

# Project #20-012 Cardall Metal Buildings Located at 1340 W 250 N

**REPORT SUMMARY...** 

Project Name:

Cardall Metal Buldings

Proponent / Owner:

Courtney Wallace (Cartwright AEC, Inc)/Valley View Business

Complex LLC

Project Address:

1340 W 250 N

Request:

Design Review Permit

Current Zoning:

Commercial (COM)

Type of Action:

Quasi-Judicial

Hearing Date

February 27, 2020

Submitted By:

Aaron Smith, Planner II

## RECOMMENDATION

Staff recommends that the Planning Commission **conditionally approve** a Design Review Permit for Project #20-012, Cardall Metal Buildings, for a 12,800 SF and a 6,720 SF industrial building at 1340 W 250 N, TIN #05-100-0004;-0005;-0006;-0007.

Current Land use adjoining the subject property

North:	PUB/CS: Undeveloped	East:	PUB: Public Uses
South:	PUB: Public Uses	West:	PUB: Public Uses

# Project Proposal

This is a proposal to construct two (2) new industrial building on an approximately 3.36 acre (146,361 SF) site. The proposal alters the Valley View Business Park subdivision that was recorded in 2001. The proposal alters several building pads and will require a subdivision amendment approved by the City Engineer. The new development impacts a project area of approximately 2.2 acres of the site (98,000 SF). The site fronts 200 N (Hwy 30). In addition to the proposed buildings, site development includes new parking, perimeter landscaping, and a loading dock. The plan includes a phase 1 and a phase 2. Phase 1 includes most of the parking area, landscaping and buildings along the east edge of the development. Phase 2 includes an additional building and associated landscaping and parking, and is located in the middle of the development.

#### Land Use

The project area is currently zoned Commercial (COM). At the February 13, 2020, meeting, Planning Commission recommended changing the Future Land Use Plan (FLUP) for this propoerty from COMI to Commercial Services (CS). The FLUP change will be considered by the City Council in March. Staff was preparing to propose a rezone of this property from COM to CS when a Design Review Permit application for the project was received. So that the design review and rezone of this property could be considered concurrently, staff submitted a rezone application for the site, PC 20-013, Valley View Rezone. This rezone has impacts on the design review criteria for the site, as COM and CS have different criteria, particularly in regard to building design.

Staff supports the rezone of this property from COM to CS for the following reasons: the property is an island of commercial surrounded by non-complementary uses for a commercial area, including the Logan Environmental Center, a fish hatchery, and the Cache County Jail; land use at the location includes uses that are primarily intended for CS zones area, including car service, contractors, and light manufacturing; this area of the highway has, primarily, Public and CS zoning and uses; there is no residential zoning in the area. The CS zone will allow for more flexible use of the site and permit development that fits into the character of the area.

Phase 2 includes an existing building parcel with separate ownership (Edward & Mickey Ricks). The area of the undeveloped parcel is currently being used for vehicle storage. Logan City Community Development is currently engaged in enforcement actions on the vehicle storage at the location.

# Design Review Permit

The LDC requires Design Review Permit approval for new commercial developments to ensure high-quality design, layout and neighborhood compatibility. The Planning Commission may approve or conditionally approve a Design Review Permit upon substantiating findings in conformance with Title 17 of the LDC.

COM and CS zones have different design review requirements. The proposed buildings would not meet the COM development standards, particularly, the requirements for a variety of building materials, variety in building massing and articulation, and parking standards for commercial uses. For this staff report, the project has been reviewed per the CS standards. If the rezone is not approved by City Council, the project would be required to return to the Planning Commission.

# Site Plan

# Lot Coverage

The CS zone lot coverage is limited to a maximum of 60% (building footprint). The proposed and existing buildings total 36,080 SF (25% lot coverage) As proposed, the project complies with the requirements in the LDC.

#### Setbacks

The LDC requirements for setbacks in the Commercial zone are as follows (as measured from property lines):

Front (Bld. Height 0'-40'): 10'
Side: 5'
Rear: 10'
Parking Side/Rear: 5'

The following setbacks are proposed (as measured from the exterior property lines of the project site, at closest points):

Front (South): 40'
Side (East): 10'
Rear (North): 20'
Parking Side (East): 23'

The 40' front setback was approved and recorded on the original subdivision. As proposed, the project complies with the requirements in the LDC.

#### Access & Circulation

No new driveways are proposed with the new development. The development is along a UDOT highway and changes along this right-of-way will require UDOT approval. Street improvements, which are generally constructed by the developer, are not required for this project as UDOT will be constructing street improvements along the highway. The development is required to have a pedestrian connection to the street. Extension of one of the pathways that surround the buildings should be extended towards the street to provide pedestrian connectivity. As conditioned, with a pedestrian connection to future street improvements, the project complies with the requirements in the LDC.

#### **Parking**

The buildings are designed to be flexible in use to accommodate varies tenants. As the parking is shared between tenants, total parking calculations include proposed and existing buildings (36,080 SF). For industrial uses, the LDC requires various parking standards, such as one stall per every 500 SF of shop space, one stall per every 1,000 SF of industrial service space, 3 stalls per every bay door for vehicle repair, and one stall per every 2,000 SF of warehousing space. The site plan includes 78 parking stalls, which is a ratio of one stall per 462 SF. The proposed ratio is lower than the most restrictive potential use for shop space of one stall per 500 SF. Staff's review of the proposed parking is that it is substantially compliant with parking standards. Truck/trailer parking is not indicated on the site plan. Current use at the site shows truck/trailer use. Truck/Trailer parking should be in striped area and not block drive aisles for the site. As conditioned, with 78 on-site parking stalls and truck/trailer parking areas marked, the project complies with the requirements in the LDC.

## Open Space Area

The LDC requires 10% open space and an additional 10% useable outdoor space in the CS zone. The LDC generally describes open space as native vegetation or landscaped areas, while useable outdoor space could consist of additional landscaping, decks, patios and walkways, but shall not include parking, driveways and storm-water facilities. The project area (98,000 SF) would require 9,800 SF of both open space and usable outdoor space for a total of 19,600 SF. The proposal includes conceptual open space and usable outdoor areas. The project proposes approximately 20,000 SF of total open space and usable outdoor space. Final measurement of open space and usable outdoor space is done with the submission of the planting plan with the building permit. As conditioned, with a landscaping plan that delineates open space and usable outdoor space, the project complies with the requirements in the LDC.

# Landscaping

The LDC requires minimum plant material for overall visual aesthetics, ecology, screening, and shading purposes. The LDC requires a minimum of 20 trees and a combination of 50 shrubs, flowers and ornamental grasses per acre of land. For the 2.2-acre project site, 44 trees and 110 shrubs, flowers and ornamental plants are required. Plant material is also required to be planted around the perimeter of the building where feasible. A variety of plants species are required, and 25% of the plant material is required to be evergreen species. As conditioned, with a landscaping plan, the project complies with the requirements of the LDC.

Generally, surface storm-water retention and detention facilities should not be located in front yard areas. The proposed plan includes a detention area adjacent to the highway. Detention basins that are located in areas that are visible from the public street are required to be landscaped to provide an amenity to the development and utilize landscaping materials that reflect the natural traditions of Logan. As conditioned, with a landscaped detention area, the project complies with the requirements of the LDC.

18 SF of Interior parking lot landscaping per parking stall is required. As proposed, in all phases, 17.74 SF of interior parking lot landscaping is provided. All parking aisles are required to have landscaped areas at the end of the aisles. Interior parking lot landscaping areas are required to have at least one tree per 15 stalls and have at least 50% plant material coverage measured at plant maturity. Interior parking lot landscaping requirements shall be incorporated into the landscaping plan.

#### Lighting

The LDC 17.30.090 requires adequate and appropriate site lighting that increases nighttime visibility, adds aesthetic quality, and improves safety while mitigating unnecessary glare, sky glow and light trespass. The LDC limits pole height to 32 feet, and luminaire fixtures to be concealed source, down-cast and shielded from neighboring properties. Light measurements are required to range between 0.5 – 4.0 foot candles, so areas are sufficiently safe, but not

excessively bright. Exterior lighting has not yet been submitted. As conditioned, the project complies with the requirements of the LDC.

## **Building Design**

The LDC standards for the CS zone requires that building design be compatible with surrounding uses. Generally, the proposed buildings will fit with existing development on the site. The existing buildings are metal and masonry with gabled roofs. The proposed buildings are metal clad with a shed roof. A building in the future phase 2 is not proposed for design review at this time. Future development on the site will require its own design review permit.

The CS standards require minimal building form features to break-up building mass and scale. The LDC states that blank walls greater than 40' are not permitted along facades visible from a public street, and that two methods must be used to create interest and reduce scale. Methods mentioned in the code include staggering of vertical walls, recessing openings, providing upper-level roof overhangs, using deep score lines at construction joints, contrasting compatible building materials, and using horizontal bands of compatible colors. The east elevation provides contrasting colors, but a second method along the façade for both the south and north buildings is required. Staff recommends that vertical landscaping be utilized along these facades to break up the form, as a plant strip is required along these facades. As conditioned, with a second method for breaking up building mass along the east facades of the proposed buildings, the project complies with the requirements of the LDC.

Ground floor entrances that are visible from the street are required to have an off-set of at least 4' in depth so that the entrance is easily discernable. As conditioned, with minimum entrance off-set for pedestrian entrances along the west façade of the south building, the project complies with the requirements in the LDC.

# Transparency

Transparency requirements for the CS zone are as follows:

Ground Floor (Frontage): 30% Ground Floor (Exposed sides): 30%

Proposed transparency for the project are:

South Elevation (Hwy 30 Frontage): 30%

The project proposes Kalwall glazing along the south façade, which is a translucent material. Staff has generally permitted translucent glazing in industrial building design to meet transparency requirements. Exposed sides are sides that are on corners or highly visible from the public right-of-way. The proposed building is setback 40' from the highway frontage, which reduces the visibility of the building sides. Staff's determination is that the east and west sides of this building do not qualify as exposed. As proposed, the project complies with the requirements in the LDC.

#### **Building Height**

Building height in the CS zone are limited to 38'. The highest point of the north building is 22' 10", and 19' for the south building. As proposed, the project complies with the requirements in the LDC.

# AGENCY AND CITY DEPARTMENT COMMENTS

Comments were received from the following departments or agencies:

ire	Water
Ingineering	

#### PUBLIC COMMENTS

Notices were mailed to property owners within 300 feet of the subject property. As of the time of this report, no comment had been received.

# **PUBLIC NOTIFICATION**

Legal notices were published in the Herald Journal on 2/15/2020 and the Utah Public Meeting website on 2/20/2020. Public notices were mailed to all property owners within 300 feet of the project site on 2/10/2020.

# RECOMMENDED CONDITIONS OF APPROVAL - DESIGN REVIEW

This project is subject to the proponent or property owner agreeing to comply with the following conditions as written, or as may be amended by the Planning Commission.

- 1. All standard conditions of approval will be recorded with the Design Review and are available in the Community Development Department.
- 2. City Council approval of a rezone from COM to CS is required.
- 3. A Subdivision Amendment approved by City Engineer is required.
- 4. A pedestrian pathway that connects to future street improvements along 200 N/Hwy 30 is required.
- 5. 78 parking stalls are required.
- 6. Truck/trailer parking shall be marked and not block drive aisles.
- 7. A performance landscaping plan, prepared in accordance with §17.32 of the LDC, shall be submitted for approval to the Community Development Department prior to the issuance of the building permit. The plan shall include the following:
  - a) A minimum of 9,800 SF of both open space and usable outdoor space, for a total of 19,600 SF, shall be provided
  - b) A total of 44 trees and 110 shrubs, flowers and ornamental plants shall be provided.
  - c) Minimum of 5 tree species are required.
  - d) A minimum of 25% of plant material shall be evergreen trees and shrubs.
  - e) Plant materials shall be placed around the perimeter of the buildings where feasible in a 3' minimum planting strip.
  - f) Landscaped areas are required at the end of all parking aisles.
  - g) Interior parking lot landscaping areas are required to have at least 5 trees, and have at least 50% plant material coverage measured at plant maturity.
  - h) Surface storm-water retention and detention facilities that are located in areas that are visible from the public street shall be landscaped to provide an amenity to the development and utilize landscaping materials that reflect the natural traditions of Logan.
  - i) All landscaped areas shall have automatic sprinklers.
- 8. Exterior lighting shall be concealed source, down-cast and reviewed and approved prior to the issuance of a building permit and shall comply with current LDC regulations.
- 9. The east elevations of new buildings shall include at least two methods to break-up monotonous building design.
- 10. Building entrances along the west elevation of the southern building that are visible from the public street shall have a minimum off-set of 4'.
- 11. Rooftop mechanical and/or building wall mechanical equipment shall be placed out of view from the street or screen from view from the street.
- 12. No signs are approved with this Design Review Permit. All signage shall be approved and permitted by staff in accordance with the LDC.
- 13. No fences are approved with this Design Review Permit. All fences shall be approved and permitted by staff in accordance with the LDC.
- 14. Prior to issuance of a Building Permit, the Director of Community Development shall receive a written memorandum from each of the following departments or agencies indicating that their requirements have been satisfied:

## a. a. Fire — contact 716-9515

- i. The 12,800 sq ft building will require fire sprinklers, fire alarms, additional hydrants and possibly high piled storage considerations. Current fire flow on site is insufficient for a building of this size and construction type.
- ii. Provide AutoCAD two track drawing indicating the following apparatus specifications on all fire access road and lanes: Inside turn 17 ft., Curb to Curb 32ft., and Wall to wall 36 ft.

# b. Engineering —contact 716-9153

- i. Provide water shares or an in-leu fee for increased water use on City system
- ii. Provide storm water detention per City design standards. This shall include retention onsite of the 90% storm utilizing low impact design standards.
- iii. With the increased flows and based on past complaints to City regarding failures in the private force main from development to 1000 West, the City would like documentation that verifies that force main can handle increased flows and there are not any leaks or pressure issues with pipe.
- iv. Provide private water utility agreement for development.
- v. If land disturbance is greater than an acre, provide a storm water maintenance agreement with the City.

#### c. Water/Cross Connection—contact 716-9627

- i. The buildings water main needs to have its own RP (ASSE1013) installed and tested on the water main as it enters the building before any branch offs or connections. This is for containment protection only (Cities protection only). Points of use protection will also be needed (occupant's protection).
- ii. All landscape irrigation system's fed from Logan City water must have a high hazard backflow assembly installed and tested. No dual source feed systems allowed without Logan Cities prior approval and installation criteria (RP & swing joint) is met and inspection is passed.
- iii. All backflow assemblies must be tested within 10 days of turning in water to them and annually thereafter.
- iv. Fire suppression systems connected to Logan City water must have a minimum DC (ASSE1015) installed and tested. Fire risers and B/F assemblies must be installed as per Logan City standards.
- v. All points of use of water must comply with the 2018 IPC and State of Utah Amendments, during and after construction.

#### RECOMMENDED FINDINGS FOR APPROVAL FOR THE DESIGN REVIEW PERMIT

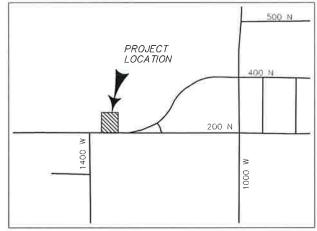
The Planning Commission bases its decisions on the following findings supported in the administrative record for this project:

- 1. The project is compatible with surrounding land uses and will not interfere with the use and enjoyment of adjacent properties because of the building design, materials, landscaping, and setbacks.
- 2. As conditioned, the project conforms to the requirements of Title 17 of the Logan Municipal Code.
- 3. The project provides adequate open space and useable outdoor space in conformance with Title 17.
- 4. The project provides adequate off-street parking.
- 5. 200 N/Hwy 30 provides access and is of adequate in size and design to sufficiently handle automobile traffic related to the land use.
- 6. The project meets the goals and objectives of the CS designation within the Logan General Plan.
- 7. The project met the minimum public noticing requirements of the LDC and the Municipal Code.



# APPLICATION FOR PROJECT REVIEW

□ Planning Commission	☐ Land Use Appeal Board ☐ Ad		ministrative Review				
Date Received Received By	Scheduled Meeting Date	Zone	Application Number				
1127/20 124	Feb 27	COM	PC 20-012				
Type of Application (Check all that apply):							
-	litional Use 🗆 Subdivision	□ Zone C	change				
☐ Code Amendment ☐ Appe	eal   Other	□ Admini	strative Design Review				
PROJECT NAME							
CARDALL METAL BUILDINGS							
PROJECT ADDRESS			COUNTY PLAT TAX ID #				
1340 W. 250 N. LOGAN, UTAH 84321			05-100-0004, 05-100-0005,				
AUTHORIZED AGENT FOR PROPERTY OWNER (	05-100-0006, 05-100-0007 MAIN PHONE #						
COURTNEY WALLACE, PROJECT MANA			435-512-7643				
MAILING ADDRESS	CITY	STATE	ZIP				
2120 NORTH MAIN STREET	NORTH LOGAN		<del></del>				
2120 NORTH MAIN STREET NORTH LOGAN UTAH 84341  EMAIL ADDRESS							
courtneyw@cartwright-aec.com							
PROPERTY OWNER OF RECORD (Must be listed)			Thank Bullous III				
VALLEY VIEW BUSINESS COMPLEX LLC			MAIN PHONE #				
			1-435-770-5721				
MAILING ADDRESS	CITY STATE	-4.					
5484 W 3400 S	WELLSVILLE UTAH	84339					
EMAIL ADDRESS							
cardall181@gmail.com							
DESCRIBE THE PROPOSED PROJECT AS IT SHO (Include as much detail as possible - attach a sepi	OULD BE PRESENTED		Total Lot Size (acres)				
CONSTRUCTION OF (2) NEW METAL BL	0.45 ACRES						
COMPLEX. BUILDINGS WILL BE USED F	OR STORAGE AND INDUSTRIA	N BLICINIECC ROSIME22					
PURPOSES. DESIGN OF BUILDINGS MA	Size of Proposed New Building						
EXISITNG BUILDINGS ON-SITE.	(square feet) BUILDING #1- 12800						
	BUILDING #1- 12000 BUILDING #2- 6720						
			Number of Proposed New Units/Lots				
- NO SITE ACTIVITY MAY OCCUR UNTIL	2						
I certify that the information contained in this application and all  Signature of Property Owner's Authorized Agent							
supporting plans are correct and accurate. I also certify that I am authorized to sign all further legal documents and permits							
on behalf of the property owner.							
I certify that I am the property owner on record of the	subject Sig	Signature of Property Owner					
property and that I consent to the submittal of this pro I understand that all further legal documents and per		MIL A					
be sent to my authorized agent listed above.							



VICINITY MAP



PROPERTY LINE

PHASE LINE

EDGE OF CONCRETE

PROPOSED CURB & GUTTER

PAINT STRIPING

EXISTING UNDERGROUND COMMUNICATION LINE

LEGEND

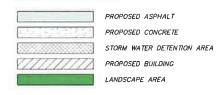
FIRE HYDRANT

WATER METER

S SEWER MANHOLE

EXISTING TREE

# HATCH LEGEND:



VALLEY VIEW BUSINESS PARK 1375 W 200 NORTH LOGAN, UTAH, 84321

Cache • Landmark
Engineers
Surveyors
Planners

95 Golf Course Rd, Suite 101 Logan, UT 84321 435,713,0099

23 JANUARY 2020 SCALE 1" = 30'

DESIGN BY: J. JENSEN

CHECKED BY: S EARL APPROVED BY: S EARL

PROJECT NUMBER: 19082VVB

C-1

STEVEN C. EARL 316576 2202 1/23/20

REVIE

N9/S

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- VALLEY VIEW BC - LOGAN, UT ACUES

V BUSINESS I 1 AMENDED VIEW I

95 W. Golf Course Rd

Suite 101 Logan, UT 84321 435,713,0099

23 JANUARY 2020

J JENSEN CKED BY:

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