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Annual Action Plan Plan Year 2019 (COT Fiscal Year 2020)

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Adopted: August 1, 2019



Amended June 5, 2020 to add CDBG CARES Act funding to the PY19 Annual Action Plan. Projects include Economic Development and Subsistence Payments for low to moderate income residents. Amended April 5, 2021 to add second allocation of CDBG CARES Act funding to the PY19 AAP. Projects include Homeless Strategic Plan and Job Training Center. Amended November 17, 2022 to reallocate CDBG CARES Act funding from the Job Training Center to Homelessness Prevention Program in PY19 AAP.

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of Temple is an entitlement community recipient of the Community Development Block Grant (CDBG), defined by Title 1 of the Housing and Community Development Act of 1974. Annually, Temple receives federal funding that is used to address unmet community needs that primarily benefit low- to moderate-income persons. Grants are allocated by the U.S. Department of Housing and Urban Development (HUD) on a formula basis. The Consolidated Plan is a planning document that CDBG community recipients are required to submit every five years. The Five-Year Consolidated Plan is designed to help communities work to address homeless and non-homeless community development needs, affordable housing and market conditions, set goals and objectives, and develop funding priorities for CDBG. The most recent Consolidated Plan covers program years 2015-2019. Each year, CDBG grant recipients must submit an Annual Action Plan to identify proposed activities and projects that will be carried out during that year. This Annual Action Plan covers the program year 2019, beginning October 1, 2019 through September 30, 2020, which is the fifth year of the current Five-Year Consolidated Plan. At least one of the three national objectives listed below must be met before CDBG funds can be expended.

1. Benefiting low- to moderate-income persons;
2. Preventing, reducing, or eliminating slum and blight; or
3. Meeting an urgent community development need.

Temple's current CDBG allocation for PY 2019 is **\$588,159**. During the last year of this current Consolidated Plan period, the City expects to focus its HUD entitlement funds primarily on the first two national objectives by improving the quality of life for those low- to moderate-income individuals and households throughout the City of Temple, and in neighborhoods with more than 51% of low- to moderate-income residents. Selection of the neighborhood is dependent upon the quality of the

housing stock, public facilities/infrastructure and the economic opportunities. Temple is unique in that it augments its CDBG allocation with general funds and hotel/motel tax revenue dollars leveraged to ensure that the public service agencies, housing providers, and homeless shelter/service providers have adequate funds to meet the area needs. Should the actual allocation amount increase or decrease from the anticipated funding level, the City will adjust funding allocation appropriately in the PY 2019 Annual Action Plan.

The following is a summary of City objectives and outcomes for the PY 2019 Annual Action Plan, **1.** Decent Housing: Provide housing improvements for up to 5 housing units; **2.** Suitable Living Environment: Fund a new program to engage the community and develop pro-active responses to reduce and eliminate crime in the identified low- moderate income area; **3.** Slum and Blight: Removal of 12 substandard buildings; **4.** Infrastructure: Installation of a sidewalk benefitting 525 households in a neighborhood.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

During this program year, the fifth year of the 2015-2019 Consolidated Plan, all objectives and outcomes are based on data collected through multiple processes throughout the development of the Consolidated Plan, the one-year Annual Action Plan, the Fair Housing Plan and community engagement activities held throughout the year.

Overview - The Annual Action Plan incorporates outcome measures identified in the Consolidated Plan. Performance measures objectives/outcomes have been associated with each activity funded:

General Objective Categories - Activities will meet one of the following:

- Decent Housing (DH)
- A Suitable Living Environment (SL)
- Economic Opportunity (EO)

General Outcome Categories - Activities will meet one of the following:

- Availability/Accessibility (1)
- Affordability (2)
- Sustainability (3)

Housing: The City will use CDBG funds along with general funds to focus on owner-occupied home improvements to address the housing needs that have been determined based on relevant data, the

results of community input, a comprehensive housing strategy plan, and the realities of funding limitations. This includes emergency, major or minor repair, weatherization, improved accessibility, first-time homebuyer's assistance and financial literacy/homeownership education. The City will support applications by other entities for state, federal, and private funding for the future construction of new affordable housing units.

The Central Texas Housing Consortium is responsible for managing public housing funds. The Central Texas Council of Governments is responsible for managing the HUD Section 8 Program and other programs funded by federal, state, and local entities.

Infrastructure: The City will complete the installation of sidewalks in the low-mod areas to assist citizens with better accessibility and safety who reside in those areas.

There are common indicators reported on all program activities that will have an impact on performance. These indicators are: 1. Amount of money allocated and/or leveraged from other funding sources per activity; 2. Number of persons, households, businesses, units or beds assisted; 3. Income levels of persons or household by 30, 50, 60, or 80 percent of the area median income; and 4. Race, ethnicity, and disability rate for activities that currently report these data elements.

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

2018 was a program re-building and re-evaluation year for the Community Development Program. Staff took a broad and comprehensive look at the programs that were adopted and the effectiveness of those programs.

As a result of the Housing Improvement Program (HIP) analysis, the City chose to hire an advisor to conduct research and gather community input for a housing strategy. One of the main goals of this strategy is to identify the services that organizations are providing in the community to address housing issues. Knowing this information will allow the City to develop a housing program that will provide better outcomes and more comprehensive collaborations with other partners. The City intends to begin implementation of a new program on January 1, 2020.

When HIP was defunded, a substantial amendment was conducted to use those funds for a street and sidewalk project in another LMI area. The project was completed and allows safe pedestrian and vehicle access for the residents as well as safe sidewalk access for the students of the adjacent school.

In 2018, the City continued the Spot Blight Demolition program by demolishing structures that were deemed unsafe. The West Adams sidewalk installation was also completed, providing safe access for the families that live in the area.

Due to staff limitations, the Crime Prevention Program was not implemented for 2018. However, it is on track to be implemented in 2019.

The City of Temple will continue to focus on a variety of activities that help to support the National CDBG objectives and improve the local community. By implementing activities that primarily impact lower-income residents, barriers are removed to increase opportunities as well as create healthier communities.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

The public participation process in the development of the City's 2019 Annual Action Plan proved to be very beneficial this year. Two public meetings were held on June 12th at the Historic Post Office during the development phase. Citizens who were unable to attend these meetings were encourage through local advertising to download comment forms from the City's website and submit their ideas to the Grant Coordinator.

Two public hearings were held during City Council Meetings on July 18, 2019 and August 1, 2019. Citizens were given access to the draft version of the Annual Action Plan on the City of Temple's website, as well as hard copies that were made available in the Public Library, Historic Post Office, and City Secretary's office.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

During the two public meetings held on June 12, 2019, the City received numerous oral and written comments for the PY 2019 Annual Action Plan and comments were accepted through June 21, 2019. Most of these comments were focused on the designated NRSA area of Temple.

A public hearing was held during a City Council meeting on November 17, 2022. Four comments were received during this meeting.

6. Summary of comments or views not accepted and the reasons for not accepting them

All comments are taken into consideration and are submitted with this plan.

Four comments were received in reference to the substantial amendment. Citizens shared their support for the Homeless Prevention Program, especially the shelter. They want to make sure the City supports

nonprofits to keep the shelter in operation for years to follow. A citizen expressed that there is still a need for a job training center in East Temple.

7. Summary

A draft of the PY 2019 Annual Action Plan was made available to the general public at the following locations: The Temple Public Library, Historic Post Office, City Secretary's office, and City of Temple website, for viewing and perusing electronically. The review period was from July 1, 2019 to August 1, 2019.

A draft of the substantial amendment was made available to the public at the locations above. The review period was from November 6 to December 6, 2022.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	TEMPLE	Housing & Community Development Department

Table 1 – Responsible Agencies

Narrative (optional)

The City of Temple’s Transform Temple Department is the lead agency for the preparation of the Annual Action Plan and the administration of the CDBG program. The Annual Action Plan's 30-day Public Comment Period was held July 1, 2019 through August 1, 2019, and adoption of the PY 2019 Annual Action Plan was done during the official City Council Meeting on August 1, 2019.

Consolidated Plan Public Contact Information

Transform Temple, 101 North Main Street, Temple, TX 76501

Nancy Glover, Neighborhood Services Manager for the City of Temple, 245.298.5997, nglover@templetx.gov

AP-10 Consultation – 91.100, 91.200(b), 91.215(I)

1. Introduction

The Transform Temple Department consults with several agencies throughout the year and is expanding its role in area-wide coalitions and collaborations. The City of Temple consults with the Central Texas Housing Consortium, which manages the Temple Housing Authority; the Central Texas Council of Governments, which manages the Section 8 Housing Choice Voucher (HCV) program; Area Agency on Aging; Temple Chamber of Commerce; area business leaders; public health departments; Central Texas Workforce Solutions; regional transportation agencies and other regional programs; Central Texas Homeless Alliance; Texas Homeless Network; and a number of public service agencies and advocacy groups. For the Consolidated Plan, the City hosted 2 housing forums, and a community development meeting, as well as two public hearings. Prior to this during the development of the Consolidated Plan, a public survey was conducted and stakeholders were interviewed concerning issues specific to their programs and expertise. Each year, a minimum of two public meetings are held during the public participation period for the development of the Annual Action Plan. Various entities, local, regional, state, and federal, are consulted as part of the development of the Annual Action Plan.

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

City Staff not only attend area-wide meetings and forums on housing, fair housing, public services, economic development, and other area issues, but staff hosts a number of meetings, forums, neighborhood engagement and workshops throughout the year. During the past year, the division has worked diligently to identify and involve more stakeholders and to be integral members of area coalitions.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The Central Texas Homeless Alliance is a group of local and regional non-profit organizations, governmental entities, and faith-based entities serving the Temple-Killeen-Belton and Bell County areas by providing support services, emergency shelter, and housing. The Central Texas Homeless Alliance joined the Texas Balance of State (BoS) Continuum of Care (CoC) in 2010. The Texas Homeless Network (THN) is a non-profit membership organization that serves as the lead agency for CoC, planning and management of the Homeless Management Information System for the 213 Texas counties in the Texas BoS CoC. THN assists in developing awareness and formulating strategies concerning statewide issues in the prevention and elimination of homelessness that require a comprehensive approach using a community-based planning structure.

The City of Temple coordinates with the Central Texas Homeless Alliance and THN, and provides grant funds to qualifying Alliance member agencies.

The Salvation Army received Emergency Solutions Grant Program (ESGP) funding and CoC Rapid Rehousing (RRH) funds beginning on November 1, 2018. The Salvation Army is utilizing the Homeless Management Information System (HMIS) as well as Coordinated Entry (CE) that is administered by THN.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

Temple is part of the Central Texas Homeless Alliance, which is part of the THN BoS. The City consulted with THN and recently requested/received technical assistance for the City and the Central Texas Homeless Alliance.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Central Texas Housing Consortium - THA
	Agency/Group/Organization Type	Housing Regional organization Planning organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homelessness Needs - Veterans Homelessness Strategy Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Ongoing communications with the Central Texas Housing Consortium is essential because this organization is charged with supplying housing units and managing the public housing developments in the City. This coordination helps the City know and identify if and where units are available for citizens eligible for public housing.
2	Agency/Group/Organization	United Way of Central Texas
	Agency/Group/Organization Type	Services-Education Services-Employment
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Families with children
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Regular meetings about the array of services offered to citizens and partnering with the city, particularly with home buyer education.

3	Agency/Group/Organization	FAMILIES IN CRISIS
	Agency/Group/Organization Type	Services-Victims of Domestic Violence Services-homeless Services - Victims
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Communications with the Families in Crisis director and consultation with the City, with the anticipated outcome of determining the level of need of homeless families, victims of domestic violence and veteran families, along with the funding received and services provided by the agency. Also provide information on availability of temporary shelter.
4	Agency/Group/Organization	Central Texas Council of Government
	Agency/Group/Organization Type	Services - Housing Services-homeless Services-Employment Regional organization Planning organization

	What section of the Plan was addressed by Consultation?	Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Market Analysis Economic Development Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Continual contact with CTCOG team in regard to the status and availability of Housing Choice Vouchers for Temple.
5	Agency/Group/Organization	Hill Country Transit District (The HOP)
	Agency/Group/Organization Type	Services-Elderly Persons Services-homeless Services-Employment Public Transportation
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Consultation about transportation issues and needs for the citizens of Temple. Work together on establishing strategic bus stop locations and routes that would be most beneficial for citizens who primarily use the service.

6	Agency/Group/Organization	TEMPLE HELP CENTER
	Agency/Group/Organization Type	Services-Elderly Persons Services-Persons with Disabilities Services-homeless Services-Education Services-Employment
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Available references and resources for employment related assistance, or help for those seeking employment. Also provides information and referral services to connect families with the appropriate resources to meet immediate and long term crisis, educational classes, short term emergency financial assistance as circumstances warrant, and funds are available, Notary services and assistance in the completion of various public assistance forms.
7	Agency/Group/Organization	Bell County Indigent Health Services
	Agency/Group/Organization Type	Services - Housing Services-homeless Service-Fair Housing Other government - County
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Through the sub-group of participants for the Central Texas Supportive Housing Coalition, the entities in Bell County work together to address homelessness and seek ways to prevent duplication with the homeless population going from city to city in Bell County seeking services.
8	Agency/Group/Organization	HILL COUNTRY COMMUNITY ACTION ASSOCIATION
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Elderly Persons Regional organization
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Agency staff are contacted in order to determine the perceived needs for utility/rental assistance, child care/Head Start, weatherization programs, senior services and other public service needs. Their services are important in working with the City staff for partnering and improved coordination.
9	Agency/Group/Organization	Central Texas Veterans Health Care System
	Agency/Group/Organization Type	Other government - Federal
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Strategy Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	A representative from the agency provides information regarding the services available through the medical center and other related veteran services. Outcome was to establish a contact as a place where necessary services can be provided to citizens needing specialized assistance.

10	Agency/Group/Organization	CENTRAL COUNTY CENTER FOR MHMR
	Agency/Group/Organization Type	Services-Persons with Disabilities Other government - State
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	An available reference and resource for those persons with disabilities who are seeking assistance. Also references and services for persons with mental illness or intellectual and developmental disabilities needing support on their road to recovery and enhancement of their lives in the community.

Identify any Agency Types not consulted and provide rationale for not consulting

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Texas Homeless Network	Coordinating homeless services with Continuum of Care priorities.

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

AP-12 Participation – 91.105, 91.200(c)

- 1. Summary of citizen participation process/Efforts made to broaden citizen participation
Summarize citizen participation process and how it impacted goal-setting**

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
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1	Public Hearing	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p> <p>Low-Mod Distressed Areas</p>	<p>Notice of public hearings and public meetings was published in the daily newspaper of general circulation in advance of the public meeting, public hearing, and to announce the opening of the Public Comment Period and the availability of the draft versions of the AAP with request for comments. Two public meetings were held on June 12th and two public hearings were held in</p>	<p>Public Meeting</p> <p>Comments: Streetlights along S 14th Street; Sidewalk in Crestview Area and 30th & Heritage; Sidewalk reconstruction along Adams and MLK; Economic development on the East Side (markets); Crosswalk Ave H & 34th Street; Street signage; Speed bumps; Curb cuts in East Temple for parking; Industrial Park bus routes at</p>	All comments are accepted	
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
			<p>conjunction with City Council Meeting - one on July 18th and one on August 1st. The adoption of the final Annual Action Plan was made by City Council on August 1st.</p>	<p>shift change for workers with out vehicles to get to work.</p>		

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
2	Newspaper Ad	Non-targeted/broad community	Notice of the public meetings was published in the local daily newspaper of general circulation on June 9, 2019 and notice of the public hearing was published in the local daily newspaper of general circulation on June 30, 2019 in advance of each hearing and meeting.		All comments are accepted	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
3	Internet Outreach	Non-targeted/broad community	Information about the meetings, the draft of the Annual Action Plan, and public comment forms were made available on the City of Temple's website. This information was posted throughout the thirty-day period.		All comments are accepted	http://www.templetx.gov/DocumentCenter/View/24881

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
4	Local Television Access	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p> <p>Public Service Support Groups</p>	<p>Information about the meetings, where to access the draft of the Annual Action Plan, public comment period, and public comment forms were made available on the public access television station throughout the public comment period.</p>		All comments are accepted.	

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

The City of Temple partners with several service providers, public service agencies and homeless shelter/housing providers to maximize CDBG resources and other public/private resources. The costs to address the needs of the under-resourced that reside in Temple cannot be covered through a single source, but must be supported through a number of layered and pooled funding streams. While there is no match requirement for CDBG, the City annually supplements community development and provision of services to the under-resourced with over \$500,000 in general funds via the Community Enhancement Grant Program. The City also employs a grant writer to identify and secure external funding to bring much needed financial resources into the community from other philanthropic, local, state and federal sources, thus ensuring we can leverage our investments and maximize the impact of CDBG activities.

The City anticipates receiving \$588,159 in CDBG funds for PY 2019 and anticipates carryover funds not committed from previous year(s) to be used toward housing improvements, code enforcement, demolition, infrastructure improvements, and other community development activities. These activities will be addressed and completed only if sufficient CDBG funds are allocated. Due to the uncertainty of the Federal Budget, the City's assumption for preparation of this financial section is that funding in this Consolidated Plan will remain at the current level. If there is an increase or decrease in funding allocations from HUD, then the financials will be adjusted accordingly. Administrative expenses are

estimated at 20 percent.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	588,159	0	220,000	808,159	808,159	CDBG funds will be used for administration and planning, housing improvements, crime prevention, code enforcement, LMI demolition, spot blight reduction, and public facilities improvements.
Other	public - federal	Other	777,790	0	0	777,790	0	CDBG-CV funds to be used to prevent, prepare for and respond to the Coronavirus.

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The federal funds and additional resources work together to provide the highest level of product/service possible. Additional funds from other sources are used in conjunction with CDBG but are not necessarily used as a match, rather as leverage to supplement and augment projects. Most of the housing programs within Temple are offered through partner organizations. Temple Housing Authority brings other federal grants to the community. Some public service agencies use local federal funds to leverage Texas Department of Housing and Community

Affairs funds for City of Temple programs. Temple's City Lot program, the Empowerment Zone, and Strategic Investment Zones provide incentives for low-cost access to land and waiving of fees for the development of new homes in substandard or non-developing areas. The City uses significant general fund dollars in conjunction with CDBG funds to improve parks, facilities, and infrastructure, as well as to support code compliance activities. Other public service programs receive funds from local funds, foundation grants, and private donations.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The City offers building incentives in the Empowerment Zone and Strategic Investment Zones to encourage redevelopment. The City is committed to establishing long-term economic vitality in Empowerment Zone, encouraging redevelopment, diversification, rehabilitation, and improved housing stock. Through implementation of these incentive programs, developers who meet certain eligibility criteria may facilitate new housing construction for single family and/or rental investments in order to meet the following goals:

- Enhance the neighborhood and improve the quality of life through community partnerships;
- Empower neighborhoods by engaging citizens in the neighborhood improvement process;
- Encourage enhancements that support long-term viability and prevent/address deferred maintenance and property deterioration; and
- Preserve the character of the neighborhood.

The City of Temple has proposed to implement a coordinated program for vacant lots whereby it will work with the Bell County Appraisal District to identify and utilize abandoned and/or tax foreclosed properties (specifically vacant lots) to address affordable housing and neighborhood revitalization efforts with participating area contractors.

Discussion

The City of Temple uses federal, state, and local resources to address the needs identified by residents for improved services and infrastructure modernization. The City uses CDBG funding to achieve the goals outlined in the five-year Consolidated Plan. The City is expected to receive \$588,159 in PY 2019 to address those needs during this annual cycle. Goals and objectives have been adjusted based on the substantial amendment that was made this past year to address the needs and desires expressed verbally by citizens. Additional local, state, and federal funding will be used to make needed improvements to streets, parks, infrastructure, and facilities that serve to promote economic development, as well as social and environmental justice for all residents of the City of Temple. These Capital Improvement Projects have a direct and positive impact on LMI neighborhoods and residents. Additional general fund monies are allocated every year for projects that range from funding non-profit agencies to blight demolition. The City of Temple employs a grant writer that works to leverage local, state, federal and private funds in order to maximize the potential impact of programmatic funding for City services. The Finance Department works with the City Manager’s Office, to support programs and projects in the City of Temple and to increase the impact of taxpayer funded work for the community. The staff works cooperatively with all departments within the City to increase efficiency and alleviate waste, helping to ensure wise-use of public resources and supporting a more resilient City for future

generations.

The City will use CDBG funds, along with leveraged and general funds to address the needs outlined in the Needs Assessment chapter. It will require additional assistance from non-funded entities to address all of the needs of the community. The City will strive to work with the Central Texas Council of Governments, Temple Economic Development Corporation, Temple Independent School District, Bell County, and other public entities as well as private housing developers, lending institutions, and social service organizations to coordinate programs and services to meet the goals and objectives of the CDBG programs.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
2	Minor Home Repair (owner-occupied)	2015	2019	Affordable Housing		Owner Occupied Housing Improvements Accessibility improvements in housing	CDBG: \$218,800	Homeowner Housing Rehabilitated: 5 Household Housing Unit
5	Fair Housing Activities	2015	2019	Fair Housing		Code Enforcement	CDBG: \$153,505	Other: 1200 Other
7	Spot Blight Reduction	2015	2019	Non-Housing Community Development		Demolition and Clearance	CDBG: \$100,000	Buildings Demolished: 12 Buildings
9	Public Services	2015	2017			Public Services		
11	Economic Development	2015	2019	Non-Housing Community Development		Assistance to Businesses		
12	CDBG Administration	2015	2019	Non-Housing Community Development			CDBG: \$117,631	

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
13	Crime Prevention Program	2018	2019	Non-Housing Community Development		Crime Prevention Program	CDBG: \$88,223	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 500 Persons Assisted
14	Homeless Services	2015	2019	Homeless		Public Services	CDBG-CV: \$481,597	Homeless Person Overnight Shelter: 200 Persons Assisted Homelessness Prevention: 18 Persons Assisted

Table 6 – Goals Summary

Goal Descriptions

2	Goal Name	Minor Home Repair (owner-occupied)
	Goal Description	Provide minor repairs to owner-occupied homes to address necessary repairs, prevent deferred maintenance and property deterioration. Minor rehab/repair will provide housing improvements, energy efficiency, improved accessibility, and enhance the neighborhoods.
5	Goal Name	Fair Housing Activities
	Goal Description	Neighborhood revitalization - code compliance.
7	Goal Name	Spot Blight Reduction
	Goal Description	Demolition and Clearance of 12 structures to address spot blight conditions.

9	Goal Name	Public Services
	Goal Description	
11	Goal Name	Economic Development
	Goal Description	
12	Goal Name	CDBG Administration
	Goal Description	General administration to carry out all CDBG activities.
13	Goal Name	Crime Prevention Program
	Goal Description	Community engagement to eliminate and/or reduce crime.
14	Goal Name	Homeless Services
	Goal Description	Provide housing and services to the homeless, those at risk of homelessness, and those impacted by the pandemic. Administer a program to address homelessness, secure a homeless shelter, and provide homeless prevention services.

Projects

AP-35 Projects – 91.220(d)

Introduction

The City of Temple will use the PY 2019 CDBG allocation of \$588,159, plus \$220,000, in reprogrammed funds from prior years, for a total of \$808,159 in activity funding. These activities will include:

Housing Program: This program provides minor and major repairs for eligible owner-occupied homeowners who essentially cannot afford to repair or fix-up their homes due to the high cost of living.

Spot Blight Demolition: Identify (in conjunction with community-based Building and Standards Commission and the City of Temple Code Enforcement Department) 12 structures for demolition in order to improve public health and safety while also creating a more appealing space in low income neighborhoods to encourage redevelopment and reinvestment.

Homeless Prevention Program: Due in part to the pandemic, there is an immediate need to help the increasing number of homeless individuals in the community. The City seeks to secure a homeless shelter, providing substance use disorder treatment and associated programs to reduce and prevent homelessness in the community.

Neighborhood Revitalization/Code Compliance: The goal is to build and sustain healthy, safe, and vibrant neighborhoods in our LMI areas using approaches that foster long term and positive change through Code Compliance. The process will include identification of specific code violations on a case by case basis, with follow-up outreach and education on those concerns, identification of possible solutions including neighborhood clean ups, use of the tool library, and use of the tool trailer, by the Resource Coordinator and other resources the City of Temple and its strategic partners provide. The process will also include identification of larger health and safety issues which may need to be addressed by the City on a larger scale and notification of those concerns to the correct department or agency. Issues identified may be related to streets, drainage, lighting, criminal activity, and public safety. Finally, collaboration with the City of Temple's proposed Neighborhood Association program and using the City's Neighborhood Planning District efforts will allow Code Compliance to reach into the neighborhoods and assist citizens to identify and address concerns in a holistic manner on their own with the City's support.

Crime Prevention Program: This new program will provide a dedicated and consistent law enforcement presence to work within the low-to-moderate income area with objectives and benchmarks to engage the community for the purpose of eliminating and reducing crime.

The City is identifying "Alternate Projects" in the Annual Action Plan. If at anytime during program year 2019 a project or activity is found to be ineffective, unachievable, or has surplus funds at the project

completion, the City will reallocate those funds to one of the alternate projects below. This approach will ensure the timely expenditure of funds, as a Substantial Amendment will not need to be conducted for re-allocation of surplus funds.

Alternate Projects:

1. Connectivity trail between Wilson Park Recreation Center and Ferguson Park
2. Additional funding for the Housing Program
3. Additional funding for an approved existing infrastructure project to help with additional construction, engineering or testing costs.

Projects

#	Project Name
1	Crime Prevention
2	Spot Blight Demolition
3	CDBG Administration
6	Housing Rehab - Minor Repair
7	Neighborhood Revitalization-Code Enforcement
9	CV- Rent, Utility and Mortgage Assistance Program
10	CV Community Relief Fund-Small Business
11	CV Administration
12	CV-Homeless Strategic Plan
13	CV Homeless Shelter
14	CV Substance Use Disorder Treatment

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The priorities were determined based on:

- Meeting a HUD National Objective;
- Addressing one or more high priority needs set in the Consolidated Plan through resident surveys, stakeholder interviews, City of Temple staff input, observable data, and secondary data;
- Available funding; and
- Subrecipient and City Staff capacity and availability.

Allocation priorities are also based upon the Needs Assessment undertaken as part of the development

of the Five-Year Consolidated Plan.

The primary obstacle to addressing the underserved needs in Temple is lack of adequate funding. Without adequate financial resources, the City and its partners are not able to address all of the identified needs. Although the CDBG funds are leveraged at a rate exceeding 1:1, the funds are still insufficient to meet the needs of the underserved in the community. Additionally, there is a shortage of high capacity subrecipients and public service agencies. The City encourages CDBG applicants to seek additional resources from other public and private entities in an effort to leverage the limited amount of available CDBG funds.

AP-38 Project Summary
Project Summary Information

1	Project Name	Crime Prevention
	Target Area	
	Goals Supported	Crime Prevention Program
	Needs Addressed	Crime Prevention Program
	Funding	CDBG: \$80,434
	Description	This new program will provide a dedicated and consistent law enforcement presence to work within the low-to-moderate income area with objectives and benchmarks to engage the community for the purpose of eliminating and reducing crime.
	Target Date	9/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	500
	Location Description	Low-moderate area
	Planned Activities	This new program will provide a dedicated and consistent law enforcement presence to work within the low-to-moderate income area with objectives and benchmarks to engage the community for the purpose of eliminating and reducing crime.
2	Project Name	Spot Blight Demolition
	Target Area	
	Goals Supported	Spot Blight Reduction
	Needs Addressed	Demolition and Clearance
	Funding	CDBG: \$100,000
	Description	Demolition and Clearance of 12 substandard structures.
	Target Date	4/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	

	Planned Activities	Identify (in conjunction with community-based Building and Standards Commission and the City of Temple Code Enforcement Department) 12 structures for demolition in order to improve public health and safety while also creating a more appealing space in low income neighborhoods to encourage redevelopment and reinvestment.
3	Project Name	CDBG Administration
	Target Area	
	Goals Supported	CDBG Administration
	Needs Addressed	
	Funding	CDBG: \$117,631
	Description	General Administration to carry out the CDBG activities
	Target Date	9/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	General administration of the CDBG Program.
4	Project Name	Housing Rehab - Minor Repair
	Target Area	
	Goals Supported	Minor Home Repair (owner-occupied)
	Needs Addressed	Owner Occupied Housing Improvements Accessibility improvements in housing
	Funding	CDBG: \$218,800
	Description	This program provides minor and major repairs for eligible owner-occupied homeowners who essentially cannot afford to repair or fix-up their homes due to the high cost of living.
	Target Date	9/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	15

	Location Description	Low-moderate area.
	Planned Activities	This program provides minor repairs for eligible owner-occupied homeowners who essentially cannot afford to repair or fix-up their homes due to the high cost of living. They do not have expendable income to take care of this need. Therefore the HIP provides this service for eligible homeowners.
5	Project Name	Neighborhood Revitalization-Code Enforcement
	Target Area	
	Goals Supported	Fair Housing Activities
	Needs Addressed	Code Enforcement
	Funding	CDBG: \$153,505
	Description	The goal is to build and sustain healthy, safe, and vibrant neighborhoods in our LMI areas using approaches that foster long term and positive change through Code Compliance. The process will include identification of specific code violations on a case by case basis, with follow-up outreach and education on those concerns, identification of possible solutions including neighborhood clean ups, use of the tool library, and use of the tool trailer, by the Resource Coordinator and other resources the City of Temple and its strategic partners provide. The process will also include identification of larger health and safety issues which may need to be addressed by the City on a larger scale and notification of those concerns to the correct department or agency. Issues identified may be related to streets, drainage, lighting, criminal activity, and public safety. Finally, collaboration with the City of Temple's proposed Neighborhood Association program and using the City's Neighborhood Planning District efforts will allow Code Compliance to reach into the neighborhoods and assist citizens to identify and address concerns in a holistic manner on their own with the City's support.
	Target Date	9/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	Low-moderate area

	Planned Activities	Active revitalization of neighborhoods by passing code violations to the Resource Coordinator to facilitate code mitigation.
6	Project Name	CV- Rent, Utility and Mortgage Assistance Program
	Target Area	
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG-CV: \$83,502
	Description	City of Temple residents have experienced significant financial hardship due to social distancing restrictions imposed in response to the COVID-19 public health emergency. The goal of the subsistence payments program would be to provide low-moderate income, qualifying households that have lost employment income as result of the pandemic, short term (no more than 3 months) rental, mortgage and/or utility assistance. The program will be administered by the United Way of Central Texas. Amendment reduced funds to program. State allocations will be used to serve households in need.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	50 low to moderate income households.
	Location Description	City-Wide
	Planned Activities	The United Way of Central Texas will serve low to moderate income people with subsistence payments with a total budget of \$17838.69.
7	Project Name	CV Community Relief Fund-Small Business
	Target Area	
	Goals Supported	Economic Development
	Needs Addressed	Assistance to Businesses
	Funding	CDBG-CV: \$104,000

	Description	The City of Temple has recognized the need to provide financial assistance to small businesses, defined as having 50 or fewer employees, who have had a reduction in revenue of at least 50% as a result of COVID-19. Financial assistance will be given in the form of no interest loans, which can convert to grants after 1 year, granted the business creates or retains jobs for low to moderate income residents. Funds must be used for associated payroll costs, interest on mortgages, rent, utilities, operating costs, and working capital. The program will be administered by the United Way of Central Texas.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	50 low to moderate income jobs.
	Location Description	City Wide
	Planned Activities	Temple estimates spending approximately \$90,000, retaining or creating low to moderate income jobs.
8	Project Name	CV Administration
	Target Area	
	Goals Supported	CDBG Administration
	Needs Addressed	
	Funding	CDBG-CV: \$8,000
	Description	In order to provide programmatic oversight The City of Temple will use a portion of CDBG-CV to pay for program administration.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	City Wide
	Planned Activities	In order to provide programmatic oversight The City of Temple will use a portion of CDBG-CV to pay for program administration.
	Project Name	CV-Homeless Strategic Plan

9	Target Area	
	Goals Supported	CDBG Administration
	Needs Addressed	Public Services
	Funding	CDBG-CV: \$100,000
	Description	Produce a Homeless Strategic Plan.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	City of Temple
	Planned Activities	Program planning activity: development of a Homeless Strategic Plan to address the increased need due to the global pandemic.
10	Project Name	CV Homeless Shelter
	Target Area	
	Goals Supported	Homeless Services
	Needs Addressed	Public Services
	Funding	CDBG-CV: \$331,597
	Description	Administer a program to address homelessness, secure a homeless shelter, and provide homeless prevention services.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	200
	Location Description	Citywide
Planned Activities	Secure a homeless shelter and develop programs to help people experiencing homelessness.	
11	Project Name	CV Substance Use Disorder Treatment
	Target Area	
	Goals Supported	Homeless Services

Needs Addressed	Public Services
Funding	CDBG-CV: \$150,000
Description	Provide substance use disorder treatment to people experiencing homelessness.
Target Date	
Estimate the number and type of families that will benefit from the proposed activities	18 persons
Location Description	Citywide
Planned Activities	Substance use disorder treatment and related services.

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

CDBG funds will be used citywide, with emphasis in the lowest income census tract areas. All CDBG funded projects will primarily meet the HUD national objective of benefitting low to moderate income persons.

In the City of Temple, there are 60 block groups, 17 of which are more than 51% LMI. Of the estimated 70,765 residents, more than 17% are LMI. Of the 17 LMI block groups, 13 are more than 60% LMI (well above the 51% threshold). HUD defines an LMI income as one that is at or below 80% of the area median income. The AMI for our Metropolitan Statistical Area (MSA) is \$59,000.

- Extremely Low Income (for a family of four): \$24,600
- Very Low-Income Limit (for a family of four): \$29,500
- Low Income Limit for a (for a family of four): \$47,200

The City defines an LMI Concentration Area as an area made up of 51% or more low- and moderate-income residents (typically a census tract area boundary).

The City defines a Racial/Ethnic Concentration Area as an area made up of 51% or more racial/ethnic minority residents (typically a census tract area boundary).

Combined Concentration is defined as census tracts that have a family poverty rates exceeding 40% that also have more than 50% minority population.

The City of Temple will primarily offer CDBG programs City-wide. The entire City has LMI residents spread throughout most of the census tracts. Area-benefit projects will focus resources in the qualified LMI census tracts with the highest percentage of low- to moderate-income and the greatest concentration of minority population and decaying infrastructure.

Geographic Distribution

Target Area	Percentage of Funds
EAST TEMPLE REVITALIZATION STRATEGY	22

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

The City of Temple estimates that 80% of the funds will be dedicated to projects in the target areas and

that these funds assist a large number of low to moderate income residents.

Target Area: Low- to Moderate-Income (LMI) Areas

Discussion

The City of Temple strives to improve LMI residential neighborhoods, especially those with high concentrations of minorities and protected classes. The City supports public service agencies that work to help end poverty and the resulting impacts felt by families and individuals. The

The City of Temple strives to improve LMI residential neighborhoods, especially those with high concentrations of minorities and protected classes. The City supports public service agencies that work to help end poverty and the resulting impacts felt by families and individuals. The City also funds infrastructure enhancement projects to help make public transportation and multi-modal transportation more accessible and impactful for those who need it most. Public improvements enhanced with CDBG funding help LMI neighborhoods rise up and build pride-in-place to encourage reinvestment and revitalization tract by tract. The continual development of Neighborhood Associations will help in these efforts.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

During PY 2019, the City of Temple proposes to provide home improvements to 5 LMI homeowner/occupants through the City's Housing Program. This program is designed to serve LMI residents who desperately need repairs to their home that will improve the health and safety of their living environment. Also, this helps to improve the housing stock of substandard structures in the city.

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	5
Special-Needs	0
Total	5

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	5
Acquisition of Existing Units	0
Total	5

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

Because of citizen response and requests for assistance for home repair during the Consolidated Plan process, the City will continue to provide owner-occupied homes improvements of eligible low- to moderate-income residents now and in the upcoming year .

AP-60 Public Housing – 91.220(h)

Introduction

The Central Texas Housing Consortium (Members: Temple Housing Authority (THA) and Belton Housing Authority (BHA)) own and manage 482 public housing units, 160 Project-based Section 8 units and multiple other types of affordable housing units. The Central Texas Council of Governments (CTCOG) is responsible for managing the HUD Section 8 Voucher Program. The City works closely with both organizations to provide whatever assistance may be necessary to enhance public and affordable housing options and Section 8 HCV programs.

Actions planned during the next year to address the needs to public housing

The public housing units are not scheduled for replacement and there are no plans by the Department of Housing and Urban Affairs to expand public housing units in the foreseeable future. All public housing units are maintained in good condition through vigilant attention to preventative maintenance and capital upgrades. Capital improvements planned for public housing units include: kitchen renovation in 98 units and ADA site improvements. There is a severe shortage of Section 8 Housing Choice Vouchers (HCV) and the CTCOG will continue to work with HUD to increase the funding for vouchers. Additionally, the CTCOG and the City will work to educate landlords on the benefits of HCVs and to encourage more landlords to accept voucher holders as tenants.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

While the City of Temple will have no direct action to encourage public housing residents to be more involved in management and participation in homeownership, the Central Texas Housing Consortium is proactive in both resident participation and homeownership:

- The THA operates two community centers at the properties with on-site service coordinators to facilitate access to social services and to encourage participation in the management of programs;
- Residents are encouraged to participate in the development/planning process for the Public Housing Authority (PHA) Annual Plan, 5-Year Plans and Capital Fund Plan via newspaper notices, individual resident notices, public hearings and Resident Advisory Board meetings;
- Social activities such as pot luck dinners, cook outs and holiday parties are conducted at all properties to encourage interactions among residents and with the staff and management, opening the door for more involvement by residents; and
- THA offers scholarships for higher education, provides childcare, completes resident needs assessments, provides educational youth activities and many other social service programs to

enhance quality of life and self-sufficiency for residents.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

The Temple Housing Authority is not a troubled agency. It is classified as a High Performing Agency and has maintained this classification since 1999.

Discussion

The federally subsidized housing programs in Temple are split between the Central Texas Housing Consortium, a political subdivision of the State charged with supplying public housing units and managing the public housing developments and residents. There are multiple other owners of subsidized housing, such as tax credit properties, and the CTCOG, a Council of Governments responsible for managing the Section 8 HCV program. Though the owners and organizations work independently, they do collaborate and coordinate with each other and with the City of Temple. During PY 2019, no significant modifications are expected to the public housing program. The CTCOG will work with the City and other entities to educate landlords on voucher programs and the benefits, such as the payments of rent by the 5th of every month through the CTCOG not the tenant and helping tenants through education and training on how to avoid eviction by understanding that their behaviors not only can result in eviction but loss of vouchers. These two are the most commonly discussed misconceptions/areas of concern.

The Temple Housing Authority will continue to partner with numerous local agencies, faith-based organizations, the City and the school district to bring necessary resources to residents.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

City Staff collaborates with multiple agencies that work to support the needs of the homeless and special needs populations. Including public health, indigent health, mental health agencies (MHMR), the local homeless coalition, the Balance of State Continuum of Care, the Texas Homeless Network, the Central Texas Supportive Housing Coalition, Texas Health Institute, law enforcement, criminal justice, indigent defense, legal aid, shelters, public service agencies, the United Way, and many more.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

In PY 2019, the City will participate and support the Point in Time Count as performed by the local homeless coalition. The City will identify and work with agencies providing emergency shelter and other housing options in Bell County to determine the number of individuals and families who are in need of receiving assistance. Additionally, the City will build awareness around information in the CDBG Consolidated Plan, data from HUD, and the American Community Survey to determine numbers and types of households and individuals (veterans, elderly, disabled, youth) who may be at risk of homelessness due to being extremely low income, having housing problems, lack of employment, poor transportation options, and/or lack of benefits. This information will be used in conjunction with the Central Texas Housing Coalition to help identify those agencies who can provide assistance and resources to intervene and help their needs to prevent homelessness.

Historically, the City of Temple has provided funding to Families in Crisis for outreach and crisis intervention for around 80 victims of domestic violence annually, including unsheltered persons, and those fleeing domestic violence situations.

Addressing the emergency shelter and transitional housing needs of homeless persons

Families in Crisis and AWARE Central Texas will also provide emergency shelter to those to whom they have provided outreach and crisis intervention and are in desperate need of shelter. The City will work with other area agencies providing emergency shelter and other housing options in Bell County.

Using other funds, the Families in Crisis agency provides TBRA to those exiting the emergency shelter, for transitional housing.

The City of Temple does not have an official emergency shelter center, nor does the City directly fund transitional housing. The Salvation Army has recently completed construction of a shelter center in

Temple and is receiving ESG and RRH funding. It specifically provides emergency shelter for women only. A separate shelter for men is desperately needed. The City is working with the local Salvation Army in this cause by encouraging the new Salvation Army administration to apply for the ESG grant that would provide assistance for emergency shelter operations, which will help them provide this essential service for the area.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The City will continue to provide funding for programs, services, and options for housing homeless individuals, as funds are available, using public service agencies who are prepared and trained to specifically address the needs of the homeless. Preventing individuals and families that have previously experienced homeless from returning to homelessness requires a full and comprehensive assessment and program which may include tasks and processes that many individuals perform daily. Education is needed for simple tasks such as planning and cooking a meal, budgeting expenses between pay periods, paying for obligations first as opposed to recreational expenses. These deficiencies coupled with any form of alcohol or drug abuse, mental illness, or physical or developmental disabilities increases the potential for the return to the homeless state. Therefore, continued support services with extended or longer-term case management would likely be required to achieve successful integration and self-sufficiency.

The City will continue to support entities working to end homelessness in the community.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

Within the City of Temple, multiple non-profit agencies and public offices (Temple Community Clinic, Workforce, United Way, MHMR, etc.) provide services to help prevent homelessness. City staff will collaborate closely with and regularly meet with these groups to leverage outcomes for those most at

risk of homelessness.

Discussion

Though the City of Temple has a small visible homeless population, officials are aware that the loss of jobs, increase in rent, evictions, behavioral issues, or domestic violence can easily lead to homelessness for many low-income individuals and families. The City staff and others will continue to work closely with those agencies specializing in homeless prevention and non-homeless special needs.

With the limited available funding, the City's CDBG program is only able to minimally fund the available domestic violence program and other homeless-related programs. City staff will provide technical assistance to area non-profits and work to generally increase community capacity to better serve the homeless, chronically homeless, homeless families, unaccompanied youth, and those with special needs.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

During the 2019 Annual Action Plan period, the City will continue to implement and support the following actions to overcome the impediments identified in the Fair Housing Plan:

- The City and multiple area non-profits will leverage local funding to provide down-payment assistance to an average of 5 families per year – this works to address the income disparity and the rising costs of homeownership.
- * The City will hold Housing Ownership Workshops, which are community wide public events coordinated by staff to engage citizens to meet with lenders, builders, non-profits, realtors, bankers and other businesses that are involved in the homebuyer process. This an opportunity for all these agencies to come together in one session and allow citizens to become educated about the processes of purchasing a home as well as establishing contact directly with specific agencies that can help them along the way.
- The City’s transit system will continue to ensure that routes and times serve the needs of LMI residents using public transportation to get to and from work, shopping, and social services – this works to address the income disparity in that public transportation allows exurban and suburban homeowners to access employment centers after moving from more centrally located apartments.
- The City will continue to work with the Temple Housing Authority, Central Texas Housing Consortium, and the NeighborWorks Homeownership Center to aid those seeking affordable housing in the area – these services work to address the rising homeownership costs.
- The City Council annually appoints the month of April as Fair Housing Month. The City of Temple's proclamation serves to highlight available resources within the City that support fair and affordable housing access.
- The City provides financial support to area non-profits that provide job-training skills, workforce development, training, and educational attainment services to low- and moderate-income residents. This effort supports an increase in educational attainment and a decrease in the community income disparity.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

In the development of the Fair Housing Plan, it was identified that the City's zoning regulations and

other land use policies did appear to create some barriers to minorities or the underprivileged moving to opportunities of choice due to shortage of areas zoned for multi-family. Another factor is that most duplex and multi-family zones are inside the Loop, particularly south of IH-35, where a majority of minorities and lower-income residents live. Those multi-family parcels west of the Loop are higher priced and adjacent to single-family zones, while the areas within the Loop, for the most part, are adjacent to commercial and light industrial land uses and older development. To ameliorate this during the next five years, the City will assess its current zoning ordinance to determine remedies to the shortage of multi-family zones in areas where the land is affordable for redevelopment.

Through the Empowerment Zone program, the City of Temple has taken measures to encourage the development of affordable housing by committing to establishing long-term economic vitality in designated fee waivers, fee reductions, policy changes to encourage redevelopment, diversification, and improved housing stock. Through the implementation of this incentive program, developers who meet certain eligibility criteria may facilitate new housing construction for affordable single-family structures and/or rental investments to meet the following goals:

- Enhance the neighborhood and improve the quality of life through community partnerships;
- Empower neighborhoods by engaging citizens in the neighborhood improvement process;
- Encourage enhancements that support long-term viability and prevent/address deferred maintenance and property deterioration;
- Preserve the character of the neighborhood.

Discussion:

During PY 2019, the City plans to continually address the barriers that are impediments to affordable housing through owner-occupied housing improvements. The City will fund improvements to homes owned and occupied by low- to moderate-income households. The improvements will include repairs/rehabilitation, energy efficiency improvements that will reduce the homeowners' utility costs, and accessibility improvements for the disabled. These efforts are available through the **Housing Program** and **Neighborhood Association Program**, as well as through a partnership with the local agency funded to administer the **Weatherization Program** in Bell County.

Through non-CDBG City funds, the City provides a **Tool Trailer Program** and a **Tool Lending Program** that provides a Neighborhood Association, a group of homeowners, or individuals a trailer filled with tools to maintain yards or to access select tools. The trailer and tools are provided on a first-come, first-served basis and can be reserved in advance. The trailer is made available for specific lengths of time, agreed upon in advance by both the City and the group doing the service work. The trailer may be requested multiple times by one group, if needed. Additionally, an individual tool can be checked out through the **Temple Tool Library**. This program provides residents with the necessary tool(s) for home repairs or modification enabling them to do it themselves. This is a concept similar to that of checking out a book in the library, but instead of books, the resident can check-out a tool(s). By providing access to quality and costly tools, the Tool Library gives ALL Temple residents the opportunity to repair,

enhance, and beautify their homes, allowing them to maintain a sense of independence and dignity.

Transform Temple is a program dedicated to revitalization efforts in targeted areas, performing clean-up and improvement projects, while working with property owners to improve the appearance and safety of the City.

The City grants funding to a subrecipient to provide maintenance education to owners and those intending to purchase a home. This education accomplishes two goals: (1) it trains owners in do-it-yourself and cost-saving maintenance; and (2) it educates prospective buyers in the true cost of homeownership beyond the monthly mortgage and utility payments.

AP-85 Other Actions – 91.220(k)

Introduction:

The underserved face a number of obstacles to meeting their needs. One of the obstacles that is out of their control is the limited capacity of agencies that can provide assistance in breaking down the barriers and lifting up those in need. Lack of financial resources, shortage of staff, and the overwhelming needs of program participants limit the effectiveness of the service providers. CDBG allocations and Community Enhancement Grants (CEG) will be used to help break down the barriers that providers face in order that they may, in turn, address the obstacles their clientele face in getting their service needs met, securing affordable safe housing, and rising out of poverty. Building agency capacity through greater resources, more staff and greater staff support and training will enhance all of the service and housing providers, as well as the City's staff, in meeting the needs of those they serve.

Despite ongoing efforts, there still remains a number of significant obstacles to meeting underserved needs. The obstacles to meeting these needs in Temple include:

- Population growth
- Cut backs in state and federal funding for basic needs and services
- High cost of housing
- Unemployment
- Need for transportation to existing services and available childcare services

Actions planned to address obstacles to meeting underserved needs

The City will continue to build collaborations in order to better identify and address the needs in the community. Informational forums regarding housing and fair housing will continue to be conducted to expand the number of landlords accepting voucher holders and discussing ways to enhance funding for public services.

The Community Enhancement Grants, funded through general funds and hotel/motel taxes, will assist a number of non-profits serving the low-income population. During PY 2019, the City will use its CEGs to fund The HOP (public transit), Hill Country Community Action Association, Temple Housing Authority, Bell County Human Services (Temple HELP Center), NeighborWorks, and Habitat for Humanity, all of which address the housing, employment, education, or social service needs of the most underserved

residents in the community.

Actions planned to foster and maintain affordable housing

CDBG funds will be used to maintain affordable housing through owner-occupied housing improvements for the low- to moderate-income households. The Tool Trailer program, whereby the City loans a trailer filled with landscaping and home repair tools to an agency or group of residents for do-it-yourself repairs and improvements, or for volunteers to assist in improving the homes of those who are unable to do the work themselves. The Tool Library program for residents who cannot afford a tool, can check-out the tool or tools, much like checking out a book in the library, and return the tool when completed at no cost to the resident. The City also implemented a reinvestment zone program, whereby developers and/or homeowners can receive cost waivers for building or repairing safe, decent and affordable housing in designated zones within the city.

Actions planned to reduce lead-based paint hazards

Federal regulations, effective September 2000 and updated in April 2010, put in place lead-based paint requirements for all housing activities undertaken by recipients of HUD funds. These regulations require multiple approaches to evaluate, control, and/or abate lead-based paint. Since inception of the CDBG program, all homes older than 1978 scheduled for improvement and/or demolition activities receive lead-based paint testing to determine the extent of lead hazards.

A considerable portion of the housing stock in Temple has the potential of containing lead-based paint hazards, therefore, Temple takes the following actions.

- Hire certified professionals to conduct lead-based paint testing prior to remedial action
- Provide public information and education regarding lead-based paint
- Encourage local contractors to become certified as lead paint inspectors
- Continue to develop technical capacity within the City to manage lead-based paint impacted projects
- Integrate lead hazard evaluation and reduction activities into housing activities when applicable
- Ensure that staff receive proper training to understand how to handle lead-based paint projects

Actions planned to reduce the number of poverty-level families

CDBG and CEG funds will be used to provide educational and job training opportunities that will help to lift individuals out of poverty (United Way). CEG funds will support a number of educational and job training/readiness programs; provide nutritious meals to low income seniors and disabled residents (Meals on Wheels), and to provide homeownership and financial literacy programs that build

sustainable pathways out of poverty for families and individuals in Temple (NeighborWorks).

Actions planned to develop institutional structure

The City of Temple will continue the collaborations and technical assistance that was developed during the Consolidated Planning process. Meetings with community partners to address various programmatic areas, shared knowledge, and integrated programs will continue in PY 2019-2020 and on through the 5-Year Consolidated Planning period. City staff will continue to attend HUD-sponsored trainings, NCTA and NeighborWorks trainings. Inter-departmental collaborations will continue and expand, particularly related to the multi-faceted improvements, in CDBG qualified census tract areas and programs for LMI residents.

Actions planned to enhance coordination between public and private housing and social service agencies

City staff will continue to host, facilitate, and attend collaborative meetings with community stakeholders, residents, and public service agencies. Including, but not limited to: Temple Housing Authority, Heart of Central Texas Center for Independent Living, Families in Crisis, Family Promise, Temple Independent School District, Central Texas Council of Governments, Workforce Development, Goodwill Training Center, Helping Hands, Central Texas Housing Coalition, and the United Way of Central Texas.

Discussion:

CDBG allocations and Community Enhancement Grants will be used to help break down many of the barriers the underserved face in getting their service needs met, securing affordable safe housing, and rising out of poverty. Money alone cannot successfully address these obstacles and the City staff is committed to enhancing existing collaborations and building new partnerships as well as enhancing the institutional structure of the City and its partnering agencies. One method in which the City staff is building institutional structure is through participation in the Central Texas Supportive Housing Coalition and Central Texas CDBG Community Network meetings to discuss programmatic ideas and action plans with peers.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

The City of Temple does not have program income, Section 108 loan guarantees or urban renewal settlements. No grant funds were returned to the City's line of credit and there are no float-funded activities.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	90.00%

None of the above funding streams are applicable for the City of Temple.

