$ 5,677,730         \$ 92,152,934         \$ 93,530,519         \$ 27,353,650         \$ 27,366,946         \$ 119,506,584           (26,717,756)         (25,123,743)         * (15,662,004)         (14,920,355)         (42,379,760)	

<sup>\*</sup> Restated FY 16 balance

Major capital asset events during the current fiscal year included the following:

- E911 Radio Communication Equipment project, \$8.0 million
- Acquisition of vehicles and equipment, \$0.3 million
- Issuance of bonds for Career Technical Education project (CTE), \$7.9 million

#### **Long-Term Debt**

At year-end the County had \$163.0 million in bonds, loans, and capital leases as shown in Table A-5. The Commonwealth of Virginia limits the amount of debt outstanding to 10% of the localities assessed value of real property. At June 30, 2017, the County's debt ratio to assessed value was approximately 2.6% demonstrating the County's conservative debt borrowing policy and management approach. In FY 2017, the County issued \$8.0 million in General Obligation Public Improvement Bonds Series 2017B to finance a E911 Radio Communications System to better serve the County. In addition, the County issued \$7.9 million of General Obligation Public Improvement Bonds to finance various capital projects for Schools for their Career and Technical Education program. The County also issued \$0.3 million as part of the Master Lease Program to purchase vehicles and equipment for the Sheriff's deputies. More detailed information on the county's long-term debt are presented in Note 7 to the basic financial statements.

Table A-5

	Governmental	Activities	Business-Type	e A	ctivities	Total Primary Government			
	2017	2016	2017		2016		2017		2016
General Obligation Bonds	\$ 115,954,028 \$	103,060,728	\$ 35,070,967 \$	\$	35,229,267	\$	151,024,995	\$	138,289,995
Bond premium	3,899,655	4,303,607	 2,915,119		3,305,090		6,814,774		7,608,697
Subtotal	119,853,683	107,364,335	37,986,086		38,534,357		157,839,769		145,898,692
Installment purchase									
agreements - PACE	4,326,512	4,326,512	-		-		4,326,512		4,326,512
Note payable	-	-	-		12,000		-		12,000
Capital leases	834,485	766,113	28,763		39,916		863,248		806,029
Total long-term debt	\$ 125,014,680 \$	112,456,960	\$ 38,014,849 \$	\$	38,586,273	\$	163,029,529	\$	151,043,233

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS

- The County's per capita personal income, as of the latest data available, was \$32,477.
- The unemployment rate for Isle of Wight County for 2017 is 3.7% compared to 2016 which was 4.6%. Real Estate tax rate remained at \$0.85.
- The issuance of refunding bonds by the County in FY 2018 will provide cost savings in future debt service.

These indicators were taken into account when adopting the operating and capital budget for fiscal year 2017-18. Amounts available for appropriation in the general operating and capital budget are \$166.7 million, less than 1% higher than fiscal year 2016-17 in the amount of \$1.2 million.

#### OTHER FACTORS TO CONSIDER

The County is committed to using its resources wisely and to delivering quality services to its citizens. The County continually strives to enhance the cost-effectiveness of its operations and the services it provides without sacrificing quality.

The Board of Supervisors' strategic plan incorporates a Values Statement, Mission Statement and four primary strategic directions as follows:

#### Isle of Wight Values Statement

To sustain Isle of Wight County's stature as a COMMUNITY OF CHOICE for people, families, and businesses alike while preserving and protecting our rural heritage, our bountiful mix of natural resources and our natural beauty for present and future generations.

#### Isle of Wight County Mission Statement

As a COMMUNITY OF CHOICE, Isle of Wight County is committed to providing an excellent quality of life for all citizens through the provision of fiscally responsible services and programs.

#### Isle of Wight County Slogan

A COMMUNITY OF CHOICE committed to excellence.

#### Isle of Wight County's Strategic Direction/Agenda 2013-2017

- 1. Effective governance and community partnerships.
- 2. Economic well-being and quality of life.
- 3. Managing growth and change.
- 4. Funding the future.

#### Isle of Wight County Schools

Isle of Wight County Schools (IWCS) is committed to preparing our students for excellence in the 21st century by ensuring that they are provided with the knowledge and skills needed to be successful in pursuit of college, careers and citizenship in the global world community. Annually, IWCS educates more than 5500 students in a comprehensive Pre-Kindergarten through twelfth grade instructional program; consisting of five elementary, two middle and two high schools. All IWC schools are fully accredited by the Virginia Department of Education and by the Southern Association of Colleges and Schools. The on-time graduation rate of Isle of Wight County Schools Class of 2017 was 94%.

#### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the County's finances and to demonstrate the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the County's Department Finance at 757-365-6273.





# Statement of Net Position

June 30, 2017

		Primary Government		Discretely Compone	
Assets	Governmental Activities	Business-Type Activities	Total	School Board	Economic Development Authority
Cash and cash equivalents	\$ 25,932,325	7,725,232	33,657,557	6,489,550	405,292
Restricted cash and cash equivalents	17,760,355	5,320,770	23,081,125	-	-
Investments	2,271,701	-	2,271,701	-	-
Receivables - net	13,677,879	785,833	14,463,712	291,886	9,736
Due from primary government	-	-	-	672,915	-
Due from other governments	1,800,465	100,375	1,900,840	1,362,746	-
Due from component units - School Board	247,361	-	247,361	-	-
Inventories and prepaid items	130,114	29,177	159,291	33,456	-
Deposits	56,717	-	56,717	-	-
Advance to component unit	375,000	-	375,000	-	-
Land held for resale	-	-	-	-	3,808,285
Capital assets:					
Nondepreciable	21,989,281	2,335,414	24,324,695	2,328,711	10,178,545
Depreciable - net	65,435,178	11,691,646	77,126,824	57,309,592	224,217
Total assets	149,676,376	27,988,447	177,664,823	68,488,856	14,626,075
<b>Deferred Outflows of Resources</b>					
Deferred losses on refundings	2,714,029	2,226,016	4,940,045	-	-
Deferred outflows related to pension	3,133,069	206,442	3,339,511	8,281,016	-
Total deferred outflows of resources	5,847,098	2,432,458	8,279,556	8,281,016	-

# Statement of Net Position

June 30, 2017

		Primary Government		Discretely Compone	
Liabilities	Governmental Activities	Business-Type Activities	Total	School Board	Economic Development Authority
Liabilities					
Accounts payable	1,146,999	794,394	1,941,393	1,128,606	1,944
Accrued liabilities	281,971	31,274	313,245	4,792,562	-
Amounts held in escrow	3,101,045	16,933	3,117,978	-	-
Due to primary government	-	-	-	247,361	-
Due to component unit	672,915	-	672,915	-	-
Customer deposits payable	-	223,924	223,924	-	-
Accrued interest payable	1,045,402	772,940	1,818,342	80,697	-
Due to other governments	36,575	-	36,575	-	-
Unearned revenues	583,636	800	584,436	113,088	9,736
Long-term obligations:					
Due within one year	5,359,480	523,475	5,882,955	1,210,685	375,000
Due in more than one year	123,932,862	37,630,934	161,563,796	13,572,069	-
Net pension liabilities	3,859,761	260,319	4,120,080	52,259,160	-
<b>Total liabilities</b>	140,020,646	40,254,993	180,275,639	73,404,228	386,680
Deferred Inflows of Resources					
Deferred gains on refundings	267,846	-	267,846	-	-
Deferred inflows related to pension	1,550,407	95,602	1,646,009	5,274,991	-
Total deferred inflows of resources	1,818,253	95,602	1,913,855	5,274,991	-
Net Position					
Net investment in capital assets	(13,319,241)	(16,643,332)	(29,962,573)	49,836,087	10,402,762
Restricted:	,			· · · · ·	•
Capital projects	17,738,141	5,320,770	23,058,911	1,777,921	-
Other	951,013	-	951,013	33,456	-
Unrestricted (deficit)	8,314,662	1,392,872	9,707,534	(53,556,811)	3,836,633
<b>Total net position (deficit)</b>	\$ 13,684,575	(9,929,690)	3,754,885	(1,909,347)	14,239,395

# Statement of Activities

rear Ended June 30, 201 /			Program Revenues		Net (Exnense) Re	Net (Exnense) Revenue and Changes in Net Position	in Net Position		
	I	Charges	Operating Grants and	Capital Grants and	Governmental	Business-Tyne			Economic Development
Function/Program Activities	Expenses	For Services	Contributions	Contributions	Activities	Activities	Total	School Board	Authority
Functions:									
Primary Government: Governmental Activities									
General government administration	\$ 5.305.220	1.029.176	6.164.592	1,762,107	3.650.655	1	3.650.655		
Judicial administration		397,063	306,984		(1,007,429)	•	(1,007,429)	•	•
Public safety	15,820,681	2,682,915	1,232,457	291,927	(11,613,382)	•	(11,613,382)	•	•
Public works	5,029,762	193,473		463,196	(4,373,093)	•	(4,373,093)	•	•
Health and welfare	4,232,228	273,895	2,170,811	•	(1,787,522)	•	(1,787,522)	•	•
Education	28,709,110	1	•	•	(28,709,110)	•	(28,709,110)	•	•
Parks, recreation and cultural	3,593,465	693,847	•	140,800	(2,758,818)	•	(2,758,818)	•	•
Community development	2,259,598	98,030	•	169,525	(1,992,043)	•	(1,992,043)	•	•
Interest on long-term debt	5,123,993	1	•	•	(5,123,993)	•	(5,123,993)	•	•
Total governmental activities	71,785,533	5,368,399	9,874,844	2,827,555	(53,714,735)	•	(53,714,735)		•
Business-type Activities:									
Public utility	8,787,726	5,233,127	1	1	1	(3,554,599)	(3,554,599)	1	1
Stormwater	1,456,085	1,754,886		•	•	298,801	298,801	•	•
Total Business-type Activities	10,243,811	6,988,013	•	•	•	(3,255,798)	(3,255,798)		1
Total Primary Government	82,029,344	12,356,412	9,874,844	2,827,555	(53,714,735)	(3,255,798)	(56,970,533)		1
Component Units:									
School Board	60,680,278	834,639	32,644,051	•				(27,201,588)	•
Economic Development Authority	46,291	10,209	•	•				•	(36,082)
Total Component Units	\$ 60,726,569	844,848	32,644,051	•				(27,201,588)	(36,082)
	General Revenues:								
	Conord proporty forces	90304			000 201 63		096 201 69		
	Other local taxes	laxes			8 637 670		8 637 670		
	Designation of the second of t	Dansan from 1100 of annuality & money			0.05,00	702 111	144 166	51212	22.051
	Miscellaneous	e or property & mit	niey		1 3 2 8 0 4 4	000,+	1 328 044	1 048 569	85.545
	Payment from the	Payment from the Primary Government	Jent		1,0,010,1		1,0,000,1	27.316.112	ָרָיָהָ פריים
	Transfers				(4,922,005)	4,922,005	1	1 ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' '	ı
	Total Genera	<b>Total General Revenues and Transfers</b>	ransfers		67,250,578	4,966,591	72,217,169	28,419,194	117,596
	Change in net position Net nosition - heginning of year (restated)	on ning of year (rest	afed)		13,535,843	1,710,793	15,246,636	1,217,606	81,514
	Net position - end of year	fyear			\$ 13,684,575	(9,929,690)	3,754,885	(1,909,347)	14,239,395
	•	•							

The accompanying notes are an integral part of these financial statements.



#### Balance Sheet - Governmental Funds

#### June 30, 2017

Assets           Cash and cash equivalents         \$ 19,590,188         \$ 5,474,323         \$ 15,600         \$ 425,118         \$ 25,505,229           Restricted cash and cash equivalents         22,214         17,738,141         2,271,701           Receivables - net of allowance for uncollectibles:         Taxes         Taxes         12,447,888         12,447,888           Accounts receivable         714,828         12,447,888         12,447,888           Accounts receivable         714,828         12,447,888           Note         514,445         12,47,361           Deposit         56,717         12,47,361           Due from other funds         158,609         15,600           Due from component unit         247,361			General	C	apital Projects		Debt Service	G	Nonmajor Fovernmental Funds		Total Governmental Funds
Restricted cash and cash equivalents         22,214         17,788,141         -         -         17,760,355           Investments         2,271,701         -         -         -         2,271,701           Receivables - net of allowance for uncollectibles:         -         -         -         12,447,888           Accounts receivable         714,828         -         -         718         715,546           Note         514,445         -         -         -         56,717           Due from other funds         158,609         -         -         -         56,717           Due from other funds         158,609         -         -         -         26,711           Due from component unit         247,361         -         -         -         247,361           Due from other governments         775,369         610,986         -         351,115         1,737,470           Prepaid Items         31,200         -         -         -         -         375,000           Advance to component unit         375,000         -         -         -         375,000           Accounts payable         \$877,78         \$26,941         \$15,600         \$18,609           Accounts payabl		Ф	10.500.100	Ф	5 474 222	Ф	15.600	Ф	425 110	Φ	25 505 220
Note not not fallowance   February   Febru		<b>3</b>		\$		\$	15,600	2	425,118	\$	
Receivables - net of allowance for uncollectibles:	-				1/,/38,141		-		-		
For uncollectibles:         Taxes         12,447,888         -         -         -         12,447,888         -         12,447,888         -         -         12,447,848         -         -         17,15,346         -         17,546         -         17,546         -         15,444         -         17,546         -         514,445         -         -         514,445         -         -         514,445         -         -         56,717         -         51,800         -         17,30,401         -         17,30,401         -         17,30,401         -         -         31,200         -         -         31,200         -         <			2,2/1,/01		-		-		-		2,2/1,/01
Taxes         12,447,888         -         -         -         12,447,888           Accounts receivable         714,828         -         -         718         715,546           Note         514,445         -         -         514,445           Deposit         -         56,717         -         -         56,717           Due from cher funds         158,609         -         -         -         247,361           Due from other governments         775,369         610,986         -         351,115         1,737,470           Prepaid Items         31,200         -         -         -         375,000           Advance to component unit         375,000         -         -         -         375,000           Accounts passets         337,148,803         23,880,167         \$ 15,600         \$ 776,951         \$ 61,821,521           Liabilities           Liabilities           Accounts payable         \$ 877,780         \$ 26,941         \$ -         \$ 125,795         \$ 1,800           Accounts payable         \$ 877,780         \$ 26,941         \$ -         \$ 125,795         \$ 1,030,516           Accounts payable         \$ 877,78											
Accounts receivable Note         714,828         -         -         718         715,546           Note         514,445         -         -         -         514,445           Deposit         -         56,717         -         -         56,717           Due from other funds         158,609         -         -         -         158,609           Due from component unit         247,361         -         -         -         247,361           Due from other governments         775,369         610,986         -         351,115         1,737,470           Prepaid Items         31,200         -         -         -         312,000           Advance to component unit         375,000         -         -         -         375,000           Total assets         877,148,803         23,880,167         15,600         776,951         61,821,521           Liabilities           Accounts payable         877,780         26,941         \$         125,795         \$ 1,030,516           Accounts payable         8877,780         26,941         \$         -         \$ 28,325         281,452           Accounts payable         8877,780         \$ 26,941 </td <td></td> <td></td> <td>12 447 000</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>12 447 000</td>			12 447 000								12 447 000
Note         514,445         -         -         514,445           Deposit         -         56,717         -         -         56,717           Due from other funds         158,609         -         -         -         158,609           Due from component unit         247,361         -         -         -         247,361           Due from other governments         775,369         610,986         -         351,115         1,737,470           Prepaid Items         31,200         -         -         -         312,200           Advance to component unit         375,000         -         -         -         375,000           Total assets         37,148,803         23,880,167         \$ 15,600         \$ 776,951         \$ 61,821,521           Liabilities           Liabilities           Liabilities           Accounts payable         \$ 877,780         \$ 26,941         \$ -         \$ 125,795         \$ 1,030,516           Accounts payable         \$ 877,780         \$ 26,941         \$ -         \$ 125,795         \$ 1,030,516           Accounts payable         \$ 877,780         \$ 26,941         \$ -         \$ 125,795					-		-		710		
Deposit   Deposit   Deposit   Deposit   Decomponent unit   158,609   Decomponent unit   247,361   Decomponent unit   375,009   Decomponent unit   375,000   Decomponent unit   Decomponent   Decomponent unit   Decomponent   Decomponent   Decomponent   Decomponent   Decomponent   Decomponent unit   Decomponent   Decomponent unit   Decomponent   Decompon					-		-		/18		,
Due from other funds         158,609 but from component unit         1773,470 but from component unit         1773,470 but from component unit         31,200 but from component unit         1737,470 but from component unit         1737,470 but from component unit         1737,000 but from component unit         175,000 but from component unit         15,600 but from component unit         175,000 but from component unit         175,000 but from component unit         15,600 but from component unit         125,750 but from component unit         185,000 but from compo	- 1000		514,445		56.717		-		-		
Due from component unit         247,361         -         -         247,361           Due from other governments         775,369         610,986         -         351,115         1,737,470           Prepaid Items         31,200         -         -         -         -         31,200           Advance to component unit         375,000         -         -         -         -         375,000           Liabilities           Accounts payable         \$ 877,780         \$ 26,941         \$ -         \$ 125,795         \$ 1,030,516           Accrued expenses         257,240         5,629         15,600         2,983         281,452           Amounts held in escrow         3,096,739         -         -         4,306         3,101,045           Due to other funds         -         -         -         4,306         3,101,045           Due to component unit         429,581         243,334         -         -         672,915           Unearned revenues         579,736         -         -         29,326         36,575           Total liabilities         5,248,325         275,904         15,600         324,919         5,864,748           Unearned revenue-grover tytaxes         12,456,72			150 600		56,/1/		-		-		•
Due from other governments         775,369         610,986         -         351,115         1,737,470           Prepaid Items         31,200         -         -         -         31,200           Advance to component unit         375,000         -         -         -         375,000           Total assets         337,148,803         23,880,167         \$ 15,600         \$ 776,951         \$ 61,821,521           Liabilities           Accounts payable         8 877,780         \$ 26,941         \$ -         \$ 125,795         \$ 1,030,516           Accounde expenses         257,240         5,629         15,600         2,983         281,452           Amounts held in escrow         3,096,739         -         -         4,306         3,101,045           Due to other funds         -         -         -         -         4,306         3,101,045           Due to other funds         -         -         -         -         -         4,306         3,101,045           Due to other governments         579,736         -         -         3,900         583,636           Due to other governments         7,249         -         -         29,326         36,575 <td< td=""><td></td><td></td><td>,</td><td></td><td>-</td><td></td><td>-</td><td></td><td>-</td><td></td><td></td></td<>			,		-		-		-		
Prepaid Items         31,200         -         -         -         -         31,200           Advance to component unit         375,000         -         -         -         375,000           Total assets         37,148,803         23,880,167         \$ 15,600         \$ 776,951         \$ 61,821,521           Liabilities           Accounts payable         \$ 877,780         \$ 26,941         \$ -         \$ 125,795         \$ 1,030,516           Accounts payable         \$ 877,780         \$ 26,941         \$ -         \$ 125,795         \$ 1,030,516           Accounts payable         \$ 877,780         \$ 26,941         \$ -         \$ 125,795         \$ 1,030,516           Accounts payable         \$ 877,780         \$ 26,941         \$ -         \$ 125,675         \$ 1,030,516           Accounts payable         \$ 877,780         \$ 26,941         \$ -         \$ 125,670         \$ 2,983         281,452           Accounts payable         \$ 877,683         \$ 26,941         \$ -         \$ -         \$ 4306         3,101,045           Due to other funds         \$ 295,645         \$ 243,334         \$ -         \$ 29,326         36,575           Total liabilities         \$ 7,249         \$ -         \$ -         \$	*				-		-		251 115		
Advance to component unit         375,000         -         -         -         375,000         375,000           Total assets         371,48,803         23,880,167         15,600         776,951         61,821,521           Liabilities           Accounts payable         877,780         26,941         \$         \$         125,795         \$         1,030,516           Accounts payable         877,780         5,629         15,600         2,983         281,452           Accounts held in escrow         3,096,739         -         -         4,306         3,101,045           Due to other funds         -         -         -         4,306         3,101,045           Due to other funds         -         -         -         -         -         672,915           Une to other funds         429,581         243,334         -         -         672,915           Une arend revenues         579,736         -         -         29,326         36,575           Total liabilities         7,249         -         -         29,326         36,575           Total deferred inflows of Resources           Unavailable revenue-property taxes         12,456,729         - <th< td=""><td></td><td></td><td></td><td></td><td>610,986</td><td></td><td>-</td><td></td><td>351,115</td><td></td><td></td></th<>					610,986		-		351,115		
Note   Part	*				-		-		-		•
Capacita   Capacita	•	Φ.		Φ.	-	Φ.	15.600	Φ.	-	Φ.	
Accounts payable         \$ 877,780         \$ 26,941         \$ -         \$ 125,795         \$ 1,030,516           Accrued expenses         257,240         5,629         15,600         2,983         281,452           Amounts held in escrow         3,096,739         -         -         4,306         3,101,045           Due to other funds         -         -         -         158,609         158,609           Due to component unit         429,581         243,334         -         -         672,915           Unearned revenues         579,736         -         -         3,900         583,636           Due to other governments         7,249         -         -         29,326         36,575           Total liabilities         5,248,325         275,904         15,600         324,919         5,864,748           Deferred Inflows of Resources           Unavailable revenue-property taxes         12,456,729         -         -         -         12,456,729           Total deferred inflows of resources           Nonspendable         920,645         -         -         -         -         920,645           Restricted         61,568         17,738,141         -         -	Total assets	\$	37,148,803	\$	23,880,167	\$	15,600	\$	776,951	\$	61,821,521
Accrued expenses         257,240         5,629         15,600         2,983         281,452           Amounts held in escrow         3,096,739         -         -         4,306         3,101,045           Due to other funds         -         -         -         158,609         158,609           Due to component unit         429,581         243,334         -         -         672,915           Unearned revenues         579,736         -         -         3,900         583,636           Due to other governments         7,249         -         -         29,326         36,575           Total liabilities         5,248,325         275,904         15,600         324,919         5,864,748           Deferred Inflows of Resources           Unavailable revenue-property taxes         12,456,729         -         -         -         12,456,729           Total deferred inflows of resources         12,456,729         -         -         -         12,456,729           Fund Balances           Nonspendable         920,645         -         -         -         920,645           Restricted         61,568         17,738,141         -         -         17,799,709      <	Liabilities										
Amounts held in escrow         3,096,739         -         -         4,306         3,101,045           Due to other funds         -         -         -         158,609         158,609           Due to component unit         429,581         243,334         -         -         672,915           Unearned revenues         579,736         -         -         3,900         583,636           Due to other governments         7,249         -         -         29,326         36,575           Total liabilities         5,248,325         275,904         15,600         324,919         5,864,748           Deferred Inflows of Resources           Unavailable revenue-property taxes         12,456,729         -         -         -         12,456,729           Total deferred inflows of resources           12,456,729         -         -         -         12,456,729           Fund Balances           Nonspendable         920,645         -         -         -         920,645           Restricted         61,568         17,738,141         -         -         17,799,709           Committed         3,877,087         -         -         -         - </td <td>Accounts payable</td> <td>\$</td> <td>877,780</td> <td>\$</td> <td>26,941</td> <td>\$</td> <td>-</td> <td>\$</td> <td>125,795</td> <td>\$</td> <td>1,030,516</td>	Accounts payable	\$	877,780	\$	26,941	\$	-	\$	125,795	\$	1,030,516
Due to other funds         -         -         -         158,609         158,609           Due to component unit         429,581         243,334         -         -         672,915           Unearned revenues         579,736         -         -         3,900         583,636           Due to other governments         7,249         -         -         29,326         36,575           Total liabilities         5,248,325         275,904         15,600         324,919         5,864,748           Deferred Inflows of Resources           Unavailable revenue-property taxes         12,456,729         -         -         -         12,456,729           Total deferred inflows of resources           12,456,729         -         -         -         12,456,729           Fund Balances           Nonspendable         920,645         -         -         -         920,645           Restricted         61,568         17,738,141         -         -         17,799,709           Committed         3,877,087         -         -         -         3,877,087           Assigned         3,623,722         6,106,794         -         497,865         10,228,381	Accrued expenses		257,240		5,629		15,600		2,983		281,452
Due to component unit         429,581         243,334         -         -         672,915           Unearned revenues         579,736         -         -         3,900         583,636           Due to other governments         7,249         -         -         29,326         36,575           Total liabilities         5,248,325         275,904         15,600         324,919         5,864,748           Deferred Inflows of Resources           Unavailable revenue-property taxes         12,456,729         -         -         -         12,456,729           Total deferred inflows of resources           Fund Balances           Nonspendable         920,645         -         -         -         920,645           Restricted         61,568         17,738,141         -         -         17,799,709           Committed         3,877,087         -         -         -         3,877,087           Assigned         3,623,722         6,106,794         -         497,865         10,228,381	Amounts held in escrow		3,096,739		-		-		4,306		3,101,045
Unearned revenues         579,736         -         -         3,900         583,636           Due to other governments         7,249         -         -         29,326         36,575           Total liabilities         5,248,325         275,904         15,600         324,919         5,864,748           Deferred Inflows of Resources           Unavailable revenue-property taxes         12,456,729         -         -         -         12,456,729           Total deferred inflows of resources           Fund Balances           Nonspendable         920,645         -         -         -         920,645           Restricted         61,568         17,738,141         -         -         17,799,709           Committed         3,877,087         -         -         -         3,877,087           Assigned         3,623,722         6,106,794         -         497,865         10,228,381	Due to other funds		-		-		-		158,609		158,609
Due to other governments         7,249         -         -         29,326         36,575           Total liabilities         5,248,325         275,904         15,600         324,919         5,864,748           Deferred Inflows of Resources           Unavailable revenue-property taxes         12,456,729         -         -         -         12,456,729           Total deferred inflows of resources         12,456,729         -         -         -         12,456,729           Fund Balances           Nonspendable         920,645         -         -         -         -         920,645           Restricted         61,568         17,738,141         -         -         17,799,709           Committed         3,877,087         -         -         -         3,877,087           Assigned         3,623,722         6,106,794         -         497,865         10,228,381	Due to component unit		429,581		243,334		-		-		672,915
Total liabilities         5,248,325         275,904         15,600         324,919         5,864,748           Deferred Inflows of Resources           Unavailable revenue-property taxes         12,456,729         -         -         -         12,456,729           Total deferred inflows of resources         12,456,729         -         -         -         12,456,729           Fund Balances           Nonspendable         920,645         -         -         -         920,645           Restricted         61,568         17,738,141         -         -         17,799,709           Committed         3,877,087         -         -         -         3,877,087           Assigned         3,623,722         6,106,794         -         497,865         10,228,381	Unearned revenues		579,736		-		-		3,900		583,636
Deferred Inflows of Resources           Unavailable revenue-property taxes         12,456,729         -         -         -         12,456,729           Total deferred inflows of resources         12,456,729         -         -         -         12,456,729           Fund Balances           Nonspendable         920,645         -         -         -         920,645           Restricted         61,568         17,738,141         -         -         17,799,709           Committed         3,877,087         -         -         3,877,087           Assigned         3,623,722         6,106,794         -         497,865         10,228,381	Due to other governments		7,249		-		-		29,326		36,575
Unavailable revenue-property taxes         12,456,729         -         -         12,456,729           Total deferred inflows of resources           Fund Balances           Nonspendable         920,645         -         -         -         920,645           Restricted         61,568         17,738,141         -         -         17,799,709           Committed         3,877,087         -         -         -         3,877,087           Assigned         3,623,722         6,106,794         -         497,865         10,228,381	<b>Total liabilities</b>		5,248,325		275,904		15,600		324,919		5,864,748
Unavailable revenue-property taxes         12,456,729         -         -         12,456,729           Total deferred inflows of resources           Fund Balances           Nonspendable         920,645         -         -         -         920,645           Restricted         61,568         17,738,141         -         -         17,799,709           Committed         3,877,087         -         -         3,877,087           Assigned         3,623,722         6,106,794         -         497,865         10,228,381	Deferred Inflows of Descurees										
Fund Balances         12,456,729         -         -         -         12,456,729           Fund Balances           Nonspendable         920,645         -         -         -         920,645           Restricted         61,568         17,738,141         -         -         17,799,709           Committed         3,877,087         -         -         -         3,877,087           Assigned         3,623,722         6,106,794         -         497,865         10,228,381			12 456 729		_		_		_		12 456 729
Fund Balances       Nonspendable     920,645     -     -     -     920,645       Restricted     61,568     17,738,141     -     -     17,799,709       Committed     3,877,087     -     -     -     3,877,087       Assigned     3,623,722     6,106,794     -     497,865     10,228,381					<u>-</u>		<u>-</u>		<u>-</u>		
Nonspendable         920,645         -         -         -         920,645           Restricted         61,568         17,738,141         -         -         17,799,709           Committed         3,877,087         -         -         -         3,877,087           Assigned         3,623,722         6,106,794         -         497,865         10,228,381	Total deferred lilliows of resources		12,430,727		<del>_</del> _		<del>_</del> _				12,430,727
Restricted       61,568       17,738,141       -       -       17,799,709         Committed       3,877,087       -       -       -       -       3,877,087         Assigned       3,623,722       6,106,794       -       497,865       10,228,381	Fund Balances										
Restricted       61,568       17,738,141       -       -       17,799,709         Committed       3,877,087       -       -       -       -       3,877,087         Assigned       3,623,722       6,106,794       -       497,865       10,228,381	Nonspendable		920,645		_		-		_		920,645
Committed 3,877,087 3,877,087 Assigned 3,623,722 6,106,794 - 497,865 10,228,381	•		61.568		17.738.141		_		_		17,799,709
Assigned 3,623,722 6,106,794 - 497,865 10,228,381					-		_		_		
					6,106,794		-		497,865		
10,700,727 (210,072) (TJ,0JJ) 10.07T.222	Unassigned		10,960,727		(240,672)		-		(45,833)		10,674,222
<b>Total fund balances</b> 19,443,749 23,604,263 - 452,032 43,500,044		_					-				
Total liabilities, deferred inflow of			,,, .>		,,				,		
resources, and fund balances \$ 37,148,803 \$ 23,880,167 \$ 15,600 \$ 776,951 \$ 61,821,521	,	\$	37,148,803	\$	23,880,167	\$	15,600	\$	776,951	\$	61,821,521

# Reconciliation of the Governmental Fund's Balance Sheet To the Statement of Net Position

June 30, 2017	
Total fund balances - governmental funds	
Amount reported for governmental activities in the Statement of Net Position are different because:	\$ 43,500,044
Internal service funds are used to charge the costs of equipment and risk management to individual funds. The assets and liabilities of internal service funds are reported with governmental activities in the statement of net position	332,091
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the fund statements.  Nondepreciable capital assets	21,989,281
Depreciable capital assets, including \$107,180 reported in internal service fund Capital assets, net	65,435,178 87,424,459
Revenues not collected soon enough to pay for current-period expenditures.  Receivable not reported in the fund statements	12,456,729 62,995
Deferred outflows of resources:  Losses on refundings Pension	2,714,029 3,133,069
Deferred inflows: Gains on refundings Pension	(267,846) (1,550,407)
Long-term obligations, including bonds payable, are not due and payable in the current period and are not reported in the funds.	
Bonds and PACE obligations Capital leases Compensated absences	(124,180,195) (834,485) (1,318,891)
Net pension liabilities Net OPEB obligation Landfill closure costs	(3,859,761) (1,308,470) (1,650,301)
Accrued interest and other Other liabilities	(982,407) 13,922
Total net position - governmental activities	\$ 13,684,575

The accompanying notes are an integral part of these financial statements.

#### Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds

Year Ended June 30, 2017							
					Nonmajor		Total
				Debt	Governmental	(	Governmental
		General	Capital Projects	Service	Funds		Funds
Revenues							
General property taxes	\$	49,835,086	\$ -	\$ _	\$ -	\$	49,835,086
Other local taxes		8,561,288	-	-	19,694		8,580,982
Permits, privilege fees and regulatory licenses		538,016	1,603,076	-	-		2,141,092
Fines and forfeitures		151,318	-	-	-		151,318
Revenues from use of money and property		(19,076)	86,319	-	32,337		99,580
Charges for services		2,306,675	-	-	296,771		2,603,446
Miscellaneous		983,429	-	-	87,548		1,070,977
Recovered costs		396,686	-	-	-		396,686
Intergovernmental:							
Commonwealth of Virginia		7,531,044	454,410	-	1,400,470		9,385,924
Federal		639	71,490	-	1,620,842		1,692,971
Local		-	17,872	-	247,366		265,238
Total revenues		70,285,105	2,233,167	-	3,705,028		76,223,300
Expenditures							
Current:							
General government administration		4,376,415	_	_	_		4,376,415
Judicial administration		1,542,881	_	_	_		1,542,881
Public safety		10,887,881	_	_	1,731,017		12,618,898
Public works		4,565,386	_	_	20,513		4,585,899
Health and welfare		794,748	_	_	3,094,038		3,888,786
Education		25,872,778	243,334	_	-		26,116,112
Parks, recreation and cultural		2,314,902	2 13,33 1	_	523,399		2,838,301
Community development		2,627,327	_	_	253,212		2,880,539
Nondepartmental		1,676,722	_	_			1,676,722
Capital outlay		139,850	3,328,282	_	_		3,468,132
Debt Service		-	55,767	7,598,143	_		7,653,910
Total expenditures		54,798,890	3,627,383	7,598,143	5,622,179		71,646,595
Excess (deficiency) of revenues							
over (under) expenditures	-	15,486,215	(1,394,216)	(7,598,143)	(1,917,151)		4,576,705
Other financing sources (uses)							
Transfers in		_	197,045	7,598,143	2,158,099		9,953,287
Transfers out	(	14,699,865)	(19,750)	-	_,,		(14,719,615)
Proceeds from bond issuance and capital lease	(	- 1,0>>,000	16,198,865	_	_		16,198,865
Total other financing sources (uses), net	(	14,699,865)	16,376,160	7,598,143	2,158,099		11,432,537
Net change in fund balance		786,350	14,981,944	-	240,948		16,009,242
Fund balances (deficit) - beginning of year		18,657,399	8,622,319	_	211,084		27,490,802
Fund balances (deficit) - end of year	\$	19,443,749	\$ 23,604,263	\$ _	\$ 452,032	\$	43,500,044

# Reconciliation of the Governmental Funds' Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities

Y ear	Ended	June	<i>3</i> 0, 2017	

Net change in fund balances - governmental funds	\$ 16,009,242
Amount reported for governmental activities in the Statement of Activities are different because:	
Internal service funds are used to charge the costs of technology and risk management to individual funds. The net revenues (expense) of certain activities of internal service fund of is reported with governmental activities	142,665
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. Transfers of capital assets to the school board are recorded as additional expenses related to education.	
Capital outlay Depreciation expense, including \$34,864 reported in internal service fund Joint activity - transfer of capital assets, net Miscellaneous transactions involving capital assets	2,528,827 (2,011,894) (1,153,248) (1,050,345)
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position.  Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of net position.  Bond and capital lease proceeds	(16,198,865)
Repayment of debt principal	3,237,193
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.	11,634,996
Some expenses reported in the Statement of Activities, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	
Accrued interest Compensated absences Pension expenses Net OPEB obligation	742,764 (292,210) 131,048 (122,126)
Landfill closure costs  Amortization of bond premiums  Amortization of deferred gain on refunding	(100,037) 403,952 44,645
Amortization of deferred loss on refunding  Change in net position of governmental activities	\$ (410,764) 13,535,843

The accompanying notes are an integral part of these financial statements.

#### Statement of Net Position - Proprietary Funds

June	30	2017
June	υu,	<b>201</b> /

			Е	nterprise Funds	S			Governmental Activities- Internal
	P	ublic Utilities		Stormwater		Total		Service Funds
Assets								
Current assets								
Cash and cash equivalents	\$	4,293,245	\$	3,431,987	\$	7,725,232	\$	427,096
Restricted cash and cash equivalents		5,320,770		-		5,320,770		-
Receivables - net of allowance		671,738		114,095		785,833		-
Inventories		29,177		-		29,177		-
Due from other governments		-		100,375		100,375		-
Prepaid items		-		-		-		98,914
Total current assets		10,314,930		3,646,457		13,961,387		526,010
Noncurrent assets								
Capital assets:								
Nondepreciable		2,018,529		316,885		2,335,414		-
Depreciable - net		11,057,147		634,499		11,691,646		107,180
Total noncurrent assets		13,075,676		951,384		14,027,060		107,180
Total assets		23,390,606		4,597,841		27,988,447		633,190
Deferred outflows of resources								
Deferred losses on bond refundings		2,226,016		-		2,226,016		-
Pension plan		124,514		81,928		206,442		110,374
Total deferred outflows of resources		2,350,530		81,928		2,432,458		110,374
			. —				_	

#### Statement of Net Position - Proprietary Funds

J	un	e	3	0.	2	01	7

		Enterprise Fun	ds	Governmental Activities- Internal
	Public Utilities	Stormwater	Total	Service Funds
Liabilities				
Current liabilities				
Accounts payable	\$ 545,782	\$ 248,612	2 \$ 794,394	\$ 116,483
Accrued liabilities	2,583	28,69	1 31,274	519
Amount held in escrow	· -	16,933	3 16,933	-
Accrued interest payable	772,879	6.	772,940	-
Customer deposits payable	223,924		- 223,924	-
Unearned revenue	800		- 800	-
General obligation bonds payable	503,777		- 503,777	-
Capital leases	5,695	5,678	3 11,373	-
Compensated absences	5,605	2,720	8,325	6,391
Total current liabilities	2,061,045	302,695	2,363,740	123,393
Noncurrent liabilities				
General obligation bonds payable	37,482,309		- 37,482,309	-
Capital leases	8,695	8,695	5 17,390	-
Compensated absences	50,447	24,477	74,924	57,521
Other postemployment benefits	35,398	20,913	56,311	43,663
Net pension liability	156,462	103,857	7 260,319	135,258
Total noncurrent liabilities	37,733,311	157,942	2 37,891,253	236,442
Total liabilities	39,794,356	460,637	40,254,993	359,835
Deferred inflows of resources				
Pension plan	61,981	33,62	95,602	51,638
Total deferred inflows of resources	61,981	33,62	95,602	51,638
Net Position				
Net investment in capital assets	(17,551,644)	908,312	2 (16,643,332)	107,180
Restricted	5,320,770		- 5,320,770	-
Unrestricted (deficit)	(1,884,327)	3,277,199		224,911
Total net position (deficit)	\$ (14,115,201)			

The accompanying notes are an integral part of these financial statements.

# Statements of Revenues, Expenses, and Changes in Fund Net Position - Proprietary Funds

Year Ended June 30, 2017					
			Governmental Activities- Internal		
	]	Public Utilities	Stormwater	Total	Service Funds
Operating revenues Charges for services Connection fees	\$	4,414,831 818,296	\$ 1,754,886	\$ 6,169,717 818,296	-
Other revenue	_			-	71,290
Total operating revenues		5,233,127	1,754,886	6,988,013	1,642,872
Operating expenses: Personnel services		623,881	441,329	1,065,210	471,575
Fringe benefits Contractual services		280,256 254,902	224,540 348,006	504,796 602,908	177,035 461,163
Purchases Other charges		4,721,231 621,461	133,830	4,721,231 755,291	367,270
Depreciation	_	815,048	30,886	845,934	34,864
Total operating expenses		7,316,779	1,178,591	8,495,370	1,511,907
Operating income (loss)		(2,083,652)	576,295	(1,507,357)	130,965
Nonoperating revenues (expenses) Interest income		38,665	5,921	44,586	_
Interest and fiscal charges Loss from disposal of assets		(1,524,947) (223,494)		(1,524,947) (223,494)	- -
Total nonoperating revenues (expenses), net		(1,709,776)	5,921	(1,703,855)	
Income (loss) before transfers and capital contributions		(3,793,428)	582,216	(3,211,212)	130,965
Transfers in		4,766,328	- 155 677	4,766,328	- 5 950
Capital contributions		-	155,677	155,677	5,850
Changes in net position		972,900	737,893	1,710,793	136,815
Net position (deficit) - beginning of year	_	(15,088,101)	 3,447,618	 (11,640,483)	195,276
Net position (deficit) - end of year	\$	(14,115,201)	\$ 4,185,511	\$ (9,929,690)	\$ 332,091

The accompanying notes are an integral part of these financial statements.

# Statements of Cash Flows – Proprietary Funds

	Enterprise Funds							
		Public Utilities		Stormwater		Total		Governmental Activities - Iternal Service Funds
Cash flows from operating activities		Tubile etilities		Stormwater		10111		Tunus
Received from customers and users	\$	5,319,327	\$	1,777,797	\$	7,097,124	\$	1,642,872
Payments to suppliers for goods and services		(5,812,469)		(261,730)		7,097,124		(848,580)
Payments to employees		(948,339)		(620,925)		(1,569,264)		(634,752)
Net cash provided by (used in) operating activities		(1,441,481)		895,142		(546,339)		159,540
Cash Flows from non-capital financing actives								
Transfers in		4,766,328		-		4,766,328		-
Net cash provided by non-capital financing activities		4,766,328		-		4,766,328		-
Cash flows from capital and related financing activities								
Acquisition of capital assets		(234,320)		(267,905)		(502,225)		(13,528)
Loss on sale of capital assets		(220,500)		-		(220,500)		-
Principal payments on bonds		(158,300)		-		(158,300)		-
Principal payments on notes		(12,000)		-		(12,000)		-
Principal payments on capital leases		(5,568)		(5,585)		(11,153)		-
Interest paid on notes, bonds, and capital leases		(1,527,843)		(22)		(1,527,865)		-
Net cash used in capital and related financing activities		(2,158,531)		(273,512)		(2,432,043)		(13,528)
Cash flows from investing activities								
Interest received		38,665		5,921		44,586		-
Net cash provided by investing activities		38,665		5,921		44,586		-
Change in cash and cash equivalents		1,204,981		627,551		1,832,532		146,012
Change in cash and cash equivalents - beginning on year		8,409,034		2,804,436		11,213,470		281,084
Change in cash and cash equivalents - end of year	\$	9,614,015	\$	3,431,987	\$	13,046,002	\$	427,096

# Statements of Cash Flows – Proprietary Funds (Continued)

# Year Ended June 30, 2017

		Enterprise Funds						
		Public Utilities		Stormwater		Total		Governmental Activities - nternal Service Funds
Reconciliation of operating income (loss) to net cash provided by	y							
(used in) operating activities:								
Operating Income (loss)	\$	(2,083,652)	\$	576,295	\$	(1,507,357)	\$	130,965
Adjustments to reconcile to net cash provided by (used in)								
operating activities:								
Depreciation		815,048		30,886		845,934		34,864
Change in:								
Prepaid Items		-		-		-		(98,914)
Accounts Receivable		85,650		31,066		116,716		-
Accounts Payable		(210,691)		211,952		1,261		78,748
Accrued Expenses and Other Liabilities		(20,636)		49,630		28,994		44,441
Unearned Revenue		550		-		550		-
Customer Deposits Payable		(4,184)		-		(4,184)		-
Compensated Absences		(2,475)		3,889		1,414		13
Deferred Outflows and Inflows of Resources		(21,091)		(8,576)		(29,667)		(30,577)
Net cash provided by (used in) operating activities	\$	(1,441,481)	\$	895,142	\$	(546,339)	\$	159,540

# Statement of Net Position - Fiduciary Funds

June 30, 2017	
A	_ Agency Funds
Cash and cash equivalents	\$ 574,633
Liabilities	
Amounts held for social services clients	25,535
Amounts held for others	549,098
Total liabilities	\$ 574,633

The accompanying notes are an integral part of these financial statements.

June 30, 2017

#### Note 1 – Summary of Significant Accounting Policies

The County of Isle of Wight, Virginia (the County) is a municipal corporation governed by an elected five member Board of Supervisors. The County provides a full range of services for its citizens. These services include police and fire protection, general services, community development, sanitation services, recreational activities, cultural events, education, and social services.

The financial statements of the County have been prepared in conformity with the U.S. generally accepted accounting principles (GAAP) as promulgated by the Governmental Accounting Standards Board (the GASB) and the specifications promulgated by the Auditor of Public Accounts (APA) of the Commonwealth of Virginia. The County's more significant accounting policies are described herein.

#### A. Financial Reporting Entity

The basic criterion for determining whether a governmental department, agency, institution, commission, public authority, or other governmental organization should be included in the Primary Government's reporting entity for the basic financial statements is financial accountability. Financial accountability includes the appointment of a voting majority of the organization's governing body and the ability of the Primary Government to impose its will on the organization or if there is a financial benefit/burden relationship. In addition, an organization which is fiscally dependent on the Primary Government should be included in its reporting entity. These financial statements present the County (the Primary Government) and its component units. Each discretely presented component unit is reported in a separate column in the basic financial statements to emphasize that it is legally separate from the government.

#### Discretely Presented Component Units

The *Isle of Wight County Public School Board* (School Board) members are elected by the citizens of the County of Isle of Wight. The School Board is responsible for the operations of the County's School System within the County boundaries. The School Board is fiscally dependent on the County. The County has the ability to approve its budget and any amendments. The primary funding source for the School System is the General Fund of the County. The School Board does not issue a separate financial report. The financial statements of the School Board are presented as a discretely presented component of the County financial statements.

The *Economic Development Authority of Isle of Wight County* (EDA) was created by the Board of Supervisors and is responsible for industrial and commercial development in the County. The EDA consists of seven members appointed by the primary government's Board of Supervisors. The EDA holds certain real property being developed into an industrial park. The land was purchased by the County and conveyed to the EDA. The EDA is fiscally dependent on the County. The EDA does not issue a separate financial report. The financial statements of the EDA are presented as a discretely presented component of the County financial statements.

#### B. Financial Reporting Model and basis of Presentation

Government-wide Financial Statements – The government-wide Statement of Net Position and Statement of Activities report the overall financial activity of the County, excluding fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities of the County. These statements distinguish between the governmental and business-type activities of the County. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

June 30, 2017

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

#### B. Financial Reporting Model and basis of Presentation (Continued)

The Statement of Activities presents a comparison between direct expenses and program revenues for the different business-type activities of the County and for each function of the County's governmental activities. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this rule are other charges between the County's public utility function and various other functions of the County. Elimination of these charges would distort the direct costs and program revenues reported for the various funcations.

**Fund Financial Statements** – The fund financial statements provide information about the County's funds, including its fiduciary funds. Separate statements for each fund category - governmental, proprietary, and fiduciary - are presented. The emphasis on fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities.

The County reports the following major governmental funds:

General – This is the County's primary operating fund. It accounts for all financial resources of the County, except those required to be accounted for in another fund. Revenues are derived primarily from property and other local taxes, state and federal distributions, licenses, permits, charges for service, and interest income. The services which are administered by the County and accounted for in the General Fund include, among others, County Board, Finance, Administration, Public Safety, and General Services.

Capital Projects – Accounts for financial resources to be used for the acquisition or construction of major capital facilities.

**Debt Service** - Accounts for resources to be used for repayments of principal and interest on the general long-term debt of the County.

The County reports two major proprietary funds, the Enterprise **Public Utilities Fund**, which provides water and sewer services for the County and the **Stormwater Fund** which provides stormwater services for the County.

#### June 30, 2017

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

#### B. Financial Reporting Model and basis of Presentation (Continued)

The County reports two Internal Service Funds, the **Information Technology**, which provides implementation and maintenance of the technology infrastructure and the **Risk Management Fund**, which finances property, workers' compensation, auto and general liability coverage.

Additionally, the County reports an **Agency Fund**, which is custodial and accounts for amounts held for special assessment districts.

#### C. Basis of Accounting

The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, except for agency funds which have no measurement focus. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flow takes place. Nonexchange transactions, in which the County gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenues from property taxes is recognized in the period for which the levy is intended to finance, which is the year in which the taxes are levied. Revenue from grants and other contributions are recognized in the fiscal year in which all eligibility requirements imposed by the provider have been met. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the County must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the County on a reimbursement basis.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 45 days of the end of the current fiscal period. Expenditures generally are recorded when the liability is incurred, as under accrual accounting. However, principal and interest on general long-term debt, claims and judgments, and compensated absences are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources. Significant revenue sources which are susceptible to accrual include property taxes, miscellaneous taxes, charges for services, grants, and investment income. All other revenue sources including fines and forfeitures, inspection fees, and recreation fees are considered to be measurable and available only when cash is received.

#### D. Accounting Changes

GASB has issued Statement No. 77 - *Tax Abatement Disclosures*. This Statement addresses disclosure and financial reporting issues related to tax abatements. Disclosure of information about the nature and magnitude of tax abatements will make these transactions more transparent to financial statement users.

#### Notes to Basic Financial Statements

#### June 30, 2017

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

#### E. Cash and Cash Equivalents

The County's and School Board's cash and cash equivalents are stated at cost, which approximates fair value. Cash and cash equivalents include cash on hand, demand deposits, and short term investments with original maturities of three months or less from the date of acquisition. Deposit and investment instruments include certificates of deposit, savings accounts, money market funds, Virginia State Non-Arbitrage Program, bankers' acceptances, the Commonwealth Local Government Investment Pool (LGIP) and United States (U.S.) government securities. Investments are generally on deposit with banks and savings and loan institutions and are collateralized under the provisions of the Virginia Security for Public Deposits Act, Section 2.1-359 et seq. Securities are held in safekeeping by the respective financial institutions. Investment income is reported in the same fund that reports the investment.

#### F. Investments

Investments for the Primary Government, as well as for its component units, are reported at fair value based upon quoted market prices.

#### G. Property Taxes

All property tax receivables are shown net of an allowance for uncollectible accounts. The County calculates its allowance for uncollectible accounts using historical collection data, specific account analysis and management's judgment. At June 30, 2017, the allowance for the General Fund was \$679,757.

The County bills and collects taxes and recognizes such taxes as revenues, when measurable and available in the governmental funds financial statements and for the period in which they are levied for, in the government-wide financial statements property taxes, net of allowance for uncollectible amounts, not collected within 45 days after year end, are reflected as deferred inflow of resources in the governmental fund financial statements. Real property are budgeted and billed to fund operations occurring within the year they are required to be paid. The County in 2015 changed the billing cycle for personal property tax to April with the first payment due June 5 and second payment due on December 5. The County bills and collects its own property taxes.

	Real property	Personal property
Levy date	July 1	January 1
Due date and collection date	June 5/December 5	June 5/December 5
Lien date for delinquent taxes	July 1	July 1

While the assessed value of real estate for the County's ten largest taxpayers comprises 8.54% of the County's real estate tax base, credit risk with respect to real estate taxes receivable is limited due to the large number of property owners comprising the County's total tax base.

#### June 30, 2017

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

#### G. Property Taxes (Continued)

The Personal Property Tax Relief Act of 1998 (PPTRA) provided for the Commonwealth to reimburse a portion of the personal property tax levied on the first \$20,000 of personal use cars, motorcycles and trucks. During the 2005 Special Session I, the Virginia General Assembly passed Senate Bill 5005. The bill provides for the Commonwealth to reimburse a portion of the tangible personal property tax levied bases on a fixed relief amount. The fixed relief amount was capped at \$950,000,000 in total for all localities with the County's share capped at \$5,115,890, which the County received during the year ended June 30, 2017. The Commonwealth requires localities to record the revenue from PPTRA as received from other governments, not as property taxes.

#### H. Connection Fees

Connection fees accounted for in the Public Utilities Fund represents charges to new customers for their fair share of the capital cost of the system already in place and/or the cost of increasing the capacity of the system to meet the additional demand created by the connection of new customers.

#### I. Unbilled Utility Receivables

Estimated water sales for water usage prior to year-end that are unbilled are recognized as current year revenues and are included in utility receivables.

#### J. Internal and Intra-entity Activity

The County has the following types of interfund transactions:

**Loans** – Interfund loan amounts are provided with a requirement for repayment. Interfund loans are reported as interfund receivables (i.e. due from other funds) in lender funds and interfund payables (i.e. due to other funds) in borrower funds.

**Services provided and used** – Sales and purchases of goods and services between funds for a price approximate their external exchange value. Interfund services provided and used are reported as revenues in seller funds and expenditures or expenses in purchaser funds. Unpaid amounts are reported as interfund receivables and payables in the fund balance sheets or fund statements of net position.

**Reimbursements** – Repayments are from the funds responsible for particular expenditures or expenses to the funds that initially paid for them. Reimbursements are reported as expenditures in the reimbursing fund and as a reduction of expenditures in the reimbursed fund.

**Transfers** – Transfers are flows of assets (such as cash or goods) without equivalent flows of assets in return and without a requirement for repayment. In governmental funds, transfers are reported as other financing uses in the funds making transfers and as other financing sources in the funds receiving transfers. In proprietary funds, transfers are reported after nonoperating revenues and expenses.

#### K. Inventory

Inventory consists of materials and supplies held for future use and is stated at cost using the first-in, first-out method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

#### June 30, 2017

#### **Note 1 – Summary of Significant Accounting Policies (Continued)**

#### L. Capital Assets

Capital assets include land and land improvements, buildings and building improvements, equipment, vehicles and intangibles assets. Any asset or group of assets acquired by the County are considered capital assets if they have an estimated useful life in excess of two years and an acquisition cost (or fair market value when received) of at least \$5,000. Such assets are recorded at historical cost (or estimated historical cost) if constructed or purchased. Donated capital assets are recorded at acquisition value at the date of donation. The County does not have any infrastructure in its capital assets since roads, streets, bridges and similar assets within its boundaries are the property of the Commonwealth of Virginia. Accumulated depreciation and amortization are reported as reductions of capital assets. At June 30, 2017, the recorded intangibles have lives into perpetuity and, therefore, are not amortized.

The costs of normal maintenance and repairs not adding to the value of the asset or materially extending asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. There was no capitalized interest for the year ended June 30, 2017.

Capital assets of the Primary Government, as well as the component units, are depreciated over their estimated useful lives using the straight-line method. The estimated useful lives are as follows:

	Years
Buildings and building improvements	15-50
Land improvements	15-40
Equipment	5-20
Vehicles	5-16

#### M. Compensated Absences

County and School Board employees are granted vacation and sick leave in varying amounts as services are provided. They may accumulate, subject to certain limitations, unused vacation and sick leave earned and, upon retirement, termination or death, may be compensated for certain amounts at their current rates of pay at the time of separation. The liability for compensated absences reported in the government-wide and proprietary fund financial statements has been calculated using the vesting method, which includes leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination. The liability for compensated absences is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements. Compensated absences are typically liquidated by the County's General Fund for governmental activities as of June 30, 2017.

#### Notes to Basic Financial Statements

#### June 30, 2017

#### Note 1 – Summary of Significant Accounting Policies (Continued)

#### N. Expenditure recognition

The County uses the purchase method to account for health insurance payments. The July premiums are included in the current fiscal year's operating budget. Therefore, the July employer's portion of premiums submitted in June are reported as expenditures for the current period.

Some payments for costs applicable to next fiscal year are recorded as prepaid items.

#### O. Bond Premiums, Discounts, and Deferred Gains and Losses on Refunding

In the government-wide and proprietary fund financial statements, bond premiums and discounts, as well as gains and losses on refunding, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, during the current period. The face amount of debt issued is reported as other financing sources. Premiums on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### P. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period and will not be recognized as an expense or expenditure until that time. In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period and will not be recognized as revenue until that time.

#### Q. Pension

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County's Retirement Plans and the additions to/deductions from the County's and School Board Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### June 30, 2017

#### Note 1 – Summary of Significant Accounting Policies (Continued)

#### R. Net Position

In the government-wide and proprietary fund financial statements, net position is displayed in three components as follows:

*Net Investment in Capital Assets* – This consists of capital assets, net of accumulated depreciation, less the outstanding balances of any bonds, mortgages, notes, other borrowings and deferred inflows and outflows that are attributable to the acquisition, construction, or improvement of those assets.

**Restricted** – This consists of net position that are legally restricted by outside parties or by law through constitutional provisions or enabling legislation (e.g. customers' deposits, unexpended bond proceeds). When both restricted and unrestricted resources are available for use, generally it is the County's policy to use restricted resources first, then unrestricted resources when they are needed.

*Unrestricted* – This consists of net position that do not meet the definition of "restricted" or "net investment in capital assets."

#### S. Fund Balance

In the fund financial statements, fund balances for governmental funds are reported in classifications that comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balances are reported in five components as follows:

**Nonspendable** – This component includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

**Restricted** – This component consists of amounts constrained to specific purposes by their providers (e.g. creditors, grantors, contributors, or laws or regulations of other governments) or by law through constitutional provisions or enabling legislation.

**Committed** – This component consists of amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the County's highest level of decision making authority, the County's Board of Supervisor, which is by board resolutions. Those committed amounts cannot be used for any other purpose unless the County removes or changes the specified use by taking the same type of action (County resolutions) it employed previously to commit those amounts.

**Assigned** – This component consists of amounts that are constrained by the County's intent to be used for specific purposes, but are neither restricted nor committed. The authority for assigning fund balance is expressed by the Board of Supervisors.

#### June 30, 2017

#### Note 1 – Summary of Significant Accounting Policies (Continued)

#### S. Fund Balance (Continued)

**Unassigned** – This classification represents amounts that have not been restricted, committed or assigned to specific purposes within the General Fund. The General Fund is the only fund that reports a positive unassigned fund balance amount. Other governmental funds besides the General Fund can only report a negative unassigned fund balance amount

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources (committed, assigned and unassigned) as they are needed. When unrestricted resources (committed, assigned and unassigned) are available for use it is the County's policy to use committed resources first, then assigned, and then unassigned as they are needed.

#### T. Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### U. Subsequent Events

The County has evaluated subsequent events through March 30, 2018, the date on which the financial statements were available to be issued.

#### V. Pending GASB Statements

At June 30, 2017, the Governmental Accounting Standards Board (GASB) had issued statements not yet implemented by the County. The statements which might impact the County are as follows:

GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, will improve accounting and financial reporting by state and local governments for OPEB. It will also require the recognition of the entire OPEB liability and a comprehensive measure of OPEB expense. Statement No. 75 will be effective for fiscal years beginning after June 15, 2017.

GASB Statement No. 83, *Certain Asset Retirement Obligations*, addresses accounting and financial reporting for certain asset retirement obligations (ARO's). This Statement establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for ARO's. Statement No. 83 will be effective for fiscal years beginning after June 15, 2018.

GASB Statement No. 84, *Fiduciary Activities*, will improve the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. Statement No. 84 will be effective for fiscal years beginning after December 15, 2018.

GASB Statement No. 85, *Omnibus 2017*, will enhance consistency in the application of accounting and financial reporting requirements. Consistent reporting will improve the usefulness of information for users of state and local government financial statements. Statement No. 85 will be effective for fiscal years beginning after June 15, 2017.

#### June 30, 2017

#### Note 1 – Summary of Significant Accounting Policies (Continued)

#### V. Pending GASB Statements (continued)

GASB Statement No. 86, *Certain Debt Extinguishment Issues*, will improve accounting and financial reporting for debt extinguishments by establishing uniform guidance for derecognizing debt that is defeased in substance. Statement No. 86 will be effective for fiscal years beginning after June 15, 2017.

GASB Statement No. 87, *Leases*, will increase the usefulness of the County's financial statements by requiring reporting of certain lease assets and liabilities and deferred inflows of resources for leases that previously were classified as operating leases. Statement No. 87 will be effective for fiscal years beginning after December 15, 2019.

Management has not determined the effects these new Statements may have on prospective financial statements.

#### Note 2 – Deposits and Investments

Cash and investments are held separately and in pools by several of the County's funds. The County maintains various cash and investment pools that are available for use by all funds. Income from pooled investments is allocated to the funds based on their proportional share of their investment balance.

A summary of deposits and investments held by the Primary Government at June 30, 2017 is as follows:

Deposits	
Demand deposits	\$ 17,950,780
Cash on hand	2,311
Investments	
LGIP	22,621,522
Zero coupon bond	2,271,701
SNAP	23,058,911
Total deposits and investments	\$ 65,905,225
Reconciliation to Statements of Net Position	
Government-wide:	
Cash and cash equivalents	\$ 40,552,399
Restricted cash and cash equivalents	23,081,125
Investments	2,271,701
Total deposits and investments	\$ 65,905,225

June 30, 2017

#### **Note 2 - Deposits and Investments (Continued)**

#### A. Deposits

All cash of the Primary Government and discretely presented component units is maintained in accounts collateralized in accordance with the Virginia Security for Public Deposits Act (Act), a multiple financial institution collateral pool, Section 2.2-4400 et. Seq. of the *Code of Virginia* or covered by the Federal Depository Insurance Corporation (FDIC). Under the Act, financial institutions, holding public deposits in excess of the amounts insured by FDIC must pledge collateral in the amount of 50% of excess deposits to a collateral pool in the name of the State Treasury Board, while savings and loan institutions are required to collateralize 100% of deposits in excess of FDIC limits. The State Treasury Board can assess additional collateral from participating financial institutions to cover collateral shortfalls in the event of default and is responsible for monitoring compliance with the collateralization and reporting requirements of the Act and for notifying local governments of compliance by financial institutions. All funds, unless otherwise classified as restricted, are deposited into pooled bank accounts; the major account defined as the General Fund concentration account. As disbursements are made from the payroll, budget, and social services bank accounts, funds from the general fund concentration account are automatically transferred to those bank accounts to cover those disbursements on a daily basis. All cash classified as restricted is related to grantor or debtor requirements.

#### B. Investment Policy

In accordance with the *Code of Virginia* and other applicable law and regulations, the County's investment policy (Policy) permits investments in obligations of the U.S. government, an agency thereof, or government sponsored corporations; high quality commercial paper and bankers' acceptances; repurchase agreements and certificates of deposit of Virginia banks and savings institutions; and the Local Government Investment Pool (LGIP) and State Non-Arbitrage Program. The maximum percentage of the portfolio permitted in commercial paper is 35% and not more than 5% can be in commercial paper issued by one corporation.

The LGIP is an externally managed investment pool that is not registered with the Securities Exchange Commission. Pursuant to the Code of Virginia, the Treasury Board of the Commonwealth sponsors the LGIP and has delegated certain functions to the State Treasurer. The LGIP reports to the Treasury Board at their regularly scheduled monthly meetings. The LGIP values portfolio securities by the amortized cost method and on a monthly basis this valuation is compared to current market to monitor any variance. The LGIP is in compliance with the requirements of GASB Statement 79 and elects to measure its investments at amortized cost for financial reporting. Therefore, participants (the County) in the LGIP should also measure their investments in the LGIP at amortized cost for financial reporting. The maturity of the LGIP is less than one year and classified as cash and cash equivalents.

According to GASB 72 investments in the LGIP and SNAP should be excluded from measurement at Fair Value and thus exempt from the Fair Value Hierarchy Classifications.

The Virginia State Non-Arbitrage Program's (SNAP) Fund is a commingled investment program that operates in compliance with GASB 79 and that was authorized by the Government Non-Arbitrage Act in 1989 (Code of Virginia Section 2.2-4700 et. seq.). Virginia SNAP and the SNAP Fund are administered by the Treasury Board of the Commonwealth of Virginia. Virginia SNAP offers several investment options, including the SNAP Fund, and arbitrage rebate reporting services that are specifically designed for the investment of tax exempt bond proceeds.

June 30, 2017

#### **Note 2 - Deposits and Investments (Continued)**

#### C. Credit Risk

Credit risk is the risk that the County will not recover their investments due to the inability of the counterparty to fulfill its obligation. As required by state statute, the Policy requires commercial paper have a debt rating of no less than "A-1" (or its equivalent) from at least two of the following: Moody's, Duff and Phelps, Inc., Standard & Poor's, and Fitch Investors' Service. Negotiable Certificates of Deposit and bank deposit notes maturing in less than one year must have a short-term debt rating of at least "A-1" by Standard and Poor's and "P-1" by Moody's Investor Services.

The Primary Government's investments are rated as follows:

	AAAm		AAA	Total
Zero coupon bond	\$ -	\$	2,271,701	\$ 2,271,701
SNAP (*)	23,058,911		-	23,058,911
LGIP	22,621,522		-	22,621,522
	\$ 45,680,433	\$	2,271,701	\$ 47,952,134

<sup>\*</sup> Restricted cash and cash equivalents

#### D. Interest Rate Risk

Interest rate risk is the risk that the fair value of investments will decrease as a result of an increase in interest rates. As a means of limiting exposure to fair value losses arising from rising interest rates, the Policy limits the investment of operating funds to investments with a stated maturity of no more than two years from the date of purchase. The average maturity of the operating fund investment portfolio may not exceed 12 months. Proceeds from the sale of bonds must be invested in compliance with the specific requirements of the bond covenants and may be invested in securities with longer maturities.

<u>Custodial Credit Risk (Investments)</u>: This is the risk that in the event of the failure of the counterparty, the County will not be able to recover the value of items investments or collateral securities that are in the possession of an outside party.

Concentration of Credit Risk: Concentration of credit risk is defined as the risk of loss attributed to the magnitude of a government's investment in a single issuer. If certain investments in any one issuer represent 5 percent of total investments, there must be a disclosure for the amount and issuer. Investments issued or explicitly guaranteed by the U. S. Government and investments in mutual funds, external investment pools, and other pooled investments are excluded from this requirement, therefore, concentration of credit risk does not apply to the LGIP or SNAP.

#### June 30, 2017

#### **Note 2 - Deposits and Investments (Continued)**

#### D. Interest Rate Risk (Continued)

The Primary Government had the following investments and maturities:

	Fair Value	Less than 1 year	More than 1 year
Zero coupon bond	2,271,701	-	2,271,701
SNAP (*)	23,058,911	23,058,911	-
LGIP	22,621,522	22,621,522	-
	\$ 47,952,134	\$ 45,680,433	\$ 2,271,701

<sup>\*</sup> Restricted cash and cash equivalents

#### E. Fair Value

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The County has the following recurring fair value measurement as of June 30, 2017.

• U.S. Treasury Zero Coupon bond of \$2,271,701 is valued using a matrix pricing model (Level 2 inputs).

#### Note 3 - Due from other governments

The County and School Board receivables from other governments are as follows:

			p	rima	arv Governme	nt				omponent Unit Phool Board
	-		Capital	1 11116	Nonmajor	111			_50	noor Doaru
		General	Projects	(	Governmental		Stormwater			
			3	(				T-4-1		
		Fund	Fund		Funds		Funds	Total		
Amounts Due From:										
Commonwealth of Virginia:										
Operating grants	\$	51,025	\$ 503,398	\$	35,276	\$	-	\$ 678,587	\$	-
Compensation Board		175,257	-		-		-	175,257		-
Social Services		-	-		30,359		-	30,359		-
Comprehensive Services		-	-		43,900		-	43,900		-
Communication tax		206,737	-		_		-	206,737		-
State and Use Sales Tax		237,240	-		-		-	237,240		1,106,182
Stormwater		-	-		-		100,375	100,375		-
Other		720			-			720		
Federal government		-	107,588		129,581		-	211,276		246,365
Town of Windsor		-	_		53,533		-	53,533		-
Town of Smithfield		104,390	-		58,466		-	162,856		-
Other		-	-		-		-	-		10,199
Totals	\$	775,369	\$ 610,986	\$	351,115	\$	100,375	\$ 1,900,840	\$	1,362,746

Component

#### June 30, 2017

#### **Note 4 – Interfund Balances and Activity**

The following balances at June 30, 2017 represent amounts due to/from other funds:

Receivable Fund	Payable Fund	Amount
General Fund	Other Nonmajor Governmental Funds	\$ 158,609

Note: Represents the reclass of cash deficits in the nonmajor governmental funds to Due To the General Fund and a reduction of cash in the General Fund.

These balances result from operating transactions between funds and are repaid during the next fiscal year within the normal course of business.

Interfund transfers for the year ended June 30, 2017 were as follows:

Transfer from Other Funds								
Capital Projects								
Transfers to Other Funds		General Fund	Fund	Total				
Capital Projects Fund	\$	197,045	-	197,045				
Debt Services fund		7,578,393	19,750	7,598,143				
Public Utilities fund		4,766,328	-	4,766,328				
Nonmajor Governmental funds		2,158,099	-	2,158,099				
Total	\$	14,699,865	19,750	14,719,615				

Transfers are used as follows: (1) to move revenues from the fund that statute or budget requires to collect them, to the fund that statute or budget requires to expend them (2) to use unrestricted revenues collected in the General Fund to finance various grants, projects or programs accounted for in other funds in accordance with budgetary authorization (3) to provide funding for capital expenditures or budgeted subsidies for operations and (4) transfer programs to Grants Fund.

#### Note 5 – Note Receivable

#### A. Town of Smithfield

As recorded in the General Fund, the County sold a building and land to the Town of Smithfield in 2011 for \$677,215. The County financed \$638,908 of the selling price at variable rates of interest from 4.0% to 5.5% and maturing on January 1, 2019. The outstanding principle balance of the note receivable at June 30, 2017 is \$514,445.

#### B. Industrial Development Authority (EDA)

On September 2012, the County advanced \$500,000 to the Industrial Development Authority to purchase parcels of land for future development. In January 2014 a payment of \$125,000 was made towards the outstanding receivable by Johnson Development Associates. Repayment of this note was to be made within 30 days of the sale of any property owned by the IDA (now EDA). However, no property has been sold by the EDA as repayment. The County is not anticipating the collection of any payments from the EDA. The outstanding principal balance of the note as of June 30, 2017 is \$375,000.

# Notes to Basic Financial Statements

#### June 30, 2017

# **Note 6 – Capital Assets**

The following is a summary of changes in capital assets:

		Balance						Balance
Primary Government		July 1, 2016	 Adjustments		Additions	 Deletions	_ •	June 30, 2017
Governmental Activities								
Capital assets not being depreciated:								
Land	\$	13,303,370	\$ (431,785)	\$	236,350	\$ -	\$	13,107,935
Intangibles		4,338,512	-		-	-		4,338,512
Construction in progress		3,088,979	 		1,453,855	 	_	4,542,834
Total capital assets not being								
depreciated:		20,730,861	 (431,785)		1,690,205	 		21,989,281
Capital assets being depreciated:								
Buildings - County		41,440,863	395,459		75,541	180,931		41,730,932
Buildings - jointly owned assets		51,596,536	(22,086,658)	*	-	1,039,297		28,470,581
Land improvements		10,042,918	(984,280)		5,000	97,252		8,966,386
Land improvements -								
jointly owned assets		2,428,927	278,640	*	-	137,327		2,570,240
Equipment		5,716,022	(584,315)		85,020	18,542		5,198,185
Vehicles		4,113,271	527,569		673,061	97,291		5,216,610
Total capital assets being depreciated		115,338,537	(22,453,585)		838,622	1,570,640		92,152,934
Less - accumulated depreciation:								
Buildings - County		7,309,857	327,860		933,258	180,931		8,390,044
Buildings - jointly owned assets		13,115,671	(4,451,445)	*	-	17,213		8,647,013
Land improvements		3,170,343	21,174		407,315	97,252		3,501,580
Land improvements -								
jointly owned assets		226,358	-		-	6,163		220,195
Equipment		3,010,766	(244,473)		185,197	12,692		2,938,798
Vehicles		2,742,193	(134,400)		486,124	73,791		3,020,126
Total accumulated depreciation	-	29,575,188	 (4,481,284)	-	2,011,894	388,042		26,717,756
Total capital assets	-		 	-				
being depreciated - net		85,763,349	(17,972,301)		(1,173,272)	1,182,598		65,435,178
Governmental activities								
capital assets - net	\$	106,494,210	\$ (18,404,086)	\$	516,933	\$ \$ 1,182,598	\$	87,424,459

<sup>\*</sup> Restated FY2017 beginning balance

Depreciation expense was charged to functions of the Primary Government as follows:

Governmental activities	
General Government	\$ 458,880
Public safety	723,145
Public works	134,680
Health and welfare	80,117
Parks, recreation and culture	540,532
Community development	39,677
Internal Service Fund	34,863
Total depreciation expense - governmental activities	\$ 2,011,894

# Notes to Basic Financial Statements

#### June 30, 2017

# **Note 6 – Capital Assets (Continued)**

	J	Balance July 1, 2016	Adjustments			Additions	Deletions/ Transfers	Balance June 30, 2017		
<b>Business-type activities</b>	-			•						
Capital assets not being depreciated:										
Land	\$	228,840	\$	217,172	\$	17,000	\$ -	\$	463,012	
Construction in progress		1,545,982				326,420	 		1,872,402	
Total capital assets not being depreciated		1,774,822		217,172		343,420	-		2,335,414	
Capital assets being depreciated:										
Buildings		11,760,322		(312,724)		16,920	180,931		11,645,449	
Land improvements		14,279,504		(59,769)		96,790	-		14,316,525	
Equipment		930,990		(5,702)		25,198	(19,931)		930,555	
Vehicles		396,131		25,161		19,897	19,931		461,120	
Total capital assets being depreciated		27,366,947		(353,034)		158,805	180,931		27,353,649	
Less - accumulated depreciation:										
Buildings		3,665,145		(85,585)		211,781	25,254		3,816,595	
Land improvements		9,176,143		1,291,811		541,074	-		11,009,028	
Equipment		1,163,257		(654,260)		52,854	-		561,851	
Vehicles		915,810		(681,506)		40,225	-		274,529	
Total accumulated depreciation		14,920,355		(129,540)		845,934	25,254		15,662,003	
Total capital assets										
being depreciated - net		12,446,592		(223,494)		(687,129)	155,677		11,691,646	
Business- type activities							 			
capital assets - net	\$	14,221,414	\$	(6,322)	\$	(343,709)	\$ 155,677	\$	14,027,060	

Depreciation expense was charged to Public Utility and Stormwater as follows:

Business-type activities	
Public Utility	\$ 815,048
Stormwater	30,886
Total depreciation expense - Business-type activities	\$ 845,934

#### Notes to Basic Financial Statements

#### June 30, 2017

#### **Note 6 – Capital Assets (Continued)**

#### **Discretely Presented Component**

-	Balance			Deletions/	Balance
Unit - School Board	 July 1, 2016	Adjustments *	Additions	Transfers	June 30, 2017
Capital assets not being depreciated					
Land	\$ 1,619,726 \$	- \$	- \$	- \$	1,619,726
Construction in Progress	<u>-</u>	-	708,985	-	\$ 708,985
Total capital assets not being depreciated	1,619,726	-	708,985	-	2,328,711
Capital assets being depreciated:					
Buildings and improvements	52,653,909	21,598,815 *	171,363	1,039,297	75,463,384
Land improvements	2,263,367	(87,878)*	-	137,327	2,312,816
Equipment	20,461,382	(50,185)*	193,819	-	20,605,016
Vehicles	6,806,826	(249,162)*	1,188,400	(502,589)	7,243,475
Total capital assets being depreciated	82,185,484	21,211,590	1,553,582	674,035	105,624,691
Less - accumulated depreciation:					
Buildings and improvements	28,925,862	(199,651)*	2,248,517	17,213	30,957,515
Land improvements	1,578,083	(107,871)*	178,968	6,163	1,643,017
Equipment	11,223,532	(334,284)*	859,167	-	11,748,415
Vehicles	4,967,573	(889,482)*	343,898	(502,589)	4,924,578
Total accumulated depreciation	46,695,050	(1,531,288)	3,630,550	(479,213)	48,315,099
Total capital assets being depreciated - net	35,490,434	22,742,878	(2,076,968)	1,153,248	57,309,592
School Board capital assets - net	\$ 37,110,160 \$	22,742,878 \$	(1,367,983) \$	1,153,248 \$	59,638,303

<sup>\*</sup>Restated FY2017 beginning balance

Depreciation expense was charged to functions of the School Board as follows:

Discretely	Presented	Component	Unit -	School Board	
DISCI CICIY	1 i esciiteu	Component	Umit -	School Doal u	

Instructional services	\$ 3,286,652
Pupil Transportation	343,898
Total depreciation expense - school board	\$ 3,630,550

In accordance with Section 15.2-1800.1 of the Code of Virginia, 1950, as amended, local governments have a "tenancy in common" with the school board whenever the locality incurs any financial obligation for any school property which is payable over more than one fiscal year. For financial reporting purposes, the legislation permits the locality to report the portion of school property related to any outstanding financial obligation eliminating any potential deficit from capitalizing assets financed with debt. The effect on the County of Isle of Wight, Virginia for the year ended June 30, 2017, is that school financed assets, net of accumulated depreciation, in the amount of \$22,173,613 are reported in the primary government as "jointly owned assets" for financial reporting purposes.

June 30, 2017

### **Note 6 – Capital Assets (Continued)**

#### **Discretely Presented Component Unit**

		Restated FY17							
	Balance	Beginning						Balance	
<b>Economic Development Authority</b>	 July 1, 2016	 Balance		Additions		Deletions		June 30, 2017	
Capital assets not being depreciated:									
Land	\$ 10,859,198	\$ (680,653)	\$		\$		\$	10,178,545	
Total capital assets not being depreciated	 10,859,198	 (680,653)						10,178,545	
Capital assets being depreciated									
Buildings	55,000	-		-		-		55,000	
Land improvements	 229,566	 =_		-		=		229,566	
Total capital assets being depreciated	284,566	-		-		-		284,566	
Less - accumulated depreciation									
Buildings	8,250	-		1,100		-		9,350	
Land improvements	39,094	-		11,905		-		50,999	
Total accumulated depreciation	47,344	-		13,005		-		60,349	
Total capital assets being depreciated - net	237,222	-		(13,005)		-		224,217	
EDA capital assets - net	\$ 11,096,420	\$ (680,653)	\$	(13,005)	\$	-	\$	10,402,762	

The following construction commitments were entered into by the County with various vendors for infrastructure and building improvements in the areas of general government administration, public safety, education, parks, recreation and cultural and public utility as follows:

<b>Construction Commitments:</b>	Spent - to - date	Remaining			
Industrial Park	\$ 8,033,107	\$	9,379		
STH Intermodal Park	12,880,832		1,570,661		
Building Capital Maintenance	738,296		340,896		
E911 Radio Upgrade	1,248,665		5,833,243		
IOW Rescue Squad Bldg	5,399,647		383,247		
Heritage Pk Restrooms/Rodeo	-		355,000		
Nike Park Pavement	-		70,000		
Nike Skate Park	396,700		8,000		
Parks & Recreation Maintenance	345,035		50,000		
Regional Consent Order	984,116		14,984		
Schools Capital Maintenance Projects	-		2,700,000		
Water Capital Maintenance	-		500,000		
Route 10 Water Infrastructure Project	178,835		5,095,176		
Bethel Heights Upgrade	175,171		77,027		
Lawnes Pt Ext Rushmere Shores	-		750,000		
Master Sewer Plan	76,775		23,225		
Waterline Extension WTWA-STH Park	=		9,526		
TMDL	420,468		312,265		
Stormwater Management Program	20,418		414,029		
Stormwater Master Plan	-		50,000		
Stormwater Retrofit Projects	-		83,145		
Stormwater Capital Maintenance	-		100,000		
Watershed Impl Planning Phase III	-		100,000		
BMP Retrofit CVFD	-		450,000		
Energov Database Upgrades	-		220,000		
Heritage Park SLAF	92,900		445,855		
Sewer Capital Maintenance	22,900		100,000		
Route 460 Pump Station	170,800		28,800		
Camptown/Carrsville Public Utilities	 411,709		17,817		
	\$ 31,596,374	\$	20,112,275		

# Notes to Basic Financial Statements

#### June 30, 2017

# **Note 7 – Long-Term Obligations**

The following is a summary of changes in long-term obligations during the year ended June 30, 2017:

	Balance July 1, 2016			Increases	Decreases			Balance June 30, 2017		Due Within One Year
<b>Governmental Activities</b>		<u> </u>		1110104505		D cor cuses		<del>, , , , , , , , , , , , , , , , , , , </del>		<u> </u>
General obligation bonds	\$	103,060,728	\$	15,900,000	\$	(3,006,700)	\$	115,954,028	\$	4,639,186
Bond premiums		4,303,607		-		(403,952)		3,899,655		324,971
Subtotal		107,364,335		15,900,000		(3,410,652)		119,853,683		4,964,157
PACE program		4,326,512		-		-		4,326,512		-
Capital leases		766,113		298,865		(230,493)		834,485		263,434
Compensated absences		1,026,681		839,628		(547,418)		1,318,891		131,889
Net OPEB obligation		1,186,344		142,408		(20,282)		1,308,470		_
Landfill closure costs		1,550,264		201,697		(101,660)		1,650,301		-
Net pension liability		3,011,382		848,379		-		3,859,761		-
<b>Total Governmental Activities</b>	\$	119,231,631	\$	18,230,977	\$	(4,310,505)	\$	133,152,103	\$	5,359,480
Duning and True Anticities										
Business-Type Activities General obligation bonds	\$	35,229,267	\$		\$	(158,300)	\$	35,070,967	\$	165,232
Bond premiums	Ф	3,305,090	Ф	-	Ф	(389,971)	Ф	2,915,119	Ф	338,545
Subtotal		38,534,357				(548,271)	-	37,986,086		503,777
Notes payable		12,000				(12,000)		37,980,080		303,777
Capital leases		39,916		-		(12,000)		28,763		11,373
Compensated absences		81,835		59,311		(57,897)		83,249		8,325
Net OPEB obligation		48,559		7,932		(180)		56,311		6,323
Net of EB obligation Net pension liability		185,689		74,630		(160)		260,319		-
Total Business-Type Activities	\$	38,902,356	\$	141,873	\$	(629,501)	\$	38,414,728	\$	523,475
Total Business-Type Activities	Ψ	36,702,330	Ψ	141,073	Ψ	(027,301)	Ψ	30,414,720	Ψ	323,473
Discretely Presented Component Units										
School Board	d.	0.062.274	¢.	1 500 015	d.	(1.152.(12)	Φ	0.200.677	Ф	1 1 ( 4 0 5 0
Capital leases	\$	8,862,274	\$	1,590,015	\$	(1,152,612)	\$	9,299,677	\$	1,164,058
Compensated absences		406,955		362,210		(302,898)		466,267		46,627
Net OPEB obligation		4,757,514		336,810		(77,514)		5,016,810 52,259,160		-
Net pension liability	\$	47,706,184	\$	4,552,976	\$	(1,533,024)	\$		Ф.	1,210,685
Total School Board	<b>3</b>	61,732,927	<b>D</b>	6,842,011	<b>D</b>	(1,333,024)	<b>D</b>	67,041,914	\$	1,210,083
<b>Economic Development Authority</b>										
Note payable	\$	21,560	\$		\$	(21,560)	\$		\$	

#### June 30, 2017

#### **Note 7 – Long-Term Obligations (Continued)**

#### A. General Obligation Bonds

The government issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both governmental and business-type activities and are direct obligations and pledge the full faith and credit of the government. These bonds are generally issued with varied amounts of principal maturing each year. There are no sinking fund requirements. General obligation bonds currently outstanding are as follows:

General Obligation Public Improvement Bonds Series 2017B - On May 5, 2017, the County issued \$7,900,000 in General Obligation Public Improvement Bonds to finance various capital projects related to career and technical education for Isle of Wight County Schools. Interest on the bonds is due semiannually at a rate of 2.4% until maturity commencing on December 1, 2017.	\$ Amount Outstanding 7,900,000
General Obligation Public Improvement Bonds Series 2016 - On July 29, 2016, the County issued \$8,000,000 in General Obligation Public Improvement Bonds, Series 2016 with a semi-annual interest payable at a rate of 1.651% over the life of the bond. The bonds were issued to finance the acquisition, construction and equipping of facilities and equipment related to public safety purposes and uses and to pay the cost of issuance. Interest on the 2016 bond is payable semiannually commencing on January 1, 2017.	8,000,000
General Obligation Refunding Bonds of 2015 (tax exempt bonds) - \$17,395,000 dated June 2015 with principal payable in various annual installments through 2031. Interest is payable semi-annually at a rate of 2.90% over the life of the bond. The bonds were used to advance refund prior issues.	16,445,000
General Obligation Refunding Bonds of 2014B (taxable bonds) - \$12,290,000 dated July 2014 with principal payable in various annual installments through 2040. Interest is payable semi-annually at a rate of 4.50% over the life of the bond. The bonds were used to advance refund prior issues.	12,290,000
General Obligation Refunding Bonds of 2014A (tax exempt bonds) - \$24,730,000 dated July 2014 with principal payable in various annual installments through 2037. Interest is payable semi-annually at a rate that varies from 3.00% to 5.00% over the life of the bond. The bonds were used to advance refund prior issues. The bonds were issued at a premium of \$2,752,653, which is being amortized over the life of the bonds.	24,730,000

#### June 30, 2017

#### **Note 7 – Long-Term Obligations (Continued)**

*General Obligations Bonds of 2013* - \$2,145,000 dated June 2013, principal payable in various annual installments through 2021, interest payable semi-annually at a coupon rate of 2.07%. The principal was used to refund \$790,000 and \$1,105,000 of outstanding 2004 and 2008B Series Bonds respectively.

2,145,000

General Obligations Bonds of 2012 - \$48,465,000 dated September 2012, principal payable in various annual installments through 2043, interest payable semi-annually at coupon rates from 3% to 5%. Of this bond issue, \$3,494,846 was borrowed to finance various capital improvements. The remaining \$33,680,000 was used to current refund \$7,685,000 of outstanding 2010 Series Bonds and advance refund \$6,460,000 of the outstanding 2011 Bond Anticipation Note, and \$19,535,000 of the outstanding 2003 and 2004 bonds. The bonds were issued at a \$6,774,843 premium, which is being amortized over the life of the bonds.

42,715,000

General Obligation Bonds of 2011A (tax exempt bonds) - \$17,630,000 dated June 2011 with principal payable in various annual installments through 2031. Interest is payable semi-annually at a rate that varies from 2.00% to 4.125% over the life of the bond. The bonds were used to finance general obligation public improvements and to advance refund prior issues. The bonds were issued at a premium of \$235,938, which is being amortized over the life of the bonds.

14,005,000

General Obligation Bonds of 2011 VPSA (tax exempt bonds) - \$7,500,000 dated June 2011 with principal payable in various annual installments beginning June 2014 through to June 2027. These bonds were obtained through the Virginia Public School Authority pooled Qualified School Construction Bonds (QSCB). The QSCBs are tax credit bonds such that the interest component of the bond is subject entirely to the federal subsidy reimbursement which offsets completely the interest on these bonds. The bonds are being used for the school construction and renovation projects.

6,150,000

General Obligation Bonds of 2010D (tax exempt bonds) - \$12,145,000 dated September 2010 with principal payable in various annual installments through April 2028. Interest is payable semi- annually at a rate that varies from 3.00% to 4.00% over the life of the bond. The bonds are being used to refund the balance of all the County's outstanding general obligation series 2008A and general obligation refunding series 2009. The bonds were issued at a premium of \$643,939, which is being amortized over the life of the bonds.

4,445,000

#### June 30, 2017

#### **Note 7 – Long-Term Obligations (Continued)**

#### A. General Obligation Bonds (Continued)

#### General Obligation Bonds of 2010C (taxable Build America

12,200,000

**Bonds**) - \$13,530,000 dated April 2010 with principal payable in various annual installments through 2033. Interest is payable semi-annually at a rate that varies from 3.70% to 6.05% over the life of the bond. The bonds were used to finance various capital improvements, including but not limited to, the acquisition, construction and equipping of courthouse and public safety facilities, public buildings and the acquisition of land for economic development. The bonds were issued at par value. Remaining interest rates are from 4.45 - 6.05%.

Total General Obligation Bonds Outstanding

\$ 151,024,995

Maturities of General Obligation Bonds, including future interest payments, are as follows:

	Government	al Ac	ctivities	Business-Type Activities					Totals			
Fiscal Year												
Ending June 30,	 Principal		Interest		Principal	Interest		Principal			Interest	
2018	\$ 4,639,186	\$	4,065,594	\$	165,232	\$	1,561,428	\$	4,804,418	\$	5,627,022	
2019	6,833,703		3,912,215		344,060		1,552,164		7,177,763		5,464,379	
2020	7,036,608		3,723,858		356,636		1,539,407		7,393,244		5,263,265	
2021	7,153,354		3,513,296		340,890		1,526,423		7,494,244		5,039,719	
2022	7,166,075		3,302,791		479,699		1,513,199		7,645,774		4,815,990	
2023-2027	37,575,208		13,210,426		4,045,962		7,208,253		41,621,170		20,418,679	
2028-2032	30,488,288		7,441,049		5,495,100		6,284,182		35,983,388		13,725,231	
2033-2037	11,641,776		3,003,447		8,438,224		4,918,503		20,080,000		7,921,950	
2038-2042	3,419,830		759,992		13,365,164		1,872,097		16,784,994		2,632,089	
2043-2046	-		-		2,040,000		69,250		2,040,000		69,250	
Total	\$ 115,954,028	\$	42,932,668	\$	35,070,967	\$	28,044,906	\$	151,024,995	\$	70,977,574	

#### B. Refunded Debt

#### **Prior Years Defeased Obligations**

In prior years, the County defeased certain bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. At June 30, 2017, the outstanding balance of the defeased debt, including current year defeased debt, is \$27,674,749.

# **Note 7 – Long-Term Obligations (Continued)**

#### C. Purchase Agricultural Conservation Easement Program

On May 19, 2005, Board of Supervisors adopted an ordinance establishing the Purchase Agricultural Conservation Easement Program (PACE). The primary purpose of the ordinance is to promote and encourage the preservation of farmland in Isle of Wight County. Through PACE, the County acquires development rights in designated areas within the County through the purchase of agricultural land preservation easements. Landowners who meet certain eligibility criteria may sell an easement to the County while holding fee simple title to the land and continuing to farm. The County acquires development rights by executing installment purchase agreements with the landowners and have an indefinite life.

These agreements provide for the payment of the principal balance to be paid in a single installment due approximately thirty years after execution of the agreement. Interest on the unpaid principal balance is payable semi-annually and interest expense was \$209,836 for June 30, 2017.

These obligations are constituted within the meaning of Article VII, Section 10 of the Virginia Constitution and are general obligations of the County, pledging the full faith and credit and unlimited taxing power of the County. By policy, interest will be paid from a dedicated portion of real estate taxes with principal payments being made from a maturing zero coupon Treasury securities purchased from the dedicated portion of real estate taxes.

At June 30, 2017, two installment purchase agreements totaling 619.08 acres at a total purchase price of \$4,326,512 are outstanding.

The following is a summary of the repayment schedules:

	Governmental Activities						
Fiscal Year							
Ending June 30,		Principal	Interest				
2018	\$	-	\$	209,836			
2019		-		209,836			
2020		-		209,836			
2021		-		209,836			
2022		-		209,836			
2023-2027		-		1,049,180			
2028-2032		-		1,049,180			
2033-2037		-		1,049,180			
2038-2040		4,326,512		524,590			
	\$	4,326,512	\$	4,721,310			

# Notes to Basic Financial Statements

June 30, 2017

# **Note 7 – Long-Term Obligations (Continued)**

# D. Primary Government Leases

During the fiscal year 2017, the County entered into a noncancellable lease purchase agreement for equipment. The cost of equipment put in service during the year was \$314,006. At June 30, 2017, the accumulated depreciation on this equipment was \$33,683. In addition, the County has noncancellable operating lease agreements for communications equipment for multiple years. The future minimum capital and operating lease payments and the present value of minimum capital lease payments for the Primary Government as of June 30, 2017 are as follows:

Fiscal Year		Governmental		Business-type				
Ending June 30,		Activities		Activities		Operating Leases		
2018		275,796		11,786		21,896		
2019		275,796		11,786		22,155		
2020		192,118		5,893		22,919		
2021		85,322		-		23,360		
2022		31,102		-		23,644		
Total minimum lease payments	\$	860,134	\$	29,465	\$	113,974		
less amounts representing interest		(25,649)		(702)				
Present value of minimum lease payments	\$	834,485	\$	28,763				

# **Note 7 – Long-Term Obligations (Continued)**

# E. School Board Capital Leases

During fiscal year 2014, the School Board has entered into a non-cancelable equipment lease purchase agreement to finance the costs to acquire, construct and install certain energy savings. The cost of the asset placed in service was in the amount of \$6,599,173. At June 30, 2017, the accumulated depreciation was in the amount of \$736,284. The future minimum capital and operating lease payments and the present value of minimum capital lease payments for School Board capital leases as of June 30, 2017 are as follows:

Fiscal Year	
Ending June 30,	
2018	\$ 435,944
2019	450,648
2020	466,486
2021	483,381
2022	500,256
Thereafter	6,801,523
Total minimum lease payments	\$ 9,138,238
less amounts representing interest	(2,548,238)
Present value of minimum lease payments	\$ 6,590,000

During the fiscal year 2016, the School Board has entered into a master equipment lease purchase agreement to finance the purchase technology equipment, school buses, and food service equipment in the amount of \$1,240,000, \$860,000, and \$620,000, respectively. The cost of the assets placed in service was in the amount of \$2,720,000. At June 30, 2017, the accumulated depreciation was in the amount of \$178,626.

Future minimum lease payments are as follows:

\$ 614,627
196,175
196,175
196,175
196,175
201,564
\$ 1,600,891
 (74,696)
\$ 1,526,195

# June 30, 2017

# **Note 7 – Long-Term Obligations (Continued)**

During the fiscal year 2017, the School Board has entered into a master equipment lease purchase agreement to finance the purchase of equipment, vehicles, and school buses in the amount of \$551,725, \$584,442 and \$453,848 respectively. The cost of the assets placed in service was in the amount of \$1,590,015.

Einaal Waan

# US Bancorp Leases:

Fiscal Year	
Ending June 30,	
2018	\$ 264,683
2019	264,683
2020	264,683
Total minimum lease payments	\$ 794,049
less amounts representing interest	(20,442)
Present value of minimum lease payments	\$ 773,607
Figual Voor	
Fiscal Year	
Ending June 30,	
2018	\$ 141,849
2019	141,849
2020	141,849
Total minimum lease payments	\$ 425,548
less amounts representing interest	(15,673)
Present value of minimum lease payments	\$ 409,875

#### Note 8 – Pension Plan

Apple Lease:

#### A. Plan Description

The County and Schools contribute to the Virginia Retirement System Plan (VRS), which provides agent, multiple employer and cost-sharing, multiple-employer defined benefit plans administered by the Virginia Retirement System. The County employees and Schools nonprofessional employees are covered by the agent, multiple-employer defined benefit plan and Schools professional employees are covered by the cost-sharing multiple-employer defined benefit plan.

All full-time, salaried permanent employees of the County of Isle of Wight, Virginia and the non-professional employees of County of Isle of Wight School Board are automatically covered by VRS Retirement Plan, agent-multiple employer plans, upon employment. All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Retirement Plan, a cost-sharing multiple-employer plan, upon employment. These plans are administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the (*Code of Virginia*), as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

June 30, 2017

# Note 8 – Pension Plan (Continued)

# A. Plan Description (Continued)

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and, Hybrid. Each of these benefit structures has a different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are set out in the table below:

#### RETIREMENT PLAN PROVISIONS

#### PLAN 1

**About Plan 1** 

Plan 1 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement compensation at retirement using a using a formula. Employees are eligible for Plan 1 if their membership date is before July 1, 2010, and they were vested July 1, 2010, or their membership date is and opted into the plan during a special as of January 1, 2013.

#### PLAN 2

#### **About Plan 2**

Plan 2 is a defined benefit plan. The age, creditable service and average final formula. Employees are eligible for Plan 2014 are in this plan, as well as Plan 1 2 if their membership date is on or after before July 1, 2010, and they were not vested as of January 1, 2013.

# HYBRID RETIREMENT PLAN

# **About the Hybrid Retirement Plan**

The Hybrid Retirement Plan combines retirement benefit is based on a member's the features of a defined benefit plan and a defined contribution plan. Most members hired on or after January 1, and Plan 2 members who were eligible election window. (see "Eligible Members")

- The defined benefit is based on a member's age, creditable service and average final compensation at retirement using a formula.
- The benefit from the defined contribution component of the plan depends on the member and employer contributions made to the plan and the investment performance of those contributions.

# Note 8 – Pension Plan (Continued)

#### A. Plan Description (Continued)

#### RETIREMENT PLAN PROVISIONS (Continued)

PLAN 1 PLAN 2

#### **Eligible Members**

Employees are in Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013.

#### **Hybrid Opt-In Election**

Plan 1 members were allowed to make an Eligible Plan 2 members were allowed to election window held January 1-April irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.

The Hybrid Retirement Plan's effective date for eligible Plan 1 members who opted in was July 1, 2014.

If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan

Members who were eligible for an optional retirement plan (ORP) and had prior service under Plan 1 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 1 or ORP.

#### **Eligible Members**

Employees are in Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before after January 1, 2014. This includes: July 1, 2010, and they were not vested as • Political subdivision employees\* of January 1, 2013.

#### **Hybrid Opt-In Election**

make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.

The Hybrid Retirement Plan's effective date for eligible Plan 2 members who opted in was July 1, 2014.

If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.

Members who were eligible for an optional retirement plan (ORP) and have prior service under Plan 2 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 2 or ORP.

#### HYBRID RETIREMENT PLAN

# **About the Hybrid Retirement Plan** (Continued)

• In addition to the monthly benefit payment payable from the defined benefit plan at retirement, a member may start receiving distributions from the balance in the defined contribution account, reflecting the contributions, investment gains or losses, and any required fees.

# **Eligible Members**

Employees are in the Hybrid Retirement Plan if their membership date is on or

- School division employees (teacheres)
- Members in Plan 1 or Plan 2 who elected to opt into the plan during the 30, 2014; the plan's effective date for opt-in members was July 1, 2014.
- \*Non-Eligible Members Some employees are not eligible to participate in the Hybrid Retirement Plan. They include:
- Political subdivision employees who are covered by enhanced benefits for hazardous duty employees

Those employees eligible for an optional retirement plan (ORP) must elect the ORP plan or the Hybrid Retirement Plan. If these members have prior service under Plan 1 or Plan 2, they are not eligible to elect the Hybrid Retirement Plan and must select Plan 1 or Plan 2 (as applicable) or ORP.

June 30, 2017

# Note 8 – Pension Plan (Continued)

#### A. Plan Description (Continued)

#### RETIREMENT PLAN PROVISIONS (Continued)

#### PLAN 1

#### **Retirement Contributions**

each month to their member contribution account through a pre-tax salary reduction. Some political subdivisons and school divisions elected to phase in the required 5% member contribution but all employees will be paying the full 5% by July 1, 2016. Member contributions are tax-deferred until they all employees will be paying the full are withdrawn as part of a retirement benefit or as a refund. The employer makes a separate actuarially determined contribution to VRS for all covered employees. VRS invests both member and employer contributions to provide funding for the future benefit payment.

#### **Creditable Service**

Creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.

#### PLAN 2

#### **Retirement Contributions**

Employees contribute 5% of their compensation Employees contribute 5% of their compensation each month to their member contribution account through voluntary contributions made by the a pre-tax salary reduction. Some political subdivisons and school divisions elected to phase in the required 5% member contribution but 5% by July 1, 2016.

#### **Creditable Service**

Same as Plan 1.

#### HYBRID RETIREMENT PLAN

#### **Retirement Contributions**

A member's retirement benefit is funded through mandatory and member and the employer to both the defined benefit and the defined contribution components of the plan. Mandatory contributions are based on a percentage of the employee's creditable compensation and are required from both the member and the employer. Additionally, members may choose to make voluntary contributions to the defined contribution component of the plan, and the employer is required to match those voluntary contributions according to specified percentages.

#### Creditable Service

#### **Defined Benefit Component:**

Under the defined benefit component of the plan, creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.

#### **Defined Contributions Component:**

Under the defined contribution component, creditable service is used to determine vesting for the employer contribution portion of the plan.

# June 30, 2017

# Note 8 – Pension Plan (Continued)

# A. Plan Description (Continued)

# **RETIREMENT PLAN PROVISIONS (Continued)**

# PLAN 1

# PLAN 2

# HYBRID RETIREMENT PLAN

# Vesting Vesting

Vesting is the minimum length of service Same as Plan 1.

a member needs to qualify for a future retirement benefit. Members become vested when they have at least five years (60 months) of creditable service.

Vesting means members are eligible to qualify for retirement if they meet the age and service requirements for their plan.

Members also must be vested to receive a full refund of their member contribution account balance if they leave employment and request a refund.

Members are always 100% vested in the contributions that they make.

# Vesting

# **Defined Benefit Component:**

Defined benefit vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members are vested under the defined benefit component of the Hybrid Retirement Plan when they reach five years (60 months) of creditable service.

Plan 1 or Plan 2 members with at least five years (60 months) of creditable service who opted into the Hybrid Retirement Plan remain vested in the defined benefit component.

# **Defined Contributions Component:**

Defined contribution vesting refers to the minimum length of service a member needs to be eligible to withdraw the employer contributions from the defined contribution component of the plan.

Members are always 100% vested in the contributions that they make.

Upon retirement or leaving covered employment, a member is eligible to withdraw a percentage of employer contributions to the defined contribution component of the plan, based on service.

- After two years, a member is 50% vested and may withdraw 50% of employer contributions.
- After three years, a member is 75% vested and may withdraw 75% of employer contributions.
- After four or more years, a member is 100% vested and may withdraw 100% of employer contributions.
- Distribution is not required by law until age  $70\frac{1}{2}$ .

# **Note 8 – Pension Plan (Continued)**

#### A. Plan Description (Continued)

# **RETIREMENT PLAN PROVISIONS (Continued)**

#### PLAN 1

#### Calculating the Benefit

The Basic Benefit is calculated based on a formula using the member's average final compensation, a retirement multiplier and total service credit at retirement. It is one of the benefit payout options available to a member at retirement.

An early retirement reduction factor is applied to the Basic Benefit if the member retires with a reduced retirement benefit or selects a benefit payout option other than the Basic Benefit.

#### **Average Final Compensation**

is the average of the 36 consecutive months of highest compensation as a covered employee.

# **Service Retirement Multiplier:**

The retirement multiplier is a factor used Same as Plan 1 for service earned, in the formula to determine a final retirement benefit. The retirement multiplier for non-hazardous duty members is 1.70%.

Sheriffs and regional jail **superintendents:** The retirement multiplier for sheriffs and regional jail superintendents is 1.85%.

Political Subdivision hazardous duty employees: The retirement multiplier of eligible political subdivision hazardous duty employees other than sheriffs and regional iail superintendents is 1.70% or 1.85% as elected by the employer.

#### PLAN 2

# Calculating the Benefit

See definition under Plan 1.

# Calculating the Benefit **Defined Benefit Component:**

See definition under Plan 1

#### **Defined Contribution Component:**

The benefit is based on contributions made by the member and any matching contributions made by the employer, plus net investment earnings on those contributions.

HYBRID RETIREMENT PLAN

#### **Average Final Compensation**

is the average of their 60 consecutive months of highest compensation as a covered employee.

# **Service Retirement Multiplier:**

purchased or granted prior to January 1,

For non- hazardous duty members the retirement multiplier is 1.65% for creditable service earned, purchased or granted on or after January 1, 2013.

Sheriffs and regional jail **superintendents:** Same as Plan 1.

Politital Subdivison hazardous duty employees: Same as Plan 1.

#### **Average Final Compensation**

A member's average final compensation Amember's average final compensation Same as Plan 2. It is used in the retirement formula for the defined benefit component of the plan.

# **Service Retirement Multiplier Defined Benefit Component:**

The retirement multiplier for the defined benefit component is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

Sheriffs and regional jail superintendents: Not applicable.

Political Subdivision hazardous duty employees: Not applicable.

Defined Contribution Component: Not applicable.

# Note 8 – Pension Plan (Continued)

# A. Plan Description (Continued)

# **RETIREMENT PLAN PROVISIONS (Continued)**

PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
Normal Retirement Age Age 65.	Normal Retirement Age: Normal Social Security retirement age.	Normal Retirement Age <u>Defined Benefit Component:</u> Same as Plan 2.
Politcal Subdivison hazardous duty	Politcal Subdivison hazardous duty	
employees: Age 60.	employees: Same as Plan 1.	Political Subdivision hazardous duty employees: Not applicable.
		<b>Defined Contribution Component:</b>
		Members are eligible to receive
		distributions upon leaving employment, subject to restrictions.
Earliest Unreduced Retirement	Earliest Unreduced Retirement	Earliest Unreduced Retirement
Eligibility	Eligibility	Eligibility
Age 65 with at least five years (60	Normal Social Security retirement age	Defined Benefit Component:
months) of creditable service or at age 50	with at least five years (60 months) of	Normal Social Security retirement age
with at least 30 years of creditable	creditable service or when their age and	and have at least five years (60 months)
service.	service equal 90.	of creditable service or when their age
		and service equal 90.
Politcal Subdivison hazardous duty	Politcal Subdivison hazardous duty	D.P. and C. L.P. Connection and A
<b>employees</b> : Age 60 with at least five years of creditable service or age 50 with	<b>employees:</b> Same as Plan 1.	Politcal Subdivison hazardous duty employees: Not applicable.
at least 25 years of creditable service.		comproyees. Not applicable.
av 19430 20 Jenis of 919414610 501 1100.		<b>Defined Contribution Component:</b>
		Members are eligible to receive
		distributions upon leaving employment,
		subject to restrictions.
Earliest Reduced Retirement	Earliest Reduced Retirement	Earliest Reduced Retirement
Eligibility	Eligibility	Eligibility
Age 55 with at least five years (60	Age 60 with at least five years (60	Defined Benefit Component:
months) of creditable service or age 50 with at least 10 years of creditable	months) of creditable service.	Age Members may retire with a reduced benefit as early
service.	Politcal Subdivison hazardous duty	as age 60 with at least five years (60
Sci vice.	employees: Same as Plan 1.	months) of creditable service.
Politcal Subdivison hazardous duty		,
<b>employees:</b> 50 with at least five years of		Politcal Subdivison hazardous duty
creditable service.		employees: Not applicable.

<u>Defined Contribution Component:</u> Members are eligible to receive

subject to restrictions.

distributions upon leaving employment,

June 30, 2017

# **Note 8 – Pension Plan (Continued)**

# A. Plan Description (Continued)

# **RETIREMENT PLAN PROVISIONS (Continued)**

The Cost-of-Living Adjustment (COLA) matches the first 3% increase in the Consumer Price Index for all Urban Consumers (CPI-U) and half of any additional increase (up to 4%) up to a maximum COLA of 5%.

PLAN 1

#### **Eligibility:**

Retirement

For members who retire with an unreduced benefit or with a reduced benefit with at least 20 years of creditable service, the COLA will go into effect on July 1 after one full calendar year from the retirement date.

For members who retire with a reduced benefit and who have less than 20 years of creditable service, the COLA will go into effect on July 1 after one calendar year following the unreduced retirement eligibility date.

# Cost-of-Living Adjustment (COLA) in Cost-of-Living Adjustment (COLA) in Cost-of-Living Adjustment (COLA) in Retirement

PLAN 2

The Cost-of-Living Adjustment (COLA) matches the first 2% increase in the CPI-U and half of any additional increase (up to 2%), for a maximum COLA of 3%.

#### **Eligibility:**

Same as Plan 1

# HYBRID RETIREMENT PLAN

Retirement

**Defined Benefit Component:** 

Same as Plan 2.

**Defined Contribution Component:** 

Not applicable.

#### **Eligibility:**

Same as Plan 1 and Plan 2.

June 30, 2017

# **Note 8 – Pension Plan (Continued)**

# A. Plan Description (Continued)

#### **RETIREMENT PLAN PROVISIONS (Continued)**

PLAN 2

# PLAN 1

**Exceptions to COLA Effective Dates:** 

School Division (Teachers) and

# Exceptions to COLA Effective Dates: School Division (Teachers) and Political Subdivision Employees:

Same as Plan 1

# **Exceptions to COLA Effective Dates:** School Division (Teachers) and

HYBRID RETIREMENT PLAN

**Political Subdivision Employees:** Same as Plan 1 and Plan 2.

# Political Subdivision Employees: The COLA is effective July 1 following one full calendar year (January 1 to December 31) under any of the following

- The member is within five years of qualifying for an unreduced retirement benefit as of January 1, 2013.
- The member retires on disability.

circumstances:

- The member retires directly from shortterm or long-term disability under the Virginia Sickness and Disability Program (VSDP).
- The member is involuntarily separated from employment for causes other than job performance or misconduct and is eligible to retire under the Workforce Transition Act or the Transitional Benefits Program.
- The member dies in service and the member's survivor or beneficiary is eligible for a monthly death-in-service benefit. The COLA will go into effect on July 1 following one full calendar year (January 1 to December 31) from the date the monthly benefit begins.

# Note 8 – Pension Plan (Continued)

#### A. Plan Description (Continued)

#### **RETIREMENT PLAN PROVISIONS (Continued)**

#### PLAN 1

#### **Disability Coverage**

Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.7% on all service, regardless of when it was earned, purchased or granted.

VSDP members are subject to a oneyear waiting period before becoming eligible for non-work- related disability benefits.

N/A for School Board Professional employees

#### **Purchase of Prior Service**

Members may be eligible to purchase service from previous public employment, active duty military service, an eligible period of leave or VRS refunded service as creditable service in their plan. Prior creditable service counts toward vesting, eligibility for retirement and the health insurance credit. Only active members are eligible to purchase prior service. When buying service, members must purchase their most recent period of service first. Members also may be eligible to purchase periods of leave without pay.

# PLAN 2

#### **Disability Coverage**

Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.65% on all service, regardless of when it was earned, purchased or granted.

VSDP members are subject to a oneyear waiting period before becoming eligible for non-work related disability benefits.

N/A for School Board Professional employees

# **Purchase of Prior Service** Same as Plan 1.

**Disability Coverage** 

Employees of political subdivisions and chool divisions (teachers) (including Plan 1 and Plan 2 opt- ins) participate in the Virginia Local Disability Program (VLDP) unless their local governing body provides and employer-paid comparable program for its members.

HYBRID RETIREMENT PLAN

Hybrid members (including Plan 1 and Plan 2 opt-ins) covered under VLDP are subject to a one- year waiting period before becoming eligible for non-work- related disability benefits.

# Purchase of Prior Service <u>Defined</u> <u>Benefit Component:</u>

Same as Plan 1, with the following exceptions:

- Hybrid Retirement Plan members are ineligible for ported service.
- The cost for purchasing refunded service is the higher of 4% of creditable compensation or average final compensation.
- Plan members have one year from their date of hire or return from leave to purchase all but refunded prior service at approximate normal cost. After that on- year period, the rate for most categories of service will change to actuarial cost.

#### **Defined Contribution Component:**

Not applicable.

# June 30, 2017

# **Note 8 – Pension Plan (Continued)**

# A. Plan Description (Continued)

Detailed information about the pension plans' fiduciary net position is available in the separately issued VRS 2016 Comprehensive Annual Financial Report (CAFR). A copy of the 2016 VRS CAFR may be downloaded from the VRS website at <a href="http://www.varetire.org/pdf/publications/2016-annual-report.pdf">http://www.varetire.org/pdf/publications/2016-annual-report.pdf</a> or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

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# County and School Board Non-Professional (Agent Plan) Employees Covered by Benefit Terms

As of the June 30, 2015 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	Plans			
		School Board Non-		
	County	<b>Professional</b>		
Inactive members or their beneficiaries				
currently receiving benefits	153	55		
Inactive members				
Vested	54	13		
Non-vested	59	44		
Active elsewhere in VRS	116	22		
Total inactive	229	79		
Active	263	92		
Total	645	226		

#### **Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the (*Code of Virginia*), as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Prior to July 1, 2012, all or part of the 5.00% member contribution may have been assumed by the employer. Beginning July 1, 2012 new employees were required to pay the 5.00% member contribution. In addition, for existing employees, employers were required to begin making the employee pay the 5.00% member contribution. This could be phased in over a period of up to 5 years and the employer is required to provide a salary increase equal to the amount of the increase in the employee-paid member contribution.

The County's contractually required contribution rate for the year ended June 30, 2017 was 8.81% of covered employee compensation. The School Board non-professional's contractually required contribution rate for the year ended June 30, 2017 was 6.30% of covered employee compensation. These rates were based on an actuarially determined rate from an actuarial valuation as of June 30, 2015.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employee during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the County were \$1,177,661 and \$1,232,527 for the years ended June 30, 2017 and June 30, 2016, respectively. Contributions to the pension plan from the School Board for the non-professional employees were \$119,522 and \$135,297 for the years ended June 30, 2017 and June 30, 2016, respectively.

# Notes to Basic Financial Statements

June 30, 2017

# **Note 8 – Pension Plan (Continued)**

# A. Contributions (Continued)

# **School Board Professional (Cost-Sharing Plan)**

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Prior to July 1, 2012, all or part of the 5.00% member contribution may have been assumed by the employer. Beginning July 1, 2012 new employees were required to pay the 5% member contribution. In addition, for existing employees, employers were required to begin making the employee pay the 5% member contribution. This could be phased in over a period of up to 5 years and the employer is required to provide a salary increase equal to the amount of the increase in the employee-paid member contribution.

The School Board Professional's contractually required contribution rate for the year ended June 30, 2017 was 14.6% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2015 and reflects the transfer in June 2015 of \$192,884,000 as an accelerated payback of the deferred contribution in the 2010-12 biennium. The actuarial rate for the Teacher Retirement Plan was 16.32%. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Based on the provisions of \$51.1-145 of the *Code of Virginia*, as amended, the contributions were funded at 89.84% of the actuarial rate for the year ended June 30, 2017. Contributions to the pension plan from the school division were \$4,951,158 and \$3,977,579 for the years ended June 30, 2017 and June 30, 2016, respectively.

#### B. Actuarial Assumptions - General Employees

The total pension liability for General Employees in the County's and School Board's non-professional retirement plans were based on an actuarial valuation as of June 30, 2015, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2016.

Inflation 2.5 percent Salary increases, including Inflation 3.5 percent - 5.35

Investment Rate of Return 7.0 percent, net of pension plan investment expense, including inflation\*

\* Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However,

since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long- term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension liabilities.

# Notes to Basic Financial Statements

# June 30, 2017

# Note 8 – Pension Plan (Continued)

# B. Actuarial Assumptions (continued)

#### Actuarial Assumptions -General Employees

Mortality rates: 14 % of deaths are assumed to be service related.

#### Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set forward 4 years and females were set back 2 years.

#### Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 1 year.

#### Post-Disablement:

RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 3 years and no provision for future mortality improvement.

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the period from July 1, 2008 through June 30, 2012. Changes to the actuarial assumptions as a result of the experience study are as follows:

- Update mortality table
- Decrease in rates of service retirement
- Decrease in rates of disability retirement
- Reduce rates of salary increase by 0.25% per year

#### **Actuarial Assumptions - Public Safety Employees**

The total pension liability for Public Safety employees in the County's retirement plan was based on an actuarial valuation as of June 30, 2015, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled foward to the measurement date as of June 30, 2016.

Inflation 2.5 percent Salary increases, including Inflation 3.5 percent - 5.35

Investment Rate of Return 7.0 percent, net of pension plan investment expense, including inflation\*

\* Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long- term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension benefits.

# Notes to Basic Financial Statements

# June 30, 2017

# Note 8 - Pension Plan (Continued)

#### B. Actuarial Assumptions (continued)

Mortality rates: 60% of deaths are assumed to be service related.

#### Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set forward 4 years and females were set back 2 years.

#### Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 1 year.

#### Post-Disablement:

RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 3 years and no provision for future mortality improvement.

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the period from July 1, 2008 through June 30, 2012. Changes to the actuarial assumptions as a result of the experience sutdy are as follows:

- Update mortality table
- Decrease in male and female rates of disabilityy

# **Actuarial Assumptions - School Board Professional Plan**

The total pension liability for the VRS Teacher retirement plan was based on an actuarial valuation as of June 30, 2015, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled foward to the measurement date as of June 30, 2016.

Inflation 2.5 percent Salary increases, including Inflation 3.5 percent - 5.95

Investment Rate of Return 7.0 percent, net of pension plan investment expense, including inflation\*

\* Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long- term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension benefits.

# Mortality rates:

#### Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set back 3 years and females were set back 5 years.

#### Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set back 2 years and females set back 3 years.

#### Notes to Basic Financial Statements

# June 30, 2017

# **Note 8 - Pension Plan (Continued)**

#### B. Actuarial Assumptions (continued)

#### Post-Disablement:

RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 1 year and no provision for future mortality improvement.

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the period from July 1, 2008 through June 30, 2012. Changes to the actuarial assumptions as a result of the experience study are as follows:

- Update mortality table
- Adjustments to rates of service retirement
- Decrease in rates of withdrawals for 3 through 9 years of service
- Decrease in rates of disability
- Reduce rates of salary increase by .025% per year

# C. Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

			Weighted
		Arithmetic Long-	Average Long-
Asset Class		Term Expected	Term Expected
(Strategy)	Target Allocation	Rate of Return	Rate of Return
U.S. Equity	19.50%	6.46%	1.26%
Developed Non U.S Equity	16.50%	6.28%	1.04%
Emerging Market Equity	6.00%	10.00%	0.60%
Fixed Income	15.00%	0.09%	0.01%
Emerging Debt	3.00%	3.51%	0.11%
Rate Sensitive Credit	4.50%	3.51%	0.16%
Non Rate Sensitive Credit	4.50%	5.00%	0.23%
Convertibles	3.00%	4.81%	0.14%
Public Real Estate	2.25%	6.12%	0.14%
Private Real Estate	12.75%	7.10%	0.91%
Private Equity	12.00%	10.41%	1.25%
Cash	1.00%	-1.50%	-0.02%
	100.00%		5.83%
	Inflation		2.50%
	Expected arithmetic no	minal return*	8.33%

<sup>\*</sup> Using stochastic projection results provides an expected range of real rates of return over various time horizons. Looking at one year results produces an expected real return of 8.33% but also has a high standard deviation, which means there is high volatility. Over larger time horizons the volatility declines significantly and provides a median return of 7.44%, including expected inflation of 2.50%.

# **Note 8 – Pension Plan (Continued)**

#### D. Discount Rate

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2018, the rate contributed by the employer for the political subdivision retirement plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2018 on, participating employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

# E. Changes in Net Pension Liability

The following tables show the changes in net pension liability recognized over the measurement period.

	Incre	ease (Decrease)		
Total		Plan		
	ŀ	•		Net Pension
				Liability
				(c) = (a)-(b)
\$ 39,631,766	\$	36,434,695	\$	3,197,071
1,495,249		-		1,495,249
2,716,218		-		2,716,218
(818,238)		-		(818,238)
-		1,232,527		(1,232,527)
-		615,182		(615,182)
-		645,055		(645,055)
(1,657,309)		(1,657,309)		-
-		(22,272)		22,272
		(272)		272
1,735,920		812,911		923,009
\$ 41,367,686	\$	37,247,606	\$	4,120,080
	Pension Liability (a) \$ 39,631,766  1,495,249 2,716,218 (818,238) (1,657,309) - 1,735,920	Total Pension Liability (a) \$ 39,631,766 \$  1,495,249 2,716,218 (818,238) (1,657,309) - 1,735,920	Pension Liability         Fiduciary Net Position           (a)         (b)           \$ 39,631,766         \$ 36,434,695           1,495,249         -           2,716,218         -           (818,238)         -           -         1,232,527           -         615,182           -         645,055           (1,657,309)         (1,657,309)           -         (22,272)           -         (272)           1,735,920         812,911	Total Pension Liability         Plan Fiduciary Net Position           (a) (b) \$ 39,631,766         \$ 36,434,695           1,495,249 - 2,716,218 - (818,238) - (1,232,527 - 615,182 - 645,055         - (22,272) - (272) (272) (272)

# Notes to Basic Financial Statements

# June 30, 2017

# **Note 8 – Pension Plan (Continued)**

# E. Changes in Net Pension Liability (continued)

School Board Non-Professional		Increase (Decrease)						
	Plan							
	T	otal Pension	F	iduciary Net		Net Pension		
		Liability		Position		Liability		
		(a)		<b>(b)</b>		(c) = (a)-(b)		
Balance at June 30, 2015	\$	5,523,255	\$	5,351,071	\$	172,184		
Changes for the year:								
Service Cost		184,282		-		184,282		
Interest		375,141		-		375,141		
Difference between expected and actual experience		(159,890)		-		(159,890)		
Contributions - employer		_		135,297		(135,297)		
Contributions - employee		-		77,177		(77,177)		
Net investment income		-		91,464		(91,464)		
Benefit payments, including refunds of employee								
contributions		(328,182)		(328, 182)		-		
Administrative expense		-		(3,342)		3,342		
Other changes		-		(39)		39		
Net Changes		71,351		(27,625)		98,976		
Balance at June 30, 2016	\$	5,594,606	\$	5,323,446	\$	271,160		

# The following tables show the roll-forward of total pension liability to the measurement date:

County		
	Actual	Expected
(a) TPL as of June 30, 2015	\$ 38,867,058	\$ 39,631,766
(b) Entry Age Normal Cost for the period		
June 30, 2015 - June 30, 2016	1,397,429	1,397,429
(c) Actual benefits and refunds for the period		
June 30, 2015 - June 30, 2016.	1,657,309	1,657,309
(d) TPL as of June 30, 2016	 _	
$= [((a) + (b)) \times (1.07)] - [(c) \times (1.035)]$	\$ 41,367,686	 42,185,924
(f) Difference between expected and actual Experience	 	\$ (818,238)

# School Board Non-Professional

		Actual	Expected
(a) TPL as of June 30, 2015	\$	5,373,825	\$ 5,523,255
(b) Entry Age Normal Cost for the period			
June 30, 2015 - June 30, 2016		172,226	172,226
(c) Actual benefits and refunds for the period			
June 30, 2015 - June 30, 2016.		328,182	328,182
(d) TPL as of June 30, 2016	·	_	
$= [((a) + (b)) \times (1.07)] - [(c) \times (1.035)]$	\$	5,594,606	 5,754,496
(f) Difference between expected and actual Experience			\$ (159,890)

# **Note 8 - Pension Plan (Continued)**

#### F. Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liabilities of the County and School Board using the discount rate of 7.00%, as well as what the County and School Board's net pension liabilities would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	Net Pension Liability (Asset)				
	1% Decrease		Current Discount		1% Increase
	-6.00%		-7.00%		-8.00%
County	\$ \$ 9,430,403	\$	4,120,080	\$	(294,280)
School Board Non-Professional	\$ 903,987	\$	271,160	\$	(260,422)
School Board Professional	\$ 74,123,000	\$	51,988,000	\$	33,772,000

# G. Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2017, the School Board reported a liability for the professional plan of \$51,998,000 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2016 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School Board's proportion of the net pension liability was based on the school board's actuarially determined employer contributions to the pension plan for the year ended June 30, 2016 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2016, the school board's proportion was .37104% as compared to .37766% % at June 30, 2015.

For the year ended June 30, 2017, the school board recognized pension expense of \$3,245,000. Since there was a change in proportionate share between June 30, 2015 and June 30, 2016, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions.

For the year ended June 30, 2017, the County and the School Board non-professional plan recognized pension expense of \$933,529 and \$(82,229) respectively. County and the School Board non-professional plan reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

County							
	Ι	Deferred outflows of Resources		Deferred inflows of Resources			
Contribution made after the measurement date	\$	1,177,661	\$	-			
Difference between expected and actual experience Net difference between projected and actual earning on		131,848		(583,786)			
and proportionate share of contribution		2,030,002		(1,062,223)			
Total	\$	3,339,511	\$	(1,646,009)			

# June 30, 2017

# **Note 8 - Pension Plan (Continued)**

# G. Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

At June 30, 2017, the School board professional plan reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

School Boa	rd Non	ı-Professional			
	Defe	erred outflows	Deferred inflows		
		f Resources	of Resources		
Contribution made after the measurement date	\$	119,522	\$	-	
Difference between expected and actual experience		-		(155,991)	
Net difference between projected and actual earning on					
and proportionate share of contribution		140,336		-	
Total		259,858		(155,991)	

ed inflows
esources
-
(1,684,000)
-
-
(3,435,000)
(5,119,000)
(

\$1,177,661 and \$119,522 reported as deferred outflows of resources related to pensions resulting from the County and the School Board's non-professional contributions, respectively, subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2018.

Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in future pension expense as follows:

	Deter	rea outilow	3/(1111	lows) of Resources School Board	School Board
Year Ended June 30		County		Non-Professional	 Professional
2018	\$	(128,996)	\$	(127,034)	\$ (1,574,000)
2019		(171,781)		(25,447)	(1,574,000)
2020		434,369		81,039	595,000
2021		382,249		55,787	687,000
2022		-		-	(183,000)
Total	\$	515,841	\$	(15,655)	\$ (2,049,000

\$4,951,158 reported as deferred outflows of resources related to pensions resulting from the School Board's contributions for the professional plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2018.

# Notes to Basic Financial Statements

# June 30, 2017

#### Note 8 – Pension Plan (Continued)

# H. Net Pension Liability (Continued)

The County and School Board's non-professional plan net pension liabilities were measured as of June 30, 2016. The total pension liabilies used to calculate the net pension liabilies were determined by an actuarial valuation performed as of June 30, 2015, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2016.

# **Net Pension Liability**

The net pension liability (NPL) is calculated separately for each system and represents that particular system's total pension liability determined in accordance with GASB Statement No. 67, less that system's fiduciary net position. As of June 30, 2016, NPL amounts for the VRS Teacher Employee Retirement Plan is as follows (amounts expressed in thousands):

	Teacher
	Employee
	Retirement Plan
Total pension liability	\$ 44,182,326
Plan fiduciary net position	30,168,211
Employers' net pension liability	\$ 14,014,115
Plan fiduciary net position as a percentage of the	 
total pension liability	68.28%

The total pension liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net pension liability is disclosed in accordance with the requirements of GASB Statement No. 67 in the System's notes to the financial statements and required supplementary information.

June 30, 2017

# Note 9 – Other Post Employment Benefit (OPEB) Plans

#### A. Plan Provisions

In addition to providing the pension benefits described in Note 8, the County and School Board provide postemployment health care (OPEB) for qualifying retired employees, who are not yet eligible for Medicare, through single-employer defined benefit plans. The benefit levels, employee contributions and employer contributions are governed by the County and School Board and can be amended.

# B. Plan Description

Currently, covered full-time active employees who retire directly from the County, are eligible to receive an early or regular retirement benefit from the VRS and have at least 15 years of service (or have retired due to line-of-duty injuries) are eligible to receive post-employment health care benefits. Each year, retirees participating in the County's sponsored plans will be given the opportunity to change plans or drop coverage during an open enrollment period. The pre-Medicare retirees have a choice of two plans: Key Care and Health Keepers Plans. Post-Medicare retirees and spouses of retirees are not eligible to participate. Dental plans are available at the retiree's cost and it is assumed for both the County and the Schools that participant dental contributions cover any dental claims that may occur. Therefore, there is no liability for dental plan coverage in retirement. There were 3 retirees and 296 active County participants at the time of the actuarial study. Since the retirees contribute towards their health insurance premiums based on a blended rate, the County has an implicit liability.

For the School Board, the retiree must also retire directly from the Schools and be eligible to receive an early or regular retirement benefit from the VRS. Post-Medicare retirees are not eligible to participate. Spouses of retirees may participate until they are eligible for Medicare. The School Board provides a single-employer defined benefit medical plan that covers retirees until they are eligible for Medicare. There is no coverage provided for retirees or their spouses once they reach the age of 65 and are eligible for Medicare. Both plans were established under the authority of the Isle of Wight County School Board and any amendments to the plans must be approved by the School Board. The School Board's current plan participants are 14 retirees and 667 active participants . Since the retirees contribute towards their health insurance premiums based on a blended rate, the School Board has an implicit liability.

Employees may retire under the Virginia Retirement System with an unreduced pension benefit under the following age and service requirements:

Age 50 and 30 years of service Age 65 and 5 years of service

Employees may retire with a reduced pension benefit at either age 50 and 10 years of service or age 55 and five years of service.

# C. Funding Policy

The anticipated growth in the net OPEB obligations are based on contributions to the benefit plans on a pay-as-you-go cost basis. The County and School Board's actuarial studies used data which has been projected into the future based on the assumption the current active population remains constant. In addition, the estimated contributions are based on the implicit rate subsidy payments made during the year by the retirees. The plans are unfunded. The County uses the General Fund to liquidate the OPEB obligation for governmental activities and the Public Utility Enterprise Fund to liquidate the OPEB obligation for business-type activities.

# Note 9 – Other Post Employment Benefit (OPEB) Plans (Continued)

# D. Annual OPEB Costs and Net OPEB Obligations

The County's and School Board's annual OPEB cost (expense) is calculated based on the Annual Required Contribution (ARC), an amount actuarially determined in accordance with GAAP. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years. The following table shows the components of the County's and School Board's annual OPEB cost for the year, the amount actually contributed to the plans, and changes in the County's and School Board's net OPEB obligations.

Governmental Activities		
Annual required contribution (ARC)	\$	145,326
Interest on net OPEB obligations		47,454
Adjustment to annual required contribution		(50,372)
Annual OPEB Cost		142,408
Pay-As-You-Go Annual Employer Contributions		(20,282)
Increase in Net OPEB Obligations	·	122,126
Net OPEB Obligations - beginning of year		1,186,344
Net OPEB Obligations - end of year		1,308,470
Business-Type Activities		
Annual required contribution	\$	8,051
Interest on net OPEB obligations		1,942
Adjustment to annual required contributions		(2,061)
Annual OPEB Cost		7,932
Pay-As-You-Go Annual Employer Contributions		(180)
Increase in Net OPEB Obligations	·	7,752
Net OPEB Obligations - beginning of year		48,559
Net OPEB Obligations - end of year	\$	56,311
Component Unit - School Board		
Annual required contribution	\$	348,509
Interest on net OPEB obligation		190,301
Adjustment to annual required contribution		(202,000)
Annual OPEB Cost		336,810
Pay-As-You-Go Annual Employer Contribution		(77,514)
Increase in Net OPEB Obligations	-	259,296
Net OPEB Obligation - beginning of year		4,757,514
Net OPEB Obligations - end of year	\$	5,016,810

# Note 9 – Other Post Employment Benefit (OPEB) Plans (Continued)

#### D. Annual OPEB Costs and Net OPEB Obligations (Continued)

Information reflecting the annual OPEB cost, which approximated the annual required contribution, and the percentages contributed for the past three fiscal years is as follows:

Fiscal Year	Annual Per		Percent		Net OPEB			
Ended June 30,		<b>OPEB Cost</b>	Contributed		Obligation			
	Governmental Activities							
2017	\$	142,408	14.2%	\$	1,308,470			
2016		153,199	18.3%		1,186,344			
2015		154,963	12.2%		1,061,221			
		Business-Ty	pe Activities					
2017	\$	7,932	2.3%	\$	56,311			
2016		6,235	23.4%		48,559			
2015		6,256	12.1%		43,780			
Component Unit - School Board								
2017	\$	336,810	23.0%	\$	5,016,810			
2016		858,588	25.7%		4,757,514			
2015		789,871	20.0%		4,119,374			

# E. Actuarial Methods and Assumptions

#### **Valuation Methods**

The Entry Age Normal actuarial cost method was used to calculate all of the expense amounts and the funded status of the plans. The calculations were performed in accordance with the methodologies set forth in GAAP. This method assigns the plan's total actuarial present value of future benefits to various periods. The actuarial accrued liability is assigned to years prior to the valuation and the normal cost is assigned to the year following the valuation. The remaining costs are assigned to future years.

# **Employees Included in the Calculations**

All active employees who are expected to meet the plans' eligibility requirements on or before the ultimate assumed retirement age are included in the calculations. Retirees, spouses, and spouse survivors who are entitled to a benefit under the provisions of the plans are also included.

# Note 9 – Other Post Employment Benefit (OPEB) Plans (Continued)

# E. Actuarial Methods and Assumptions (Continued)

# **Actuarial Assumptions**

In the actuarial valuations for fiscal year ending June 30, 2017 (dated November 17, 2017), the Entry Age Normal actuarial cost method was used. The actuarial assumptions included calculations based on a discount rate of 4.0% for the unfunded liability, expected payroll growth rate of 2.5%, 0% expected rate of return on assets since the plans are not funded, healthcare cost trend rate of 7.75% for 2016 and reduced by 0.5% per year to 4.75% thereafter in 2027, inflation rate of 2.5%, and amortization of the initial unfunded actuarial liability over 30 years based on a level percent of payroll method. The actuarial accrued liability was \$1,380,033 and \$3,349,865 for the County and the School Board, respectively.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plans and the annual required contributions of the employer are subject to continual revisions as actual results are compared with past expectations and new estimates are made about the future.

Calculations are based on the types of benefits provided under the terms of the substantive plans at the time of each valuation and on the pattern of sharing of costs between the employer and plan members.

The schedule of funding progress, presented as Required Supplementary Information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits for the County and School Board.

#### F. Funded Status and Funding Progress

Actuarial Valuation Date July 1, 2016	Actuarial value of assets	Actuarial accrued liability (AAL) project unit	Unfunded actuarial accrued liability	Funding Ratio	Covered Payroll	UAAL as a percentage of covered payroll
Governmental activities Business-type activities Total Primary Government	\$ - - \$ -	\$ 1,319,257 60,776 \$ 1,380,033	\$ 1,319,257 60,776 \$ 1,380,033	0.0% 0.0% 0.0%	\$ 13,396,171 521,244 \$ 13,917,415	9.80% 11.7% 9.9%
Component Unit - School Board	\$ -	\$ 3,349,865	\$ 3,349,865	0.0%	\$ 29,294,265	11.4%

June 30, 2017

# **Note 10 – Commitments and Contingent Liabilities**

#### A. Post Closure Landfill Costs

State and federal laws and regulations require the County to perform certain continuing maintenance and monitoring functions subsequent to the closure of a landfill site. The County ceased accepting solid waste at its landfill in 1987 and completed initial closure measures in that same year. The County closed its landfill prior to the date mandated by state and federal law and regulation and, therefore, the County is only liable for post-closure monitoring. During fiscal year 2006, the County was deemed to be in violation of the Virginia Solid Waste Management Regulations and the approved Closure Plan. The County submitted a corrective action plan to the Commonwealth's Department of Environmental Quality. During 2008, the County provided for additional financial assurance in the amount of \$1,000,000. The currently estimated future annual total cost of the post-closure monitoring and maintenance is \$1,650,301 based on the expected cost for all equipment, facilities and services required to monitor and maintain the landfill post-closure. This represents a increase over the 2016 estimated liability as a result of the completed repairs to the landfill cap, elimination of post closure care requirement for gas monitoring, and elimination of leacheate management requirements. The cap repairs allowed the County to terminate a stormwater discharge (VPDES) permit which carried costs associated with demonstrating permit compliance such as lab testing, outfall sampling, coordination visits with Consultant and State, permit renewal fees etc. During the fiscal year ended June 30, 2017, the County expended \$101,660 in post-closure costs. The current costs of landfill closure and post closure care is an estimate subject to changes resulting from inflation, technology or change in applicable laws or regulations.

#### B. Risk Management

The County and School Board are exposed to various risks of loss related to torts; theft of, damage to or destruction of assets; errors and omissions; injuries to employees; and natural disasters. For general liability, automobile liability and workers compensation and employers' liability, the County participates with other localities in the Virginia Association of Counties (VACO) Risk Management Program. The VACO Risk Management Program provides counties and county related agencies with insurance coverage for property and liability insurance and risk management services through the Virginia Association of Counties Group Self-Insurance Risk Pool (VACoRP). The County pays an annual premium for its share of the cost of the insurance which includes general liability, product liability and personal injury with a limit of \$5,000,000 for each occurrence; \$5,000,000 combined limit for auto liability and \$1,000,000 limit for workers compensation coverage. The School Board participates in the Virginia School Boards Association Property & Casualty Pool for its general liability and automobile liability with limits of \$1,000,000, respectively, for each occurrence.

The School Board's workers' compensation coverage is \$500,000 and the School board has additional excess liability coverage and there have not been any reductions in insurance coverage for the County or the School Board from the prior year and settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

The School Health Benefits Internal Service Fund was established to account for the School Board's group health insurance. The School Board provides insurance benefits from this fund through its third-party administrator. The School Board pays the basic premiums for the employees' coverage into the fund and allows employees to select additional benefits for themselves and their dependents with premiums paid by the employees for such additional benefits. Contracted insurance providers receive disbursements from the fund.

# Notes to Basic Financial Statements

June 30, 2017

# Note 10 - Commitments and Contingent Liabilities (Continued)

# B. Risk Management (Continued)

based on monthly enrollment and premium calculations. All funds are available to pay claims, claim reserves and administrative costs of the program.

The changes in medical claims liability for the three years ended June 30, 2017 are as follow:

	2017	2016	2015
Claims liabilities, beginning of year	\$ 32,635	\$ 162,148	\$ 755,310
Current year claims	4,619,596	4,739,015	4,069,179
Change in prior year claims	55,390	(829,534)	352,470
Claim payments	(3,871,642)	(3,436,792)	(3,904,542)
Legal, administrative and other expenses	 (633,943)	(602,202)	 (1,110,269)
Claims liabilities, end of year	\$ 202,036	\$ 32,635	\$ 162,148

# C. Contingencies

Amounts received or receivable for grants or contracts from outside agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed amounts, including amounts already collected, may constitute a liability of the applicable funds. The amounts, if any, which may be disallowed by any grantors, cannot be determined at this time, but management of the County believes any such amounts will be immaterial to its financial position.

# Note 10 – Commitments and Contingent Liabilities (Continued)

#### D. Southeastern Public Service Authority (SPSA)

The County is a member of the Southeastern Public Authority ("SPSA"), together with the Cities of Chesapeake, Franklin, Norfolk, Portsmouth, Suffolk, Virginia Beach and the County of Southampton. SPSA operates a regional system for the reception, transfer, processing and disposal of solid waste. Under intergovernmental contracts with SPSA ("Use and Support Agreements"), each member government is required to dispose of 95% of the waste generated within its jurisdiction and to pay SPSA's costs through "tipping fees" payments. Due to certain in-kind contributions, Suffolk is not subject to these tipping fees, and Virginia Beach's tipping fee payment obligations are capped. The effect of this structure is that Chesapeake, Franklin, Isle of Wight, Norfolk, Portsmouth and Southampton are contractually obligated to provide for the break-even operations of SPSA's solid waste system, based on relative population.

Due to declining waste disposal volumes at its landfills, SPSA suffered a budget shortfall that required additional payments from its member jurisdictions and the restructuring of its debt in 2009. In connection with the debt restructuring, the Virginia Resources Authority ("VRA"), as the holder of a majority of SPSA's debt, required, among other things, that the member jurisdictions deliver guarantees in respect of such VRA debt. The County's original guaranty was approximately \$10 million, and, as of June 30, 2009, SPSA total indebtedness equaled approximately \$210.0 million. In 2010, SPSA completed the sale of a portion of its assets, which resulted in a substantial reduction in its indebtedness and a corresponding reduction in the County's guaranty. As of June 30, 2017 SPSA's outstanding indebtedness totaled approximately \$9.9 million, and the County's guaranty equaled \$393,821.

The Use and Support Agreements currently in place are set to expire in 2018. The County has adopted a resolution in support of continuing its partnership with SPSA after 2018.

#### E. Encumbrances

Outstanding encumbrances at year end represent the estimated amount of the expenditures required to complete contracts, purchase orders and other commitments in process of completion at fiscal year end. Outstanding encumbrances as of June 30, 2017 for the County are as follows:

Governmental Funds	
General Fund	\$ 201,138
Capital Projects	6,549,469
Other Governmental Funds	59,905
Total	\$ 6,810,512

# Notes to Basic Financial Statements

# June 30, 2017

#### **Note 11 – Joint Ventures**

In September 2009, the County amended its agreement with the Western Tidewater Water Authority which provides for construction of the Western Branch Pipeline used to convey purchased raw water. The amendment to the contract contains provisions for the Authority to negotiate a water supply agreement between the Cities of Suffolk and Norfolk and the County. Annually, the County pays a fixed charge as an outside customer to the City of Suffolk to reserve the capacity for County's annual water resource requirements. The County also pays a fixed charge to the City of Norfolk for access to its water supply reservoir. Additionally, in fiscal year 2017, the County contributed approximately \$782,241 to the Authority for its share of capital costs incurred by the Authority and to the City of Suffolk, \$2,502,471.

# **Note 12 – Annexation Agreement**

The County has entered into an agreement with the City of Franklin (City) whereby the City waived any and all of its rights and power to seek the annexation of the County's territory within a designated area adjacent to the City. In return, the County agreed to share with the City all local tax revenues collected by the County within the designated area using a predetermined formula. For the year ended June 30, 2017, the payments made to the City were \$717,304.

# **Note 13 – Fund Balances/Net Position Restatement**

The County has the following fund balance classifications at June 30, 2017:

		General		Capital Projects		Other Governmental		Total
Nonspendable		General		Fiojects		Governmentar		Total
Notes receivable	\$	511115	\$		\$		\$	511115
	Э	514,445	Э	-	Þ	-	Þ	514,445
Advance to component unit		375,000		-		-		375,000
Prepaid expenditures		31,200						31,200
Restricted for:								
Community development		22,214		-		-		22,214
Public safety		14,086		-		-		14,086
Information Technology		25,268		-		-		25,268
Capital projects				17,738,141				17,738,141
Committed for:								
Technology Fees		8,601		-		-		8,601
Debt service - PACE		2,271,701		-		-		2,271,701
Economic Development		1,596,785		-		-		1,596,785
Assigned to:								
Capital projects		-		6,106,794		-		6,106,794
Public Works		15,000		-		-		15,000
General Administration		2,895,946		-				2,895,946
Special Revenue		-		-		497,865		497,865
Education		712,776		-		-		712,776
Unassigned		10,960,727		(240,672)		(45,833)		10,674,222
	\$	19,443,749	\$	23,604,263	\$	452,032	\$	43,500,044

#### Restatement

The beginning net position of the Economic Development Authority was restated to properly reflect the amount reported as land held for resale.

2017 Beginning Balance Prior		2017 Beginning Balance	
to Restatement	Restatement	Restated	
\$ 12,460,939	\$ 1,696,942	\$ 14,157,881	

The beginning net position of the Primpary Government was restated to reflect the jointly owned asset adjustments. The School Board's net position at the beginning of the year was also restated due to adjustments to the School Boards capital assets.

	2017 Beginning Balance Prior to Restatement	Restatement	2017 Beginning Balance Restated
Primary Government	\$ 17,505,305	\$ (17,356,573)	\$ 148,732
School Board	\$ (25,869,831)	\$ 22,742,878	\$ (3,126,953)

# Notes to Basic Financial Statements

June 30, 2017

# Note 14- Subsequent Event

# **Machinery & Tools and Real Estate Taxes**

In August 2017, International Paper filed two new lawsuits against the County in the County Circuit Court, alleging that (1) the one-year rate increase was an unlawful attempt to recoup the refund payments (the "M&T Suit") and (2) in fiscal years 2012 through 2017, the assessed value of the Franklin paper mill exceeded the fair market value of the real property in violation of the Virginia Constitution (the "RE Suit"). The M&T Suit asserts a claim for approximately \$2.7 million in damages and requests an abatement of all remaining calendar year 2017 M&T taxes to be assessed against International Paper. The trial date is scheduled for the week of July 30, 2018. The RE Suit asserts a claim for approximately \$3.1 million in damages plus accrued interest. The County will vigorously defend the suits and filed responsive pleadings on September 6, 2017. A subsequent trial date has been set on September 17, 2018. Although the County expects to prevail on the merits, the outcome of the litigation cannot be predicted, and an adverse decision could have a material adverse effect on the County's financial condition.

# **County Bond Issuance**

On September 21, 2017, the County issued \$30,700,000 General Obligation Refunding Bonds, Series 2017B. These bonds were issued to refinance selected maturities of the County's outstanding general obligation bonds. The final maturity of the bonds is July 1, 2042.

On November 15, 2017, the County issued \$9,260,000 of Virginia Resources Authority Refunding Bonds, Series 2017C. The purpose of these bonds is to refund the Series 2010C Build America Bonds (BABs). The bonds mature October 1, 2032.

#### **Capital Leases**

On October 13, 2017, the County entered into a Master Equipment Lease Purchase Agreement with Signature Public Funding Corporation for \$400,000 to acquire vehicles and equipment for various County departments.







# Required Supplementary Information Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual General Fund

	_	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Primary Government			-		
General fund:					
Revenues and Other Financing Sources					
Revenue from local sources:					
General property taxes:					
Real property	\$	36,628,889	\$ 36,628,889	\$ 36,399,787	\$ (229,102
Real and personal public service corporation property		1,352,000	1,352,000	1,483,961	131,961
Personal property		7,800,000	7,800,000	10,508,667	2,708,667
Boat/Airplane		100,000	100,000	148,669	48,669
Mobile home		155,760	155,760	191,034	35,274
Machinery and tools		4,109,000	4,423,000	(262,246)	(4,685,246
Equipment		1,764,000	1,764,000	1,710,502	(53,498
Penalties		485,000	485,000	421,687	(63,313
Interest and other costs		15,000	15,000	(766,975)	(781,975
Total general property taxes		52,409,649	52,723,649	49,835,086	(2,888,563
Other local taxes:	·				
Local sales and use		2,304,000	2,304,000	2,462,429	158,429
Communications sales and use		1,283,000	1,283,000	1,257,515	(25,485
Consumer's utility		865,000	865,000	925,112	60.112
Consumption		122,000	122,000	112,352	(9,648
Business license		744,000	744,000	828,228	84,228
Motor vehicle licenses		1,131,000	1,131,000	1,743,745	612,745
Recordation and wills		520,000	520,000	718.687	198.687
Lodging		68,000	68,000	64,817	(3,183
Meals tax		364,000	364,000	417,736	53,736
Bank franchise		8,731	8,731	8,620	(111
Cable franchise		9,000	9,000	11,288	2,288
Local penalties		9,700	9,700	7,380	(2,320
Local interest		300	300	3,379	3,079
Total other local taxes		7,428,731	7,428,731	8,561,288	1,132,557
Permits, fees and licenses:					
Animal licenses		40,483	40,483	41,072	589
Land use application and transfer fees		1,531	1,531	4,486	2,955
Zoning and subdivision fees		47,140	47,140	63,165	16,025
Building permits		432,058	432,058	362,087	(69,971
Inspection fees		21,045	21,045	_	(21,045
Concealed weapon permits		19,551	19,551	24,106	4,555
Misc permits/fees		36,178	36,178	43,100	6,922
Total permits, fees and licenses		597,986	597,986	538,016	(59,970
Fines and forfeitures		128,764	128,764	151,318	22,554

See accompanying Notes to Required Supplementary Information

Continued

#### Required Supplementary Information Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual General Fund

Year Ended June 30, 2017

Year Ended June 30, 2017	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues from use of property:	Bauger	Duuger	1101001	(riegative)
Revenues from use of money	229,326	229,326	(207,493)	(436,819)
Revenues from use of property	185,619	185,619	188,417	2,798
Total revenues from use of money and property	414,945	414.945	(19,076)	(434,021)
Charges for services:	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	(15,070)	(131,021)
Charges for Commonwealth's Attorney	10,363	10,363	11,772	1,409
Charges for parks and recreation	297,600	297,800	196,336	(101,464)
Charges for building construction court fee	44,829	44,829	49,676	4,847
Charges for law enforcement and other protections	121,102	121,102	119,981	(1,121)
Charges for emergency medical services	760,000	800,000	1,846,781	1,046,781
Charges for maps and others	54,359	54,359	82,129	27,770
Total charges for services	1,288,253	1,328,453	2,306,675	978,222
Miscellaneous:		, ,		,
Miscellaneous	871,792	1,121,927	912,975	(208,952)
Farmers market	25,772	32,940	70,454	37,514
Recovered costs:				
Indirect cost allocation	70,000	70,000	104,965	34,965
Recovered costs	198,048	198,048	291,721	93,673
Total miscellaneous	1,165,612	1,422,915	1,380,115	(42,800)
Other financing sources: Interfund transfers		3,272,961		(3,272,961)
Total other financing sources		3,272,961		(3,272,961)
ŭ	(2.122.040		(2.752.422	
Total revenues from local sources	63,433,940	67,318,404	62,753,422	(4,564,982)
Revenue from the Commonwealth:				
Noncategorical aid:	5 115 000	5 115 000	5 115 000	
State personal property tax relief	5,115,890	5,115,890	5,115,890	47.240
Other revenue from the Commonwealth	211,175	211,175	258,515	47,340
Total noncategorical aid	5,327,065	5,327,065	5,374,405	47,340
Categorical aid:				
Shared expenses:	270.206	2=0.207	2=0.040	
Commonwealth's Attorney	378,296	378,296	378,849	553
Sheriff	1,202,572	1,202,572	1,067,939	(134,633)
Commissioner of the Revenue	138,239	138,239	133,509	(4,730)
Treasurer	118,437	118,437	115,607	(2,830)
Registrar/electoral board	41,033	41,033	41,896	863
Clerk of the Circuit Court	260,616	260,616	296,834	36,218
Technology Trust Fund		11,832	10,150	(1,682)
Total shared expenses	2,139,193	2,151,025	2,044,784	(106,241)
Other categorical aid:				
Fire program funds	68,985	87,466	79,684	(7,782)
Four for life	37,666	39,660	32,171	(7,489)
Total other categorical aid	106,651	127,126	111,855	(15,271)
Total categorical aid	2,245,844	2,278,151	2,156,639	(121,512)
Total revenues from the Commonwealth	7,572,909	7,605,216	7,531,044	(74,172)

See accompanying Notes to Required Supplementary Information

Continued

#### Required Supplementary Information Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual General Fund

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenue from the federal government: Homeland security	-	-	639	639
Total revenues from the federal government	-	-	639	639
Total General Fund revenues and other financing sources	71,006,849	74,923,620	70,285,105	(4,638,515)
Expenditures and Other Financing Uses General government administration Legislative: Board of Supervisors	294,688	304,719	279,514	25,205
Total legislative	294,688	304,719	279,514	25,205
General and financial administration: Budget and finance Admin - Commissioner of the Revenue County Administrator	675,981 645,074 414,728	729,165 643,676 421,129	682,949 619,346 402,390	46,216 24,330 18,739
County Attorney Human resources Purchasing Real estate assessment Admin - Treasurer	753,188 284,544 87,974 11,200 674,229	1,826,189 290,169 89,775 11,200 674,230	949,706 269,015 91,991 11,924 657,685	876,483 21,154 (2,216) (724)
Total general and financial administration	3,546,918	4,685,533	3,685,006	16,545 1,000,527
Board of Elections: Registrar/electoral board and officials	431,307	431,308	411,895	19,413
Total Board of Elections	431,307	431,308	411,895	19,413
Total general government administration  Judicial administration:	4,272,913	5,421,560	4,376,415	1,045,145
Courts: Circuit Court General District Court Fifth District Court services unit Juvenile and Domestic Relations District Court Expenses - Clerk of the Circuit Court	136,671 9,481 201,629 25,467 514,239	140,281 14,481 318,129 25,467 530,969	139,557 12,965 294,260 11,131 525,037	724 1,516 23,869 14,336 5,932
Total courts Commonwealth's Attorney	887,487 560,520	1,029,327 560,521	982,950 559,931	46,377 590
Total Commonwealth's Attorney	560,520	560,521	559,931	590
Total judicial administration	1,448,007	1,589,848	1,542,881	46,967

See accompanying Notes to Required Supplementary Information

Continued

#### Required Supplementary Information Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual General Fund

ear Ended June 30, 2017	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Public safety:		= ##6**		(**************************************
Law enforcement and traffic control: Sheriff	4,512,981	4,572,202	4,427,439	144,76
Total law enforcement and traffic control	4,512,981	4,572,202	4,427,439	144,76
Fire and rescue services:	<u> </u>			
Emergency services	743,556	768,557	730,536	38,02
Fire and rescue response	3,878,297	3,952,294	3,963,202	(10,90
Total fire and rescue services	4,621,853	4,720,851	4,693,738	27,11
Inspections - building	525,696	555,111	471,102	84,00
Total inspections - building	525,696	555,111	471,102	84,00
Other protection: Animal control	431,986	431,986	435,088	(3,10
Western Tidewater Regional Jail	860,514	860,514	860,514	(5,10
Total other protection	1,292,500	1,292,500	1,295,602	(3,10
•		, ,		` `
Total public safety Public works: Administration:	10,953,030	11,140,664	10,887,881	252,78
General Administration	287,954	329,888	296,657	33,23
Transportation	228,284	242,694	219,404	23,29
•		,		
Total administration Sanitation and waste removal:	516,238	572,582	516,061	56,52
Refuse collection	3,471,023	3,384,147	2,913,488	470,65
Total sanitation and waste removal	3,471,023	3,384,147	2,913,488	470,65
Maintenance of general buildings and grounds: General Properties (Bldg&Grds)	1,197,623	1,234,114	1,135,837	98,27
1 ( 3 /				
Total maintenance of general buildings and grounds	1,197,623	1,234,114	1,135,837	98,27
<b>Total public works</b> Health and welfare:	5,184,884	5,190,843	4,565,386	625,45
Court Appointed Special Advocate	20,000	20,000	20,000	
Genieve Shelter	8,000	8,000	8,000	
Endependence Center of Tidewater	3,000	3,000	3,000	
IOW Christian Outreach	6,000	6,000	6,000	
Senior Services of Southeastern Hampton Roads	48,934	48,934	48,934	
Western Tidewater Health District Western Tidewater Community Service Board	522,464	522,464	522,464	5
Western Tidewater Community Service Board Western Tidewater Free Clinic	165,000 21,000	165,400 21,000	165,350 21,000	3
Total health and welfare	794,398	794,798	794,748	5
Education:		,	· ·	
Education	26,144,264	26,582,776	25,872,778	709,99

See accompanying Notes to Required Supplementary Information

**Total education** 

Continued

709,998

26,144,264

26,582,776

25,872,778

#### Required Supplementary Information Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual General Fund

Year	Ended	June	30,	2017

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Parks, recreation and cultural:				
Parks and recreation	240,246	244,407	228,526	15,881
Parks and recreation programs	758,488	794,539	500,132	294,407
Parks and gateways	852,421	923,426	876,469	46,957
Total parks and recreation	1,851,155	1,962,372	1,605,127	357,245
Cultural enrichment:				
Isle of Wight Arts	5,000	5,000	5,000	-
Total cultural enrichment	5,000	5,000	5,000	-
Library:		- ,		
Library administration	651,209	707,409	704,775	2,634
Total library	651,209	707,409	704,775	2,634
•	2,507,364	2,674,781	2,314,902	359,879
Total parks, recreation and cultural Community development:	2,307,364	2,074,781	2,314,902	339,879
Planning:	015.012	016.760	752.040	164.720
Planning & Zoning	915,912	916,768	752,040	164,728
Economic Development	501,565	2,111,846	432,698	1,679,148
Tourism Farmer's market	464,534	465,685 7,168	456,295 71,476	9,390
Other Public Service Organizations	92,076	92,076	87,041	(64,308) 5,035
Annexation settlement payment	680,000	717,283	717,304	(21)
Communication	68,415	68,415	62,238	6,177
Total planning	2,722,502	4,379,241	2,579,092	1,800,149
Cooperative extension program	60,119	60,119	48,235	11,884
Total cooperative extension program	60,119	60,119	48,235	11,884
Total community development	2,782,621	4,439,360	2,627,327	1,812,033
Nondepartmental	1,806,027	1,380,035	1,676,722	(296,687)
Total nondepartmental	1,806,027	1,380,035	1,676,722	(296,687)
Capital outlay		-	139,850	(139,850)
Other financing uses:				
Transfers out	15,113,341	15,708,955	14,699,865	1,009,090
Total other financing uses	15,113,341	15,708,955	14,699,865	1,009,090
Total General Fund expenditures and other financing uses	71,006,849	74,923,620	69,498,755	5,424,865
Excess of revenues and other financing sources over expenditures and other financing uses	-	-	786,350	786,350
Fund balance-beginning of year	18,657,399	18,657,399	18,657,399	-
Fund balance-end of year	\$ 18,657,399	\$ 18,657,399	\$ 19,443,749	\$ 786,350
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See accompanying Notes to Required Supplementary Information

#### Notes to Required Supplementary Information

#### Year Ended June 30, 2017

The following procedures are used by the County in establishing the budgetary data reflected in the financial statements:

- 1. Prior to March 30, the County Administrator submits to the Board of Supervisors a proposed operating and capital budget for the fiscal year commencing the following July 1. The General and Capital Projects Fund budgets include proposed expenditures and the means of financing them.
- 2. Public hearings are conducted to obtain citizen comments.
- 3. Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution.
- 4. The Appropriations Resolution places legal restrictions on expenditures at the department level or category level. Only the Board of Supervisors can revise the appropriation for each department or category. The County Administrator is authorized to transfer budgeted amounts within general government departments; however, the School Board is authorized to transfer budgeted amounts within the school system's categories.
- 5. Formal budgetary integration is employed as a management control device during the year and budgets are legally adopted for the General, Special Revenue, Capital Projects, and Proprietary funds of the Primary Government and Component Unit School Board.
- 6. All budgets are adopted on a basis consistent with U.S. generally accepted accounting principles.
- 7. Appropriations lapsed on June 30 for all County units. All unexpended appropriations of the School Board revert back to the County at the end of each fiscal year.
- 8. The Primary Government have assigned fund balances for subsequent year's years expenditures unless the subsequent year's years expenditures relate to restricted or committed resources.

# Required Supplementary Information Schedule of Funding Progress and Employer Contributions-Other Post Employment Benefit Plans

# **Schedule of Funding Progress**

Year Ended June 30, 2017

Actuarial valuation date	Actuarial value of assets	Actuarial accrued liability (AAL)	Unfunded actuarial accrued liability (UAAL)	Funded ratio	Covered payroll	UAAL as a Percentage of covered payroll
					FJ	F2
		Cou	inty Employees			
7/1/2016	\$ -	\$ 1,380,033	\$ 1,380,033	0.00%	\$ 13,917,415	9.90%
7/1/2015	\$ -	\$ 1,154,595	\$ 1,154,595	0.00%	\$ 11,074,210	10.43%
7/1/2014	\$ -	\$ 1,146,599	\$ 1,146,599	0.00%	\$ 10,804,106	10.61%
7/1/2013	\$ -	\$ 1,584,278	\$ 1,584,278	0.00%	\$ 11,326,971	13.99%
		S	chool Board			
7/1/2016	\$ -	\$ 3,349,865	\$ 3,349,865	0.00%	\$ 29,294,265	11.40%
7/1/2015	\$ -	\$ 5,884,606	\$ 5,884,606	0.00%	\$ 30,343,758	19.39%
7/1/2014	\$ -	\$ 5,192,126	\$ 5,192,126	0.00%	\$ 29,310,983	17.71%
7/1/2013	\$ -	\$ 7,051,556	\$ 7,051,556	0.00%	\$ 28,815,816	24.47%

#### **Schedule of Employer Contributions**

#### **County Employees**

Fiscal year ended June 30:	Employer Contribution	Annual Required Contribution	Actual Amount Contributed in Percent
2017	\$ 20,462	\$ 153,377	13.3%
2016	\$ 29,532	\$ 162,152	18.2%
2015	\$ 19,590	\$ 162,322	12.1%
	2017 2016	2017 \$ 20,462 2016 \$ 29,532	2017 \$ 20,462 \$ 153,377 2016 \$ 29,532 \$ 162,152

#### **School Board**

Figure 1 year and ad June 20:	Employer Contribution	Annual Required Contribution	Actual Amount Contributed in		
Fiscal year ended June 30:	Employer Contribution	Amidal Required Contribution	Percent		
2017	\$ 77,514	\$ 348,509	22.2%		
2016	\$ 220,448	\$ 868,718	25.4%		
2015	\$ 158,128	\$ 794,836	19.9%		

# Required Supplementary Information Schedule of Changes in the County Net Position Liability and Related Ratios – Virginia Retirement System

	Fisc			scal Year Jun	e 30,	ė.	
		2016		2015		2014	
Total pension liability							
Service Cost	\$	1,495,249	\$	1,458,672	\$	1,417,914	
Interest		2,716,218		2,533,894		2,390,589	
Differences between expected and actual experience		(818,238)		306,482		-	
Benefit payments, including refunds of employee contributions		(1,657,309)		(1,731,525)		(1,791,060	
Net change in total pension liability		1,735,920		2,567,523		2,017,443	
Total pension liability - beginning		39,631,766		37,064,243		35,046,800	
Total pension liability - ending (a)	\$	41,367,686	\$	39,631,766	\$	37,064,243	
Pension fiduciary net position							
Contributions - employer	\$	1,232,527	\$	1,131,871	\$	1,354,797	
Contributions - employee		615,182		568,417		663,795	
Net investment income		645,055		1,604,942		4,757,268	
Benefit payments, including refunds of employee contributions		(1,657,309)		(1,731,525)		(1,791,060	
Administrative expense		(22,272)		(21,686)		(25,127	
Other changes		(272)		(340)		251	
Net change in plan fiduciary net position		812,911		1,551,679		4,959,924	
Plan fiduciary net position - beginning		36,434,695		34,883,016		29,923,092	
Plan fiduciary net position - ending (b)	\$	37,247,606	\$	36,434,695	\$	34,883,016	
County's net pension liability - ending (a)-(b)	\$	4,120,080	\$	3,197,071	\$	2,181,227	
Plan fiduciary net position as a percentage of the total pension liability		90.04%		91.93%		94.12%	
Covered-employee payroll	\$	11,803,972	\$	11,257,635	\$	10,876,942	
County's net pension liability as a percentage of covered - employee payroll		34.90%		28.40%		20.05%	

<sup>\*</sup> Note to Schedule:

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the County will present information for those years which information is available.

# Required Supplementary Information Schedule of Changes in the School Board Non-Professional Net Position Liability and Related Ratios – Virginia Retirement System (Continued)

			Fiscal Year June 30, *		
		2016	2015	2014	
Total Pension Liability					
Service cost	\$	184,282 \$	191,347 \$	220,250	
Interest		375,141	382,347	371,046	
Differences between expected and actual experience		(159,890)	(328,165)	-	
Benefit payments, including refunds of employee contributions		(328, 182)	(362,980)	(515,046	
Net change in total pension liability		71,351	(117,640)	76,673	
Total pension liability - beginning		5,523,255	5,640,895	5,564,222	
Total pension liability - ending (a)	\$	5,594,606 \$	5,523,255 \$	5,640,895	
Pension fiducairy net position					
Contributions - employer	\$	135,297 \$	136,787 \$	183,059	
Contributions - employee		77,177	78,445	80,042	
Net investment income		91,464	237,020	723,316	
Benefit payments, including refunds of employee contributions		(328,182)	(362,980)	(515,146	
Administrative expense		(3,342)	(3,349)	(4,085	
Other changes		(39)	(49)	38	
Net change in plan fiduciary net position	-	(27,625)	85,874	467,324	
Plan fiduciary net position - beginning		5,351,071	5,265,197	4,797,873	
Plan fiduciary net position - ending (b)	\$	5,323,446 \$	5,351,071 \$	5,265,197	
School Board non-professional net pension liability - ending (a)-(b)	\$	271,160 \$	172,184 \$	375,698	
Plan fiduciary net position as a percentage of the total pension liability		95.15%	96.88%	93.34%	
Covered-employee payroll	\$	1,602,936 \$	1,595,356 \$	2,121,914	
School Board non-professional net pension liability as a percentage of covered - employee payroll		16.91%	10.79%	17.71%	

<sup>\*</sup> Note to Schedule:

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the School Board will present information for those years which information is available.

# Required Supplementary Information Schedule of County Contributions - Virginia Retirement System

		Fiscal Years June 30,*					
		2017	2016	2015	2014		
Contractually required contribution (CRC)	\$	1,177,661 \$	1,232,527 \$	1,307,818 \$	1,354,797		
Contribution in relation to the CRC		(1,177,661)	(1,232,527)	(1,307,818)	(1,354,797)		
Contribution deficiency (excess)	=	-	-	-	-		
Covered-employee payroll	\$	13,367,321 \$	11,803,972 \$	11,257,635 \$	10,876,942		
Contributions as a percentage of covered -employee payroll		8.81%	10.44%	11.62%	12.46%		

<sup>\*</sup>Note to Schedule:

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the County will present information for those years which information is available.

# Required Supplementary Information Schedule of School Board Non-Professional Contributions - Virginia Retirement System

	Fiscal Year June 30,									
		2017		2016		2015		2014		
Actuarially determined contribution Contributions in relation to the actuarially determined contribution	\$	119,522 (119,522)	\$	135,297 (135,297)	\$	238,553 (238,553)	\$	183,059 (183,059)		
Contribution deficiency (excess)		-		-		-				
Covered-employee payroll Contributions as a percentage of covered -employee payroll	\$	1,897,174 6.30%	\$	1,602,936 8.44%	\$	1,595,356 14.95%	\$	2,121,914 8.63%		

<sup>\*</sup>Note to Schedule:

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the County will present information for those years which information is available.

# Required Supplementary Information Schedule of School Board Proportionate Share of the Net Pension Liability VRS Teacher Retirement Plan (Cost Sharing) - Virginia Retirement System

	 2016	 2015	 2014
School Board's proportion of the net pension liability	0.37766%	0.37104%	0.37652%
School Board's proportionate share of the net pension liability	\$ 51,998,000	\$ 47,534,000	\$ 45,501,000
School Board's covered-employee payroll	\$ 28,290,036	\$ 25,481,507	\$ 24,619,814
School Board's proportionate share of the net pension liability as a percentage of its covered-employee payroll	183.80%	186.54%	184.81%
Plan fiduciary net position as a percentage of the total pension liability	68.28%	70.68%	70.88%

#### Note to schedule:

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the School Board will present information for those years which information is available.

# Required Supplementary Information Schedule of School Board Professional Contributions – Virginia Retirement System

	2017	2016	2015	2014
Contractually required contribution (CRC)	\$ 4,951,158	\$ 3,977,579	\$ 6,114,064	\$ 3,210,607
Contributions in relation to the CRC	 (4,951,158)	(3,977,579)	(6,114,064)	(3,210,607)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ 
School Board's covered-employee payroll	\$ 33,773,247	\$ 28,290,036	\$ 25,481,507	\$ 24,619,814
Contributions as a percentage of covered-employee payroll	14.66%	14.06%	23.99%	13.04%

#### Note to schedule:

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the School Board will present information for those years which information is available.

#### Notes to Required Supplementary Information Virginia Retirement System

#### Year Ended June 30, 2017

**Note 1.** Change of Benefit Terms – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation. The 2014 valuation includes Hybrid Retirement Plan members for the first time. The hybrid plan applies to most new employees hired on or after January 1, 2014 and not covered by enhanced hazardous duty benefits. Because this was a new benefit and the number of participants was relatively small, the impact on the liabilities as of the measurement date of June 30, 2016 are not material.

**Note 2. Changes of Assumptions** – The following changes in actuarial assumptions were made effective June 30, 2013 based on the most recent experience study of the System for the four-year period ending June 30, 2012:

#### **County and School Board Non-Professional:**

#### Non-LEOS:

- Update mortality table
- Decrease in rates of service retirement
- Decrease in rates of disability retirement year
- Reduce rates of salary increase by 0.25% per year

#### LEOS:

- Update mortality table
- Adjustments to rates of service retirement for females
- Increase in rates of withdrawal
- Decrease in male and female rates of disability

#### **School Board Professional:**

- Update mortality table
- Adjustments to rates of service retirement
- Decrease in rate of withdrawals for 3 through 9 years of service
- Decrease in rates of disability
- Reduce rates of salary increase by 0.25% per year

#### Note 3. Contractually Required Contributions

The actuarially determined contribution rates are calculated as of June 30, one year prior to the beginning of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

#### **County and School Board Non-Professional:**

#### Non-LEOS:

Actuarial cost method Entry age

Amortization method Level percentage of payroll, closed

Remaining amortization period 19-28 years

Asset valuation method 5-year smoothed marked

Cost-of-living adjustments 2.25%-2.50%

Projected salary increases 3.50%-5.35%, including inflation at 2.50%

Investment rate of return 7.0%, including inflation at 2.50%

LEOS:

Actuarial cost method Entry age

Amortization method Level percentage of payroll, closed

## Notes to Required Supplementary Information Virginia Retirement System (Continued)

#### Year Ended June 30, 2017

#### **Note 3 (Continued)**

Remaining amortization period 19-28 years

Asset valuation method 5-year smoothed marked

Cost-of-living adjustments 2.25%-2.50%

Projected salary increases 3.50%-4.75%, including inflation at 2.50% Investment rate of return 7.0%, including inflation at 2.50%

#### **School Board Professional:**

Actuarial cost method Entry age

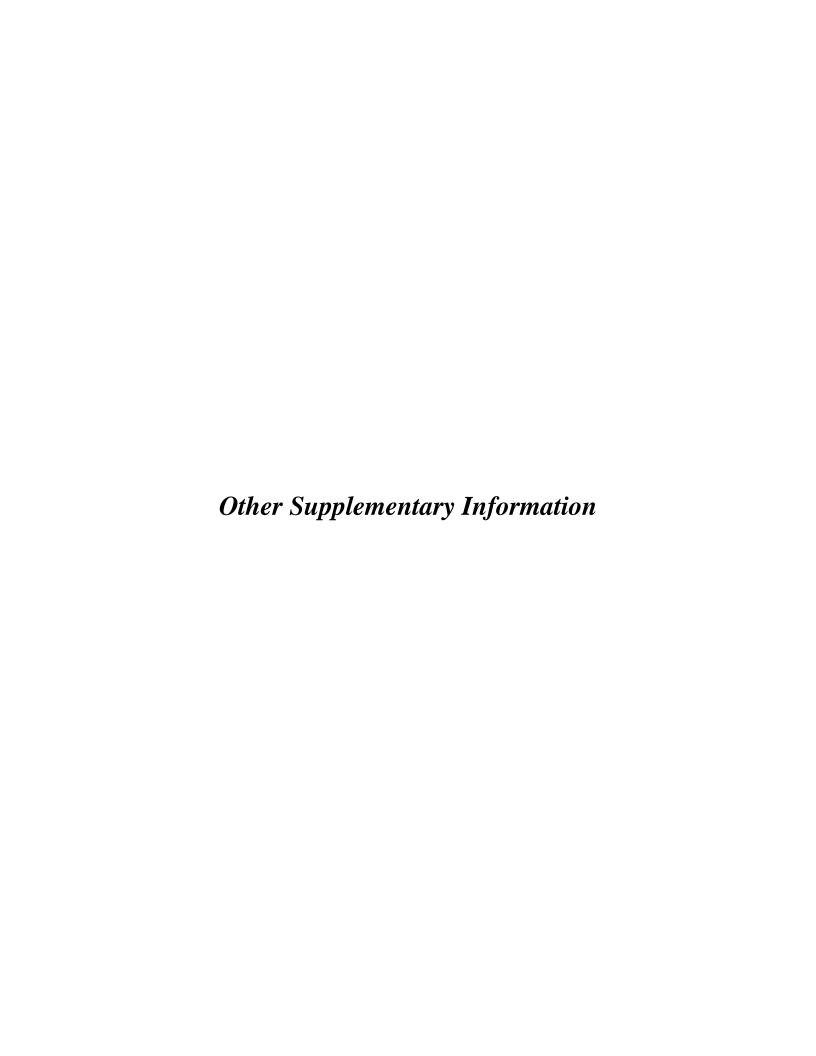
Amortization method Level percentage of payroll, closed

Remaining amortization period 19-28 years

Asset valuation method 5-year smoothed marked

Cost-of-living adjustments 2.25%-2.50%

Projected salary increases 3.50%-5.95%, including inflation at 2.50% Investment rate of return 7.0%, including inflation at 2.50%





#### Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Capital Projects

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues				
Permits, privilege fees and regulatory licenses	\$ -	\$ -	\$ 1,603,076	\$ 1,603,076
Revenues from use of property	-	-	86,319	86,319
Intergovernmental:				
Commonwealth of Virginia	2,458,200	1,896,682	454,410	(1,442,272)
Federal	1,832,800	4,809,790	71,490	(4,738,300)
Local	100,000	1,302,448	17,872	(1,284,576)
Total revenues	4,391,000	8,008,920	2,233,167	(5,775,753)
Expenditures				
Education	-	-	243,334	(243,334)
Capital outlay	5,097,000	20,017,049	3,328,282	16,688,767
Interest and other fiscal charges	-	150,000	55,767	94,233
Total expenditures	5,097,000	20,167,049	3,627,383	16,539,666
(Deficiency) of revenues				
(under) expenditures	(706,000)	(12,158,129)	(1,394,216)	10,763,913
Other financing sources (uses)				
Transfers in	806,000	3,972,236	197,045	(3,775,191)
Transfers out	(250,000)	(250,000)	(19,750)	230,250
Proceeds from bond issuance and capital lease	150,000	8,435,893	16,198,865	7,762,972
Total other financing sources (uses), net	706,000	12,158,129	16,376,160	4,218,031
Net change in fund balance	-	-	14,981,944	14,981,944
Fund balances - beginning of year	11,897,941	11,897,941	8,622,319	(3,275,622)
Fund balances - end of year	\$ 11,897,941	\$ 11,897,941	\$ 23,604,263	\$ 11,706,322

#### Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Debt Service

	 Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Expenditures				
Redemption Principal GO Bond	\$ 3,063,444	\$ 3,014,836	\$ 3,006,700	\$ 8,136
Interest and other fiscal charges	 4,025,129	4,593,906	4,591,443	2,463
Total expenditures	 7,088,573	7,608,742	7,598,143	10,599
(Deficiency) of revenues (under) expenditures	(7,088,573)	(7,608,742)	(7,598,143)	10,599
Other financing sources (uses)				
Transfers in	 7,088,573	7,608,742	7,598,143	(10,599)
Total other financing sources (uses), net	 7,088,573	7,608,742	7,598,143	(10,599)
Net change in fund balance	-	-	-	-
Fund balances - beginning of year	 -	-	-	
Fund balances - end of year	\$ -	\$ -	\$ -	\$ -



#### Other Supplementary Information Nonmajor Governmental Funds

#### Year Ended June 30, 2017

The following is a brief description of the nonmajor governmental funds reported by the County:

- The *Department of Social Services Fund* accounts for revenues and expenditures related to services provided to citizens in the community. Revenues are derived from state and federal funding.
- The *Children's Services Fund* accounts for revenues and expenditures related to services provided to the youth of the County. Revenues are derived from state and local funding.
- The *E-911 Fund* accounts for revenues and expenditures related to operation of the Emergency Communications Center, which supports all Public Safety Response Agencies of the county. Revenues are derived from local and state collected E911 wireless taxes and recovered costs from the County and the towns of Smithfield and Windsor.
- The *Community Development Block Grant Fund* accounts for revenues and expenditures related to management of the Federal rehabilitation loan program for individuals.
- The *County Fair Fund* accounts for revenues and expenditures related to services provided to the community to provide entertainment activities emphasizing the agriculture industry of the county. Revenues are derived from charges for services and local funding.
  - The *Grants Fund* accounts for special revenues that are legally restricted to expenditures for specified purposes. The Grants Fund provides accounting for certain federal and state grants awarded to the County.
  - The *Heritage Park Fund* accounts for special revenues that increase the utilization of Heritage Park while enhancing program opportunities that provide work-class entertainment for the citizens of Isle of Wight County.

# Combining Balance Sheet -Nonmajor Governmental Funds

#### June 30, 2017

		epartment of cial Services Fund	Children's Services Fund	E-911 Fund	I	Community Development Block Grant Fund
Assets						
Cash and cash equivalents	\$	141,211	\$ -	\$ =	\$	140,871
Accounts receivable		-	-	718		-
Due from other governments		107,350	43,900	120,232		-
Total assets	\$	248,561	\$ 43,900	\$ 120,950	\$	140,871
Liabilities						
Accounts payable	\$	-	\$ 34,256	\$ 15,467	\$	-
Accrued expenses		-	341	2,010		-
Amounts held in escrow		-	-	=		-
Due to other funds		-	9,303	103,473		-
Unearned revenues		-	-	-		-
Due to other governments		-	-	=		-
Total liabilities		-	43,900	120,950		-
Fund Balances						
Assigned		248,561	-	-		140,871
Unassigned		-	-	-		-
Total fund balances	<del></del>	248,561	-	-		140,871
Total liabilities and fund balances	\$	248,561	\$ 43,900	\$ 120,950	\$	140,871

Combining Balance Sheet -Nonmajor Governmental Funds (Continued)

#### June 30, 2017

		County Fair Fund		Grants Fund	]	Heritage Park Fund	Totals
Assets							-
Cash and cash equivalents	\$	5,400	\$	137,636	\$	- \$	425,118
Accounts receivable	Ф	3,400	Ф	137,030	Ф	<b>-</b> \$	718
		-		70.622		-	
Due from other governments	Φ.	- - -	Ф	79,633	Ф	<u>-</u>	351,115
Total assets	\$	5,400	\$	217,269	\$	- \$	776,951
Liabilities							
Accounts payable	\$	1,500	\$	74,572	\$	- \$	125,795
Accrued expenses		-		632		-	2,983
Amounts held in escrow		-		4,306		-	4,306
Due to other funds		_		· <u>-</u>		45,833	158,609
Unearned revenues		3,900		_		· -	3,900
Due to other governments		-		29,326		-	29,326
Total liabilities		5,400		108,836		45,833	324,919
Fund Balances							
Assigned		_		108,433		-	497,865
Unassigned		-		· -		(45,833)	(45,833)
Total fund balances		-		108,433		(45,833)	452,032
Total liabilities and fund balances	\$	5,400	\$	217,269	\$	- \$	776,951

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds

	Department of Social Services Fund	Children's Services Fund	E-911 Fund	Community Development Block Grant Fund
Revenues				
Other local taxes	\$ -	\$ -	\$ 19,694	\$ -
Revenues from use of money and property	-	-	-	-
Charges for services	-	-	-	-
Miscellaneous	-	-	5,000	-
Intergovernmental:				
Commonwealth of Virginia	692,579	115,961	227,029	-
Federal	1,478,232	-	-	-
Local		-	231,433	-
Total revenues	2,170,811	115,961	483,156	
Expenditures				
Public safety	-	-	1,428,276	-
Public works	-	-	-	-
Health and welfare	2,823,696	270,342	-	-
Parks, recreation and cultural	-	-	-	-
Community development		-	-	
Total expenditures	2,823,696	270,342	1,428,276	
(Deficiency) of revenues (under) expenditures	(652,885)	(154,381)	(945,120)	
Other financing sources				
Transfers in	901,446	154,381	945,120	
<b>Total other financing sources</b>	901,446	154,381	945,120	
Net change in fund balance	248,561	-	-	-
Fund balances - beginning of year		-	-	140,871
Fund balances (deficit) - end of year	\$ 248,561	\$ -	\$ -	\$ 140,871

## Combining Statement of Revenues, Expenditures, and Changes in Fund Balances -Nonmajor Governmental Funds

	 County Fair Fund	Grants Fund	Heritage Park Fund	Total Governmental Funds
Revenues				
Other local taxes	\$ -	\$ -	\$ -	\$ 19,694
Revenues from use of money and property	32,337	-	-	32,337
Charges for services	277,204	-	19,567	296,771
Miscellaneous	82,548	-	-	87,548
Intergovernmental:				
Commonwealth of Virginia	-	364,901	-	1,400,470
Federal	-	142,610	-	1,620,842
Local	-	15,933	-	247,366
<b>Total revenues</b>	 392,089	523,444	19,567	3,705,028
Expenditures				
Public safety	-	302,741	-	1,731,017
Public works	-	20,513	-	20,513
Health and welfare	-	-	-	3,094,038
Parks, recreation and cultural	408,284	49,715	65,400	523,399
Community development	 -	253,212	-	253,212
Total expenditures	 408,284	626,181	65,400	5,622,179
(Deficiency) of revenues (under) expenditures	 (16,195)	(102,737)	(45,833)	(1,917,151)
Other financing sources				
Transfers in	 16,195	140,957	-	2,158,099
<b>Total other financing sources</b>	 16,195	140,957	-	2,158,099
Net change in fund balance	-	38,220	(45,833)	240,948
Fund balances - beginning of year	 	 70,213		211,084
Fund balances (deficit) - end of year	\$ -	\$ 108,433	\$ (45,833)	\$ 452,032

Statement of Revenues, Expenditures, and Changes in Fund Balance -Budget and Actual - Nonmajor Governmental Funds Department of Social Services Fund

		Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues					
Intergovernmental					
Commonwealth of Virginia	\$	801,674	\$ 796,137	\$ 692,579	\$ (103,558)
Federal		1,556,526	1,562,062	1,478,232	(83,830)
Total revenues		2,358,200	2,358,199	2,170,811	(187,388)
Expenditures					
Health and welfare		3,234,646	3,259,645	2,823,696	435,949
Total expenditures		3,234,646	3,259,645	2,823,696	435,949
(Deficiency) of revenues					
(under) expenditures		(876,446)	(901,446)	(652,885)	248,561
Other financing sources					
Transfers in		876,446	901,446	901,446	
<b>Total other financing sources</b>		876,446	901,446	901,446	
Net change in fund balance		-	-	248,561	248,561
Fund balances - beginning of year		-	-	-	
Fund balances (deficit) - end of year	\$		\$ 	\$ 248,561	\$ 248,561
	<del></del>				(Continued)

Statement of Revenues, Expenditures, and Changes in Fund Balance -Budget and Actual - Nonmajor Governmental Funds Children's Services Fund

	 Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues				
Intergovernmental				
Commonwealth of Virginia	\$ 226,565	\$ 226,565	\$ 115,961	\$ (110,604)
<b>Total revenues</b>	 226,565	226,565	115,961	(110,604)
Expenditures				
Health and welfare	 429,297	429,297	270,342	158,955
Total expenditures	 429,297	429,297	270,342	158,955
(Deficiency) of revenues				
(under) expenditures	(202,732)	(202,732)	(154,381)	48,351
Other financing sources				
Transfers in	 202,732	202,732	154,381	(48,351)
<b>Total other financing sources</b>	 202,732	202,732	154,381	(48,351)
Net change in fund balance	-	-	-	-
Fund balances - beginning of year	 -	-	-	<u>-</u>
Fund balances (deficit) - end of year	\$ -	\$ -	\$ -	\$ -
			 	(Continued)

Statement of Revenues, Expenditures, and Changes in Fund Balance -Budget and Actual - Nonmajor Governmental Funds E-911 Fund

	 Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues				
Other local taxes	\$ 20,400	\$ 20,400	\$ 19,694	\$ (706)
Miscellaneous	-	5,000	5,000	-
Intergovernmental				
Commonwealth of Virginia	93,000	93,000	227,029	134,029
Local	 301,410	301,410	231,433	(69,977)
Total revenues	 414,810	419,810	483,156	63,346
Expenditures				
Public safety	1,571,773	1,649,773	1,428,276	221,497
Total expenditures	 1,571,773	1,649,773	1,428,276	221,497
(Deficiency) of revenues				
(under) expenditures	(1,156,963)	(1,229,963)	(945,120)	284,843
Other financing sources				
Transfers in	 1,156,963	1,166,435	945,120	(221,315)
<b>Total other financing sources</b>	 1,156,963	 1,166,435	945,120	(221,315)
Net change in fund balance	-	(63,528)	-	63,528
Fund balances - beginning of year	 -	-	-	
Fund balances (deficit) - end of year	\$ -	\$ (63,528)	\$ -	\$ 63,528
				(Continued)

Statement of Revenues, Expenditures, and Changes in Fund Balance -Budget and Actual - Nonmajor Governmental Funds County Fair Fund

#### Year Ended June 30, 2017

		Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues					
Revenues from use of property	\$	30,650	\$ 30,650	\$ 32,337	\$ 1,687
Charges for services		333,050	333,050	277,204	(55,846)
Miscellaneous		35,637	35,637	82,548	46,911
Total revenues	-	399,337	399,337	392,089	(7,248)
Expenditures					
Parks, recreation and cultural		399,337	402,652	408,284	(5,632)
Total expenditures		399,337	402,652	408,284	(5,632)
(Deficiency) of revenues (under) expenditures		-	(3,315)	(16,195)	(12,880)
Other financing sources					
Transfers in		-	3,315	16,195	12,880
<b>Total other financing sources</b>		-	3,315	16,195	12,880
Net change in fund balance		-	-	-	-
Fund balances - beginning of year					
Fund balances (deficit) - end of year	\$	-	\$ -	\$ -	\$ -
· · · · · ·					(Continued)

(Continued)

Statement of Revenues, Expenditures, and Changes in Fund Balance -Budget and Actual - Nonmajor Governmental Funds Grants Fund

	Original Budget		Final Budget		Actual	Variance with Final Budget Positive (Negative)
Revenues						
Intergovernmental	•				264004	(22 ( 120)
Commonwealth of Virginia	\$ -	\$	591,339	\$	364,901	\$ (226,438)
Federal	57,314		218,220		142,610	(75,610)
Local			41,916		15,933	(25,983)
Total revenues	57,314		851,475		523,444	(328,031)
Expenditures						
Public safety	_		401,968		302,741	99,227
Public works	-		47,569		20,513	27,056
Parks, recreation and cultural	142,000		231,282		49,715	181,567
Community development	57,314		312,656		253,212	59,444
Total expenditures	199,314		993,475		626,181	367,294
(Deficiency) of revenues (under) expenditures	(142,000)	)	(142,000)		(102,737)	39,263
Other financing sources						
Transfers in	142,000		142,000		140,957	(1,043)
Total other financing sources	142,000		142,000		140,957	(1,043)
Net change in fund balance	-		-		38,220	38,220
Fund balances - beginning of year			-		70,213	70,213
Fund balances (deficit) - end of year	\$ -	\$	-	\$	108,433	\$ 108,433
				_		(Continued)

Statement of Revenues, Expenditures, and Changes in Fund Balance -Budget and Actual - Nonmajor Governmental Funds Heritage Park Fund

		Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues					
Charges for services	\$	242,000	\$ 242,000	\$ 19,567	\$ (222,433)
Miscellaneous		5,000	5,000		(5,000)
Total revenues		247,000	247,000	19,567	(227,433)
Expenditures					
Parks, recreation and cultural		247,000	247,000	65,400	181,600
Total expenditures	-	247,000	247,000	65,400	181,600
(Deficiency) of revenues (under) expenditures		-	-	(45,833)	(45,833)
Net change in fund balance		-	-	(45,833)	(45,833)
Fund balances - beginning of year		_	_	_	
Fund balances (deficit) - end of year	\$	-	\$ -	\$ (45,833)	\$ (45,833)

# Other Supplementary Information Internal Services

## Year Ended June 30, 2017

The following is a brief description of the Internal Service Funds reported by the County:

- The *Information Technology Fund* provides implementation and maintenance of the technology infrastructure.
- The *Risk Management Fund* finances property, workers' compensation, auto and general liability insurance coverage.

#### Combining Statements of Net Position - Internal Service Funds

	nformation Γechnology Fund	Risk Management Fund	Total
Assets			
Current assets			
Cash and cash equivalents	\$ 199,879	\$ 227,217	\$ 427,096
Prepaid items	 96,575	2,339	98,914
<b>Total current assets</b>	 296,454	229,556	526,010
Noncurrent assets			
Capital assets			
Depreciable - net	 107,180		107,180
<b>Total noncurrent assets</b>	 107,180	-	107,180
Total assets	 403,634	229,556	633,190
Deferred outflows of resources			
Pension plan	100,030	10,344	110,374
Total deferred outflows of resources	100,030	10,344	110,374
Liabilities			
Current liabilities			
Accounts payable	115,181	1,302	116,483
Accrued liabilities	19	500	519
Compensated absences	 6,049	342	6,391
Total current liabilities	 121,249	2,144	123,393
Noncurrent liabilities			
Compensated absences	54,442	3,079	57,521
Other postemployment benefits	36,386	7,277	43,663
Net pension liability	 121,841	13,417	135,258
Total noncurrent liabilities	 212,669	23,773	236,442
Total liabilities	 333,918	25,917	359,835
Deferred inflows of resources			
Pension plan	 47,495	4,143	51,638
Total deferred inflows of resources	 47,495	4,143	51,638
Net Position			
Net investment in capital assets	107,180	-	107,180
Unrestricted	 15,071	209,840	224,911
Total net position	\$ 122,251	\$ 209,840	\$ 332,091

# Combining Statements of Revenues, Expenses, and Changes in Fund Net Position - Internal Service Funds

Year Ended June 30, 2017				
	_	Information Technology Fund	Risk Management Fund	Total
Operating revenues				
Charges for services Other revenue	\$	1,017,279	\$ 554,303 71,290	\$ 1,571,582 71,290
<b>Total operating revenues</b>	_	1,017,279	625,593	1,642,872
Operating expenses:				
Personnel services		417,824	53,751	471,575
Fringe benefits Contractual services		160,434	16,601	177,035
Other charges		1,402 360,236	459,761 7,034	461,163 367,270
Depreciation		34,864	7,034	34,864
Total operating expenses	_	974,760	537,147	1,511,907
Operating Income		42,519	88,446	130,965
Income before capital contributions	_	42,519	88,446	130,965
Capital contributions	_	5,850	-	5,850
Changes in net position		48,369	88,446	136,815
Net position - beginning of year		73,882	121,394	195,276
Net position - end of year	<u>\$</u>	122,251	\$ 209,840	\$ 332,091

# Combining Statement of Cash Flows – Internal Service Funds

Year Ended June 30, 2017						
	-	Information chnology Fund	Mai	Risk nagement Fund		Total
Cash flows from operating activities			-			
Received from customers and users	\$	1,017,279	\$	625,593	\$	1,642,872
Payments to suppliers for goods and services		(380,225)		(468,355)		(848,580)
Payments to employees		(571,278)		(63,474)		(634,752)
Net cash provided by operating activities		65,776		93,764		159,540
Cash flows from capital and related financing activities						
Acquisition and construction of capital assets		(13,528)		_		(13,528)
Net cash used in capital and related financing activities		(13,528)		-		(13,528)
Change in cash and cash equivalents		52,248		93,764		146,012
Cash and cash equivalents - beginning of year		147,631		133,453		281,084
Cash and cash equivalents - end of year	\$	199,879	\$	227,217	\$	427,096
Reconciliation of operating income to net cash provided by operating activities						
Operating income	\$	42,519	\$	88,446	\$	130,965
Adjustments to reconcile to net cash provided by						
operating activities:		24.964				24.964
Depreciation Change in		34,864		-		34,864
Prepaid items		(96,575)		(2,339)		(98,914)
Accounts payable		77,969		(2,339) 779		78,748
Accrued other liabilities		36,407		8,034		44,441
Deferred outflows of resources		(50,552)		(4,357)		(54,909)
Deferred inflows of resources		21,352		2,980		24,332
Compensated absences		(208)		2,980		13
Net cash provided by operating activities	\$	65,776	\$	93,764	\$	159,540
The cash provided by operating activities	Ф	03,770	Ф	73,704	Φ	139,340

# Combining Balance Sheet – Governmental Funds – Component Unit – School Board

				Government	al Fu	nds			
			School						
		School	Capital	School		School			
		Operating	Projects	Textbook		Cafeteria	Sc	chool Grants	
		Fund	Fund	Fund		Fund		Fund	Totals
Assets									
Cash and investments	\$	4,862,931	\$ -	\$ -	\$	297,832	\$	-	\$ 5,160,763
Accounts receivable -									
net of allowances for uncollectibles		179,559	76,495	-		35,832		-	291,886
Inventory		-	-	-		33,456		-	33,456
Due from primary government		426,803	243,334	-		-		2,778	672,915
Due from other funds		293,768	1,275,332	-		11,900		15,281	1,596,281
Due from other governmental units	-	1,116,381	-	-		-		246,365	1,362,746
Total assets	\$	6,879,442	\$ 1,595,161	\$ -	\$	379,020	\$	264,424	\$ 9,118,047
Liabilities									
Accounts payable	\$	739,042	\$ 243,334	\$ -	\$	22,773	\$	50,721	\$ 1,055,870
Accrued liabilities		4,590,526	-	-		-		-	4,590,526
Due to primary government		247,361	-	-		-		-	247,361
Due to other funds		1,302,513	76,495	-		3,570		213,703	1,596,281
Total liabilities		6,879,442	319,829	-		26,343		264,424	7,490,038
Fund Balances									
Fund balances:									
Nonspendable: Inventory		-	-	-		33,456		-	33,456
Assigned: Capital projects		-	1,275,332	-		-		-	1,275,332
Assigned: Food Services		-	_	-		319,221		-	319,221
Total fund balances		-	1,275,332	-		352,677		-	1,628,009
Total liabilities and									
fund balance	\$	6,879,442	\$ 1,595,161	\$ _	\$	379,020	\$	264,424	\$ 9,118,047

## Reconciliation of Balance Sheets - Component Unit - School Board to the Statement of Net Position

June 30, 2017	
Total fund balances - School Board - governmental funds	\$ 1,628,009
Amounts reported for government activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the fund statements, net of accumulated depreciation.	
Non depreciable capital assets	2,328,711
Depreciable capital assets	105,624,691
Accumulated depreciation	 (48,315,099)
Capital assets, net	 59,638,303
Long-term obligations are not due and payable in the current	
period and are not reported in funds.	
Capital leases	(9,299,677)
Compensated absences	(466,267)
OPEB obligation	(5,016,810)
Net pension liability Accrued interest	(52,259,160)
Accided interest	(80,697)
Deferred outflows of resources related to pension	8,281,016
Deferred inflows of resources related to pension	(5,274,991)
The internal service fund is used by management to charge the cost of health benefits. The assets and liabilities of the internal services fund is included in governmental activities in the Statement of Net Position.	940,927
metaded in governmental activities in the Statement of Not I ostation.	 710,721
Total net position- School Board - governmental activities	\$ (1,909,347)

## Combining Statements of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds – Component Unit – School Board

			Governme	ntal	Funds		
	School Operating Fund	School Capital Projects Fund	School Textbook Fund		School Cafeteria Fund	School Grants Fund	Totals
Revenues							
Revenues from use of money							
and property	\$ 53,717	\$ 3	\$ -	\$	793	\$ -	\$ 54,513
Charges for services	82,597	-	-		752,042	-	834,639
Miscellaneous	22,234	1,000,000	-		-	20,500	1,042,734
Recovered costs	5,835	-	-		-	-	5,835
Revenue from primary government	25,415,079	466,431	231,824		_	2,778	26,116,112
Intergovernmental:		Í	,				
Commonwealth	27,987,557	_	348,943		39,681	432,059	28,808,240
Federal	472,474	_	_		1,200,655	2,162,682	3,835,811
Total revenues	54,039,493	1,466,434	580,767		1,993,171	2,618,019	60,697,884
Expenditures Current:							
Administration, attendance and							
health	2,172,307	_	_		_	1,772	2,174,079
Instructional services	41,126,067	_	577,970		_	2,173,688	43,877,725
Operations and maintenance	4,883,296	17,305	-		_	_,,	4,900,601
Pupil transportation	3,514,022		_		_	_	3,514,022
School food services		_	_		1,942,020	10,500	1,952,520
Facilities	_	466,431	_		-,, .=,0=0	-	466,431
Technology	1,943,251	100,151	_		_	432,059	2,375,310
Debt Service	420,393	_	_		_	132,037	420,393
Capital outlay	420,373	1,590,015	_		_	_	1,590,015
Total expenditures	54,059,336	2,073,751	577,970		1,942,020	2,618,019	61,271,096
Excess (Deficiency) of revenues over (under) expenditures	(19,843)	(607,317)	2,797		51,151		(573,212
over (under) expenditures	(17,043)	(007,317)	2,191		31,131	-	(373,212
Other financing sources (uses)	10.942						10.042
Transfer in	19,843	-	(10.042)		-	-	19,843
Transfer out	-	1 500 015	(19,843)		-	-	(19,843
Proceeds from capital leases		1,590,015	-		-	-	1,590,015
Total other financing sources (uses), net	19,843	1,590,015	(19,843)		_	-	1,590,015
Net change in fund balance	-	982,698	(17,046)		51,151	-	1,016,803
Fund balance - beginning of year Fund balance - end of year	- \$ -	\$ 292,634 1,275,332	\$ 17,046	\$	301,526 352,677	<u>-</u> \$ -	\$ 611,206 1,628,009

## Reconciliation of the Statements of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities – Component Unit – School Board

Year Ended June 30, 2017	
Net change in fund balances - School Board - governmental funds	\$ 1,016,803
Amounts reported for governmental activities in the statements of Net Position are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation expense exceed capital outlays and transfers.	
Joint activity transfer Capital outlay Depreciation expense	1,153,248 2,262,567 (3,630,550)
Debt proceeds provide current financial resources to governmental funds but issuing debt increases long term liabilities in the statement of net position.  Repayment of principal is an expenditure of the governmental funds but the repayment reduces long term liabilities in the statement of net position.  Capital lease proceeds  Repayment of debt principal	(1,590,015) 1,152,612
Some expenses reported in the Statement of Activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	
Increase in compensated absences Increase in net OPEB obligation Pension expense Decrease in accrued interest	(59,312) (259,296) 1,215,773 11,166
The internal service fund is used by management to charge the cost of health benefits. The net loss of the internal service fund is reported with governmental activities in the Statement of Activities	 (55,390)
Change in net position of School Board - governmental activities	\$ 1,217,606

## Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – Governmental Funds – Component Unit – School Board

Year Ended June 30, 2017				School Op	erating	Fund		
		Original Budget		Final Budget		Actual		Variance with Final Budget Positive (Negative)
Revenues								
Revenues from use of money and property	\$	25,000	\$	25,000	\$	53,717	\$	28,717
Charges for services	•	148,000	,	148,000	•	82,597	,	(65,403)
Miscellaneous		190,000		190,000		22,234		(167,766)
Recovered costs		25,000		25,000		5,835		(19,165)
Revenue from the Primary Government		25,662,440		25,662,440		25,415,079		(247,361)
Intergovernmental		, ,		, ,		, ,		, , ,
Commonwealth		28,001,830		28,001,830		27,987,557		(14,273)
Federal		355,000		355,000		472,474		117,474
<b>Total Revenues</b>		54,407,270		54,407,270		54,039,493		(367,777)
Expenditures								
Current								
Administration, attendance and health		2,321,622		2,321,622		2,172,307		149,315
Instructional services		41,211,304		41,211,304		41,126,067		85,237
Operations and maintenance		4,912,304		4,912,304		4,883,296		29,008
Pupil transportation		3,517,343		3,517,343		3,514,022		3,321
Technology		2,024,304		2,024,304		1,943,251		81,053
Debt Service		420,393		420,393		420,393		-
Total expenditures		54,407,270		54,407,270		54,059,336		347,934
Deficiency of revenues under expenditures						(19,843)		(19,843)
Other Financing Sources								
Transfer in		-		-		19,843		19,843
Total other financing sources		-		-		19,843		19,843
Net change in fund balance		-		-		-		-
Fund balance - beginning of year		-		_		-		

## Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – Governmental Funds – Component Unit – School Board (Continued)

Year Ended June 30, 2017	School Capital Projects Fund						
		ginal Idget		Final Budget		Actual	Variance with Final Budget Positive (Negative)
Revenues  Revenues from use of money and property Revenue from the Primary Government Miscellaneous  Total revenues	\$	- - -	\$	8,569,512 1,000,000 9,569,512	\$	3 466,431 1,000,000 1,466,434	\$ (8,103,081) - (8,103,078)
Expenditures							
Current Operations and maintenance						17,305	(17,305)
Facilities		-		9,569,512		466,431	9,103,081
Capital outlay		_		-		1,590,015	(1,590,015)
Total expenditures		-		9,569,512		2,073,751	7,495,761
Deficiency of revenue under expenditures		-		-		(607,317)	(607,317)
Other Financing Sources							
Proceeds from capital lease						1,590,015	1,590,015
Total other financing sources		-		-		1,590,015	1,590,015
Net change in fund balance		-		-		982,698	982,698
Fund balance - beginning of year		-		-		292,634	292,634
Fund balance - end of year	\$	_	\$	_	\$	1,275,332	\$ 1,275,332
v							(Continued)

## Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – Governmental Funds – Component Unit – School Board (Continued)

		School Text	book	Fund	
	Original Budget	Final Budget		Actual	Variance with Final Budget Positive (Negative)
Revenues					
Revenue from the Primary Government	\$ 231,824	\$ 231,824	\$	231,824	\$ -
Intergovernmental					
Commonwealth	 346,146	346,146		348,943	2,797
Total revenues	 577,970	577,970		580,767	2,797
Expenditures					
Current					
Instructional services	577,970	577,970		577,970	-
Total expenditures	 577,970	577,970		577,970	-
Excess of revenues over expenditures	-	-		2,797	2,797
Other Financing Uses					
Transfer out	 -	-		(19,843)	(19,843)
Net change in fund balance	 -	 -		(17,046)	(17,046)
Fund balance - beginning of year	 -	-		17,046	17,046
Fund balance - end of year		\$	\$		\$

## Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – Governmental Funds – Component Unit – School Board (Continued)

Year Ended June 30, 2017	School Cafeteria Fund							
		Original Budget		Final Budget	CCCTTU	Actual		Variance with Final Budget Positive (Negative)
Revenues								
Revenues from use of money and property	\$	1,500	\$	1,500	\$	793	\$	(707)
Charges for services		907,114		907,114		752,042		(155,072)
Intergovernmental								
Commonwealth		194,611		194,611		39,681		(154,930)
Federal		991,524		991,524		1,200,655		209,131
Total revenues		2,094,749		2,094,749		1,993,171		(101,578)
Expenditures								
Current								
School food services		2,094,749		2,094,749		1,942,020		152,729
Total expenditures		2,094,749		2,094,749		1,942,020		152,729
Net change in fund balance				-		51,151		51,151
Fund balance - beginning of year		-		-		301,526		301,526
Fund balance - end of year	\$	-	\$	-	\$	352,677	\$	352,677
								(Continued)

## Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – Governmental Funds – Component Unit – School Board (Continued)

Year Ended June 30, 2017	School Grants Fund							
		ginal dget		Final Budget		Actual		Variance with Final Budget Positive (Negative)
Revenues								
Miscellaneous	\$	-	\$	20,500	\$	20,500	\$	-
Revenue from the Primary Government Intergovernmental		-		-		2,778		2,778
Commonwealth		378,400		558,115		432,059		(126,056)
Federal	2	,379,965		2,645,894		2,162,682		(483,212)
Total revenues	2	,758,365		3,224,509		2,618,019		(606,490)
Expenditures								
Current								
Administration, attendance and health		-		2,541		1,772		769
Instructional services	2	,474,365		2,736,641		2,173,688		562,953
School food services		-		10,500		10,500		-
Technology		284,000		474,827		432,059		42,768
Total expenditures	2	,758,365		3,224,509		2,618,019		606,490
Net change in fund balance		-				_		_
Fund balance - beginning of year		-		-		-		_
Fund balance - end of year	\$	-	\$	-	\$	-	\$	-

## Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – Governmental Funds – Component Unit – School Board

Year Ended June 30, 2017					
		То	tals		
	Original Budget	Final Budget		Actual	Variance with Final Budget Positive (Negative)
Revenues					
Revenues from use of money and property	\$ 26,500	\$ 26,500	\$	54,513	\$ 28,013
Charges for services	1,055,114	1,055,114		834,639	(220,475)
Miscellaneous	190,000	1,210,500		1,042,734	(167,766)
Recovered costs	25,000	25,000		5,835	(19,165)
Revenue from the Primary Government Intergovernmental	25,894,264	34,463,776		26,116,112	(8,347,664)
Commonwealth	28,920,987	29,100,702		28,808,240	(292,462)
Federal	3,726,489	3,992,418		3,835,811	(156,607)
Total Revenues	59,838,354	69,874,010		60,697,884	(9,176,126)
Expenditures Current					
Administration, attendance and health	2,321,622	2,324,163		2,174,079	150,084
Instructional services	44,263,639	44,525,915		43,877,725	648,190
Operations and maintenance	4,912,304	4,912,304		4,900,601	11,703
Pupil transportation	3,517,343	3,517,343		3,514,022	3,321
School food services	2,094,749	2,105,249		1,952,520	152,729
Facilities	2,094,749	9,569,512		466,431	9,103,081
Technology	2,308,304	2,499,131		2,375,310	123,821
Debt Service	420,393	420,393		420,393	123,621
Capital outlay	420,393	420,393		1,590,015	(1,590,015)
	59,838,354	69,874,010		61,271,096	8,602,914
Total Expenditures	39,636,334	09,674,010		01,271,090	8,002,914
Deficiency of revenues under expenditures		-		(573,212)	(573,212)
Other financing sources (uses) Transfer in				19,843	19,843
Transfer out	-	-		(19,843)	(19,843)
Proceeds from capital leases	-	-		1,590,015	1,590,015
Total other financing sources, net		-		1,590,015	1,590,015
Net change in fund balances	-	-		1,016,803	1,016,803
Fund balances - beginning of year		-		611,206	611,206
Fund balances - end of year	\$ -	\$ -	\$	1,628,009	\$ 1,628,009

## Statement of Net Position – Proprietary Fund – Component Unit – School Board

June 30, 2017	
	 chool Health enefits Fund
Assets	 
Current assets Cash and cash equivalents - restricted Total current assets	\$ 1,328,787 1,328,787
Liabilities	
Current liabilities	074 770
Claims payable Unearned revenues	 274,772 113,088
Total current liabilities	 387,860
Net Position	
Net position - unrestricted	\$ 940,927

## Statement of Revenues, Expenses, and Changes in Net Position – Proprietary Fund – Component Unit – School Board

Year Ended June 30, 2017	School Health
	Benefits Fund
Operating revenues Recovered costs	\$ 4,618,791
Operating expenses Healthcare benefits	4,674,986
Operating loss	(56,195)
Nonoperating revenue	805
Change in net position	(55,390)
Net position - beginning of year	996,317
Net position - end of year	\$ 940,927

## Statement of Cash Flows – Proprietary Fund – Component Unit – School Board

Year Ended June 30, 2017	
	School Health Benefits Fund
Cash flows from operating activities Received from customers and users Payments to suppliers for goods and services	\$ 4,618,393 (4,432,849)
Net cash provided by operating activities	185,544
Cash flows from investing activities Interest received	805
Net cash provided by investing activities	805
Change in cash and cash equivalents	186,349
Cash and cash equivalents - beginning of year	1,142,438
Cash and cash equivalents - end of year	\$ 1,328,787
Reconciliation of operating loss to net cash provided by operating activities  Operating loss  Adjustments to reconcile operating loss to net cash provided by operating activities  Change in	\$ (56,195)
Claims payable Unearned revenue	242,137 (398)
Net cash provided by operating activities	\$ 185,544

### Combining Statement of Assets and Liabilities - Fiduciary Funds

June 30, 2017				
			Student	Totals
		Special	Activities	Agency
	We	lfare Fund	Fund	Funds
Assets				
Cash and cash equivalents	\$	25,535	\$ 549,098	\$ 574,633
Liabilities				
Amounts held for social services clients	\$	25,535	\$ -	\$ 25,535
Amounts held for others			549,098	549,098
Total liabilities	\$	25,535	\$ 549,098	\$ 574,633

## Combining Statements of Change in Assets and Liabilities – Fiduciary Funds

Year Ended June 30, 2017						
	В	Balance eginning of Year	Additions		Deletions	Balance End of Year
Special Welfare Fund						
Assets		40.500	< 1.0.1 <b>=</b>	Φ.	(0= 000)	
Cash and cash equivalents	\$	48,580	\$ 64,947	\$	(87,992)	\$ 25,535
Liabilities						
Amounts held for social service clients	\$	48,580	\$ 64,947	\$	(87,992)	\$ 25,535
Student Activities Fund Assets Cash and cash equivalents Liabilities Amounts held for others	\$	439,623	\$ 1,522,271 1,522,271	\$	(1,412,796)	\$ 549,098
Total						
Assets						
Cash and cash equivalents	\$	488,203	\$ 1,587,218	\$	(1,500,788)	\$ 574,633
Liabilities						
Amounts held for social services clients	\$	48,580	\$ 64,947	\$	(87,992)	\$ 25,535
Amounts held for others		439,623	1,522,271		(1,412,796)	549,098
	\$	488,203	\$ 1,587,218	\$	(1,500,788)	\$ 574,633

## Statement of Net Position – Component Unit – Economic Development Authority

Assets	
Current assets	
Cash and cash equivalents	\$ 405,292
Accounts receivable	9,736
Total current assets	415,028
Noncurrent assets	
Land held for resale	3,808,285
Capital assets	
Nondepreciable	10,178,545
Depreciable, net	224,217
Total capital assets	10,402,762
Total noncurrent assets	14,211,047
Total assets	14,626,075
Liabilities	
Current liabilities	
Accounts payable	1,944
Advance from primary government	375,000
Unearned revenue	9,736
Total current liabilities	386,680
Net Position	
Net investment in capital assets	10,402,762
Unrestricted	3,836,633
Total net position	\$ 14,239,395

## Statement of Revenues, Expenses, and Changes in Net Position Component Unit – Economic Development Authority

Operating revenues		
Charges for services	\$	10,209
Other revenues	*	85,545
Total operating revenues		95,754
Operating expenses		
Operations		29,130
Compensation		3,675
Depreciation		13,005
Total operating expenses		45,810
Operating income		49,944
Nonoperating revenues (expenses)		
Property rental		31,212
Interest income		839
Interest expense		(481)
Total nonoperating revenues, net		31,570
Change in net position		81,514
Net position - beginning of year (restated)		14,157,881
Net position - end of year	\$	14,239,395

## Statement of Cash Flows - Component Unit - Economic Development Authority

Year Ended June 30, 2017	
Cash flows from operating activities	
Received from customers and users	\$ 98,454
Payments to suppliers for goods and services	(29,130)
Payments to employees	(3,675)
Net cash provided by operating activities	 65,649
Cash flows from capital and related financing activities	
Principal payments on notes payable	(21,560)
Interest paid on notes	(481)
Proceed from sale of surplus items	2,595
Net cash used in capital and related financing activities	 (19,446)
Cash flows from investing activities	
Interest income	839
Principal collections on capital lease receivable	30,054
Rental of property	31,212
Net cash provided by investing activities	 62,105
Change in cash and cash equivalents	108,308
Cash and cash equivalents - beginning of year	 296,984
Cash and cash equivalents - end of year	\$ 405,292
Reconciliation of operating income to net cash provided by operating activities	
Operating income	\$ 49,944
Adjustments to reconcile operating income to net cash provided by operating activities	
Depreciation expense	13,005
Change in accounts receivable	(7,036)
Change in unearned revenue	9,736
Net cash provided by operating activities	\$ 65,649





#### Statistical Section Overview

#### Year Ended June 30, 2017

This part of the County of Isle of Wight's comprehensive annual financial report presents detailed information as context for understanding the information in the financial statements, note disclosures and required supplementary information says about the County's overall financial health.

**Contents Exhibits** 

#### **Financial Trends**

These tables contain trend information to help the reader assess the factors affecting the County's ability to generate its property and sales taxes.

C-1 through C-4

#### Revenue Capacity

These tables contain information to help the reader assess the factors affecting the County's ability to generate its property and sales taxes.

C-5 through C-10

#### **Debt Capacity**

These tables present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue debt in the future.

C-11 through C-13

#### Demographic and Economic Information

These tables offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place and to help make comparisons over time and with other governments.

C14

#### Operating Information

These tables contain information about the County's operation and resources to help the reader understand how the County's financial information relates to the services the County provides and the activities it performs.

C-15 through C-17

*Sources:* Unless otherwise noted, the information in these tables is derived from the comprehensive annual financial reports for the relevant year.

### Net Position (Assets) by Component

	2017	2016	2015	2014*	2013
<b>Governmental activities</b>					
Net investment in capital assets	\$ (13,319,241)	\$ 4,931	\$ 2,045,769	\$ 6,086,446	\$ 4,923,554
Restricted	18,689,154	5,440,119	7,174,341	13,734,652	24,568,034
Unrestricted	8,314,662	12,060,255	7,349,393	(1,715,310)	(5,786,028)
Total governmental activities net position	\$ 13,684,575	\$ 17,505,305	\$ 16,569,503	\$ 18,105,788	\$ 23,705,560
Business-type activities					
Net investment in capital assets	\$ (16,643,332)	\$ (16,265,290)	\$ (16, 186, 173)	\$ (12,140,987)	\$ (8,834,474)
Restricted	5,320,770	5,522,985	5,927,757	-	_
Unrestricted	1,392,872	(898,178)	(1,608,477)	17,086	(2,078,232)
Total business-type activities net position	\$ (9,929,690)	\$ (11,640,483)	\$ (11,866,893)	\$ (12,123,901)	\$ (10,912,706)
Primary government					
Net investment in capital assets	\$ (29,962,573)	\$ (16,260,359)	\$ (14,140,404)	\$ (6,054,541)	\$ (3,910,920)
Restricted	24,009,924	10,963,104	13,102,098	13,734,652	24,568,034
Unrestricted	9,707,534	11,162,077	5,740,916	(1,698,224)	(7,864,260)
Total primary government net position	\$ 3,754,885	\$ 5,864,822	\$ 4,702,610	\$ 5,981,887	\$ 12,792,854

<sup>\* 2014</sup> unrestricted net position restated to reflect implementation of GASB 68/71

## Net Position (Assets) by Component (Continued)

	2012	2011	2010	2009	2008
<b>Governmental activities</b>					
Net investment in capital assets	\$ 9,453,645	\$ 15,381,413	\$ (5,119,903)	\$ 7,629,388	\$ 9,382,768
Restricted	320,527	349,812	22,703,988	27,436,029	14,816,245
Unrestricted	21,960,979	18,615,968	17,675,588	4,259,513	19,329,621
Total governmental activities net position	\$ 31,735,151	\$ 34,347,193	\$ 35,259,673	\$ 39,324,930	\$ 43,528,634
Business-type activities					
Net investment in capital assets	\$ (6,129,102)	\$ (1,661,794)	\$ 88,152	\$ 864,915	\$ 6,425,436
Restricted	-	_	631,542	1,619,337	918,159
Unrestricted	(2,587)	(1,332,945)	-	-	-
Total business-type activities net position	\$ (6,131,689)	\$ (2,994,739)	\$ 719,694	\$ 2,484,252	\$ 7,343,595
Primary government					
Net investment in capital assets	\$ 3,324,543	\$ 13,719,619	\$ (5,031,751)	\$ 8,494,303	\$ 15,808,204
Restricted	320,527	349,812	23,335,530	29,055,366	15,734,404
Unrestricted	21,958,392	17,283,023	17,675,588	4,259,513	19,329,621
Total primary government net position	\$ 25,603,462	\$ 31,352,454	\$ 35,979,367	\$ 41,809,182	\$ 50,872,229

## Change in Net Position

		2017	2016	2015	2014	2013
Expenses						
Governmental activities:						
General government	\$	5,305,220	\$ 6,596,750	\$ 4,954,948	\$ 5,859,778	\$ 6,446,046
Judicial administration		1,711,476	1,358,364	1,345,313	1,334,545	1,198,998
Public safety		15,820,681	13,206,973	11,227,838	10,856,876	10,360,047
General services		5,029,762	9,279,614	6,059,730	6,444,839	6,979,003
Health and welfare		4,232,228	3,832,773	3,654,546	4,267,056	4,361,198
Education		28,709,110	28,279,608	31,627,526	25,930,462	29,976,658
Parks, recreation and cultural		3,593,465	4,118,975	3,051,601	3,250,023	2,990,630
Community development		2,259,598	3,457,268	3,066,139	2,805,145	3,174,930
Interest on long-term debt		5,123,993	4,498,640	4,568,504	4,507,212	3,979,848
Total governmental activities expenses		71,785,533	74,628,965	69,556,145	65,255,936	69,467,358
Business-type activities:						
Public utilities		8,787,726	9,016,192	11,146,341	8,677,215	8,214,531
Stormwater		1,456,085	820,320	829,480	347,845	0,214,331
Total business-type activities expenses	-	10,243,811	9,836,512	11,975,821	9,025,060	8,214,531
Total business-type activities expenses		10,243,611	9,030,312	11,973,021	9,023,000	0,214,331
Total primary government expenses	\$	82,029,344	\$ 84,465,477	\$ 81,531,966	\$ 74,280,996	\$ 77,681,889
Program Revenue						
Governmental activities:						
Charges for services:						
General government	\$	1,029,176	\$ 373,066	\$ 388,251	\$ 682	\$ 758
Judicial administration		397,063	203,810	220,034	174,940	156,543
Public safety		2,682,915	1,584,774	1,330,020	1,518,532	1,154,693
General services		193,473	-	-	-	375,498
Health and welfare		273,895	-	-	-	-
Parks, recreation and cultural		693,847	560,673	479,016	584,689	526,622
Community development		98,030	64,411	42,952	43,357	30,412
Operating grants and contributions		9,874,844	5,357,743	5,282,485	5,718,851	9,526,260
Capital grants and contributions		2,827,555	3,059,806	3,133,139	905,676	150,000
Interest rate subsidy		-	<u>-</u>	<u>-</u>	<u> </u>	257,127
Total governmental activities program revenues	\$	18,070,798	11,204,283	10,875,897	8,946,727	\$ 12,177,913

## Change in Net Position(Continued)

		2012	2011	2010	2009	2008
Expenses	-					
Governmental activities:						
General government	\$	5,571,463	\$ 5,585,577	\$ 4,721,064	\$ 3,410,733	\$ 6,182,728
Judicial administration		1,078,015	970,228	1,017,192	1,034,595	857,697
Public safety		9,999,240	7,454,652	8,228,634	8,966,721	6,053,668
General services		7,072,833	6,604,193	6,479,386	6,810,610	5,145,769
Health and welfare		4,444,284	4,884,843	5,062,126	5,143,058	5,025,666
Education		24,794,008	25,419,456	25,724,901	24,360,654	26,964,798
Parks, recreation and cultural		2,979,591	2,797,390	2,724,759	3,526,076	1,279,128
Community development		5,995,359	1,931,593	2,898,788	3,902,800	2,332,420
Nondepartmental		1,314,563	1,429,542	1,351,357	_	_
Interest on long-term debt		2,792,214	2,080,083	2,619,271	2,292,872	2,186,412
Total governmental activities expenses		66,041,570	59,157,557	60,827,478	59,448,119	56,028,286
Business-type activities: Public utilities Stormwater		7,439,824	6,999,024	6,986,865	6,273,275	5,581,285
Total business-type activities expenses		7,439,824	6,999,024	6,986,865	6,273,275	5,581,285
Total primary government expenses	\$	73,481,394	\$ 66,156,581	\$ 67,814,343	\$ 65,721,394	\$ 61,609,571
Program revenue Governmental activities: Charges for services:						
General government	\$	123,391	\$ 198,737	\$ 25,863	\$ 11,162	\$ 1,693
Judicial administration		369,278	149,251	147,275	91,288	201,653
Public safety		2,155,302	625,612	637,668	833,366	721,630
General services		408,320	-	4,744	4,080	2,520
Health and welfare		77,525	35,446	-	-	-
Parks, recreation and cultural		585,740	436,303	394,328	357,218	263,158
Community development		134,755	672,840	387,414	281,552	76,791
Operating grants and contributions		13,330,802	10,676,049	5,655,377	6,617,823	7,292,110
Capital grants and contributions		109,489	102,935	1,618,901	161,236	183,662
Interest rate subsidy		569,315	 	 	 	 
Total governmental activities program revenues		17,863,917	 12,897,173	 8,871,570	 8,357,725	 8,743,217

## Change in Net Position(Continued)

		2017		2016		2015		2014		2013
Business-type activities	-	2017		2010		2013		2014		2013
Charges for services	\$	6,988,013	\$	6,009,332	\$	5,779,255	\$	5,206,661	\$	3,080,643
Operating grants and contributions	Ψ	-	Ψ	-	Ψ	-	Ψ	-	Ψ	5,000,015
Capital grants and contributions		_		2,469,514		480,741		481,900		467,939
Total business-type activities program revenues		6,988,013		8,478,846		6,259,996		5,688,561		3,548,582
Total Primary Government program revenues	\$	19,674,359	\$	19,683,129	\$	17,135,893	\$	14,635,288	\$	15,726,495
Net expense - governmental activities		53,714,735		63,424,682		58,680,248		56,309,209		57,289,445
Net expense - governmental activities Net expense - business-type activities		3,255,798		1,357,666		5,715,825		3,336,499		4,665,949
Total primary government net expense		56,970,533		64,782,348		64,396,073		59,645,708		61,955,394
General revenues and other changes in net position Governmental activates Taxes										
General revenue	\$	_	\$	_	\$	_	\$	_	\$	
Property taxes		62,107,289		56,575,683		54,539,535		48,365,143		42,408,465
Permits, fees and licenses		-		-		-		-		
Fines and forfeitures		-		-		-		-		
Other taxes		8,637,670		7,497,791		7,005,687		7,046,183		6,709,396
Revenue from use of property and money		99,580		-		-		-		
Unrestricted grants and contributions		-		-		-		-		
Recovered costs		-		-		-		-		
Investment earnings		-		1,434,262		956,397		324,636		909,387
Miscellaneous		1,328,044		356,418		379,229		840,977		
Gain on sale of assets		-		62,012		218,075		-		163,555
Transfers		(4,922,005)		(1,565,679)		(5,954,960)		(2,313,266)		
Total governmental activities		67,250,578		64,360,487		57,143,963		54,263,673		50,190,803
Business-type activities										
Investment earnings		44,586		18,397		17,873		16,438		47,754
Connection fees		-		-		-		-		
Gain on sale of assets		-		-		-		10,275		
Miscellaneous		-		-		-		-		-
Transfers		4,922,005		1,565,679		5,954,960		2,313,266		
Total business-type activities	_	4,966,591		1,584,076		5,972,833		2,339,979		47,754
Total primary government	\$	72,217,169	\$	65,944,563	\$	63,116,796	\$	56,603,652	\$	50,238,557
Change in net position										
Governmental activities		13,535,843		935,802		(1,536,285)		(2,045,536)		(7,098,642
Business-type activities		1,710,793		226,410		257,008		(996,520)		(4,618,195

## Change in Net Position (Continued)

		2012		2011	2010	2009	2008
Business-type activities	-						
Charges for services	\$	2,856,747	\$	2,902,184	\$ 2,708,017	\$ 2,014,246	\$ 1,750,406
Operating grants and contributions		-		-	-	-	-
Capital grants and contributions		1,415,036		360,504	585,994	609,989	642,005
Total business-type activities program revenues		4,271,783		3,262,688	3,294,011	2,624,235	2,392,411
Total primary government program revenues		22,135,700		16,159,861	12,165,581	10,981,960	11,135,628
Net expense - governmental activities		48,177,653		46,260,384	51,955,908	51,090,394	47,285,069
Net expense - business-type activities		3,168,041		3,736,336	3,692,854	3,649,040	3,188,874
Total primary government net expense	\$	51,345,694	\$	49,996,720	\$ 55,648,762	\$ 54,739,434	\$ 50,473,943
General revenues and other changes in net position Governmental activities							
Taxes							
Property taxes	\$	38,130,254	\$	38,254,048	\$ 38,081,388	\$ 38,665,135	\$ 36,374,761
Permits, fees and licenses		-		-	-	426,074	-
Fines and forfeitures		-		-	-	86,997	-
Other taxes		6,200,597		6,582,549	5,898,162	6,248,462	6,393,256
Unrestricted grants and							
contributions		-		-	5,115,890	5,218,907	5,372,245
Recovered costs		- 		-			-
Investment earnings		1,066,841		196,774	627,179	562,017	1,161,393
Miscellaneous		397,920		314,533	74,328	45,572	133,040
Gain on sale of assets		(23,789)		-	-	-	5,882
Transfers	_	<u>-</u>		<u> </u>	(1,906,296)	(4,366,474)	(5,251,765)
Total governmental activities	\$	45,771,823	\$	45,347,904	\$ 47,890,651	\$ 46,886,690	\$ 44,188,812
Business-type activities							
Investment earnings		27,205		21,903	-	-	-
Connection fees		-		-	-	-	-
Gain on sale of assets		-		-	-	-	2,025
Miscellaneous		3,886		-	1 000 006	(1.010.000)	4 202 470
Transfers		21.001		-	1,928,296	(1,210,303)	4,282,478
Total business-type activities	_	31,091		21,903	1,928,296	(1,210,303)	4,284,503
Total primary government	\$	45,802,914	\$	45,369,807	\$ 49,818,947	\$ 45,676,387	\$ 48,473,315
Change in net position		(0.40=0=0		(0.15 1.27)	/4.0/	/4. <b>2</b> 05 =2 ::	(2.00.5.5.5
Governmental activities		(2,405,830)		(912,480)	(4,065,257)	(4,203,704)	(3,096,257)
Business-type activities	<u></u>	(3,136,950)	-	(3,714,433)	(1,764,558)	(4,859,343)	1,095,629
Total primary government	\$	(5,542,780)	\$	(4,626,913)	\$ (5,829,815)	\$ (9,063,047)	\$ (2,000,628)

### Fund Balances - Governmental Funds

	2017	2016	2015	2014	2013
General fund					
Designated	\$ -	\$ -	\$ - \$	- \$	-
Undesignated	-	-	-	-	-
Total general fund	\$ -	\$ -	\$ - \$	- \$	-
All other governmental funds					
Reserved	\$ -	\$ -	\$ - \$	- \$	-
Unreserved, reported in	-	-	-	-	-
Special revenue funds	-	-	-	-	-
Capital projects funds	 -	-	-	-	-
Total all other governmental funds	\$ -	\$ -	\$ - \$	- \$	
Post-GASB 54					
General Fund					
Non Spendable:					
Non Spendable	\$ 920,645	\$ 935,898	\$ 992,540 \$	1,045,272 \$	89,446
Spendable:					
Restricted	61,568	22,170	22,126	22,081	29,650
Assigned	3,623,722	3,372,391	4,169,225	165,775	255,878
Unassigned	10,960,727	14,326,940	9,649,642	15,040,237	16,393,908
Committed	 3,877,087	-	<u> </u>	<u> </u>	-
Total General Fund	\$ 19,443,749	\$ 18,657,399	\$ 14,833,533 \$	16,273,365 \$	16,768,882
All other Government funds					
Non Spendable:					
Non Spendable	\$ -	\$ 3,246	\$ 2,349 \$	40,381 \$	40,595
Spendable:					
Restricted	17,738,141	5,445,121	7,149,866	13,712,571	24,568,034
Assigned	 6,318,154	3,385,036	5,242,890	4,169,285	5,020,477
Total all other government funds	\$ 24,056,295	\$ 8,833,403	\$ 12,395,105 \$	17,922,237 \$	29,629,106

## Fund Balances - Governmental Funds (Continued)

	2012		2011	2010	2009	2008
General fund						
Designated	\$ -	\$	-	\$ 2,518,642	\$ 3,414,895	\$ 8,908,921
Undesignated	-		-	17,045,858	13,036,057	13,343,356
Total general fund	\$ -	\$	-	\$ 19,564,500	\$ 16,450,952	\$ 22,252,277
All other governmental funds						
Reserved	\$ -	\$	-	\$ 31,574	\$ 29,441	\$ 9,181
Unreserved, reported in						
Special revenue funds	-		-	298,329	502,420	642,624
Capital projects funds	 -		-	22,703,988	27,436,029	12,402,711
Total all other governmental funds	\$ -	\$	-	\$ 23,033,891	\$ 27,967,890	\$ 13,054,516
Post-GASB 54						
General Fund						
Non Spendable:						
Non Spendable	\$ 120,158	\$	148,990			
Spendable:						
Restricted	29,650		29,650			
Assigned	632,588		489,228			
Unassigned	18,513,870	_	19,807,133			
Total General Fund	\$ 19,296,266	\$ _	20,475,001			
All other Government funds						
Non Spendable:						
Non Spendable	\$ 40,215	\$	40,430			
Spendable:						
Restricted	29,041,335		38,040,517			
Assigned	5,377,105	_	1,544,284			
Total all other government funds	\$ 34,458,655	\$	39,625,231			

## Changes in Fund Balance - Governmental Funds

		2017	2016	2015	2014	2013
Revenues						
General property taxes	\$	49,835,086 \$	51,334,720 \$	49,173,371 \$	43,628,917 \$	37,158,645
Other local taxes		8,580,982	7,284,843	6,842,828	6,840,236	6,616,219
Permits, fees and licenses		2,141,092	928,634	1,121,174	635,888	1,710,818
Fines and forfeitures		151,318	139,822	153,929	118,609	105,191
Revenue from use of property		99,580	920,139	438,475	366,712	909,387
Charges for services		2,887,413	1,651,746	1,264,429	1,578,846	2,859,255
Miscellaneous		787,010	1,589,453	2,265,305	1,321,386	217,987
Recovered costs		396,686	-	-	9,327,462	-
Intergovernmental		11,344,133	13,144,754	12,297,700	2,070,994	12,625,247
Total revenues		76,223,300	76,994,111	73,557,211	65,889,050	62,202,749
Expenditures						
General governmental administration		4,376,415	6,196,320	5,118,338	5,301,989	4,869,180
Judicial administration		1,542,881	1,373,968	1,389,675	1,334,756	1,198,998
Public safety		12,618,898	12,687,614	10,840,494	10,425,432	9,973,620
General Services		4,585,899	5,334,386	4,958,423	5,747,203	5,929,766
Health and welfare		3,888,786	3,783,847	3,878,728	4,244,521	4,299,377
Education		26,116,112	25,672,090	23,161,494	23,126,262	25,679,304
Parks, recreation and cultural		2,838,301	2,752,043	2,675,524	2,885,662	2,629,412
Community development		2,880,539	3,456,762	3,117,464	2,773,473	3,143,003
Nondepartmental		1,676,722	-	-	-	-, -,
Capital outlay		3,468,132	6,750,976	13,264,484	18,432,571	9,489,014
Debt service		-,,	0,,00,,00	,,,	,,-	.,,
Principal		3,006,700	3,100,940	2,845,721	2,401,952	3,173,957
Interest		4,468,592	4,329,537	5,014,093	5,195,448	4,592,524
Debt expenses		178,618	-	-	-	285,487
Total expenditures		71,646,595	75,438,483	76,264,438	81,869,269	75,263,642
Excess of revenues over (under) expenditures		4,576,705	1,555,628	(2,707,227)	(15,980,219)	(13,060,893
Other financing sources (uses)						
Transfers in		9,953,287	8,626,309	12,719,784	1,763,908	3,127,894
Transfers out		(14,719,615)	(10,191,988)	(18,674,744)	(4,077,174)	(3,127,894
Proceeds from borrowing		16,198,865	220,514	44,871,848	6,011,099	26,044,679
Payments to escrow agent		-		(43,476,292)	80,000	(22,473,109
Proceeds from sale of property		_	51,701	299,667	-	(,,
Total other financing sources (uses)		11,432,537	(1,293,464)	(4,259,737)	3,777,833	3,571,570
Net change in fund balance	\$	16,009,242 \$	262,164 \$	(6,966,964) \$	(12,202,386) \$	(9,489,323
The change in fund balance	Ψ	10,007,272 \$	202,104 \$	(0,700,704) \$	(12,202,300) \$	(7,707,323
Debt service as a percentage of noncapital expenditu	ires	11%	11%	12%	12%	12%
						(Continue

## Changes in Fund Balance - Governmental Funds (Continued)

Revenues General property taxes Other local taxes					2008
Other local taxes	\$ 38,024,532 \$	37,864,858 \$	38,385,088 \$	39,132,235 \$	36,455,016
	6,301,083	6,582,549	5,898,162	6,248,462	6,393,256
Permits, fees and licenses	380,302	443,308	407,410	426,074	422,715
Fines and forfeitures	85,598	75,813	60,345	86,997	102,098
Revenue from use of property	1,066,841	196,774	627,179	562,017	1,209,977
Charges for services	1,620,896	1,599,068	1,091,590	1,043,664	826,949
Miscellaneous	524,121	309,404	122,347	136,831	422,807
Recovered costs	-	-	595,391	755,480	580,925
Intergovernmental	15,591,979	10,778,984	12,382,619	11,173,159	11,893,008
Total revenues	63,595,352	57,850,758	59,570,131	59,564,919	58,306,751
Expenditures					
General governmental administration	4,814,890	4,292,762	4,822,494	5,841,246	4,776,697
Judicial administration	1,058,580	970,228	1,017,192	1,034,595	857,697
Public safety	8,655,939	6,770,494	6,844,989	8,341,561	6,580,696
General Services	10,110,789	6,155,695	5,938,395	6,359,832	5,131,709
Health and welfare	951,649	4,785,833	5,019,248	5,105,498	4,969,514
Education	26,268,626	25,004,954	25,058,724	23,508,520	21,788,354
Parks, recreation and cultural	2,633,606	2,443,506	2,482,008	4,297,093	2,026,518
Community development	5,995,716	1,897,246	1,797,791	3,828,750	3,568,838
Nondepartmental	1,314,563	1,429,542	1,351,357	1,338,618	1,249,397
Capital projects	5,035,723	12,947,475	20,491,939	-	7,708,392
Debt service					
Principal	31,516	380,000	1,534,551	4,316,323	3,947,613
Interest	2,784,497	2,312,636	1,750,465	2,407,157	2,229,008
Issuance costs	284,568	289,453	253,168	352,213	47,400
<b>Total expenditures</b>	69,940,662	69,679,824	78,362,321	66,731,406	64,881,833
Excess of revenues over (under) expenditures	(6,345,310)	(11,829,066)	(18,792,190)	(7,166,487)	(6,575,082)
Other financing sources (uses)					
Transfers in	1,826,748	1,789,120	1,607,891	30,884,999	14,495,362
Transfers out	(1,826,748)	(1,789,120)	(3,514,187)	(39,709,180)	(17,576,578)
Proceeds from borrowing	-	43,654,158	18,878,035	25,102,717	10,000,000
Payments to escrow agent	-	(14,137,039)	-	-	-
Proceeds from sale of property	-	-	-	-	-
Total other financing sources (uses)	-	29,517,119	16,971,739	16,278,536	6,918,784
Net change in fund balance	\$ (6,345,310) \$	17,688,053 \$	(1,820,451) \$	9,112,049 \$	343,702
Debt service as a percentage of noncapital					
expenditures	5%	5%	6%	11%	11%

## Assessed Value and Estimated Actual Value of Taxable Property

Last Ten Fiscal Years

									Assessed
									Value as a
					(1)		Total		Percentage
	Residential		Commercial /	Agriculture	Total Taxable		Direct	Estimated Actual	of Actual
Fiscal Year	Property	I	ndustrial Property	Property	Assessed Value	,	Γax Rate	Taxable Value	Value
2017	\$ 3,400,486,756	\$	694,930,358	\$ 551,118,971	\$ 4,646,536,085	\$	0.85	\$ 4,646,536,085	100%
2016	\$ 3,349,194,640	\$	679,547,808	\$ 550,272,662	\$ 4,579,015,110	\$	0.85	\$ 4,579,015,110	100%
2015	\$ 3,285,777,463	\$	671,045,521	\$ 240,480,302	\$ 4,197,303,286	\$	0.85	\$ 4,197,303,286	100%
2014	\$ 3,239,296,300	\$	665,825,700	\$ 242,072,000	\$ 4,147,194,000	\$	0.73	\$ 4,147,194,000	100%
2013	\$ 3,187,589,700	\$	648,094,500	\$ 245,103,000	\$ 4,080,787,200	\$	0.65	\$ 4,080,787,200	100%
2012	\$ 3,380,104,000	\$	642,766,300	\$ 252,515,900	\$ 4,275,386,200	\$	0.65	\$ 4,275,386,200	100%
2011	\$ 3,383,219,600	\$	648,572,200	\$ 651,867,200	\$ 4,683,659,000	\$	0.52	\$ 4,683,659,000	100%
2010	\$ 3,505,342,600	\$	671,872,400	\$ 666,436,200	\$ 4,843,651,200	\$	0.52	\$ 4,843,651,200	100%
2009	\$ 3,483,983,000	\$	622,787,400	\$ 684,778,700	\$ 4,791,549,100	\$	0.52	\$ 4,791,549,100	100%
2008	\$ 3,305,409,700	\$	565,071,500	\$ 465,626,600	\$ 4,336,107,800	\$	0.52	\$ 4,336,107,800	100%

(1) Does not reflect land use assessments.

Source: Isle of Wight County Commissioner of Revenue

#### Assessed Value of Taxable Property (4)

#### **Last Ten Fiscal Years** Machinery Real Personal Public Service and Tools Fiscal Year Estate (1) Property Mobile Homes (2)(3)Total 2017 4,646,536,085 \$ 334,433,134 \$ 18,250,173 \$ 246,170,869 \$ 171,357,723 \$ 5,416,747,984 2016 \$ 4,579,015,110 \$ 379,231,914 \$ 17,585,358 \$ \$ 152,225,378 \$ 587,545,879 5,715,603,639 2015 \$ 4,197,303,286 \$ 380,073,520 \$ 20,267,854 \$ 578,929,789 \$ 145,270,583 \$ 5,321,845,032 2014 \$ 4,147,194,000 \$ 376,396,647 \$ 19,875,446 \$ 503,480,949 142,459,577 \$ 5,189,406,619 \$ 2013 4,070,990,990 \$ 19,586,906 \$ 141,582,514 353,861,037 \$ 380,157,383 \$ 4,966,178,830 \$ 2012 310,527,887 \$ 279,087,266 \$ 125,549,557 \$ 4,287,008,000 \$ 20,398,831 5,022,571,541 \$ 2011 4,245,268,423 \$ 304,164,506 \$ 704,140,467 \$ 238,256,420 \$ 19,902,737 5,511,732,553 \$ 2010 4,410,701,000 \$ 313,455,361 \$ 22,572,521 768,126,945 \$ 216,191,065 \$ 5,731,046,892 2009 \$ \$ 4,359,684,973 \$ 319,490,754 \$ 21,850,013 768,109,446 \$ 199,316,241 \$ 5,668,451,427 2008 \$ 3,968,971,300 \$ 26,153,828 \$ 744,812,445 \$ 218,043,560 \$ 295,835,165 \$ 5,253,816,298

<sup>(1)</sup> Real estate is assessed at 100% of fair market value.

<sup>(2)</sup> Assessed values are established by the State Corporation Commission.

<sup>(3)</sup> Real estate and personal property.

<sup>(4)</sup> The assessed values listed are net of supplement and abatement activity.

# Property Tax Rates Tax Rates Per Hundred Dollars of Assessed Valuation

### **Last Ten Fiscal Years**

Fiscal Year	Real Estate		Personal ar Real Estate Property Mobile Homes				Iobile Homes	Machinery and Tools	Boats and Aircraft / Farm Machinery		
2017	\$	0.85	\$	4.50	\$	0.85	\$ 4.24	\$	1.00/1.00		
2016	\$	0.85	\$	4.50	\$	0.85	\$ 0.70	\$	1.00/1.00		
2015	\$	0.85	\$	4.50	\$	0.85	\$ 0.70	\$	1.00/1.00		
2014	\$	0.73	\$	4.50	\$	0.73	\$ 0.70	\$	1.00/1.00		
2013	\$	0.65	\$	4.50	\$	0.65	\$ 0.70	\$	1.00/1.00		
2012	\$	0.65	\$	4.50	\$	0.65	\$ 0.95	\$	1.00/1.00		
2011	\$	0.52	\$	4.40	\$	0.52	\$ 0.95	\$	1.00/1.00		
2010	\$	0.52	\$	4.40	\$	0.52	\$ 0.95	\$	1.00/1.00		
2009	\$	0.52	\$	4.40	\$	0.52	\$ 0.95	\$	1.00/1.00		
2008	\$	0.52	\$	4.40	\$	0.52	\$ 0.95	\$	1.00/1.00		

## **Principal Property Taxpayers**

Current	Year	and	Nine	ears	Ago
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			2017			2008				
		Percent of Total Assessed								
					Assessed					
	A	ssessed Valuation		Valuation Real	Assessed Valuation		Valuation Real			
Taxpayer		Real Estate	Rank	Estate	Real Estate	Rank	Estate			
International Paper	\$	109,324,390	1	2.27% \$	174,023,461	1	4.38%			
Virginia Electric & Power Co.		98,668,786	2	2.05%						
Smithfield Foods		42,454,400	3	0.88%	34,329,521	3	0.86%			
Inland RI Holdings LLC etals		39,359,600	4	0.82%	49,769,600	2	1.25%			
Smithfield Farmland Corp		31,195,100	5	0.65%	-	-	0.00%			
Eagle Harbor Apartments, LP		25,555,300	6	0.53%	-	-	0.00%			
Green Mountain Coffee Roasters		18,892,400	7	0.39%	-	-	0.00%			
Eagle Harbor Apartments II, LP		16,427,700	8	0.34%	18,831,200	6	0.47%			
LDI Virginia LLC		14,752,000	9	0.31%	-	-	0.00%			
Sentara Healthcare		14,669,700	10	0.30%	-	-	0.00%			
Carolina Cold Storage Ltd.		-	-	0.00%	11,952,600	10	0.30%			
Gwaltney of Smithfield, Ltd.		-	-	0.00%	22,515,500	4	0.57%			
Virginia Timberland LLC		-	-	0.00%	18,877,000	5	0.48%			
Eagle Harbor LLC		-	-	0.00%	16,283,400	8	0.41%			
Isle of Wight Industrial Properties		-	-	0.00%	17,050,900	7	0.43%			
Smithfield Packing Co., Inc.				0.00%	15,758,900	9	0.40%			
	\$	411,299,376		8.54% \$	379,392,082		9.55%			

	Assessed Valuation		Percent of Total Assessed Valuation Personal	Assessed Valuation		Percent of Total Assessed Valuation Personal
Taxpayer	Personal Property	Rank	Property (1)	Personal Property	Rank	Property (1)
International Paper	\$ 137,423,137	1	22.92% \$	578,175,158	1	54.20%
Keuring Green Mountain Inc	40,991,787	2	6.84%	· ·	-	0.00%
Gwaltney of Smithfield Ltd.	32,610,526	3	5.44%	78,971,914	2	7.40%
ST Tissue LLC	15,408,625	4	2.57%	-	-	0.00%
Franklin Lumber LLC	6,761,284	5	1.13%	-	-	0.00%
Cost Plus, Inc.	6,349,871	6	1.06%	4,692,487	8	0.44%
Food Lion	2,534,667	7	0.42%	-	-	0.00%
Premium Pet Health LLC	1,268,177	8	0.21%	-	-	0.00%
Charter Communications	1,024,847	9	0.17%	2,254,469	9	0.21%
Safco Products Company	971,127	10	0.16%	-	-	0.00%
Blackwater Transport, Inc.	-	-	0.00%	1,981,521	10	0.19%
Smithfield Packing Co., Inc.	-	-	0.00%	52,622,044	3	4.93%
Aconcagua Timber Corp.	-	-	0.00%	15,371,207	4	1.44%
Smithfield Foods	-	_	0.00%	8,074,093	6	0.76%
Franklin Equipment Co.	-	-	0.00%	5,493,086	7	0.51%
Specialty Minerals	-	_	0.00%	8,133,318	5	0.76%
•	\$ 245,344,048		40.92% \$	755,769,297		70.84%

<sup>(1)</sup> Includes personal property, mobile homes, and machinery and tools.



## **Property Tax Levies and Collections**

### **Last Ten Fiscal Years**

						Percent of		Percent of
		Current Tax	Percent of	Delinquent	(4)	Total Tax	Outstanding	Delinquent
	Total (3)	(1)	Levy	(1)(2) Tax	Total Tax	Collections	Delinquent	Taxes to Tax
Fiscal Year	Tax Levy	Collections	Collected	Collections	Collections	to Tax Levy	Taxes (1)	Levy
2017	\$ 52,429,271	\$ 51,212,340	97.68%	\$ 1,216,932	\$ 53,469,984	100.00%	\$ 1,902,005	3.63%
2016	\$ 51,099,354	\$ 49,979,110	97.81%	\$ 1,120,244	\$ 51,099,354	100.00%	\$ 1,120,244	2.19%
2015	\$ 50,406,860	\$ 48,910,585	97.03%	\$ 1,496,274	\$ 50,406,859	100.00%	\$ 2,043,041	4.05%
2014	\$ 44,218,554	\$ 42,859,922	96.93%	\$ 1,358,632	\$ 44,043,677	99.60%	\$ 1,875,008	4.24%
2013	\$ 39,022,902	\$ 37,912,561	97.15%	\$ 1,092,333	\$ 37,276,878	95.53%	\$ 1,498,059	3.84%
2012	\$ 38,146,295	\$ 37,009,730	97.02%	\$ 1,136,565	\$ 38,155,848	100.00%	\$ 740,634	1.94%
2011	\$ 37,800,619	\$ 36,741,218	97.20%	\$ 1,059,401	\$ 38,021,111	100.00%	\$ 1,088,242	2.88%
2010	\$ 38,229,341	\$ 37,103,403	97.05%	\$ 1,125,938	\$ 38,463,274	100.00%	\$ 2,021,149	5.29%
2009	\$ 39,119,371	\$ 37,700,668	96.37%	\$ 1,431,558	\$ 39,132,235	100.00%	\$ 2,236,992	5.72%
2008	\$ 36,629,733	\$ 35,338,546	96.48%	\$ 1,116,470	\$ 36,455,016	99.52%	\$ 2,115,219	5.77%

<sup>(1)</sup> Exclusive of penalties and interest. Includes Commonwealth's reimbursement for personal property taxes and balance outstanding.

<sup>(2)</sup> Does not include land redemptions.

<sup>(3)</sup> Represents fully supplemented and abated tax levy amounts.

<sup>(4)</sup> Represents total taxes collected in fiscal year for all tax years.

# Taxable Sales by Category

	 2017	2016	2015	2014	2013
Apparel stores	\$ 3,112,767 \$	3,138,661 \$	3,155,626 \$	3,390,204 \$	2,577,049
General merchandise	17,055,174	17,052,902	15,058,574	16,305,494	17,733,688
Food stores	75,469,177	74,278,038	70,333,859	67,184,591	66,740,132
Eating and drinking establishments	30,001,191	30,638,029	28,003,995	27,356,817	28,035,436
Home furnishings and appliances	1,655,721	3,673,785	1,970,161	1,506,054	1,578,689
Building materials and farm tools	7,733,809	8,087,111	7,607,946	9,266,806	11,080,360
Auto dealers and supplies	4,262,699	3,734,038	3,699,950	3,891,078	3,662,321
Service stations	10,116,257	8,297,669	8,750,178	9,937,560	9,897,012
Other retail stores	7,444,040	8,318,528	8,155,461	6,725,858	6,528,091
All other outlets	67,585,166	63,207,520	66,100,640	56,617,257	52,632,271
	\$ 224,436,001 \$	220,426,281 \$	212,836,390 \$	202,181,719 \$	200,465,049

(Continued)

Source: Isle of Wight County Commissioner of Revenue

# Taxable Sales by Category (Continued)

	 2012	2011	2010	2009	2008
Apparel stores	\$ 3,248,038	\$ 3,248,902	\$ 2,556,980	\$ 3,758,328	\$ 3,184,117
General merchandise	11,841,685	11,710,358	14,918,672	12,228,829	16,115,703
Food stores	61,823,527	63,183,444	74,800,531	60,905,257	61,204,656
Eating and drinking establishments	26,704,871	27,138,019	32,607,044	23,713,146	21,443,858
Home furnishings and appliances	4,510,823	2,058,879	2,481,550	2,306,325	2,672,545
Building materials and farm tools	8,547,370	8,051,507	11,615,775	11,676,999	10,693,285
Auto dealers and supplies	4,091,794	4,064,402	5,287,732	3,263,926	4,272,627
Service stations	10,059,667	8,206,374	15,614,464	14,041,823	10,221,368
Other retail stores	16,683,719	11,806,647	9,613,885	20,802,164	57,032,191
All other outlets	45,568,767	51,916,137	74,411,889	15,581,876	18,866,150
	\$ 193,080,261	\$ 191,384,669	\$ 243,908,522	\$ 168,278,673	\$ 205,706,500

# Ratio of Net General Bonded Debt to Assessed Value and Net Bonded Debt Per Capita

Last Ten 1	Fiscal Years							
Fiscal Year	Population	Assessed Value	(1) Gross Bonded Debt	(2) Less Debt Payable from Enterprise Revenues	Net Bonded Debt	Ratio of Net General Obligation Bonded Debt to Assessed Value	(3) Percentage of Per Capita Income	Net Bonded Debt Per Capita
2017	37,074	\$ 4,646,536,085	\$ 157,839,769	\$ 37,986,086	\$ 119,853,683	2.58%	10.0%	\$ 3,233
2016	36,438	\$ 4,579,015,110	\$ 145,898,692	\$ 38,534,357	\$ 107,364,335	2.34%	9.4%	\$ 2,946
2015	36,007	\$ 4,197,303,286	\$ 150,247,147	\$ 39,148,981	\$ 111,098,166	2.65%	10.0%	\$ 3,085
2014	35,656	\$ 4,147,194,000	\$ 146,569,755	\$ 37,393,972	\$ 109,175,783	2.63%	9.9%	\$ 3,062
2013	35,399	\$ 4,966,178,830	\$ 150,387,747	\$ 44,620,819	\$ 105,766,928	2.13%	7.0%	\$ 2,988
2012	35,457	\$ 5,022,571,541	\$ 132,640,758	\$ 28,354,023	\$ 104,286,735	2.08%	7.2%	\$ 2,941
2011	35,270	\$ 5,511,732,553	\$ 135,269,771	\$ 29,215,647	\$ 106,054,124	1.92%	10.2%	\$ 3,007
2010	36,729	\$ 5,731,046,892	\$ 103,604,958	\$ 24,142,700	\$ 79,462,258	1.39%	5.7%	\$ 2,163
2009	35,659	\$ 5,668,451,427	\$ 85,142,005	\$ 16,330,058	\$ 71,210,095	1.26%	5.4%	\$ 1,997
2008	34,620	\$ 5,253,816,298	\$ 67,954,073	\$ 11,325,837	\$ 56,225,120	1.07%	4.6%	\$ 1,624

<sup>(1)</sup> Includes all long-term general obligation debt. Prior year amounts were restated to include bond premium, discount, and adjustments.

<sup>(2)</sup> Prior year amounts were restated to include bond premium.

<sup>(3)</sup> See Exhibit C-14 for per capita income.

# Schedule of Outstanding Debt by Type

# **Last Ten Fiscal Years**

	Govern	nmen	tal Activities		Business	Тур	e Activities					
Fiscal Year	General Obligation Bonds		Pace Loans	Capital Leases	General Obligation Bonds		Notes Payable	Capital Leases	Total Primary Government	Percentage Personal Income	I	Net Bonded Debt Per Capita
2017	\$ 119,853,683	\$	4,326,512	\$ 834,485	\$ 37,986,086	\$	_	\$ 28,763	\$ 163,029,529	13.61%	\$	4,397
2016	\$ 107,364,335	\$	4,326,512	\$ 766,113	\$ 38,534,357	\$	12,000	\$ 39,916	\$ 151,043,233	13.27%	\$	4,145
2015	\$ 111,098,166	\$	4,326,512	\$ 722,822	\$ 39,148,981	\$	24,000	\$ 50,903	\$ 155,371,384	13.96%	\$	4,315
2014	\$ 109,175,783	\$	4,326,512	\$ -	\$ 37,393,972	\$	36,000	\$ -	\$ 150,932,267	13.74%	\$	4,233
2013	\$ 105,766,928	\$	4,326,512	\$ -	\$ 44,620,819	\$	48,000	\$ -	\$ 154,762,259	10.20%	\$	4,372
2012	\$ 104,286,735	\$	4,326,512	\$ -	\$ 28,354,023	\$	60,000	\$ -	\$ 137,027,270	9.49%	\$	3,865
2011	\$ 106,054,124	\$	4,326,512	\$ -	\$ 29,215,647	\$	-	\$ _	\$ 139,596,283	13.37%	\$	3,958
2010	\$ 79,462,258	\$	4,326,512	\$ -	\$ 24,142,700	\$	-	\$ _	\$ 107,931,470	7.78%	\$	2,939
2009	\$ 71,210,095	\$	-	\$ 9,552	\$ 16,330,058	\$	-	\$ _	\$ 87,549,705	6.70%	\$	2,455
2008	\$ 56,225,120	\$	-	\$ 65,276	\$ 11,325,837	\$	-	\$ -	\$ 67,616,233	5.49%	\$	1,953

<sup>(1)</sup> Includes all long-term general obligation debt. Prior year amounts were restated to include bond premium, discount, and adjustments.

<sup>(2)</sup> See Exhibit C-13 for per capita income.

# Legal Debt Margin

Last Ten Fiscal Years									
	20	17	2016		2015		2014		2013
Total assessed valuation of real estate from land book	\$ 4,646,	536,085 \$	4,579,015,110	\$	4,197,303,286	\$	4,147,194,000	\$	4,070,990,990
Percent limitation according to the Code of Virginia		10%	10%		10%		10%		10%
Debt limitation	464,	553,609	457,901,511		419,730,329		414,719,400		407,099,099
Total debt of the County	151,	)24,995	138,290,000		141,575,000		139,880,000		142,925,000
Total debt of the Town of Smithfield		-	-		-		-		-
Total debt of the Town of Windsor		-	-		-		-		-
Total	151,	)24,995	138,290,000		141,575,000		139,880,000		142,925,000
Amount by which legal debt margin exceeds total debt	\$ 313	528 614 \$	319 611 511	Φ.	278 155 320	Φ	274 839 400	•	26/117/1000

(Continued)

Under state finance laws, the County of Isle of Wight's outstanding general obligation debt should not exceed 10% of total assessed value.

# Legal Debt Margin (Continued)

Last Ten Fiscal Years	2012	2011		2010	2009	2008
Total assessed valuation of real estate from land book	\$ 4,287,008,000	\$ 4,245,268,42	3 \$	4,680,728,500	\$ 4,359,684,973	\$ 3,968,971,300
Percent limitation according to the Code of Virginia	10%	10%	Ó	10%	10%	10%
Debt limitation	 428,700,800	424,526,84	2	468,072,850	435,968,497	396,897,130
Total debt of the County	131,775,000	133,488,77	3	102,759,627	84,569,627	64,255,029
Total debt of the Town of Smithfield	5,303,476	4,870,72	5	4,476,754	4,924,960	5,380,722
Total debt of the Town of Windsor	2,168,307	1,629,97	6	763,140	773,226	782,871
Total	139,246,783	139,989,47	1	107,999,521	90,267,813	70,418,622
Amount by which legal debt margin exceeds total debt	\$ 289,454,017	\$ 284,537,36	3 \$	360,073,329	\$ 345,700,684	\$ 326,478,508

Under state finance laws, the County of Isle of Wight's outstanding general obligation debt should not exceed 10% of total assessed value.

# **Demographic Statistics**

# **Last Ten Fiscal Years**

Fiscal Year	(1) Population		P	(1) Per Capita Income		Registered Voters	(2) Unemployment Rate
2017	37,074	(4)	\$	32,477	(4)	27,718	3.7%
2016	36,438	(4)	\$	31,247	(4)	26,555	4.6%
2015	36,007	(4)	\$	30,903	(4)	26,176	5.2%
2014	35,656	(4)	\$	30,806	(4)	26,685	5.5%
2013	35,399	(4)	\$	42,883	(4)	26,490	6.0%
2012	35,457	(4)	\$	40,710	(4)	26,534	6.3%
2011	35,270	(4)	\$	29,594	(4)	26,023	7.1%
2010	36,729	(3)	\$	37,754	(3)	25,675	7.7%
2009	35,659	(3)	\$	36,654	(3)	25,732	6.7%
2008	34,620	(3)	\$	35,586	(3)	24,131	3.7%

# Source:

- (1) Weldon-Cooper Center for Public Service, UVA.
- (2) Virginia Employment Commission.
- (3) Estimated assuming a 3% growth rate from the prior year.
- (4) 2010 Census Data



# Full-time Equivalent County Government Employees by Function/Program

	Fı	ıll-time Equivaleı	nt Employees as	of June 30,	
Function/Program	2017	2016	2015	2014	2013
General government					
Board of Supervisors	0.5	0.5	0.5	4.0	4.0
County Administration	2.5	3.5	3.0	4.0	4.0
County Attorney	2.0	2.0	2.0	2.0	1.5
Commissioner of Revenue	9.5	10.5	10.5	10.5	10.5
Treasurer	10.0	10.0	9.5	9.5	9.5
Budget and Finance	7.0	6.0	5.0	6.0	7.0
Purchasing	1.0	1.0	1.5	0.0	0.0
Human Resources	2.0	2.0	2.0	2.0	3.0
Communications	1.0	2.0	2.0	2.0	1.0
Economic Development	3.0	4.0	5.0	5.0	5.0
Registrar	3.0	3.5	3.5	3.5	2.5
Inspections	5.0	5.0	5.0	7.0	7.0
Information Technology	7.5	7.0	7.0	7.0	7.0
Risk Management	1.0	1.0	1.0	0.0	0.0
Planning and Zoning	10.0	10.0	10.0	9.0	10.0
Health & Welfare	1.5	1.5	1.5	1.5	1.5
Tourism	3.5	3.5	3.5	3.5	3.5
Clerk of Court	7.0	7.0	7.0	7.0	7.0
Commonwealth Attorney	6.0	6.0	6.0	6.0	6.0
Total general government	83.0	86.0	85.5	89.5	90.0
Public Safety	65.0	00.0	03.3	07.5	70.0
Sheriff Deputies (including Sheriff)	49.0	48.5	47.5	46.5	46.5
Administrative	4.0	5.0	5.0	4.5	4.0
Animal Control	6.0	5.5	5.5	5.5	5.0
Emergency Communications	19.5	19.5	19.5	22.0	19.5
- ·	78.5	78.5	77.5	78.5	75.0
Total Public Safety	76.3	78.3	11.3	78.3	73.0
Fire and Rescue	5.5	5.0	5.0	( 0	4.0
Administrative	5.5	5.0	5.0	6.0	4.0
Firefighters/Paramedics	47.0	58.5	54.5	60.0	55.5
Total Fire and Rescue	52.5	63.5	59.5	66.0	59.5
General Services			2.5		•
Administrative	4.0	3.5	3.5	5.0	3.0
Engineering	1.5	1.9	1.9	6.0	7.0
Stormwater	9.0	10.4	10.4	4.0	-
Refuse collection	19.0	21.0	20.5	23.5	20.5
Building and Grounds	6.0	8.0	8.0	7.0	6.0
Custodians		-		6.5	6.5
Total Public Works	39.5	44.8	44.3	52.0	43.0
Parks, Recreation and Cultural	25.0	20.0	21.0	20.5	21.5
Public Utilities	14.6	16.2	15.2	13.0	13.0
Public Schools					
Instructional Positions	398.0	533.0	402.0	477.0	538.3
Administrators	60.0	19.0	45.5	47.0	53.4
Support Personnel	254.0	142.0	248.0	177.1	185.5
Total Public Schools	712.0	694.0	695.5	701.1	777.2
Grand total	1,005.1	1,003.0	998.5	1,020.6	1,079.2

 $Source: Various\ County\ of\ Isle\ of\ Wight\ Departments,\ including\ Isle\ of\ Wight\ County\ Schools\ for\ information\ relates\ to\ Public\ Schools\ Grand\ Totals\ 2008-2014\ updated$ 

# Full-time Equivalent County Government Employees by Function/Program (Continued)

# **Last Ten Fiscal Years**

	Fu	ıll-time Equival	ent Employees a	s of June 30,	
Function/Program	2012	2011	2010	2009	2008
General government					
County Administration	4.0	4.0	4.0	5.0	6.0
County Administration	4.0	4.0	4.0	5.0	6.0
County Attorney	2.0	3.0	3.0	3.0	3.0
Commissioner of Revenue	10.5	11.5	11.5	11.5	10.5
Treasurer	9.0	9.5	9.5	10.5	8.5
Budget and Finance	7.0	7.0	7.0	7.0	7.0
Purchasing	0.0	0.0	0.0	0.0	0.0
Human Resources	2.0	2.0	2.0	3.0	3.0
Communications	1.0	1.0	1.0	2.0	1.0
Economic Development	5.0	5.0	3.0	3.0	3.0
Registrar	2.5	2.5	2.5	2.0	2.0
Inspections	7.0	7.0	9.0	9.0	9.0
Information Technology	7.0	7.0	7.0	8.0	6.5
Risk Management	0.0	0.0	0.0	0.0	0.0
Planning and Zoning	10.0	11.0	12.0	13.0	12.0
Health & Welfare	4.0	5.0	5.0	7.0	6.0
Tourism	6.5	6.5	3.5	3.5	6.5
Clerk of Court	7.0	6.0	6.0	6.5	6.5
Commonwealth Attorney	6.0	6.0	6.0	5.5	4.0
Total general government	94.5	98.0	96.0	104.5	100.5
Public Safety					
Sheriff Deputies (including Sheriff)	45.5	44.0	44.0	44.0	44.0
Administrative	4.5	2.0	2.0	2.0	2.0
Animal Control	4.5	5.0	5.0	5.5	5.0
Emergency Communications	19.0	19.0	19.0	18.0	17.0
Total Public Safety	73.5	70.0	70.0	69.5	68.0
Fire and Rescue					
Administrative	4.0	2.0	2.0	3.0	2.5
Firefighters/Paramedics	46.0	23.0	23.0	20.5	18.5
Total Fire and Rescue	50.0	25.0	25.0	23.5	21.0
General Services					
Administrative	3.0	3.0	3.0	1.5	1.5
Engineering	7.5	8.0	6.0	5.0	7.0
Stormwater	0.0	0.0	0.0	0.0	0.0
Refuse collection	22.0	19.0	19.0	19.5	21.5
Building and Grounds	6.0	6.0	5.0	12.0	11.0
Custodians	7.0	7.0	6.5	6.5	6.5
Total Public Works	45.5	43.0	39.5	44.5	47.5
Parks, Recreation and Cultural	20.0	20.0	22.5	12.5	13.5
Public Utilities	13.5	13.5	13.5	9.5	10.5
Public Schools					
Instructional Positions	356.0	434.0	539.0	555.6	549.6
Administrators	44.0	40.0	23.0	23.0	23.0
Support Personnel	133.0	277.0	207.0	245.1	247.5
Total Public Schools	533.0	751.0	769.0	823.7	820.1
Grand total	830.0	1,020.5	1,035.5	1,087.7	1,081.1

Source: Various County of Isle of Wight Departments, including Isle of Wight County Schools for information relates to Public Schools Grand Totals 2008-2014 updated

# Operating Indicators by Function/Program

Function/Program	2017	2016	2015	2014	2013
Sheriff					
Physical arrests	853	842	470	814	527
Traffic violations	3,427	3,280	2,582	2,274	2,032
Fire					
Emergency responses - Fire	1,031	793	1,728	1,334	709
Emergency responses - Rescue	4,450	4,493	4,323	4,149	4,720
<b>Building Permits</b>					
Residential	171	158	130	126	107
Residential - Value	\$ 32,108,219	\$ 32,638,877	\$ 28,774,421	\$ 29,193,361	\$ 25,170,632
Commercial	15	8	9	5	4
Commercial - Value	\$ 2,361,121	\$ 2,616,297	\$ 1,803,859	\$ 3,010,200	\$ 2,738,211
Refuse Collection					
Refuse collected (tons per day)	59	29	28	31.0	46.0
<b>Public Schools</b>					
Cost Per Student	\$ 11,288	\$ 10,341	\$ 9,922	\$ 10,113	\$ 9,628
Average Daily Membership	5,263	5,441	5,233	5,325	5,312
Student/Teacher Ratio	16.10	14.00	14.1	17.2	16.3
Park and Recreation					
Athletic field permits issued	11	24	30	32	59
County Fair Admissions	30,168	25,000	29,337	25,160	33,886
Library					
Volumes in collection	68,638	69,454	73,430	184,288	186,615
Total volumes borrowed	200,768	191,128	187,594	417,529	449,557
Water					
New connections	102	92	52	58	60
Average daily consumption (thousands of gallons)	0.35	0.33	0.65	0.58	0.60

Source: Various County of Isle of Wight Departments, including Isle of Wight County Schools for information relates to Public Schools

# Operating Indicators by Function/Program (Continued)

Function/Program	2012	2011	2010	2009	2008
Sheriff					
Physical arrests	419	412	533	661	890
Traffic violations	1,448	1,214	1,456	1,047	2,677
Fire					
Emergency responses - Fire	1,479	1,375	2,285	1,920	1,539
Emergency responses - Rescue	4,179	4,343	3,360	4,657	4,408
<b>Building Permits</b>					
Residential	85	92	169	118	167
Residential - Value	\$ 12,656,261	\$ 24,909,824	\$ 4,121,500	\$ 24,255,044	\$ 35,817,165
Commercial	5	14	11	14	14
Commercial - Value	\$ 2,734,000	\$ 8,748,932	\$ 16,306,000	\$ 31,604,670	\$ 10,537,686
<b>Refuse Collection</b>					
Refuse collected (tons per day)	47.9	49.3	52.7	53.0	56.0
<b>Public Schools</b>					
Cost Per Student	\$ 9,827	\$ 9,827	\$ 10,861	\$ 11,136	\$ 10,767
Average Daily Membership	5,331	5,331	5,367	5,306	5,286
Student/Teacher Ratio	15.7	15.7	12.1	12.9	13.1
Park and Recreation					
Athletic field permits issued	872	-	94	539	158
County Fair Admissions	14,997	15,000	21,000	12,000	2,400
Library					
Volumes in collection	202,633	223,249	253,402	265,491	268,863
Total volumes borrowed	945,071	215,767	221,725	249,144	229,489
Water					
New connections	50	93	57	54	71
Average daily consumption (thousands of gallons)	0.58	0.57	0.56	0.89	0.67

Source: Various County of Isle of Wight Departments, including Isle of Wight County Schools for information relates to Public Schools

# Capital Asset Statistics by Function/Program

Function/Program	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
Sheriff										
Stations	1	1	1	1	1	1	1	1	1	1
Patrol units	30	30	30	48	49	43	43	51	56	45
Fire and Rescue										
Fire Units	5	5	5	5	5	5	5	5	5	5
Rescue Units	2	2	4	4	4	4	4	4	4	4
Refuse Collection										
Collection trucks	5	6	6	6	6	6	6	6	6	5
Public Schools										
School Facilities	9	9	9	9	9	9	9	9	9	9
Park and Recreation										
Parks	7	7	7	7	7	7	7	7	7	7
Acreage	570	570	570	570	570	570	570	570	570	565
Playgrounds	4	4	4	4	4	4	4	4	4	8
Baseball/softball diamonds	4	4	4	4	4	4	4	4	4	4
Soccer/football fields	12	12	12	12	12	12	12	12	12	8
Community centers	2	2	2	2	2	2	2	2	2	2
Museums	2	2	2	2	2	2	2	2	2	2
Library Facilities	3	3	3	3	3	3	3	3	3	3

Source: Various County of Isle of Wight Departments, including Isle of Wight County Schools for information relates to Public Schools



# County of Isle of Wight, Virginia Schedule of Expenditures of Federal Awards Year Ended June 30, 2017

Federal Grantor/State Pass Through Grantor/Program Title	Federal CFDA Number	Federal Pass-through Number	Passed through to Subrecipients	Total Federal Expenditures
Department of Agriculture	Number	Number	Subrecipients	Expenditures
Pass-through Virginia Department of Education				
Child Nutrition Cluster				
School Breakfast Program	10.553	Not Provided	\$ -	\$ 315,770
National School Lunch Program	10.555	Not Provided	·	814,829
Summer Food Service Program	10.559	Not Provided	-	6,125
Pass-through Virginia Department of Agriculture and Consumer Services				-,
Child Nutrition Cluster				
USDA Government Commodities	10.555	Not Provided	-	24,097
Total Child Nutrition Cluster			-	1,160,821
Pass-through Virginia Department of Education				
Child and Adult Care Food Program	10.558	Not Provided	-	35,764
Pass-through Virginia Department of Social Services				
Supplemental Nutrition Assistance Program Cluster				
State Administrative Matching Grants for Food Stamp Program	10.561	Not Provided	_	346,401
Total Supplemental Nutrition Assistance Program Cluster			_	346,401
Total Department of Agriculture				1,542,986
Department of Defense				
Pass-through Virginia Department of Education				
JROTC	12.000	Not Provided		71,771
<b>Total Department of Defense</b>				71,771
Department of Housing and Urban Development				
Pass-through Payments- City of Suffolk				
VA Department of Planning & Community Development				
HOME Investment Partnerships	14.239	2016-H1364-VA-AP		29,057
Total Department of Housing and Urban Development				29,057
Department of Justice				
State Criminal Alien Assistance Program	16.606	2016-AP-BX-0482	-	91
Pass-through Virginia Department of Criminal Justice				
Crime Victim Assistance	16.575	17-W8555VW15	-	60,086
Bullet Proof Vest Partnership	16.607	15-0404-0-1-754	-	3,596
Violence Against Women	16.588	16-T9425VA15	-	7,834
Violence Against Women	16.588	17-U9425VA16		6,420
Subtotal by Violence Against Women				14,254
Total pass-through Virginia Department of Criminal Justice				77,936
Total Department of Justice				78,027
Department of Transportation Pass-through Virginia Department of Transportation				
Federal Highway Administration				
Highway Planning and Construction Cluster				
Highway Planning and Construction	20.205	115,P101,R201,C501	-	101,281
Total Highway Planning and Construction Cluster		•		101,281
Department of Motor Vehicles - Alcohol Traffic Safety Incentive Grants				•
DMV Law Enforcement Traffic Safety-Selective EnforceAlcohol	20.607	20.608	-	20,665
DMV Law Enforcement Traffic Safety-Selective EnforceAlcohol	20.607	20.607	-	1,767
Subtotal by DMV Law Enforcement Traffic Safety- Selective EnforceAlcohol				22,432
<b>Total Department of Transportation</b>				123,713

See Notes to Schedule of Expenditures of Federal Awards.

# County of Isle of Wight, Virginia Schedule of Expenditures of Federal Awards Year Ended June 30, 2017

	Federal CFDA	Federal Pass-through	Passed through to	Total Federal
Federal Grantor/State Pass Through Grantor/Program Title	Number	Number	Subrecipients	Expenditures
Department of Education				
Pass-through Virginia Department of Education				
Adult Education	84.002	Not Provided	\$ -	\$ 46,599
Advanced Placement Incentive Program	84.330	Not Provided	-	1,178
Title III Part A - Language Acquisition	84.365	Not Provided	-	2,727
Title I - Grants to Local Educational Agencies	84.010	S010A90046	-	679,301
Special Education Cluster				
Special Education - Grants to States	84.027	H027A110107	-	1,227,988
Special Education - Preschool Grants	84.173	H173A090112		9,120
Total Special Education Cluster				1,237,108
Impact Aid	84.041	Not Provided	-	17,493
Vocational Education - Basic Grants to States	84.048	VO48A110046	-	65,834
Improving Teacher Quality State Grants - Title II Part A	84.367	S010A090046	-	176,723
Total Department of Education				2,226,963
Department of Health and Human Services				
Pass-through Virginia Department of Social Services:				
Adoption Recruitment	93.556	0950111	-	11,834
TANF Cluster				
Temporary Assistance to Needy Families (TANF)	93.558	0400112	_	253,550
Total TANF Cluster			_	253,550
Refugee and Entrant Assistance State Administered Plans	93.566	0500112	_	950
Low-Income Home Energy Assistance Block Grant	93.568	0600412	_	31,400
CCDF Cluster	, , , ,			,
CCDF At Risk Daycare	93.596	0760112	_	45,031
Total CCDF Cluster	75.570	0700112		45,031
Chafee Education & Training Vouchers	93.599	9160116		159
Child Welfare Services State Grants	93.645	0900111	_	440
Foster Care - Title IV-E	93.658	1100111/3	_	157,563
Adoption Assistance	93.659	1100111/3	_	93,665
Social Services Block Grant	93.667	1000112	_	196,940
Chafee Foster Care Independence Program	93.674	9150113	-	1,327
FAMIS	93.074	0540112	-	•
Medicaid Cluster	93.707	0340112	-	13,050
Medical Assistance Program (Medicaid, Title XIX)	02 779	1200112		625.077
Total Medicaid Cluster	93.778	1200112		625,077
Total Department of Health and Human Services				625,077 1,430,986
				1,130,700
Department of Homeland Security Pass-through Virginia Department of Emergency Management				
2016 Supplemental Local Emergency Management Performance Grant (EMPG)	97.042	Not Provided		6,992
	97.042	Not Provided	-	•
2016 Local Emergency Management Performance Grant (LEMPG) <b>Total Department of Homeland Security</b>	97.042	INOU FIOVIGED	<u> </u>	6,102 13,094
Total Expenditures of Federal Awards			\$ -	\$ 5,516,597
- <b>X</b>				,0,077

See Notes to Schedule of Expenditures of Federal Awards.

# COUNTY OF ISLE OF WIGHT, VIRGINIA

# NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year Ended June 30, 2017

#### **Note 1.** Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the County of Isle of Wight, Virginia (the County) and component unit of the Isle of Wight County School Board under programs of the federal government for the year ended June 30, 2017. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County.

Federal Financial Assistance – The Single Audit Act Amendments of 1996 (Public Law 104-156) and Uniform Guidance define federal financial assistance as grants, loans, loan guarantees, property (including donated surplus property), cooperative agreements, interest subsidies, insurance, food commodities, direct appropriations or other assistance. Nonmonetary deferral assistance including food commodities is considered federal assistance and, therefore, is reported on the Schedule of Expenditures of Federal Awards. Federal financial assistance does not include direct federal cash assistance to individuals.

*Direct Payments* – Assistance received directly from the Federal government is classified as direct payments on the Schedule of Expenditures of Federal Awards.

Pass-through Payments – Assistance received in a pass-through relationship from entities other than the Federal government is classified as pass-through payments on the Schedule of Expenditures of Federal Awards.

*Major Programs* – Major programs for the County of Isle of Wight, Virginia and its component units were determined using a risk-based approach in accordance with Uniform Guidance.

Catalog of Federal Domestic Assistance – The Catalog of Federal Domestic Assistance (CFDA) is a government-wide compendium of individual federal programs. Each program included in the catalog is assigned a five-digit program identification number (CFDA Number), which is reflected in the Schedule.

Cluster of Programs – Closely related programs that share common compliance requirements are grouped into clusters of programs. A cluster of programs is considered as one federal program for determining major programs. The following are the clusters administered by the County of Isle of Wight, Virginia and its component units: SNAP, Child Nutrition, Highway Planning and Construction, TANF, Child Care and Development Fund, Medicaid, and Special Education.

# COUNTY OF ISLE OF WIGHT, VIRGINIA

# NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year Ended June 30, 2017

# **Note 2.** Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### Note 3. Indirect Cost Rate

The County has elected not to use the 10 percent de minimis indirect cost rate as allowed under the Uniform Guidance.

# Note 4. Non-Cash Assistance

In addition to amounts reported on the Schedule, the County consumed non-cash assistance in the form of food commodities. Commodities with a fair value of \$24,097 at the time received were consumed during the year ended June 30, 2017. These commodities were included in the determination of federal awards expended during the year ended June 30, 2017.



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Members of the Board of Supervisors County of Isle of Wight, Virginia

We have audited, in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Isle of Wight, Virginia (County) as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated March 30, 2018.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility a material misstatement of the County's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses may exist that have not been identified. We did identify a certain deficiency in internal control, described in the accompanying Schedule of Findings and Questioned Costs as item 2017-001, to be a material weakness.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed one instance of noncompliance or other matter required to be reported under *Government Auditing Standards* and which is described in the accompanying Schedule of Findings and Ouestioned Costs as item 2017-002.

#### The County's Response to Findings

The County's response to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. The County's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

ABMores, 226

Harrisonburg, Virginia March 30, 2018



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Honorable Members of the Board of Supervisors County of Isle of Wight, Virginia

#### Report on Compliance for Each Major Federal Program

We have audited the County of Isle of Wight, Virginia's (County) compliance with the types of compliance requirements described in the OMB *Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended June 30, 2017. The County's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Those standards and Uniform Guidance require we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance.

#### **Opinion on Each Major Federal Programs**

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its other major federal programs for the year ended June 30, 2017.

#### **Other Matters**

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying Schedule of Findings and Questioned Costs as items 2017-002 through 2017-003. Our opinion on each major federal program is not modified with respect to these matters.

#### The County's Response to Noncompliance Findings

The County's response to the noncompliance findings identified in our audit as items 2017-002 through 2017-003 are described in the accompany Schedule of Findings and Questioned Costs. The County's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### **Report on Internal Control Over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control over compliance, as described in the accompanying Schedule of Findings and Questioned Costs as items 2017-002 through 2017-004, that we consider to be material weaknesses.

# The County's Response to Findings

The County's response to the internal control over compliance findings identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. The County's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### **Purpose of this Report**

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

PBMares, XXP

Harrisonburg, Virginia March 30, 2018

# Section I. SUMMARY OF AUDITOR'S RESULTS

Financial Statements			
Type of auditor's report issue	ed: Unmodified		
Internal control over financia Material weaknesses identif Significant deficiencies iden Noncompliance material to	ied? ntified?	$ \begin{array}{c}  & \text{Yes} \\ \hline  & \text{Yes} \\ \hline  & \text{Yes} \end{array} $	No None Reported No
Federal Awards			
Internal control over major programs: Material weaknesses identified? Significant deficiencies identified?		Yes Yes	NoNone Reported
Type of auditor's report issue	ed on compliance for major programs	s: Unmodified	
Any audit findings disclosed to be reported in accordance 2 CFR 200.516(a)?		√Yes	No
Identification of major progra	ams:		
CFDA Number	Name of Federal Program or C	Cluster	
93.658	Foster Care – Title IV – E		
Special Education Cluster:			
84.027 84.173	Special Education – Grants to S Special Education – Preschool G		
<b>Child Nutrition Cluster:</b>			
10.553 10.555 10.555 10.559	School Breakfast Program National School Lunch Program USDA Government Commoditi Summer Food Service Program		
Dollar threshold used to dist	inguish between type A and type B p	programs	\$750,000
Auditee qualified as low-rish	c auditee?	Yes	

#### Section II. FINANCIAL STATEMENT FINDINGS

#### A. Material Weakness in Internal Control

# 2017-001: Material Weakness Due to Material Audit Adjustments

Criteria: The year-end financial statements obtained from the County, School Board, and Economic Development Authority to be audited should be final and free of material misstatements.

Condition: Upon auditing the year-end balances of the County, School Board, and Economic Development Authority, there were instances of material adjustments identified, including entries to restate prior periods.

Context: Upon auditing the Economic Development Authority's year-end balances, an entry to restate prior periods was required to properly record land held for resale not previously recorded by the Economic Development Authority. A significant audit adjustment was also necessary to reclass a portion of capital assets, land, to land held for resale.

Upon auditing the County's year-end balances, an entry was required to restate prior periods to adjust capital assets and accumulated depreciation to correct errors related to jointly owned assets. Other significant audit adjustments were necessary to adjust other capital assets and accumulated deprecation to agree to subsidiary ledgers and detail listings.

Upon auditing the School Board's year-end balances, entries were required to restate prior periods to adjust capital assets to correct errors related to jointly owned assets and to adjust other capital assets and accumulated depreciation to agree to subsidiary ledgers and detail listings.

Upon auditing long-term liability balances at year end, it was determined the School Board had new capital leases but capital lease proceeds were not reflected in the general ledger, nor were the related current year capital outlay expenditures.

Cause: There was lack of sufficient review to ensure items noted above were accurately recorded.

Effect: As noted above, the effect of these transactions was to misstate prior and current year net position of the County, School Board, and Economic Development Authority. The necessary entries and restatements above were material to the financial statements, and were included as adjustments in order to more accurately represent the financial position of each of the above. Failure to record the items noted above is a departure from accounting principles generally accepted in the United States of America.

Recommendation: We recommend the County, School Board and Economic Development Authority increase levels of due diligence in maintaining schedules to support accurate account balances. We also recommend a thorough review of the general ledger and supporting schedules prior to the audit.

#### Section II. FINANCIAL STATEMENT FINDINGS (Continued)

#### A. Material Weakness in Internal Control (Continued)

# 2017-001: Material Weakness Due to Material Audit Adjustments (Continued)

View of Responsible Officials:

County's Responses

The material adjustments and weakness mentioned above were related to the financial system conversion dated back to the fiscal year 2007. In the Fiscal Year 2007, the County implemented a new financial system (Munis); during the conversion, some of capital assets data did not migrate from the legacy system to Munis (fixed asset module). The County discovered the variances in March 2017 and started working on the reconciliations. With the help from the County's Information Technology Department, we were able to identify the differences and recorded the necessary adjustments to ensure the fair presentation of the FY 2017 County's financial statement.

The adjustment to the Economic Development Authority was to correct the prior year's misclassification of a property that was held for resale. We discovered the error during the FY2017 audit and made the required adjustments.

School's Responses

Although the material adjustments were inherited from prior audited financials without noted issues, management agrees with the recommendation and has taken the necessary steps to prevent a recurrence.

# B. Compliance Findings

**2017-002: Activities Allowed or Unallowed** – Foster Care Program – CFDA Number 93.658; Award period: Year Ended June 30, 2017; Pass-through entity name: Virginia Department of Social Services; *Children's Services' Act*, contained in Chapter 52 (Section 2.2-5200) of Title 2.2 of the *Code of Virginia* 

Criteria and Condition: Persons and organizations who participate in the Foster Care Program must meet all standards required by the Department of Social Services and the Commonwealth of Virginia prior to obtaining approval as a foster care provider. A Certificate of Approval must be obtained after background checks are completed and verification of home safety requirements is satisfied. After the initial approval, a Mutual Family Assessment Renewal Form must be completed tri-annually, to ensure the foster care provider still meets the necessary requirements. This renewal must be reviewed and approved by appropriate individuals at the Local Department of Social Services.

#### Section II. FINANCIAL STATEMENT FINDINGS (Continued)

# B. Compliance Findings (Continued)

#### **2017-002:** Activities Allowed or Unallowed (Continued)

Context: In April 2017, the Isle of Wight County Department of Social Services discovered ineligible payments had been made on behalf of one child in the Foster Care Program. Upon review of the case file information, it was determined that the caseworker overseeing this case falsified a Mutual Assessment Renewal form and forged the Director's signature on the renewal, which led to the continuation of payments to the child's foster parents. The Mutual Family Assessment Renewal for the case was to be renewed prior to its expiration in March of 2016 and upon examination, it was determined the inspection for renewal had never been completed, and the approving signature was falsified. Prior to the discovery of the forged documents, the caseworker overseeing the administration of the case resigned. The Virginia Department of Social Services was contacted to report the improper payments and action was immediately taken to remedy the situation.

As a result, \$4,550 of ineligible benefit payments were issued for the benefit of the child from July 2016 through September 2016 with funds from the Commonwealth of Virginia through the Children's Services Act, which were later reimbursed to the Commonwealth of Virginia by the County. From October 2016 through May 2017, \$21,394 ineligible adoption subsidy payments were issued with funds from the Foster Care Program. The Foster Care Program was later reimbursed by the Commonwealth of Virginia. Beginning June 2017, all benefit payments for the child are to be made with funds from the Commonwealth of Virginia.

Cause: Due to the falsification of a record.

Effect: Noncompliance with regulations resulted in improper payments to an individual who was not properly approved.

Questioned Costs: \$21,394 of Foster Care (Federal) funds and \$4,550 of Children's Services Act (Commonwealth of Virginia) funds

Recommendation: The Isle of Wight Department of Social Services should enforce existing internal control procedures and develop new procedures to ensure the proper supervision and review of records is performed for Foster Care cases, for program regulations to be strictly adhered to.

Views of Responsible Officials: Prior to the discovery in Mid-April 2017 of the forged documents, the caseworker had resigned effective April 2, 2017 in lieu of termination due to other issues. Caseworker had been hired from a private agency that certified Foster Care homes in Virginia and had demonstrated experience certifying Virginia foster families following employment with Isle of Wight Social Services. The supervisor had inquired timely about the renewal, based on a spreadsheet used to track renewals, and the worker had responded that in the supervisor's absence the director had approved the required renewal of the mutual family assessment through the addendum process. The director had not seen or signed the renewal, making this a false statement to the supervisor. At that time in March of 2016, worker had not given supervisor any reason to distrust her. Supervisor is responsible for multiple child and adult services programs, including Adult Services/Adult Protection, Child Protective Services On-going, Prevention and Investigations, Foster Care and Adoptions including on-going adoption subsidies, Service Intake and Resource Family recruitment, training and certification. Supervisor directly supervises 12 positions which had an approximate 58% turnover rate from 2015-2017.

# Section III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

#### A. Material Weaknesses

**2017-002:** Activities Allowed or Unallowed – Foster Care Program – CFDA Number 93.658; Award period: Year Ended June 30, 2017; Pass-through entity name: Virginia Department of Social Services; *Children's Services' Act*, contained in Chapter 52 (Section 2.2-5200) of Title 2.2 of the *Code of Virginia* 

See Section II. B. for all elements of the finding.

**2017-003:** Suspension and Debarment – Special Education Cluster – CFDA Number 84.027 and 84.173; Award period: Year Ended June 30, 2017; Pass-through entity name: Virginia Department of Education

Criteria and Condition: Title 2 of the U.S. Code of Federal Regulations (CFR) Section 200, Appendix XI, Compliance Supplement issued in April 2017 states, "Non-Federal entities are prohibited from contracting with or making subawards under covered transactions to parties that are suspended or debarred. "Covered transactions" include those procurement contracts for goods and services awarded under a nonprocurement transaction (e.g., grant or cooperative agreement) that are expected to equal or exceed \$25,000 or meet certain other criteria as specified in 2 CFR section 180.220. All nonprocurement transactions entered into by a recipient (i.e., subawards to subrecipients), irrespective of award amount, are considered covered transactions, unless they are exempt as provided in 2 CFR section 180.215."

Context: In testing a sample of 12 non-payroll expenditures made with federal funds under the Special Education Cluster, it was determined that one vendor tested should have been subjected to review under the suspension and debarment requirements. Per further discussion with the School Board personnel regarding the suspension and debarment requirements, it was determined they were unaware of the requirements and therefore, no suspension and debarment procedures or review had been performed. During the audit, the vendor was searched in the System for Award Management (SAM) Exclusions website and was determined to not be suspended or debarred.

Cause: Due to lack of knowledge of suspension and debarment requirements.

Effect: Noncompliance with regulations may result in payments to vendors that have been suspended or debarred.

Questioned Costs: Not applicable.

Recommendation: The School Board should develop internal control procedures to ensure covered transactions are entered into with vendors that are not suspended or debarred. Verification may be accomplished by (1) checking the System for Award Management (SAM) Exclusions maintained by the General Services Administration, (2) collecting a certification from the entity, or (3) adding a clause or condition to the covered transaction. Supporting documentation should be maintained when suspension and debarment procedures are performed.

Views of Responsible Officials: Management agrees with the recommendation and has taken necessary steps to prevent a recurrence.

#### III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS (Continued)

#### A. Material Weaknesses (Continued)

#### 2017-004: Uniform Guidance

Criteria and Condition: The County and School Board were required to implement the Uniform Guidance (2 CFR 200), which superseded OMB Circular A-133. As part of the new Uniform Guidance requirements, previous policies and procedures should be amended to address the following rules and regulations:

- Uniform Guidance Cost Principles Cost Principles under OMB Circular A-87 have been superseded by the Uniform Guidance Cost Principles (2 CFR 200, Subpart E Cost Principles).
- Conflicts of Interest Policy According to 2 CFR §200.112, "The Federal awarding agency must establish written conflict of interest policies for Federal awards. The non-Federal entity must disclose in writing any potential conflict of interest to the Federal awarding agency or pass-through entity in accordance with applicable Federal awarding agency policy." 2 CFR §200.112 further notes, "The non-Federal entity or applicant for a Federal award must disclose, in a timely manner, in writing to the Federal awarding agency or pass-through entity all violations of Federal criminal law involving fraud, bribery, or gratuity violations potentially affecting the Federal award. Failure to make required disclosures can result in any of the remedies described in §200.338, Remedies for Noncompliance, including suspension or debarment."
- Cash Management Policy Under the Uniform Guidance rules, there are documentation requirements related to cash management as it pertains to receiving Federal funds in advance of expenditures occurring. The County, School Board, and Department must document compliance with 2 CFR §200.302, which requires the financial management system of each non-federal entity to provide written procedures to implement the requirements of §200.305, *Payment*.
- Procurement Policy The Office of Management and Budget (OMB) has issued an addendum to the Uniform Guidance which extends the delayed implementation timeframe of procurement policy standards by an additional year and will be effective for fiscal year 2019. Until the procurement policy changes are implemented, the County, School Board, and Department should document in writing whether they are complying with the new Uniform Guidance requirements or whether they are delaying implementation.

Context: Policies and procedures required by Uniform Guidance were not documented by the County and School Board.

Cause: There was a lack of due diligence to ensure that policies were in compliance with Uniform Guidance.

Effect: Noncompliance with regulations may result in improper payments.

Questioned Costs: Undeterminable

# III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS (Continued)

#### A. Material Weaknesses (Continued)

# 2017-004: Uniform Guidance (Continued)

Recommendation: We recommend the County and School Board adopt or amend the current policies and procedures to address the rules and regulations required by Uniform Guidance.

Views of Responsible Officials:

County's Response

The County will adopt the Uniform Guidance and amend the existing policies in the fiscal year 2018 (the county decided to delay the implementation of the Procurement Policy to FY 2018). Most of the County's federal awards are on a reimbursement basis, the County will update the policy and procedures to meet the Uniform Grant Guidance requirements.

School's Response

Management agrees with the recommendation and has taken necessary steps to prevent a recurrence.

# CORRECTIVE ACTION PLAN Year Ended June 30, 2017

#### **Identifying Number:** 2017-001 Material Weakness Due to Material Audit Adjustments

#### Finding:

Upon auditing the year-end balances of the County, School Board, and Economic Development Authority, there were instances of material adjustments identified, including entries to restate prior periods.

#### Corrective Action Taken or Planned:

County's Response

The County's corrective action plan includes:

• Periodic reconciliation

The fixed asset accountant will perform quarterly reconciliation on the fixed assets and research any variances of fixed asset data.

Additional reviewer

Another reviewer (i.e. the Director of Finance) will review significant fixed assets transactions.

• Inventory Verifications

Inventory verification reports are issued to each department at the end of the fiscal year. The reports contain a listing of all capital items for which the department maintains custodial responsibility as well as a memo with instructions for completing the report. The departments verify the existence of the equipment, make updates for location and user changes, and list any additional equipment items not listed on the report. The completed Inventory Verification report is approved by the department head and returned to the Finance Department. The Senior Accountant updates the equipment data and follows-up with the department if discrepancies exist.

#### School's Response

The School Board has processes in place to increase levels of due diligence in maintaining schedules to support accurate account balances. A thorough review of the general ledger and supporting schedules will be completed prior to each audit.

<u>Identifying Number</u>: **2017-002**: Activities Allowed or Unallowed – Foster Care Program – CFDA Number 93.658; Award period: Year Ended June 30, 2017; Pass-through entity name: Virginia Department of Social Services; *Children's Services' Act*, contained in Chapter 52 (Section 2.2-5200) of Title 2.2 of the *Code of Virginia* 

#### Finding:

Ineligible benefit payments were issued as a result of the falsification of supporting documentation for a Foster Care case.

# CORRECTIVE ACTION PLAN Year Ended June 30, 2017

**<u>Identifying Number:</u>** 2017-002: Activities Allowed or Unallowed (Continued)

**Corrective Action Taken or Planned:** 

Corrective Action Process and Completion:

Corrective action includes three procedures now in place to ensure the proper timely completion and supervision of all resource renewals. There is a spreadsheet on the "V" drive which is a drive shared by all services workers. This spreadsheet contains the names of the resource families and renewal dates. The spreadsheet is monitored monthly for upcoming renewals and the Family Service Specialist (caseworker) is notified to begin the renewal process 60 days in advance to allow sufficient time for completion of all requirements. The second procedure is the creation of ticklers in Oasis system. Ticklers should alert Family Services Specialist of upcoming renewals in advance, allowing again for sufficient time to complete the renewal process. Lastly, assigned caseworker will have the start and due dates on her Outlook Calendar and Supervisor will place due date on her calendar. Caseworker is required to submit renewals for supervisory approval prior to due dates. Procedures now in place will safeguard against any late renewals. This allows for proper supervision and compliance maintenance of all resource homes. All Isle of Wight County foster homes are in compliance as of November 29, 2017 and no others were determined to be out of compliance since the fraud was discovered.

<u>Identifying Number</u>: **2017-003**: **Suspension and Debarment** – Special Education Cluster – CFDA Number 84.027 and 84.173; Award period: Year Ended June 30, 2017; Pass-through entity name: Virginia Department of Education

#### Finding:

Management was unaware of suspension and debarment requirements when making non-payroll expenditures with Special Education funds. One purchase tested did not comply with suspension and debarment requirements.

#### Corrective Action Taken or Planned:

The School Board will develop internal control procedures to ensure covered transactions are entered into with vendors that are not suspended or debarred. The School Board will accomplish this by (1) checking the System for Award Management (SAM) Exclusions maintained by the General Services Administration, (2) collecting a certification from the entity, or (3) adding a clause or condition to the covered transactions. The School Board will ensure supporting documentation is maintained when suspension and debarment procedures are performed.

# **CORRECTIVE ACTION PLAN Year Ended June 30, 2017**

# **Identifying Number: 2017-004: Uniform Guidance**

# Finding:

Policies and procedures required by Uniform Guidance were not documented by the County and School Board.

# **Corrective Action Taken or Planned:**

# County's Response

The County is working on updating the existing policies and procedures to meet the Uniform Grant Guidance requirements and ensure our compliance with new rules and regulations. The revised procedures will be implemented during the fiscal year 2018.

# School's Response

The School Board will adopt or amend the current policies and procedures to address the rules and regulations required by Uniform Guidance.

# COUNTY OF ISLE OF WIGHT, VIRGINIA

# **SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS Year Ended June 30, 2017**

**Identifying Number: 2016-001: Conflicts of Interest** 

# Finding:

Criteria: As described in Section 2.2-3115 of the *Code of Virginia*, local officials and constitutional officers must submit "statements of economic interests" online semi-annually on or before December 15 and June 15 disclosing personal financial interests that may cause conflicts.

Condition: All disclosure forms were not completed prior to the submission deadline.

Cause: Unknown.

Effect: Non-compliance may result in action by the Commonwealth.

Recommendation: Elected officials should complete all disclosure forms timely.

# Corrective Action Taken or Planned:

Additional procedures have been put in place in the fiscal year 2017.

