

# BASIS OF BUDGETING AND ACCOUNTING

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The term “basis of accounting” is used to describe the timing of recognition, that is, *when* the effects of transactions or events should be recognized. The basis of accounting used for purposes of financial reporting in accordance with generally accepted accounting principles (GAAP) is not necessarily the same basis used in preparing the budget document.

## **BASIS OF BUDGETING**

The City’s operating budget is prepared using the **current financial resources measurement focus** and the **modified accrual basis of accounting** which recognizes revenues when they become *available* and *measurable* and recognizes expenditures when liabilities are *incurred*. Some exceptions to this recognition of expenditures include those related to debt service, compensated absences, and claims and judgments which are recorded only when due. With respect to real and personal property tax revenue and other local taxes, the term “available” is limited to collection within 60 days of the fiscal year-end. Federal and State reimbursement-type grants are recorded as revenue when related eligible expenditures are incurred.

## **BASIS OF ACCOUNTING**

Governmental fund financial statements are reported using the **current financial resources measurement focus** and the **modified accrual basis of accounting**, the same methods used for budgeting. Revenues are recorded as soon as they are both *measurable* and *available*. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the fiscal year-end. Expenditures generally are recorded when a liability is incurred with the exception of expenditures related to debt service, compensated absences, and claims and judgments, which are recorded only when due. Since the focus is on current financial resources, long-term capital assets and obligations are not reported in governmental fund financial statements. Governmental funds included in the budget are:

- General Fund
- Social Services Fund
- Fire and Rescue Fund
- Owens Brooke Service District Fund
- Debt Service Fund
- PEG Fund
- Cemetery Trust Fund

Proprietary fund financial statements are reported using the **economic resources measurement focus** and the **accrual basis of accounting**. Revenues are recorded when *earned* and expenses are recorded when a liability is incurred, regardless of the disbursement of cash. Unlike the current financial resources measurement focus used for governmental funds, the economic resources measurement focus recognizes all assets of the fund, not just cash or soon-to-be cash, and both short-term and long-term liabilities. Proprietary funds included in the adopted budget are:

- Sewer Fund
- Water Fund
- Electric Fund
- Stormwater Fund
- Airport Fund
- Building Maintenance Fund
- Vehicle Maintenance Fund
- Information Technology Fund

Government-Wide financial statements use the **economic resources measurement focus** and the **accrual basis of accounting**. These statements include the Statement of Net Position and the Statement of Activities, both of which are presented in the Supplemental Section of this document.

# FINANCIAL POLICIES AND PRACTICES

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The City of Manassas and its governing body has a fiduciary responsibility to the City's citizens to prudently safeguard and properly account for all public funds, to manage City finances wisely and to plan for the adequate funding of services desired by the public, including the provision and maintenance of public facilities.

The City Council recognizes that one of the keys to sound financial management is the development of financial policies. Effective fiscal policy contributes significantly to the City's ability to insulate itself from fiscal crisis, enhances short-term and long-term financial credit ability by helping to achieve the highest credit and bond ratings possible, promotes long-term financial stability by establishing clear and consistent guidelines, promotes the view of linking long-term financial planning with day-to-day operations, and provides the Council and the citizens a framework for measuring the fiscal impact of government services against established fiscal parameters and guidelines.

Policy Statements P-2016-01 (adopted August 10, 2015) and P-2017-01 (adopted January 23, 2017) represent the financial policies for the City of Manassas. A summary of these policies can be found below.

## **BUDGET (P-2016-01)**

### Budget Adoption:

The provisions of the Code of Virginia and the City Code of Ordinances shall control the preparation, consideration, adoption, and execution of the budget of the City. The budget shall be adopted and appropriated by resolution with the concurrence of at least four members of City Council.

The City will annually adopt and execute a budget for such funds as may be required by law or by sound financial practices and generally accepted accounting principles. The budget shall control the levy of taxes and the expenditure of money for all City purposes during the ensuing fiscal year. The City budget shall be balanced within all available operating revenues, including the use of fund balance, and adopted by the City Council.

The budget is considered balanced when the total amount of revenues, including transfers in from other funds, equals the total amount of expenditures. However, the budget is also balanced in situations where total expenditures are less than total revenues, which is technically a surplus. There are also instances when the City might plan to spend fund balances from previous years on one-time or non-routine expenditures. The City considers the budget to be balanced in this case also, provided the funding from previous years is available, and a plan is in place to not build ongoing expenditures into this time of funding.

- Scenario 1: Revenues = Expenditures
- Scenario 2: Revenues > Expenditures (Contribution to Fund Balance)
- Scenario 3: Revenues < Expenditures (Use of Fund Balance)

### Legal Level of Control:

The budget and appropriations of the City of Manassas shall be legally controlled at the fund level except for Manassas City Public Schools (MCPS). The budget and appropriation for MCPS shall be legally controlled at the total appropriation level.

### Budget Amendments:

From time to time it may be necessary to amend the budget for unforeseen circumstances that arise during the year. The budget may be amended by resolution with the concurrence of at least four members of City Council. A public hearing shall be held prior to any amendment of the budget which is greater than 1% of the adopted budget.

The City Manager may approve transfers of budget and appropriations between departments within a fund and Department Directors may approve transfers of budget and appropriations within a department within a fund.

All transfers of budget and appropriations to and from contingencies and reserves shall require a resolution with the concurrence of at least four members of City Council even when these transfers may be within the legal level of budgetary control.

# FINANCIAL POLICIES AND PRACTICES

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The City Council delegates to the City Manager the authority to transfer existing budget and appropriations of fifty thousand dollars (\$50,000) or less between funds even though this is outside the legal level of control. All transfers greater than \$10,000 but less than \$50,000 will be placed on the City Council Consent Agenda for consideration. Any transfers greater than \$50,000 will be considered by the Finance Committee prior to placing on the City Council Agenda.

Contributions/donations to the City of Manassas of ten thousand dollars (\$10,000) or less shall be placed directly on the consent agenda of the City Council.

## Budget Performance Monitoring:

The Budget Department will maintain ongoing contact with the departmental fiscal officers during the process of the budget execution. Expenditure and revenue projections will be developed quarterly and reviewed with the Finance Committee of the City Council, the City Manager, and the Department Directors.

## **FIVE-YEAR FORECAST (P-2016-01)**

The City will prepare and annually update a long range (5-year) financial forecast model utilizing trend indicators and projections of annual operating revenues, expenditures, capital improvements and related debt service and operating costs, and fund balance levels.

## **REVENUES (P-2016-01)**

The City will strive to maintain diversified and stable revenue streams to protect the government from problematic fluctuations in any single revenue source and provide stability to ongoing services. Current revenues will fund current expenditures and a diversified and stable revenue system will be maintained to protect programs. The General Fund balance of the City (Unassigned Fund Balance) will not be used to finance current operations.

All fees established by the City for licenses, permits, fines, services, applications and other miscellaneous charges shall be set to recover all or a portion of the City's expense in providing the attendant service. These fees shall be reviewed annually with the development of the annual operating budget.

## **CAPITAL IMPROVEMENT PLAN (P-2016-01)**

The City's assets are held primarily in the form of infrastructure, physical assets, or capital plant, such as roads, buildings, and equipment. Sound infrastructure is an important aspect of the quality of life, economic development, and the credit quality of the City. Dedicating resources to capital investment is appropriate for a growing City such as the City of Manassas. Committing to and implementing the City's capital investment program will protect its capital assets and minimize future maintenance and replacement costs.

## Capital Improvement Budget Policies:

- The City will prioritize all capital improvements in accordance with an adopted capital improvement program.
- The City will develop a five-year plan for capital improvements and review and update the plan annually. The five-year plan will include projects for the City, including the utility systems (electric, water, sewer, stormwater, airport, etc.) and the Manassas City Public Schools.
- The City will coordinate development of the capital improvement program along with development of the operating budget.
- The City will use intergovernmental assistance to finance only those capital improvements that are consistent with the capital improvement plan and City priorities.
- The City will maintain all its assets at a level adequate to protect the City's capital investment and to minimize future maintenance and replacement costs.
- The City will identify the estimated costs and potential funding sources for each capital project proposal before it is submitted for approval.
- The City will attempt to determine the least costly and most flexible financing method for all capital projects.

# FINANCIAL POLICIES AND PRACTICES

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## Capital Improvement Budget Policies: (CONTINUED)

Capital Improvement Plan (CIP) projects are defined as any major project requiring the expenditure of public funds that is over and above a normal operating expenditure for the purchase, construction, enhancement, or replacement of a physical infrastructure or asset. This includes land that is required for a project, equipment that is to be affixed to a building and “turn-key” equipment items for a new building to function appropriately such as furniture, computers, telephones, etc. Capital projects should have a cost of \$100,000 or more and a useful life of at least ten (10) years.

The adoption of the CIP by City Council is an indication of its support of both the capital projects that the City intends to pursue, and a plan for the anticipated levels of financing needed to fund these capital projects over the five-year period. The adoption of the CIP is neither a firm commitment to a particular project nor a limitation to a particular cost. As a basic tool for prioritizing and scheduling anticipated capital projects and capital financing, the CIP is a key element in planning and managing future debt service requirements. Only the first year of the CIP (FY 2017) represents a funding commitment for the project to proceed to the next stage or to be implemented depending on the level of funding provided.

## **DEBT MANAGEMENT (P-2016-01)**

Pursuant to the Constitution of Virginia (the Constitution) and the City Charter, the City is authorized to issue bonds secured by a pledge of its full faith and credit and unlimited taxing power. There is no requirement in the Constitution, the Virginia Code or the City Charter that the issuance of general obligation bonds be subject to the approval of voters of the City at referendum. The issuance of general obligation bonds is subject to a constitutional limitation of ten percent (10%) of the assessed value of taxable real property.

The City generally follows the guidelines listed below in making financial decisions on debt issuance. Adherence to these guidelines allows the City to plan for the necessary financing of capital projects while maintaining its credit worthiness. In addition, continued adherence to these policies will preserve the City’s strong financial position.

### General:

- The City will confine long-term borrowing to capital improvements or projects that cannot be financed from current revenues, except where approved justification is provided.
- The City will take a balanced approach to capital funding utilizing debt financing, capital reserves, and pay-as-you-go funding that will provide the least financial impact on the taxpayer.
- When the City finances capital improvements or other project by issuing bonds or entering into capital leases, it will repay the debt within a period not to exceed the expected useful life of the project.
- Where feasible, the City will explore the usage of special assessment, operating revenue, or other self-supporting bonds instead of general obligation bonds.

### Tax-Supported Debt Ratios:

- Net debt as a percentage of estimated market value of taxable real property shall not exceed 3.0%. Net debt is defined as any and all debt that is tax-supported. Should this ratio exceed 3%, staff must request an exception from the City Council stating the justification and expected duration of the policy exemption.
- Debt service expenditures a percentage of total governmental fund expenditures shall not exceed 15.0%. Should this ratio exceed 15%, staff must request an exception from the City Council stating the justification and expected duration of the policy exception.
- Payout of aggregate outstanding tax-supported debt principal shall be no less than 50% repaid in 10 years. Should this ratio fall below 50%, staff must request an exception from the City Council stating the justification and expected duration of the policy exception.

The City shall use an objective analytical approach to determine whether it can afford new or additional general purpose debt. This process shall use the City’s standards of affordability. These standards include the measures stated above.

# FINANCIAL POLICIES AND PRACTICES

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## **GENERAL FUND BALANCE (P-2016-01)**

### Unassigned General Fund Balance:

After evaluating the City's operating characteristics, its emergency and disaster risks, its overall financial health, the diversity and flexibility of its tax base, the reliability of non-property tax revenue sources, the City's working capital needs, the impact of the Commonwealth of Virginia policies and budgets, and other contingent issues, the City Council hereby establishes that the unassigned fund balance of the City's general fund will be maintained at fifteen percent (15%) of general fund operating revenues of either the actual operating revenues of the same fiscal year or the budgeted operating revenues of the next fiscal year, whichever is higher. For purposes of this policy, operating revenues are all revenues excluding other financing sources. At the end of each fiscal year, all general fund revenues in excess of budget will first go into the unassigned fund balance, until the City Council approved unassigned general fund balance level for the current fiscal year is met. After the fund balance level is met, all other excess revenues over expenditures which have not been assigned or committed by the City Council will be committed to the Capital Reserve Fund Balance.

It is the policy of the City Council to limit the use of the general fund unassigned fund balance to address unanticipated, non-recurring needs or known and planned future obligations. General fund unassigned fund balance shall not normally be applied to recurring annual operating expenditures. General fund unassigned fund balance may, however, be used to allow time for the City to restructure its operations in a deliberate manner. Such use will only take place in the context of long-term fiscal planning. In the event the City Council authorizes the use of general fund unassigned fund balance, the authorization must be accompanied by a plan to replenish the unassigned fund balance. The City shall restore the unassigned general fund balance to the minimum level established by City Council policy from general fund operating revenues within two (2) fiscal years following the fiscal year in which the event occurred. If necessary, the plan to restore the unassigned general fund balance shall be included and highlighted in the City's Adopted Five-Year Forecast.

### Assigned or Committee Fund Balance:

The City Council may assign or commit fund balance by way of a Resolution. Assigned or committed fund balance may be unassigned or uncommitted by City Council by way of a Resolution.

### Capital Reserve Fund Balance Level:

The Capital Reserve Fund Balance is to be used for non-reoccurring needs of the City as determined by the City Council. Only the City Council may authorize the use of the Capital Reserve Fund Balance by way of a Resolution budgeting and appropriating the funds.

## **PURCHASING (P-2017-01)**

The purposes of the City of Manassas Public Procurement Policy are to prescribe how the city is to conduct procurements from nongovernmental sources; to prescribe policies and procedures based on competitive principles generally applicable to the city's procurement of goods and services that the city adopts as policies in lieu of certain provisions of the Virginia public procurement act, as allowed by Va. Code §2.2-4343; and to adopt and supplement other provisions of the Virginia public procurement act.

The policy outlines the City's policies on determination of non-responsibility; policies on protect of an award or decision to award a contract; policies on contractual claims in lieu of certain Va. Code sections; policies on the process for competitive negotiation; the City's preference for local products and firms; procedures for small purchases; negotiation procedures; debarment procedures; and procedures for withdrawal of bid due to error. A highlight of the procedures for small purchases can be found on the next page.

The Purchasing Manager is authorized to sign procurement contracts up to \$250,000 and the City Manager is authorized to sign all procurement contracts. Approval of the City Council is required for fixed price contract modifications greater than 25% of the original contract amount or \$50,000, whichever is greater.

# FINANCIAL POLICIES AND PRACTICES

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## Small Purchase Procedures – Goods and Services

The purchasing manager may enter into single or term contracts for goods and services other than professional services without requiring competitive sealed bids or competitive negotiation if the aggregate or sum of all phases is not expected to exceed \$100,000. Such small purchase procedures shall provide for competition wherever practicable, including, without limitation, when such small purchases are for over \$5,000, use of three quotes wherever practicable.

## Small Purchase Procedures – Transportation – Related Construction

The purchasing manager may enter into single or term contracts for transportation – related construction without requiring competitive sealed bids or competitive negotiation if the aggregate or sum of all phases is not expected to exceed \$25,000, however, such small purchase procedures shall provide for competition wherever practicable.

## Small Purchase Procedures – Professional Services

The purchasing manager may enter into single or term contracts for professional services without requiring competitive sealed bids or competitive negotiation if the aggregate or sum of all phases is not expected to exceed \$60,000, however, such small purchase procedures shall provide for competition wherever practicable.

## Purchasing Cards

Purchasing Card (Pcard) holders are delegated individual levels of purchasing authority, up to the cardholder's limits, recommended by the cardholder's department director and approved by the Finance Director for the procurement of goods and services as described in the Purchasing Card Procedures in the procurement manual.

# BUDGET POLICY (EXCERPT FROM FINANCIAL POLICIES)

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The following is an excerpt from the City of Manassas Financial Policies (Policy Statement P-2016-01, adopted August 10, 2015):

## **3.01 Balanced Budget**

The provisions of the Code of Virginia and the City Code of Ordinances shall control the preparation, consideration, adoption and execution of the budget of the City. The budget shall be adopted and appropriated by resolution with the concurrence of at least four members of City Council.

The City will annually adopt and execute a budget for such funds as may be required by law or by sound financial practices and generally accepted accounting principles. The budget shall control the levy of taxes and the expenditure of money for all City purposes during the ensuing fiscal year. The City budget shall be balanced within all available operating revenues, including the fund balance, and adopted by the City Council.

## **3.02 Legal Level of Control**

The budget and appropriations of the City of Manassas shall be legally controlled at the fund level except for Manassas City Public School (MCPS). The budget and appropriation for MCPS shall be legally controlled at the total appropriation level.

## **3.03 Amendment of the Budget**

From time to time it may be necessary to amend the budget for unforeseen circumstances that arise during the year. The budget may be amended by resolution with the concurrence of at least four members of City Council.

A public hearing shall be held prior to any amendment of the budget which is greater than 1% of the adopted budget. The public hearing and notice of such hearing shall be in accordance with the Code of Virginia Section 15.2-2507.

The City Manager may approve transfers of budget and appropriations between departments within a fund and Department Directors may approve transfers of budget and appropriations within a department within a fund.

All transfers of budget and appropriations to and from contingencies and reserves shall require a resolution with the concurrence of at least four members of City Council even when these transfers may be within the legal level of budgetary control.

The City Council delegates to the City Manager the authority to transfer existing budget and appropriations of fifty thousand dollars (\$50,000) or less between funds even though this is outside the legal level of control. All transfers greater than \$10,000 but less than \$50,000 will be placed on the City Council Consent Agenda for consideration. Any transfers greater than \$50,000 will be considered by the Finance Committee prior to placing on the City Council Agenda.

Contributions/donations to the City of Manassas of ten thousand dollars (\$10,000) or less shall be placed directly on the consent agenda of the City Council.

## **3.04 Use of Current Revenues to Support Current Expenditures**

Ongoing and stable revenues will be used to support ongoing operating costs.

# BUDGET POLICY (EXCERPT FROM FINANCIAL POLICIES)

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## **3.05 Use of One-Time Revenue and One-Time Expenditure Savings**

The use of one-time revenues and one-time expenditure savings (excess cash balances) will be used for non-recurring expenditures.

## **3.06 Review of Fees and Charges**

Fees established by the City for licenses, permits, fines, services, applications and other miscellaneous charges shall be set to recover all or a portion of the City's expense in providing the attendant service and reviewed annually with the development of the annual operating budget.

## **3.07 Revenue and Expenditure Projections**

The City will prepare and annually update a long range (5-year) financial forecast model utilizing trend indicators and projections of annual operating revenues, expenditures, capital improvements and related debt service and operating costs, and fund balance levels.

## **3.08 Budget Performance Monitoring**

The Budget Department will maintain ongoing contact with the departmental fiscal officers during the process of the budget execution. Expenditure and revenue projections will be developed quarterly and reviewed with the Finance Committee of the City Council, the City Manager, and the Department Directors. The City Manager through the Finance Department will exercise appropriate fiscal management as necessary to live within the limits of the adopted budget.

## **3.09 Maintenance of Capital Assets**

The budget should provide sufficient funds for regular repair and maintenance of capital assets.

## **3.10 Fund Balance Levels**

The City will employ sound financial management principles to include the establishment of an Unassigned General Fund balance with sufficient working capital to mitigate current and future risk of revenue shortfalls and provide a reserve for unanticipated expenditures or emergencies, and other non-recurring uses.



# RESERVE POLICY (EXCERPT FROM FINANCIAL POLICIES)

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The following is an excerpt from the City of Manassas Financial Policies (Policy Statement P-2016-01, revised June 26, 2017):

## **6.01 Assigned or Committed Fund Balance**

The City Council may assign or commit fund balance by way of a Resolution. Assigned or committed fund balance may be unassigned or uncommitted by City Council by way of a Resolution.

## **6.02 Unassigned General Fund Balance**

After evaluating the City's operating characteristics, its emergency and disaster risks, its overall financial health, the diversity and flexibility of its tax base, the reliability of non-property tax revenue sources, the City's working capital needs, the impact of the Commonwealth of Virginia policies and budgets, and other contingent issues, the City Council hereby establishes that the unassigned fund balance of the City's general fund will be maintained at fifteen percent (15%) of general fund operating revenues of either the actual operating revenues of the same fiscal year or the budgeted operating revenues of the next fiscal year, whichever is higher. For purposes of this policy, operating revenues are all revenues excluding other financing sources.

## **6.03 Maintenance of Unassigned General Fund Balance Level**

At the end of each fiscal year, all general fund revenues in excess of budget will first go into the unassigned fund balance, until the City Council approved unassigned general fund balance level for the current fiscal year is met. After the fund balance level is met, all other excess revenues over expenditures which have not been assigned or committed by the City Council will be committed to the Capital Reserve Fund Balance.

## **6.04 Use of Unassigned General Fund Balance**

It is the policy of the City Council to limit the use of the general fund unassigned fund balance to address unanticipated, non-recurring needs or known and planned future obligations. General fund unassigned fund balance shall not normally be applied to recurring annual operating expenditures. General fund unassigned fund balance may, however, be used to allow time for the City to restructure its operations in a deliberate manner. Such use will only take place in the context of long-term fiscal planning.

## **6.05 Replenishment of Unassigned General Fund Balance**

In the event the City Council authorizes the use of general fund unassigned fund balance, the authorization must be accompanied by a plan to replenish the unassigned fund balance. The City shall restore the unassigned general fund balance to the minimum level established by City Council policy from general fund operating revenues within two (2) fiscal years following the fiscal year in which the event occurred. If necessary, the plan to restore the unassigned general fund balance shall be included and highlighted in the City's Adopted Five-Year Forecast.

## **6.06 Capital Reserve Fund Balance Level**

The Capital Reserve Fund Balance is to be used for non-reoccurring needs of the City as determined by the City Council. Only the City Council may authorize the use of the Capital Reserve Fund Balance by way of a Resolution budgeting and appropriating the funds.

**ORDINANCE # O-2020-16**

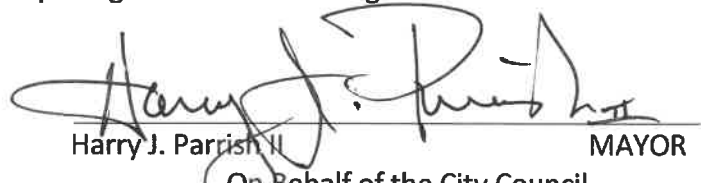
First Reading: May 11, 2020  
Second Reading May 18, 2020  
Reconsideration June 1, 2020  
Enacted June 1, 2020  
Effective June 1, 2020

**AN UNCODIFIED ORDINANCE SETTING THE REAL ESTATE TAX RATES FOR TAX YEAR 2021**

1. **BE IT ORDAINED** that by the City Council of the City of Manassas, Virginia, meeting in regular session this 1st day of June, 2020, that there shall be levied upon real estate within the City of Manassas the following taxes for tax year 2021:

- (a) The real estate tax year in the City of Manassas is July 1<sup>st</sup> to June 30<sup>th</sup>.
- (b) Real Estate in the City of Manassas: One Dollar and Twenty-Six and Three Tenths Cents (\$1.263) per one hundred dollars (\$100.00) of assessed valuation.
- (c) Real Estate in the Manassas Fire and Rescue District: Nineteen and Seven Tenths Cents (\$0.197) per one hundred dollars (\$100.00) of assessed valuation.
- (d) Real Estate in the Owens Brooke Special Taxing District: Ten and Nine Tenths Cents (\$0.109) per one hundred dollars (\$100.00) of assessed valuation.

2. This ordinance shall take effect upon its passage on second reading.

  
Harry J. Parrish II MAYOR  
On Behalf of the City Council  
of Manassas, Virginia

ATTEST:  
  
Lee Ann Henderson City Clerk

**MOTION: WOLFE**  
**SECOND: SMITH**  
**ACTION: APPROVED (4-2)**

**Votes:**  
**Ayes:** Davis-Younger, Sebesky, Smith, and Wolfe  
**Nays:** Ellis and Lovejoy  
**Absent from Vote:** None  
**Absent from Meeting:** None

## ORDINANCE # O-2020-17

First Reading:	<u>May 11, 2020</u>
Second Reading	<u>May 18, 2020</u>
Enacted	<u>May 18, 2020</u>
Effective	<u>May 18, 2020</u>

### AN UNCODIFIED ORDINANCE SETTING THE PERSONAL PROPERTY TAX RATES FOR TAX YEAR 2020

1. **BE IT ORDAINED** that by the City Council of the City of Manassas, Virginia, meeting in regular session this 18<sup>th</sup> day of May, 2020, that there shall be levied upon personal property within the City of Manassas the following taxes for tax year 2020:
  - (a) The personal property tax year in the City of Manassas is January 1<sup>st</sup> to December 31<sup>st</sup>.
  - (b) Machinery and Tools: Two Dollars and Ten Cents (\$2.10) per one hundred dollars (\$100.00) of assessed valuation.
  - (c) Machinery and Tools Used in Semiconductor Manufacturing as defined by Section 58.1-3508.1 of the Code of Virginia (1950), as amended: Ninety and Five Tenths Cents (\$0.905) per one hundred dollars (\$100.00) of assessed valuation.
  - (d) Programmable Computer Equipment and Peripherals Employed in a Trade or Business as defined by Section 58.1-3506(A)(25) of the Code of Virginia (1950), as amended: One Dollar and Twenty-Five Cents (\$1.25) per one hundred dollars (\$100.00) of assessed valuation.
  - (e) Aircraft as defined by Section 5.1-3506(A)(2) and (3) of the Code of Virginia (1950), as amended: One Thousandth of One Cent (\$0.00001) per one hundred dollars (\$100.00) of assessed valuation.
  - (f) Antique motor vehicles as defined by Section 46.2-100 of the Code of Virginia (1950), as amended: One Thousandth of One Cent (\$0.00001) per one hundred dollars (\$100.00) of assessed valuation.
  - (g) Motor vehicles specially equipped to provide transportation for physically handicapped individuals as provided for by Section 58.1-3506(A)(12) of the Code of Virginia (1950), as amended: One Thousandth of One Cent (\$0.00001) per one hundred dollars (\$100.00) of assessed valuation.

- (h) One motor vehicle owned by certain elderly and handicapped persons as provided for by Section 58.1-3506.1 of the Code of Virginia (1950), as amended: One Thousandth of One Cent (\$0.00001) per one hundred dollars (\$100.00) of assessed valuation.
- (i) One motor vehicle which is owned by each volunteer rescue squad member or volunteer fire department member, or leased by each volunteer rescue squad member or volunteer fire department member as defined by Section 58.1-3506(A)(13) of the Code of Virginia (1950), as amended: One Thousandth of One Cent (\$0.00001) per one hundred dollars (\$100.00) of assessed valuation.
- (j) One motor vehicle which is owned by persons who have been appointed to serve as auxiliary police officers pursuant to Section 53.1-3503(A)(17) of the Code of Virginia (1950), as amended: One Thousandth of One Cent (\$0.00001) per one hundred dollars (\$100.00) of assessed valuation.
- (k) One motor vehicle which is owned by persons who serve as auxiliary, reserve or special deputy sheriffs or leased by persons who serve as auxiliary, reserve or special deputy sheriffs as defined by Section 58.1-3506(A)(30) of the Code of Virginia (1950), as amended: One Thousandth of One Cent (\$0.00001) per one hundred dollars (\$100.00) of assessed valuation.
- (l) One motor vehicle which is owned by persons who serve as auxiliary firefighter or rescue personnel or leased by persons who serve as auxiliary firefighter or rescue personnel as defined by Section 58.1-3506(A)(14) of the Code of Virginia (1950), as amended: One Thousandth of One Cent (\$0.00001) per one hundred dollars (\$100.00) of assessed valuation.
- (m) Vehicles without motive power, used or designed to be used as manufactured homes as defined in § 36-85.3: One Dollar and Twenty-Four and Three Tenths Cents (\$1.243) per one hundred dollars (\$100.00) of assessed valuation.
- (n) Motor vehicles (i) owned by persons who serve as uniformed members of the Virginia Defense Force pursuant to Article 4.2 (§ 44-54.4 et seq.) of Chapter 1 of Title 44 of the Code of Virginia or (ii) leased by persons who serve as uniformed members of the Virginia Defense Force pursuant to Article 4.2 (§ 44-54.4 et seq.) of Chapter 1 of Title 44 of the Code of Virginia if the person is obligated by the terms of the lease to pay tangible personal property tax on the motor vehicle: One Thousandth of One Cent (\$0.00001) per one hundred dollars (\$100.00) of assessed valuation.



**MOTION: LOVEJOY**

**June 8, 2020  
Regular Meeting  
Res No. R-2020-37**

**SECOND: ELLIS**

**RE: RESOLUTION TO ADOPT AND APPROPRIATE THE ANNUAL OPERATING BUDGET AND THE FIRST YEAR OF THE FIVE-YEAR CAPITAL IMPROVEMENT PROGRAM FOR THE FISCAL YEAR BEGINNING JULY 1, 2020, AND ENDING JUNE 30, 2021**

**WHEREAS**, the Council of the City of Manassas has held five (5) work sessions to consider the City Manager's and School Board's recommendations for the FY 2021 budget; and

**WHEREAS**, the budget was advertised on April 15, 2020, and a public hearing was held on April 27, 2020, in accordance with Section 15.2-2506 of the Code of Virginia; and

**WHEREAS**, the School Board of the Manassas City Public Schools adopted their FY 2021 Operating Budget and Capital Improvement Program on March 26, 2020, in the amount of \$126,870,956 and subsequently adopted a revised version on May 19, 2020, in the amount of \$124,203,470, a reduction of \$2,667,486; and

**NOW, THEREFORE, BE IT RESOLVED** by the Council of the City of Manassas, Virginia, meeting in regular session this 8<sup>th</sup> day of June, 2020, that Resolution #R-2020-33 be repealed and superseded by Resolution #R-2020-37:

**Section 1.** The budget for the fiscal year beginning July 1, 2020 and ending June 30, 2021 is hereby adopted and appropriated from the revenues of the City as follows:

General Fund	123,053,830
Social Services Fund	6,981,790
Fire and Rescue Fund	11,730,000
Owens Brooke Special District Fund	340,200
PEG Fund	150,000
Debt Service Fund	11,132,360
Sewer Fund	17,712,240
Water Fund	14,961,620
Electric Fund	43,488,290
Stormwater Fund	6,798,000
Airport Fund	3,555,560
Solid Waste Fund	3,586,550
Building Maintenance Fund	1,591,120
Vehicle Maintenance Fund	4,137,550
Information Technology Fund	3,816,880
Cemetery Trust Fund	32,800
Manassas City Public Schools	124,203,470
<b>Total</b>	<b><u>\$377,272,260</u></b>

**Section 2.** The appropriation to the Manassas City Public Schools shall be legally controlled at the total appropriation level. Appropriations to all other funds shall be legally controlled at the fund level. Amendments to the budget and appropriations may be made in accordance with the City's Financial Policies (#P-2016-01) and in accordance with this Resolution (#R-2020-37).

**Section 3.** The budget for the first year (FY 2021) of the Five-Year Capital Improvement Program is hereby adopted and appropriated in the amount of \$63,522,000 for capital projects and \$5,276,000 in maintenance capital projects and will remain in effect until completion of the projects. The use of capital project fund balance is authorized to be used as the local contribution instead of transferring local funds from the respective operating fund, when available. The schools proffers are authorized to be appropriated and transferred to the schools, as applicable. To account for anticipated bond issues related to the Five Year Capital Improvement Program, an amount of \$500,000 is authorized to be budgeted and appropriated for anticipated bond issuance costs, when needed. The appropriation of these funds is in addition to the appropriations listed on page 1 of this Resolution.


**Section 4.** The City pays for certain operational activities out of the NVTA Capital Projects Fund in order to utilize NVTA 30% revenues. These expenses may include the City's contribution to the NVTA Annual Operating Budget, the City's obligation to the Virginia Railway Express (VRE), and funds for eligible major road rehabilitation projects. An amount not to exceed \$75,000 for the City's share of the NVTA Annual Operating Budget, an amount of \$320,000 for the City's VRE Obligation, and an amount of \$1,000,000 for the City's major road rehabilitation projects are authorized to be budgeted and appropriated in the NVTA Capital Projects Fund. The appropriation of these funds is in addition to the appropriations listed on page 1 of this Resolution.

**Section 5.** All outstanding encumbrances, grants, and incomplete projects at June 30, 2020, are hereby reappropriated to the FY 2021 budget for the same purpose for which they were appropriated in the previous fiscal year. The reappropriation of these funds is in addition to the appropriations listed on page 1 of this Resolution. All reappropriated funds are monitored and may be lowered throughout the fiscal year. Upon completion of an encumbrance, grant, or project, staff is authorized to close out and transfer remaining balances, as needed.

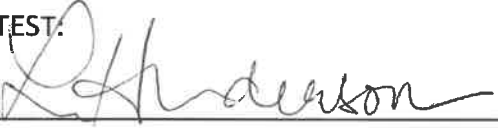
**Section 6.** Appropriations for capital projects and maintenance capital projects will remain in effect until completion of the project, therefore, appropriations unexpended as of June 30, 2020 are hereby reappropriated to the FY 2021 budget for those projects. The reappropriation of these funds is in addition to the appropriations listed on page 1 of this Resolution. Upon completion of a project, staff is authorized to close out the project and transfer remaining balances, as needed.

**Section 7.** The Staffing Plan contained in the FY 2021 Adopted Budget and the City of Manassas Classification and Compensation Plan are authorized by Council. However, the City Manager is authorized to make any modifications of positions and compensation in so long as the affected fund's budget does not exceed the amount authorized in FY 2021 Adopted Budget.

**Section 8.** This Resolution shall take effect July 1, 2020.

  
Harry J. Parrish II Mayor  
On behalf of the City Council  
of Manassas, Virginia

ATTEST:

  
Lee Ann Henderson City Clerk

**Votes:**

**Ayes:** Davis-Younger, Ellis, Lovejoy, Sebesky, Smith, Wolfe

**Nays:** None

**Absent from Vote:** None

**Absent from Meeting:** None