



2023-2024

Annual Action Plan

Mayor

Timothy A. Davis

City Council

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Adopted: July 20, 2023

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of Temple is an entitlement community recipient of the Community Development Block Grant (CDBG), defined by Title 1 of the Housing and Community Development Act of 1974. Annually, Temple receives federal funding that is used to address unmet community needs that primarily benefit low- to moderate-income persons. Grants are allocated by the U.S. Department of Housing and Urban Development (HUD) on a formula basis. The Consolidated Plan is a planning document that CDBG community recipients are required to submit every five years. The Five-Year Consolidated Plan is designed to help communities work to access homeless and non-homeless community development needs, affordable housing and market conditions, set goals and objectives, and develop funding priorities for CDBG. The most recent Consolidated Plan covers program years 2020-2024. Each year, CDBG grant recipients must submit an Annual Action Plan to identify proposed activities and projects that will be carried out during that year. This Annual Action Plan covers the program year 2023, beginning October 1, 2023 through September 30, 2024, which is the fourth year of the current Five-Year Consolidated Plan. At least one of the three national objectives listed below must be met before CDBG funds can be expended.

1. Benefiting low- to moderate-income persons;
2. Preventing, reducing, or eliminating slum and blight; or
3. Meeting an urgent community development need.

Temple's current CDBG allocation for PY 2023 is **\$674,406**. During the upcoming year, the City expects to focus its HUD entitlement funds primarily on the first two national objectives by improving the quality of life for those low- to moderate-income individuals and households throughout the City of Temple, and in neighborhoods with more than 51% of low- to moderate-income residents. Selection of the neighborhood is dependent upon the quality of the housing stock, public facilities/infrastructure and the economic opportunities available therein. Temple is unique in that it augments its CDBG allocation with general funds and hotel/motel tax revenue dollars leveraged to ensure that the public service agencies, housing providers, and homeless shelter/service providers have adequate funds to meet the area needs.

Should the actual allocation amount increase or decrease from the anticipated funding level, the City will adjust funding allocation appropriately in the PY 2023 Annual Action Plan.

The following is a summary of City objectives and outcomes for the PY 2023 Annual Action Plan, **1.** Decent Housing: Provide housing improvements for up to 18 owner occupied housing units and complete a Market Value Analysis, which will be used to develop an Affordable Housing Policy; **2.** Slum and Blight: Removal of 10 substandard buildings and continued focus on proactive Code Compliance outreach; **3.** Public Service: Provide services for individuals experiencing homelessness

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

During this program year, the fourth year of the 2020-2024 Consolidated Plan, all objectives and outcomes are based on data collected through multiple processes throughout the development of the Consolidated Plan, the one-year Annual Action Plan, the Fair Housing Plan and community engagement activities held throughout the year.

Overview - The Annual Action Plan incorporates outcome measures identified in the Consolidated Plan. Performance measures objectives/outcomes have been associated with each activity funded:

General Objective Categories - Activities will meet one of the following:

- Decent Housing (DH)
- A Suitable Living Environment (SL)
- Economic Opportunity (EO)

General Outcome Categories - Activities will meet one of the following:

- Availability/Accessibility (1)
- Affordability (2)
- Sustainability (3)

Decent Housing: The City will use CDBG funds along with general funds to focus on improvements to owner occupied homes to address housing needs that have been determined based on relevant data, the results of community input, a comprehensive housing strategy plan, and the realities of funding limitations. This includes emergency, major or minor repair, weatherization, and improved accessibility. The City will support applications by other entities for state, federal, and private funding for the future construction of new affordable housing units.

The City will also use HOME funds through the State of Texas to provide homeowners with reconstruction assistance for substandard housing owned and occupied by extremely low, very low, and low-income City of Temple households. The City will also develop an Affordable Housing Policy using information gathered in the Market Value Analysis. This policy will inform decisions about how the City can encourage developers to build affordable housing in Temple.

The Central Texas Housing Consortium is responsible for managing public housing funds. The Central Texas Council of Governments is responsible for managing the HUD Housing Choice Voucher Program and other programs funded by federal, state, and local entities.

Suitable Living Environment: The City intends to create suitable living environments and foster healthy, stable and attractive neighborhoods through blight removal by funding code compliance and demolition activities in primarily low and moderate income (LMI) areas. The City also intends to provide access to quality public services and facilities, using General Fund dollars. The City plans to develop a program to identify vacant housing that is in need of renovation, work with local non-profits to remodel/renovate said properties, and ultimately return them to the housing stock as an affordable housing option.

Availability/Accessibility: The City will provide funds to support homeless shelter operations, transitional housing for special populations, rapid rehousing, coordinated entry, homeless diversion and homeless preventions programs, based on the recommendations outlined in the County-wide Homelessness and Mental Health Strategic Plan: Operation Rise, which was completed by the beginning of 2023 calendar year.

There are common indicators reported on all program activities that will have an impact on performance. These indicators are: **1.** Amount of money allocated and/or leveraged from other funding sources per activity; **2.** Number of persons, households, businesses, units or beds assisted; **3.** Income levels of persons or household by 30, 50, 60, or 80 percent of the area median income; and **4.** Race, ethnicity, and disability rate for activities that currently report these data elements.

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

In April 2022, the City of Temple partnered with the City of Killeen to develop a county-wide strategic plan with Marbut Consulting to help reduce homelessness. The strategic plan, called Operation RISE (Robust Interagency Strategic Engagement), reveals an analysis of street-level homelessness, the pros and cons of current homeless services, and recommendations for both cities. Results show that the average time experiencing homelessness in Temple is 9 years, which is higher and longer compared to other communities. 31.7% of individuals spent 10 or more years on the street, which is categorized as very super chronic homelessness.

For Temple, recommendations include creating and developing the Arbor of Hope East Campus. In April 2023, land was secured for the Arbor of Hope East Campus and the City of Temple partnered with Cen-Tex Alcoholic Rehabilitation Center, Inc. to provide substance use disorder treatment program. In May 2023, the City completed the bidding process for personal space shelter units. The Arbor of Hope East Campus remains in development phase, with hopes of providing permanent supportive housing tiny homes, temporary housing Pallet Homes, communal housing, an indoor kennel facility, a community garden, and more.

The Housing & Community Development Department launched the Housing Improvement Program in early 2020. Since the beginning, the program successfully assisted about 55 LMI homeowners with minor repairs using CDBG and General Fund dollars. The City intends to continue this program in PY2023.

The affordable housing crisis has been felt on a national level. Families and individuals are finding it harder to attain and retain an affordable place to live. This issue has prompted the City to prioritize the development of Affordable Housing Policy in the coming program year.

The City of Temple will continue to focus on a variety of activities that help to support the National CDBG objectives and improve the local community. By implementing activities that primarily impact lower-income residents, barriers are removed to increase opportunities as well as create healthier communities.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

The public participation process in the development of the City's 2023 Annual Action Plan proved to be very beneficial this year. Two public meetings were held on June 27th at the Historic Post Office during the development phase. Citizens who were unable to attend these meetings were encouraged through local advertising to download comment forms from the City's website and submit their ideas to the Grant Manager.

Two public hearings were held during City Council Meetings on June 15, 2023 and July 20, 2023. Citizens were given access to the draft version of the Annual Action Plan on the City of Temple's website, as well as hard copies that were made available in the Public Library, Historic Post Office, and City Secretary's office.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

During the two public meetings held on June 27, 2023, no public comments were received. Three comments were received through the online platform. Darnell Dragroo requests the City to finish N 7th Street, its sidewalk, and to require stores to install self-opening doors for disabled customers. Dean Raein requests the City to require sidewalks in new subdivisions. David & Ann Chastang asked if the City's CDBG allocation is associated with the Arbor of Hope East Campus project. Comments were accepted through July 21, 2023.

6. Summary of comments or views not accepted and the reasons for not accepting them

All comments are taken into consideration and are submitted with this plan.

7. Summary

A draft of the PY 2023 Annual Action Plan was made available to the general public at the following locations: The Temple Public Library, Historic Post Office, City Secretary's office, and City of Temple website, for viewing and perusing electronically. The review period was from June 11, 2023 to July 21, 2023. Adoption of the PY 2023 Annual Action Plan was done during the official City Council Meeting on July 20, 2023.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	TEMPLE	Housing & Community Development Department

Table 1 – Responsible Agencies

Narrative (optional)

The City of Temple’s Housing & Community Development Department is the lead agency for the preparation of the Annual Action Plan and the administration of the CDBG program. The Annual Action Plan’s 30-day Public Comment Period was held June 11, 2023 through July 21, 2023, and adoption of the PY 2023 Annual Action Plan was done during the official City Council Meeting on July 20, 2023.

Consolidated Plan Public Contact Information

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AP-10 Consultation – 91.100, 91.200(b), 91.215(I)

1. Introduction

The Housing & Community Development Department consults with several agencies throughout the year and is expanding its role in area-wide coalitions and collaborations. The City of Temple consults with the Central Texas Housing Consortium, which manages the Temple Housing Authority; the Central Texas Council of Governments, which manages the Housing Choice Voucher (HCV) program; Area Agency on Aging; Temple Chamber of Commerce; area business leaders; public health departments; Central Texas Workforce Solutions; regional transportation agencies and other regional programs; Central Texas Homeless Alliance; Texas Homeless Network; and a number of public service agencies and advocacy groups. For the Consolidated Plan, the City hosted 2 housing forums, and a community development meeting, as well as two public hearings. Prior to this during the development of the Consolidated Plan, a public survey was conducted and stakeholders were interviewed concerning issues specific to their programs and expertise. Each year, a minimum of two public meetings are held during the public participation period for the development of the Annual Action Plan. Various entities, local, regional, state, and federal, are consulted as part of the development of the Annual Action Plan.

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

The past three years have presented many challenges as the pandemic forced many organizations to abandon in person meetings. However, City Staff have tried to attend online meetings and forums on housing, fair housing, public services, economic development, and other area issues as often as possible throughout the year. Many organizations have returned to in person meetings. Staff have also worked diligently to identify and involve more stakeholders and to be integral members of area coalitions.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The Central Texas Homeless Coalition is a group of local and regional non-profit organizations, governmental entities, and faith-based entities serving the Temple-Killeen-Belton and Bell County areas by providing support services, emergency shelter, and housing. The Central Texas Homeless Coalition joined the Texas Balance of State (BoS) Continuum of Care (CoC) in 2010. The Texas Homeless Network (THN) is a non-profit membership organization that serves as the lead agency for CoC, planning and management of the Homeless Management Information System for the 213 Texas counties in the Texas BoS CoC. THN assists in developing awareness and formulating strategies concerning statewide issues in the prevention and elimination of homelessness that require a comprehensive approach using a community-based planning structure.

The City of Temple coordinates with the Central Texas Homeless Coalition and THN, and provides grant funds to qualifying Coalition member agencies. In addition, the City sponsors 2 Temple agencies' subscriptions to the Homeless Management Information System (HMIS) so that those experiencing homelessness are better served.

The Salvation Army received Emergency Solutions Grant Program (ESGP) funding and CoC Rapid Rehousing (RRH) funds in 2022. The Salvation Army is utilizing the Homeless Management Information System (HMIS) as well as Coordinated Entry (CE) that is administered by THN.

The pandemic has caused an increase in homelessness in Temple. Because of this increase, the City developed a County-wide Homelessness and Mental Health Strategic Plan, called Operation RISE (Robust Interagency Strategic Engagement). The plan considers infrastructure improvements, mental health and rehabilitative services, programming gaps and supportive housing in an over-arching comprehensive plan. As a result of Operation RISE, the City of Temple will create the Arbor of Hope East Campus. The Arbor of Hope will provide a wide range of services provided on-site by multiple agencies.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

Temple is part of the Central Texas Homeless Coalition, which is part of the THN BoS. The City consulted with THN and recently requested/received technical assistance.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Central Texas Housing Consortium - THA
	Agency/Group/Organization Type	Housing Regional organization Planning organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homelessness Needs - Veterans Homelessness Strategy Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Ongoing communications with the Central Texas Housing Consortium is essential because this organization is charged with supplying housing units and managing the public housing developments in the City. This coordination helps the City know and identify if and where units are available for citizens eligible for public housing.
2	Agency/Group/Organization	United Way of Central Texas
	Agency/Group/Organization Type	Services-Education Services-Employment
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Families with children Pandemic Response
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Regular meetings about the array of services offered to citizens, and partnering with the City, particularly with homebuyer education. Partnered with the City to address the needs of the community during the pandemic.

3	Agency/Group/Organization	FAMILIES IN CRISIS
	Agency/Group/Organization Type	Services-Victims of Domestic Violence Services-homeless Services - Victims
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Communications with the Families in Crisis director and consultation with the City, with the anticipated outcome of determining the level of need of homeless families, victims of domestic violence and veteran families, along with the funding received and services provided by the agency. Also provide information on availability of temporary shelter.
4	Agency/Group/Organization	TEMPLE HOUSING AUTHORITY
	Agency/Group/Organization Type	PHA
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City frequently meets and collaborates with the Temple Housing Authority leadership and staff particularly in regard to fair housing. The housing authority and public housing programs will continue to partner with several local agencies, faith-based organizations, the City of Temple, and the school district to bring necessary resources to residents.

5	Agency/Group/Organization	Central Texas Council of Government
	Agency/Group/Organization Type	Services - Housing Services-homeless Regional organization Planning organization Employment
	What section of the Plan was addressed by Consultation?	Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Market Analysis Economic Development Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Continual contact with the CTCOG team in regard to the status and availability of Housing Choice Vouchers for Temple.
6	Agency/Group/Organization	Hill Country Transit District (The HOP)
	Agency/Group/Organization Type	Services-Elderly Persons Services-homeless Services-Employment Public Transportation

	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Consultation about transportation issues and needs for the citizens of Temple. Work together on establishing strategic bus stop locations and routes that would be most beneficial for citizens who primarily use the service.
7	Agency/Group/Organization	TEMPLE HELP CENTER
	Agency/Group/Organization Type	Services-Elderly Persons Services-Persons with Disabilities Services-Education Services-Employment
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Available references and resources for employment related assistance or help for those seeking employment. Also provides information and referral services to connect families with the appropriate resources to meet immediate and long-term crisis, educational classes, short term emergency financial assistance as circumstances warrant, and funds are available, Notary services and assistance in the completion of various public assistance forms.

8	Agency/Group/Organization	Bell County Indigent Health Services
	Agency/Group/Organization Type	Services - Housing Services-homeless Service-Fair Housing Other government - County
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Through the sub-group of participants for the Central Texas Homeless Coalition, the entities in Bell County work together to address homelessness and seek ways to prevent duplication with the homeless population going from city to city in Bell County seeking services.
9	Agency/Group/Organization	HILL COUNTRY COMMUNITY ACTION ASSOCIATION
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Elderly Persons Regional organization
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Agency staff are contacted in order to determine the perceived needs for utility/rental assistance, childcare/Head Start, weatherization programs, senior services and other public service needs. Their services are important in working with the City staff for partnering and improved coordination.
10	Agency/Group/Organization	Central Texas Veterans Health Care System
	Agency/Group/Organization Type	Other government - Federal

	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Strategy Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	A representative from the agency provides information regarding the services available through the medical center and other related veteran services.
11	Agency/Group/Organization	CENTRAL COUNTY CENTER FOR MHMR
	Agency/Group/Organization Type	Services-Persons with Disabilities Other government - State
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	An available reference and resource for those persons with disabilities who are seeking assistance. Also references and services for persons with mental illness or intellectual and developmental disabilities needing support on their road to recovery and enhancement of their lives in the community.

Identify any Agency Types not consulted and provide rationale for not consulting

All relevant agency types were consulted during the drafting of this Annual Action Plan. Virtual meetings were used to connect with agencies and their staff. The City attempted to contact several attendees and those not attending the public meetings. For those who could not be reached, the agencies’ websites were accessed to determine available services and programs.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Texas Homeless Network	Coordinating homeless services with Continuum of Care priorities.

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

AP-12 Participation – 91.105, 91.200(c)

- 1. Summary of citizen participation process/Efforts made to broaden citizen participation
Summarize citizen participation process and how it impacted goal-setting**

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
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1	Public Meeting	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p> <p>Low-Mod distressed areas</p>	<p>Notice of public hearings and public meetings was published in the daily newspaper of general circulation in advance of the public meeting, public hearing, and to announce the opening of the Public Comment Period and the availability of the draft versions of the AAP with request for comments. Two public meetings were held on June 27th and two public hearings were held in conjunction with City Council Meeting - one on June 15th and one on July 20th. The adoption of the final Annual Action Plan was made by City Council on July 20th.</p>	<p>Public Meeting Comments:</p> <p>No comments were received at the public meetings.</p>	<p>All comments are accepted</p>	
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)

2	Public Hearing	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p> <p>Low-Mod distressed areas</p>	<p>Notice of public hearings and public meetings was published in the daily newspaper of general circulation in advance of the public meeting, public hearing, and to announce the opening of the Public Comment Period and the availability of the draft versions of the AAP with request for comments. Two public meetings were held on June 27th and two public hearings were held in conjunction with City Council Meeting - one on June 15th and one on July 20th. The adoption of the final Annual Action Plan was made by City Council on July 20th.</p>	No comments were received at the public hearings.	All comments are accepted	
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
3	Newspaper Ad	Non-targeted/broad community	Notice of the public meetings was published in the local daily newspaper of general circulation on June 11, 2023 and notice of the public hearing was published in the local daily newspaper of general circulation on June 11, 2023 in advance of each hearing and meeting.		All comments are accepted.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
4	Internet Outreach	Non-targeted/broad community	Information about the meetings, the draft of the Annual Action Plan, and public comment forms were made available on the City of Temple's website. This information was posted throughout the thirty-day period.	Three comments were received through the online platform. Darnell Dragroo requests the City to finish N 7 th Street, its sidewalk, and to require stores to install self-opening doors for disabled customers. Dean Raein requests the City to require sidewalks in new subdivisions. David & Ann Chastang asked if the City's CDBG allocation is associated with the Arbor of Hope East Campus project.	All comments are accepted.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
5	Local Organizations	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p> <p>Public service support groups</p>	<p>Information about the meetings, where to access the draft of the Annual Action Plan, public comment period, and public comment forms were made available via e-mail to various organizations throughout the public comment period.</p>	<p>No comments were received from local organizations.</p>	<p>All comments are accepted.</p>	

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

The City of Temple partners with several service providers, public service agencies and homeless shelter/housing providers to maximize CDBG resources and other public/private resources. The costs to address the needs of the under-resourced that reside in Temple cannot be covered through a single source, but must be supported through a number of layered and pooled funding streams. While there is no match requirement for CDBG, the City annually supplements community development and provision of services to the under-resourced with over \$250,000 in general funds via Outside Agency Grant Program. The City also employs a grant writer to identify and secure external funding to bring much needed financial resources into the community from other philanthropic, local, state and federal sources, thus ensuring we can leverage our investments and maximize the impact of CDBG activities.

The City anticipates receiving \$674,406 in CDBG funds for PY 2023 and anticipates carryover funds not committed from previous year(s) to be used toward housing improvements, code enforcement, demolition, homelessness and mental health services, and other community development activities. These activities will be addressed and completed only if sufficient CDBG funds are allocated. Due to the uncertainty of the Federal Budget, the City's assumption for preparation of this financial section is that funding in this Consolidated Plan will remain at the current level. If there is an increase or decrease in funding allocations from HUD, then the financials will be adjusted accordingly. Administrative

expenses are estimated at 20 percent.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Admin and Planning Housing Public Improvements Public Services	674,406	0	0	674,406	0	CDBG funds will be used for administration and planning, housing improvements, code enforcement, LMI demolition, and homeless and mental health services.

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The federal funds and additional resources work together to provide the highest level of product/service possible. Additional funds from other sources are used in conjunction with CDBG but are not necessarily used as a match, rather as leverage to supplement and augment projects. Most of the housing programs within Temple are offered through partner organizations. Temple Housing Authority brings other federal grants to the community. Some public service agencies use local federal funds to leverage Texas Department of Housing and Community Affairs funds for City of Temple programs. Temple’s Infill Incentive Program, the Empowerment Zone, and Strategic Investment Zones provide incentives for low-cost access to land and waiving of fees for the development of new homes in substandard or non-developing areas. The City uses significant general fund dollars in conjunction with CDBG funds to improve parks, facilities, and infrastructure, as well as to support code compliance activities. Other public service programs receive funds from local sources, foundation grants, and private donations.

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The City offers building incentives in the Low-Income Housing Tax Credit program, Infill Incentive Program, Empowerment Zone and Strategic Investment Zones to encourage redevelopment. The City is committed to establishing long-term economic vitality through the Love Where You Live initiative, which is an 18-District wide planning effort aimed at encouraging redevelopment, diversification, rehabilitation, and improved housing stock. Through implementation of these planning and incentive programs, developers who meet certain eligibility criteria may facilitate new housing construction for single family and/or rental investments in order to meet the following goals:

- Enhance the neighborhood and improve the quality of life through community partnerships;
- Empower neighborhoods by engaging citizens in the neighborhood improvement process;
- Encourage enhancements that support long-term viability and prevent/address deferred maintenance and property deterioration; and
- Preserve the character of the neighborhood.

The City of Temple has proposed to implement a coordinated program for vacant lots whereby it will work with the Bell County Appraisal District to identify and utilize abandoned and/or tax foreclosed properties (specifically vacant lots) to address affordable housing and neighborhood revitalization efforts with participating area contractors.

Discussion

The City of Temple uses federal, state, and local resources to address the needs identified by residents through the Love Where You Live initiative for improved services and infrastructure modernization. The City uses CDBG funding to achieve the goals outlined in the five-year Consolidated Plan. The City is expected to receive \$674,406 from CDBG in PY 2023 to address those needs during this annual cycle. Additional local, state, and federal funding will be used to make needed improvements to streets, parks, infrastructure, and facilities that serve to promote economic development, as well as social and environmental justice for all residents of the City of Temple. These Capital Improvement Projects have a direct and positive impact on LMI neighborhoods and residents. Additional general fund monies are allocated every year for projects that range from funding non-profit agencies to blight demolition. The City of Temple employs a grant writer that works to leverage local, state, federal and private funds in order to maximize the potential impact of programmatic funding for City services. The Finance Department works with the City Manager's Office, to support programs and projects in the City of Temple and to increase the impact of taxpayer funded work for the community. The staff works cooperatively with all departments within the City to increase efficiency and alleviate waste, helping to

ensure wise use of public resources and supporting a more resilient City for future generations.

The City will use CDBG funds, along with leveraged and general funds to address the needs outlined in the Needs Assessment chapter. It will require additional assistance from non-funded entities to address all of the needs of the community. The City will strive to work with the Central Texas Council of Governments, Temple Economic Development Corporation, Temple Independent School District, Bell County, and other public entities as well as private housing developers, lending institutions, and social service organizations to coordinate programs and services to meet the goals and objectives of the CDBG programs.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Improve Existing Housing	2020	2024	Affordable Housing	Citywide	Minor Repairs to Existing Units	CDBG: \$134,588	Homeowner Housing Rehabilitated: 18 Household Housing Unit
4	Provide services to the homeless and a	2020	2024	Homeless	Citywide	Homeless Prevention Services	CDBG: \$273,532	Homelessness Prevention: 200 Persons Assisted
5	Blight Removal/Code Enforcement	2020	2024	Non-Housing Community Development	CDBG Eligible Areas	Code Enforcement Demolition and Clearance	CDBG: \$131,405	Buildings Demolished: 10 Buildings
9	Provide quality oversight and administration of fe	2020	2024	admin	Citywide	Planning/Administration	CDBG: \$134,881	Other: 1 Other

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Improve Existing Housing
	Goal Description	Extend the useful life of existing affordable housing through accessibility, weatherization, repair, and rehabilitation programs . Rehabilitate substandard housing units. Expand housing through the acquisition and rehabilitation of existing units which is administered by the City. Assist low- to moderate- income existing owner-occupants of single-family housing through the minor repairs for basic systems such as HVAC, water heaters, plumbing, and roof repairs as well as more substantial rehabilitation which is administered by the City.
4	Goal Name	Provide housing and services to the homeless and a
	Goal Description	Provide funds to support shelter operations, temporary housing for special populations, rapid rehousing, coordinated entry, homeless diversion and homeless prevention programs . Work with other cities in the County to implement the developed Homelessness and Mental Health Strategic Plan that includes considerations for infrastructure improvements, mental health and rehabilitation, programming, supportive services and those experiencing homelessness due to the pandemic.
5	Goal Name	Blight Removal/Code Enforcement
	Goal Description	The City intends to create suitable living environments and foster healthy, stable and attractive neighborhoods through blight removal by funding demolition activities in primarily low- and moderate-income (LMI) areas. The City intends to create suitable living environments and foster healthy, stable and attractive neighborhoods by funding neighborhood code enforcement activities in primarily low- and moderate-income (LMI) areas.
9	Goal Name	Provide quality oversight and administration of fe
	Goal Description	Planning and administrative activities to efficiently and successfully manage the CDBG program.

Projects

AP-35 Projects – 91.220(d)

Introduction

The City of Temple will use the PY 2023 CDBG allocation of \$674,405 for activity funding. These activities will include:

Housing Improvement Program: This program provides minor and major repairs for eligible owner-occupied homeowners who essentially cannot afford to repair or fix-up their homes due to the high cost of living.

Demolition: Identify (in conjunction with community-based Building and Standards Commission and the City of Temple Code Compliance Department) 10 structures for demolition in order to improve public health and safety while also creating a more appealing space in low-income neighborhoods to encourage redevelopment and reinvestment.

Neighborhood Revitalization/Code Compliance: The goal is to build and sustain healthy, safe, and vibrant neighborhoods in our LMI areas using approaches that foster long term and positive change through Code Compliance. The process will include identification of specific code violations on a case by case basis, with follow-up outreach and education on those concerns, identification of possible solutions including neighborhood clean ups, Good Neighbor Program, Operation: Dumpster Drop, use of the tool library, and use of the tool trailer, by the Resource Coordinators and other resources the City of Temple and its strategic partners provide. The process will also include identification of larger health and safety issues which may need to be addressed by the City on a larger scale and notification of those concerns to the correct department or agency. Issues identified may be related to streets, drainage, lighting, criminal activity, and public safety. Finally, collaboration with the City of Temple's proposed Neighborhood Coalition program and using the City's Neighborhood Planning District efforts will allow Code Compliance to reach into the neighborhoods and assist citizens to identify and address concerns in a holistic manner on their own with the City's support.

Homelessness and Mental Health Program: This program will provide dedicated personnel to implement the initiatives identified in the Homelessness & Mental Health Strategic Plan, which was completed by the beginning of 2023 calendar year. The plan includes infrastructure improvement recommendations, as well as recommendations for program development and improvement. The dedicated personnel will work closely with local agencies and other municipalities in the County to reduce, if not end, homelessness.

The City is identifying "Alternate Projects" in the Annual Action Plan. If at any time during program year 2023 a project or activity is found to be ineffective, unachievable, or has surplus funds at the project completion, the City will reallocate those funds to one of the alternate projects below. This approach

will ensure the timely expenditure of funds, as a Substantial Amendment will not need to be conducted for re-allocation of surplus funds.

Alternate Projects:

1. Additional funding for the Home Repair Program.
2. Additional funding for Homelessness & Mental Health Program.
3. Additional funding for an approved existing project.

Projects

#	Project Name
1	Housing Improvement Program
2	LMI Demolition
3	Administration
4	Neighborhood Revitalization/Code Compliance
5	Homelessness & Mental Health Program

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The priorities were determined based on:

- Meeting a HUD National Objective;
- Addressing one or more high priority needs set in the Consolidated Plan through resident surveys, stakeholder interviews, City of Temple staff input, observable data, and secondary data;
- Available funding; and
- Subrecipient and City Staff capacity and availability.

Allocation priorities are also based upon the Needs Assessment undertaken as part of the development of the Five-Year Consolidated Plan.

The primary obstacle to addressing the underserved needs in Temple is lack of adequate funding. Without adequate financial resources, the City and its partners are not able to address all of the identified needs. Although the CDBG funds are leveraged at a rate exceeding 1:1, the funds are still insufficient to meet the needs of the underserved in the community. Additionally, there is a shortage of high capacity subrecipients and public service agencies. The City encourages CDBG applicants to seek additional resources from other public and private entities in an effort to leverage the limited amount of

available CDBG funds.

AP-38 Project Summary
Project Summary Information

1	Project Name	Housing Improvement Program
	Target Area	CDBG Eligible Areas
	Goals Supported	Improve Existing Housing
	Needs Addressed	Minor Repairs to Existing Units
	Funding	CDBG: \$134,588
	Description	Provide minor and major improvements to owner-occupied homes to address and prevent deferred maintenance and property deterioration. Improvements will provide energy efficiency, improved accessibility, and enhance the neighborhoods.
	Target Date	9/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	18 families
	Location Description	Low to Moderate Income Areas of Temple
	Planned Activities	Home repairs
2	Project Name	LMI Demolition
	Target Area	CDBG Eligible Areas
	Goals Supported	Blight Removal/Code Enforcement
	Needs Addressed	Demolition and Clearance
	Funding	CDBG: \$40,000
	Description	Demolition and Clearance of substandard structures.
	Target Date	9/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	10 buildings
	Location Description	Low to Moderate Income Areas of Temple
	Planned Activities	Demolition and clearance
3	Project Name	Administration
	Target Area	Citywide

	Goals Supported	Provide quality oversight and administration of fe
	Needs Addressed	Planning/Administration
	Funding	CDBG: \$134,881
	Description	General Administration to carry out the CDBG activities
	Target Date	9/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	N/A
	Planned Activities	N/A
4	Project Name	Neighborhood Revitalization/Code Compliance
	Target Area	CDBG Eligible Areas
	Goals Supported	Blight Removal/Code Enforcement
	Needs Addressed	Code Enforcement
	Funding	CDBG: \$91,405
	Description	Active revitalization of neighborhoods by passing code violations to the Resource Coordinator to facilitate code mitigation.
	Target Date	9/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	500 families
	Location Description	Low to Moderate Income Areas of Temple
	Planned Activities	Coordinated code compliance efforts
5	Project Name	Homelessness & Mental Health Program
	Target Area	Citywide
	Goals Supported	Provide housing and services to the homeless and a
	Needs Addressed	Homeless Prevention Services
	Funding	CDBG: \$273,532

Description	Provide dedicated personnel to implement the initiatives identified in the Homelessness & Mental Health Strategic Plan, which was completed the beginning of the 2023 calendar year. The plan includes infrastructure improvement recommendations, as well as recommendations for program development and improvement. The dedicated personnel will work closely with local agencies and other municipalities in the County to reduce, if not end, homelessness.
Target Date	9/30/2024
Estimate the number and type of families that will benefit from the proposed activities	200 persons
Location Description	Citywide
Planned Activities	Increase engagement amongst social service agencies in the target area, implement recommendations for infrastructure improvements, programming, supportive services and supportive housing, as outlined in the Homelessness & Mental Health Strategic Plan.

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

CDBG funds will be used citywide, with emphasis in the lowest income census tract areas. All CDBG funded projects will primarily meet the HUD national objective of benefitting low to moderate income persons.

In the City of Temple, there are 60 block groups, 17 of which are more than 51% LMI. Of the estimated 85,416 residents, more than 17% are LMI. Of the 17 LMI block groups, 13 are more than 60% LMI (well above the 51% threshold). HUD defines an LMI income as one that is at or below 80% of the area median income. The AMI for our Metropolitan Statistical Area (MSA) is \$73,900.

- Extremely Low Income (for a family of four): \$36,150
- Very Low-Income Limit (for a family of four): \$27,750
- Low Income Limit for a (for a family of four): \$57,850

Geographic Distribution

Target Area	Percentage of Funds
Citywide	20
CDBG Eligible Areas	80

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

The City of Temple estimates that 80% of the funds will be dedicated to projects in the target areas and that these funds assist a large number of low to moderate income residents.

Target Area: Low- to Moderate-Income (LMI) Areas

Discussion

The City of Temple strives to improve LMI residential neighborhoods, especially those with high concentrations of minorities and protected classes. The City supports public service agencies that work to help end poverty and the resulting impacts felt by families and individuals. The City also funds infrastructure enhancement projects to help make public transportation and multi-modal transportation more accessible and impactful for those who need it most. Public improvements enhanced with CDBG funding help LMI neighborhoods rise up and build pride-in-place to encourage reinvestment and revitalization tract by tract. The continual development of Neighborhood Coalitions will help in these

efforts.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

One Year Goals for the Number of Households to be Supported	
Homeless	200
Non-Homeless	22
Special-Needs	0
Total	222

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	200
Rehab of Existing Units	22
Acquisition of Existing Units	0
Total	222

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

Because of citizen response and requests for assistance for home repair during the Consolidated Plan process, the City will continue to provide owner-occupied homes improvements of eligible low- to moderate-income residents now and in the upcoming year.

AP-60 Public Housing – 91.220(h)

Introduction

The Central Texas Housing Consortium (Members: Temple Housing Authority (THA) and Belton Housing Authority (BHA)) own and manage 482 public housing units, 160 income restricted, 40 rural development, and 533 affordable housing units that are either open market or fall under TDHCA programs, such as HOME. The Central Texas Council of Governments (CTCOG) is responsible for managing the HUD Housing Choice Voucher Program. The City works closely with both organizations to provide whatever assistance may be necessary to enhance public and affordable housing options and HCV programs.

Actions planned during the next year to address the needs to public housing

The public housing units are not scheduled for replacement and there are no plans by the THA to expand public housing units in the foreseeable future. All public housing units are maintained in good condition through vigilant attention to preventative maintenance and capital upgrades. CTCOG and the City will work to educate landlords on the benefits of HCVs and to encourage more landlords to accept voucher holders as tenants.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

The City of Temple will work with local agencies to encourage public housing residents to be more involved in management and participation in homeownership. The City will also work with the THA to be more proactive in both resident participation and homeownership:

- The THA operates two community centers at the properties with on-site service coordinators to facilitate access to social services and to encourage participation in the management of programs;
- Residents are encouraged to participate in the development/planning process for the Public Housing Authority (PHA) Annual Plan, 5-Year Plans and Capital Fund Plan via newspaper notices, individual resident notices, public hearings and Resident Advisory Board meetings;
- Social activities such as potluck dinners, cook outs and holiday parties are conducted at all properties to encourage interactions among residents and with the staff and management, opening the door for more involvement by residents; and
- THA offers scholarships for higher education, provides childcare, completes resident needs assessments, provides educational youth activities and many other social service programs to enhance quality of life and self-sufficiency for residents.

If the PHA is designated as troubled, describe the manner in which financial assistance will be

provided or other assistance

The Temple Housing Authority is not a troubled agency. It is classified as a High Performing Agency and has maintained this classification since 1999.

Discussion

The federally subsidized housing programs in Temple are split between the Central Texas Housing Consortium, a political subdivision of the State charged with supplying public housing units and managing the public housing developments and residents, and CTCOG. There are multiple other owners of subsidized housing, such as tax credit properties, while the CTCOG, a Council of Governments, is responsible for managing the HCV program. Though the owners and organizations work independently, they do collaborate and coordinate with each other and with the City of Temple. During PY 2023, no significant modifications are expected to the public housing program. The CTCOG will work with the City and other entities to educate landlords on voucher programs and the benefits, such as the payments of rent by the 5th of every month through CTCOG, not the tenant, and helping tenants through education and training on how to avoid eviction by understanding that their behaviors not only can result in eviction but loss of vouchers. These two are the most commonly discussed misconceptions/areas of concern.

The Temple Housing Authority will continue to partner with numerous local agencies, faith-based organizations, the City and the school district to bring necessary resources to residents.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

City Staff collaborates with multiple agencies that work to support the needs of the homeless and special needs populations. Including public health, indigent health, mental health agencies (MHMR), the Balance of State Continuum of Care, the Texas Homeless Network, the Central Texas Homeless Coalition, local law enforcement, criminal justice, indigent defense, legal aid, shelters, public service agencies, the United Way, and many more.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

In PY 2023, the City will participate and support the Point in Time Count as performed by the local homeless coalition. The City will identify and work with agencies providing emergency shelter and other housing options in Bell County to determine the number of individuals and families who are in need of receiving assistance. Additionally, the City will build awareness around information in the CDBG Consolidated Plan, data from HUD, and the American Community Survey to determine numbers and types of households and individuals (veterans, elderly, disabled, youth) who may be at risk of homelessness due to being extremely low income, having housing problems, lack of employment, poor transportation options, and/or lack of benefits. This information will be used in conjunction with the Central Texas Homeless Coalition to help identify those agencies who can provide assistance and resources to intervene and help their needs to prevent homelessness.

The City will continue to work with other cities in the County to implement the multi-faceted Homelessness and Mental Health Strategic Plan, which includes recommendations for infrastructure improvements, programming, supportive services and supportive housing.

Addressing the emergency shelter and transitional housing needs of homeless persons

The Salvation Army operates an emergency shelter center in Temple and is receiving ESG and RRH funding. The facility provides emergency shelter for women and men. Additional shelters are operated by Our Lady of the Angels Maternity Shelter, Family Promise and Families in Crisis. The Arbor of Hope, an emergency shelter and temporary housing facility for those experiencing homelessness, is currently in development.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that

individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The City will continue to provide funding for programs, services, and options for housing homeless individuals, as funds are available, using public service agencies who are prepared and trained to specifically address the needs of the homeless. Preventing individuals and families that have previously experienced homelessness from returning to homelessness requires a full and comprehensive assessment and program which may include tasks and processes that many individuals perform daily. Education is needed for simple tasks such as planning and cooking a meal, budgeting expenses between pay periods, paying for obligations first as opposed to recreational expenses. These deficiencies coupled with any form of alcohol or drug abuse, mental illness, or physical or developmental disabilities increases the potential for the return to the homeless state. Therefore, continued support services with extended or longer-term case management would likely be required to achieve successful integration and self-sufficiency.

The City will utilize the Homelessness and Mental Health Strategic Plan: Operation RISE to address these deficiencies.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

Within the City of Temple, multiple non-profit agencies and public offices (Temple Community Clinic, Workforce, United Way, MHMR, etc.) provide services to help prevent homelessness. City staff will collaborate closely with and regularly meet with these groups to leverage outcomes for those most at risk of homelessness.

Discussion

Though the City of Temple has a small visible homeless population, officials are aware that the loss of jobs, increase in rent, evictions, behavioral issues, impact of the pandemic or domestic violence can easily lead to homelessness for many low-income individuals and families. The City staff and others will continue to work closely with those agencies specializing in homeless prevention and non-homeless special needs.

With the limited available funding, the City's CDBG program is only able to minimally fund the available domestic violence program and other homeless-related programs. City staff will provide technical

assistance to area non-profits and work to generally increase community capacity to better serve the homeless, chronically homeless, homeless families, unaccompanied youth, and those with special needs. The Homelessness and Mental Health Strategic Plan: Operation RISE will help address many of these issues.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

During the 2023 Annual Action Plan period, the City will continue to implement and support the following actions to overcome the impediments identified in the Fair Housing Plan:

- The City will complete a Market Value Analysis to develop an Affordable Housing Policy - this will encourage developers to build affordable housing in Temple.
- The City will continue to promote and refer clients to local agencies, such as Cadence Bank, and NeighborWorks – this works to address the income disparity and the rising costs of homeownership.
- * The City will partner with local agencies to hold Homeownership Ownership Workshops, which are community wide public events coordinated by staff to engage citizens to meet with lenders, builders, non-profits, realtors, bankers and other businesses that are involved in the homebuyer process. This is an opportunity for all these agencies to come together in one session and allow citizens to become educated about the processes of purchasing a home as well as establishing contact directly with specific agencies that can help them along the way.
- The City developed a Mobility Master Plan in 2022 that will help guide development and implementation of a multimodal transportation system that can best serve the community as the city continues to grow – this works to address the needs of LMI residents having access to public transportation to get to and from work, shopping, and social services. Implementation is contingent upon adequate funding.
- The City will continue to refer clients to the Temple Housing Authority and the Central Texas Housing Consortium to aid those seeking affordable housing in the area – these services work to address the rising homeownership costs.
- The City Council annually appoints the month of June as Fair Housing Month. The City of Temple's proclamation serves to highlight available resources within the City that support fair and affordable housing access.
- The City provides support to area non-profits that provide job-training skills, workforce development, training, and educational attainment services to low- and moderate-income residents. This effort supports an increase in educational attainment and a decrease in the community income disparity.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the

return on residential investment

In the development of the Fair Housing Plan, it was identified that the City's zoning regulations and other land use policies did appear to create some barriers to minorities or the underprivileged moving to opportunities of choice due to shortage of areas zoned for multi-family. Another factor is that most duplex and multi-family zones are inside the Loop, particularly south of IH-35, where a majority of minorities and lower-income residents live. Those multi-family parcels west of the Loop are higher priced and adjacent to single-family zones, while the areas within the Loop, for the most part, are adjacent to commercial and light industrial land uses and older development. To ameliorate this during the next five years, the City will assess its current zoning ordinance to determine remedies to the shortage of multi-family zones in areas where the land is affordable for redevelopment.

Through the Infill Incentive program, the City of Temple has taken measures to encourage the development of affordable housing by committing to establishing long-term economic vitality in designated fee waivers, fee reductions, policy changes to encourage redevelopment, diversification, and improved housing stock. Through the implementation of this incentive program, developers who meet certain eligibility criteria may facilitate new housing construction for affordable single-family structures and/or rental investments to meet the following goals:

- Enhance the neighborhood and improve the quality of life through community partnerships;
- Empower neighborhoods by engaging citizens in the neighborhood improvement process;
- Encourage enhancements that support long-term viability and prevent/address deferred maintenance and property deterioration;
- Preserve the character of the neighborhood.

Discussion:

During PY 2023, the City plans to continually address the barriers that are impediments to affordable housing through owner-occupied housing improvements. The City will fund improvements to homes owned and occupied by low- to moderate-income households. The improvements will include repairs/rehabilitation, energy efficiency improvements that will reduce the homeowners' utility costs, and accessibility improvements for the disabled. These efforts are available through the **Housing Improvement Program** and **Neighborhood Coalition Program**, as well as through a partnership with the local agency funded to administer the **Weatherization Program** in Bell County. The City will complete a **Market Value Analysis** to develop an **Affordable Housing Policy** that will encourage developers to build affordable housing in Temple.

Through non-CDBG City funds, the City provides a **Tool Trailer Program** and a **Tool Lending Program** that provides a Neighborhood Coalition, a group of homeowners, or individuals a trailer filled with tools to maintain yards or to access select tools. The trailer and tools are provided on a first-come, first-served basis and can be reserved in advance. The trailer is made available for specific lengths of time, agreed upon in advance by both the City and the group doing the service work. The trailer may be

requested multiple times by one group, if needed. Additionally, an individual tool can be checked out through the **Temple Tool Library**. This program provides residents with the necessary tool(s) for home repairs or modification enabling them to do it themselves. This is a concept similar to that of checking out a book in the library, but instead of books, the resident can check-out a tool(s). By providing access to quality and costly tools, the Tool Library gives ALL Temple residents the opportunity to repair, enhance, and beautify their homes, allowing them to maintain a sense of independence and dignity.

Transform Temple is a program dedicated to revitalization efforts in targeted areas, performing clean-up and improvement projects, while working with property owners to improve the appearance and safety of the City.

AP-85 Other Actions – 91.220(k)

Introduction:

The underserved face a number of obstacles to meeting their needs. One of the obstacles that is out of their control is the limited capacity of agencies that can provide assistance in breaking down the barriers and lifting up those in need. Lack of financial resources, shortage of staff, and the overwhelming needs of program participants limit the effectiveness of the service providers. CDBG allocations and Outside Agency Grants (OAG) will be used to help break down the barriers that providers face in order that they may, in turn, address the obstacles their clientele face in getting their service needs met, securing affordable safe housing, and rising out of poverty. Building agency capacity through greater resources, more staff and greater staff support, and training will enhance all of the service and housing providers, as well as the City's staff, in meeting the needs of those they serve.

Despite ongoing efforts, there still remains a number of significant obstacles to meeting underserved needs. The obstacles to meeting these needs in Temple include:

- Population growth
- Cutbacks in state and federal funding for basic needs and services
- High cost of housing
- Unemployment
- Need for transportation to existing services and
- Affordable childcare services

Actions planned to address obstacles to meeting underserved needs

The City will continue to build collaborations in order to better identify and address the needs in the community. Informational forums regarding housing and fair housing will continue to be conducted to expand the number of landlords accepting voucher holders and discussing ways to enhance funding for public services.

The Outside Agency Grant program, funded through general funds and hotel/motel taxes, will assist a number of non-profits serving the low-income population. During PY 2023, the City will use this program to fund agencies which address the housing, employment, education, or social service needs of

the most underserved residents in the community.

Actions planned to foster and maintain affordable housing

In addition to the Housing Improvement Program, CDBG funds will be used to maintain affordable housing through owner-occupied housing improvements for the low- to moderate-income households. The Tool Trailer program, whereby the City loans a trailer filled with landscaping and home repair tools to an agency or group of residents for do-it-yourself repairs and improvements, or for volunteers to assist in improving the homes of those who are unable to do the work themselves. The Tool Library program for residents who cannot afford a tool, can check-out the tool or tools, much like checking out a book in the library, and return the tool when completed at no cost to the resident. The City also implemented an Empowerment Zone program, whereby developers and/or homeowners can receive cost waivers for building or repairing safe, decent and affordable housing in designated zones within the city. In this coming program year, the City will complete a Market Value Analysis, which will be used to develop an Affordable Housing Policy to encourage developers to build affordable housing in Temple.

Actions planned to reduce lead-based paint hazards

Federal regulations put in place lead-based paint requirements for all housing activities undertaken by recipients of HUD funds. These regulations require multiple approaches to evaluate, control, and/or abate lead-based paint. Since inception of the CDBG program, all homes older than 1978 scheduled for improvement and/or demolition activities receive lead-based paint testing to determine the extent of lead hazards.

A considerable portion of the housing stock in Temple has the potential of containing lead-based paint hazards, therefore, Temple takes the following actions.

- Hire certified professionals to conduct lead-based paint testing prior to remedial action
- Provide public information and education regarding lead-based paint
- Work with agencies to encourage local contractors to become certified as lead paint inspectors
- Continue to develop technical capacity within the City to manage lead-based paint impacted projects
- Integrate lead hazard evaluation and reduction activities into housing activities when applicable
- Ensure that staff receive proper training to understand how to handle lead-based paint projects

Actions planned to reduce the number of poverty-level families

The Temple Community Partnership Program , funded by the General Fund, will allow non-profit organizations to provide educational and job training opportunities that will help to lift individuals out of poverty. The Love Where You Live Initiative includes a number of programs in underserved

neighborhoods that address childcare, transportation and other employment related services. Individual programs vary by neighborhood as the needs assessed in each area differ.

Actions planned to develop institutional structure

The City of Temple will continue the collaborations and technical assistance that was developed during the Consolidated Planning process. Meetings with community partners to address various programmatic areas, shared knowledge, and integrated programs will continue in PY 2023-2024 and on through the 5-Year Consolidated Planning period. City staff will continue to attend HUD-sponsored trainings and NEDA trainings. Inter-departmental collaborations will continue and expand, particularly related to the multi-faceted improvements, in CDBG qualified census tract areas and programs for LMI residents.

Actions planned to enhance coordination between public and private housing and social service agencies

City staff will continue to host, facilitate, and attend collaborative meetings with community stakeholders, residents, and public service agencies. Including, but not limited to: Temple Housing Authority, Heart of Central Texas Center for Independent Living, Families in Crisis, Family Promise, Temple Independent School District, Central Texas Council of Governments, Workforce Development, Goodwill Training Center, Helping Hands, Central Texas Homeless Coalition, Temple Homeless Taskforce and the United Way of Central Texas.

Discussion:

CDBG allocations and Outside Agency Grants will be used to help break down many of the barriers the underserved face in getting their service needs met, securing affordable safe housing, and rising out of poverty. Money alone cannot successfully address these obstacles and the City staff is committed to enhancing existing collaborations and building new partnerships as well as enhancing the institutional structure of the City and its partnering agencies. One method in which the City staff is building institutional structure is through participation in the Central Texas Homeless Coalition to discuss programmatic ideas and action plans with peers.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

The City of Temple does not have program income, Section 108 loan guarantees or urban renewal settlements. No grant funds were returned to the City’s line of credit and there are no float-funded activities.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	80.00%

None of the above funding streams are applicable for the City of Temple.

