

### Land Use Appeals Board Wayne Skabelund and Sons Roofing Business License denial appeal

REPORT SUMMARY...

Project Name: Wayne Skabelund and Sons Home Business Appeal

Appellant: Trevor & Shaina Buttars
Project Address: 465 East 100 North

Request: Appeal

Current Zoning: Traditional Neighborhood Residential (NR-6)

Type of Action: Quasi-Judicial Date of Hearing: March 20, 2017

Submitted By: Amber Pollan, Senior Planner

#### INTRODUCTION

This appeal to the Logan City Land Use Appeals Board (LUAP) is to determine whether or not the Logan City Planning & Zoning Division staff acted appropriately and within their authority on a zoning compliance review for a Business License that was denied February 6, 2017.

The business license application amendment for Wayne Skabelund and Sons Roofing was denied zoning approval based on the finding that owner and operator of the business does not reside at the dwelling where the home occupation is located. Land Development Code (LDC) §17.43.020, regarding Home Occupations, states that: "The home occupation shall be owned and operated by a person who resides in the dwelling where the home occupation is located." The applicant is appealing the decision of staff to continue operation of a family business and that Staff has erred in not recognizing the use should be grandfathered on the site. The LDC Table 17.46.020 directs an appeal of staff decisions be heard by the Land Use Appeal Board and provides authority in §17.57.035(A)1.5.

#### PROCESS INFORMATION

A Business License application amendment was brought to the Business License clerk, Stacy Christoffersen, on December 29, 2016, for Wayne Skabelund and Sons Roofing. The applicants were Trevor and Shaina Buttars, amending the ownership to themselves as Wayne Skabelund and Sons Roofing, LLC. This business has been licensed in Logan City since 1990 (Occupational License 90-01524) as a home occupation at 465 East 100 North. Trevor and Shaina Buttars indicated their residence in Riverside, Utah, and that they would not be residing at 465 East 100 North. Ms. Christoffersen told them that was not allowed but she would have Planning staff take a look at the application information. Amber Pollan (Planning staff), reviewed the application for zoning compliance and for archive information on the property.

The Municipal code provides the License application procedure in §5.16.030: "Applicants for a license required by this chapter must obtain permission for the issuance of a home occupation permit from the city zoning administrator. The zoning administrator shall review each request in view of the definitions of permitted home occupations as outlined in the zoning ordinance. Upon presenting an approved permit from the zoning administrator to the division, the applicant shall receive from, fill out and file with the division a business license application as required under the provisions of Chapter 5.02 of this title." Municipal Code §5.16.060 further states that "Home occupations shall comply with all zoning requirements."

The Land Development Code (LDC) is Logan City's zoning ordinance. The LDC defines a home occupation as "any activity carried out for gain or requiring a business license by a

resident and which is conducted as a customary, incidental, and accessory use in the resident's dwelling unit. A home occupation is owned and run by a resident of the dwelling in which the business takes place." (§17.61 Home Occupation)

Planning staff contacted Trevor Buttars on January 24, 2017. He confirmed that they would not be living at 465 East 100 North but intended to continue operating the business from there. Planning staff indicated the application would not be accepted as the license would not be approved as the zone only allows a home occupation. This business does not conform to the allowances for a home-based business as the business owner/operator does not reside at the location. The application couldn't be considered for a commercial business since the NR-6 residential zone does not allow for a contractor office or storage yard use. Mr. Buttars said he would refer the matter to James Skabelund, the previous business owner. A follow-up phone call was received from James Skabelund that day. He indicated he'd been involved with the business for 35 years and that the business was grandfathered as it had been in operation at that location for nearly 90 years. He requested the application be processed.

The application was submitted for review. Business licenses are not transferable between owners. A new license application number of 16733 was assigned to the review. Planning staff did further archive research and went over review with the Department. Staff determined that the business license request did not meet the requirements for a home occupation and denied zoning approval of the business license. A letter was sent to the Buttars on February 6, 2017. The Buttars sent a request for an appeal to James Geier on February 14, 2017. Mr. Geier is the Neighborhood Improvement Manager over Business Licensing. As the denial was based on a land use decision, the Buttars were referred to file an appeal with the Land Use Appeal Board. Their application was received February 24, 2017.

#### **APPELLANTS' POSITION**

Trevor and Shaina Buttars submitted an appeal statement giving their history of the property and business. The appellants' position is that the business has always been a family business and should be allowed to continue. Wayne Skabelund's family owned the property since the 1870's. Wayne Skabelund was born in 1917 and Wayne Skabelund and Sons Roofing has been at this location since 1934. About 1999, the business was taken over by sons, James Skabelund and his brother. James Skabelund has not lived there for a number of years and has been the owner since that time. The applicant, Shaina Buttars, is Wayne Skabelund's granddaughter and grew up at this home. While the City listed it as a home occupation, it is a family business and grandfathered. They have not had any problems with the neighbors. The site is for business storage of two (2) dump trucks, work trucks, a tar kettle, tools and materials.

#### STAFF'S POSITION

Planning staff's position is that the correct determination was made. Logan City has business license records from 1988 through the present. Business license 90-01524 was issued in January 1990 for Wayne Skabelund & Sons Roofing. The license type was listed as a home business. There was a business and mailing address of 465 East 100 North and a business phone number of 435-752-3656. The contact listed is James W. Skabelund; partner. The license was renewed on the property annually through 2016. The Municipal Code regarding Business Licenses states: "There shall be no transfers of licenses from one person to another." (5.02.300) The Buttars application is reviewed as a new business license application and is subject to zoning review and the applicable codes.

Staff agrees that Wayne Skabelund lived at this location and was a roofing contractor. When zoning was adopted in 1950, the contracting by Mr. Skabelund would have been grandfathered as a home occupation. Any changes to the business operations since that time would have necessitated compliance with zoning Code regarding home occupations in residential neighborhoods. Polk Directories indicate that Wayne Skabelund and Sons Roofing was established in 1971. When the business license was acquired in 1990, it is classified as a home

business so it would appear that was how it was represented. Mr. Wayne Skabelund did reside at 465 East 100 North at the time and was the owner. The City was not made aware of changes to the ownership or operations since that time or we would have had the opportunity to review it prior to the current amendment.

#### **PUBLIC NOTIFICATION**

Legal notices were published in the Herald Journal on March 10 and 11, 2017, and the Utah Public Meeting website on March 10, 2017. Public notices were mailed to all property owners within 300 feet of the project site on March 6, 2017. A neighbor called and indicated support for the business to continue at this location.

#### RECOMMENDED FINDINGS FOR DENIAL

The Land Use Appeals Board bases its decisions on the following findings:

- 1. The proposed appeal does not provide information that the procedure for receiving zoning approval was met.
- 2. The Logan City Municipal Code 5.02.300 does not allow the transfer of a business license from one person to another.
- 3. A "Home Occupation" has been defined in the Land Development Code since 1950. Definitions indicate that the owner/operator reside on site. The LDC 17.61 definition for "Home Occupation" is clear in its intent and meaning.
- 4. Logan City Planning staff did not error in their review of the application.
- 5. The LDC 17.43 regarding Home Occupations and Municipal Code 5.16 were adopted in a public hearing process by the Logan City Municipal Council with the intent to regulate home occupations and limit commercial business operations in residential areas.

#### Attachments:

- Land Use Appeals Board Application packet
- Occupational License (OL) 16-01524, 2016 Logan City Business License for Wayne Skabelund and Sons Roofing
- Business License amendment application submitted December 29, 2016 by Trevor and Shaina Buttars
- Correspondence regarding the application

This staff report is an analysis of the application based on adopted city documents, standard city development practices, and available information. The report is to be used to review and consider the merits of the application prior to and during the course of the Land Use Appeal Board meeting. Additional information may be revealed by participants at the Land Use Appeal Board meeting which may modify the staff report and become the Certificate of Decision. The Director of Community Development reserves the right to supplement the material in the report with additional information at the Land Use Appeal Board meeting.



## APPLICATION FOR PROJECT REVIEW

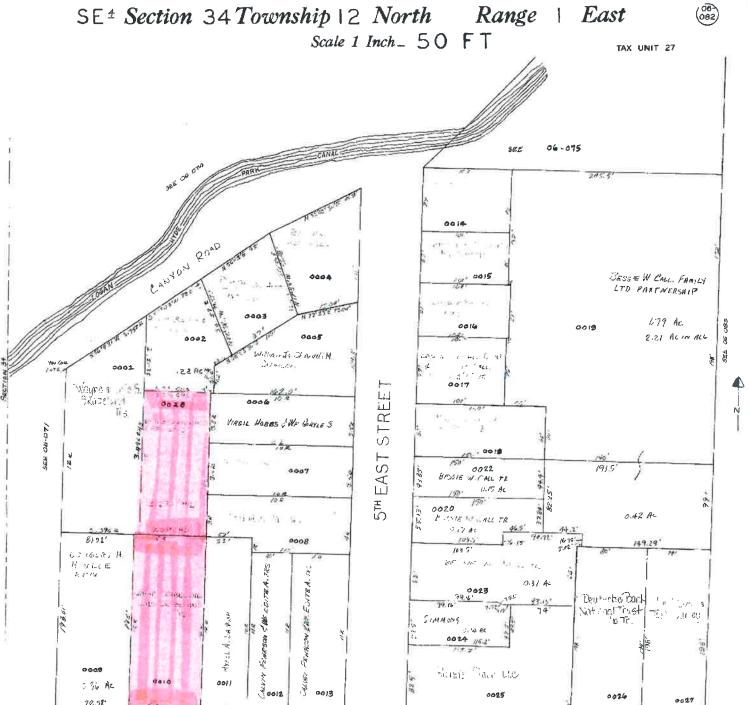
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February 18th, 2017

To whom it may concern:
Reference Appeal (OL17-16733)
Wayne Skabelund & Sons Roofing LLC

Wayne Skabelund & Sons Roofing has been same location since 1934. That right there says the reason why it should be grandfathered in. The original owner was Wayne Skabelund he was born in this family home in 1917, the property has been in the same family since the 1870's his mother 's family has owned the property. After 65 yrs of being owner of the family business his son James W Skabelund took over the family business, and has been the owner with his brother for the last 17 yrs and continued at the same location. James has retired because of age. James has not lived at this location since he was a young person. It would be ridiculous to expect every family member to move to the property every time owner ship is changed to a new family member. Shaina Buttars is Wayne's granddaughter who also grew up there. Shaina and he husband Trevor purchased the family business and want to continue to run the business here. It has always been a family business and we know for several years this was not listed as a home occupation, this is what the city called it. We have had know problems with any neighbors over the years. We ask that this remain as the location so Trevor and Shaina Buttars can continue this family business. Most neighbors we talked to are appalled at this decision This property should be grandfathered for the length of time this business has operated there. The property contains two dump trucks, some other work trucks, tar kettle, tools and some materials. We do know business with client s at this location as we work on people's roofs. Most items are set back in the middle on the property in a field and are not easily noticed. We appeal the city 's decision and have been in contact with our family's attorney on this matter.

Respectfully, Trevor and Shaina Buttars SE<sup>±</sup> Section 34 Township | 2 North Range | East



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#### Cache County Tax Roll Report

Parcel Number: 06-082-0010

Mar 13, 2017

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Expires: 12/31/2016



# **Business License**

#### **WAYNE SKABELUND & SONS ROOFING**

JAMES W SKABELUND; PARTNER 465 E 100 N LOGAN, UT 84321

Business Licensing Administrator

LICENSE: OL-16-01524 DOING BUSINESS AS:

BUSINESS LOCATION: 465 E 100 N BUSINESS PHONE: (435) 752-3656

CLASSIFICATION: Minor - Home, Ind, Seasonal, Event

**SUB-CLASSIFICATION:** 

**NAICS:** Other Building Finishing Contractors

**RESTRICTIONS/COMMENTS:** 

BUSINESS LICENSING IS REGULATED BY TITLE 5 OF LOGAN MUNICIPAL CODE, WHICH IS AVAILABLE IN ITS ENTIRETY AT <u>WWW.LOGANUTAH.ORG.</u>

#### Use this form ONLY if you have changes as described in Section 1 of 2017 Business License Renewal Invoice.



#### DIVISION OF BUSINESS LICENSING

290 North 100 West, Logan, Utah 84321 Ph: 435-716-9230 / Fax: 435-716-9001 www.loganutah.org

#### Category:

☐ Commercial ☐ Commercial Secondary

☐ Independent Contractor
☐ Other

## Type: New Application Application Amendment

☐ Location
☐ Name
☐ Ownership
☐ Business description

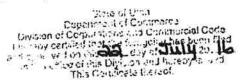
#### **BUSINESS LICENSE APPLICATION**

For businesses with a permanent physical location in Logan city limits.

	CL-11-16725	
License No.	OL-16-01524	
Date Received	13 29-16	

	Date	Receiv	ed	13 29-16
SECTION I: Business Information				
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Building/plaza name:	On-site employees?		4.4	Door-to-door residential solicitation
	if yes,			Use of City right-of-way (ie. sidewalk)
Up to how many employees? (not owners)	up to how many?Full-timePart-time			Live entertainment on-site
Full-timePart-time	working hours?	a		Fireworks sales on-site
Total parking stalls: for the building:	where will they park?	a		Vending machines on-site
designated for your business:	On-site customers?	0	0	On-site secondary businesses
Hours of operation:	If yes, up to how many per day?	0	<b></b>	On-site events (ie. community party, parking lot/sidewalk sales)
Type of operation: (mark all that apply)	up to how many per week?	a	О	Hazardous materials use and storage
☐ Sales/Service: Customers typically come on-site	where will they park?	0		Used merchandise transactions
☐ Sales/Service: Customers rarely come on-site	On-site business will be performed			
☐ Business is primarily conducted off-site	from a:			Changes to existing garbage service
☐ Fresh food service and/or preparation	☐ Home office ☐ Garage / storage room			Electrical, plumbing, structural, or mechanical changes to the site
☐ Manufacturing	☐ Desk and chair ☐ Carport / driveway	,		
☐ Accommodations	☐ Shed/out-building ☐ Vehicle			Does this business have discharge(s) that go somewhere other than
☐ Event center	Other:			directly into the sanitary sewer
Other:	Do you intend to set-up off-site?			system?
Previous use of location:	(ie. in parking lots, at festivals, within stores)			Need an explanation? Contact Public Works at 435-716-9153.

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Kathy Say Design Director



Date: 07/22/2016
Receipt Number: 6504283
Amount Paid: \$37.00

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8-5-16 FIRST AMENDED AND RESTATED CERTIFICATE OF ORGANIZATION

RECEIVED

JUL 2 2 2016

OF

#### WAYNE SKABELUND & SONS ROOFING, LLC

Utah Div. of Corp. & Comm. Code

(A Utah Limited Liability Company)

The undersigned natural persons acting as the Managers of this Utah Limited Liability Company (hereinafter "Company") under the Utah Limited Liability Company Act, adopt the following Amended and Restated Certificate of Organization for such Company, and completely and in its entirety amends, supersedes, and replaces the Articles of Organization dated the 1<sup>st</sup> of January 1978.

#### ARTICLE I.

1.01. The name of the Company is WAYNE SKABELUND & SONS ROOFING, LLC.

#### ARTICLE II.

2.01. The period of this Company's duration is ninety-nine (99) years, beginning on the date of filing this First Amended and Restated Certificate of Organization.

#### ARTICLE III.

#### **PURPOSES**

- 3.01. The purposes for which the Company is organized are to conduct any and all lawful businesses for which Limited Liability Companies may be organized under the Utah Limited Liability Company Act, including but not limited to:
  - (a) To offer roofing services, construction and repair.
- (b) To enter into any lawful arrangement for sharing profits, union of interest, reciprocal association or cooperative association with any corporation, partnership, limited liability company, individual, or other legal entity for the carrying on of any business, or to enter into any general or limited partnership for the carrying on of any business;

(0.22) head

- (c) To engage in such other business operations and investments as are deemed prudent by the Member of the Company;
  - (d) To conduct business anywhere in the world; and
- (e) To otherwise serve the convenience of the Member of the Company in carrying out and engaging in the above described purposes of the Company.

In pursuit of these purposes, the Company will have all the powers granted to it by law.

#### ARTICLE IV.

#### DESIGNATED OFFICE AND REGISTERED AGENT

4.01. The name of the Company's new registered agent and the street address of the Company's designated office are as follows:

TREVOR V. BUTTARS 15950 North 5200 West Riverside, Utah 84334

#### ARTICLE V.

#### MANAGEMENT

5.01. Managers. The business and affairs of the Company shall be managed by its Managers. As of the date of this document the Managers of the Company are:

TREVOR V. BUTTARS 15950 North 5200 West Riverside, Utah 84334 SHAINA LYN BUTTARS 15950 North 5200 West Riverside, Utah 84334

#### ARTICLE VI.

#### LIABILITY OF MEMBERS

6.01. The Members of the Company shall not be liable for any of the debts or obligations of the Company.

#### ARTICLE VII.

#### **AMENDMENT**

7.01. This Certificate of Organization may be amended by the affirmative vote of the Member(s) holding a majority of the distributive shares of the Company, at a meeting of the Member(s) called for that purpose upon giving of not more than thirty (30) days nor less than seven (7) days notice to all such Member(s) of record; provided, however, that such a meeting may be called without notice when notice is waived in writing by all Member(s) of the Company.

This First Amended and Restated Certificate of Organization was unanimously approved by the Members holding one hundred percent (100%) of the Members' interests in the Company by unanimous consent as of and to be effective the 1<sup>st</sup> day of July, 2016.

Members have pledged their Membership Interest and the Company has pledged all of its Assets to JAMES W. SKABELUND and VERNON SKABELUND, 1164 Mountain Road, Logan, Utah 84321, and no amendments to this Certificate may be made without the written consent of JAMES W. SKABELUND and VERNON SKABELUND.

IN WITNESS WHEREOF, the Members have hereunto set their hands this 1<sup>st</sup> day of July, 2016.

**MANAGERS:** 

TREVOR V. BUTTARS, Manager

SHAINA LYN BUTTARS, Manager



February 6, 2017

Trevor Buttars Shaina Buttars 15950 North 5200 West Riverside, Utah 84334

RE: Business License amendment application (OL17-16733) for Wayne Skabelund and Sons Roofing, 465 East 100 North, Logan UT; TIN: 06-082-0010

Mr. Buttars and Ms. Buttars:

A Business License application amendment was submitted December 29, 2016, for Wayne Skabelund and Sons Roofing, OL 16-01524. This business has previously been licensed in Logan City as a home occupation at 465 East 100 North. Per the application and our conversation, you are not residents of 465 East 100 North, Logan. The Land Development Code §17.43.020 states that: "The home occupation shall be owned and operated by a person who resides in the dwelling where the home occupation is located." As the application for the new business license (OL 17-16733) does meet the requirements for a home occupation, it is denied based on the finding that owner and operator of the business does not reside at the dwelling where the home occupation is located. Business operation cannot continue at this location. Your check was not processed and is included as a return.

If you are not satisfied with the above decision, please contact James Geier regarding the appeal process. You have fifteen (15) days from the date of this letter (action date) to file an appeal. James Geier is the Neighborhood Improvement Manager and oversees business license administration. He can be reach by phone at 435-716-9027, email at <a href="mailto:iames.geier@loganutah.org">iames.geier@loganutah.org</a>, or at Logan City Hall. Please contact the Community Development Department at (435)716-9036 with any questions regarding this request or about zoning and where this type of business may be located in Logan City.

Sincerely,

Amber Pollan, AICP

Amber Pollan

Senior Planner, Community Development Department

Attachment: Check #220 Logan City Municipal Code Section 5.02.160

CC:

Stacy Christoffersen, Business License Clerk James Geier, Neighborhood Improvement Manager Mike DeSimone, Community Development Director Kymber Housley, City Attorney



#### Stacy Christoffersen <stacy.christoffersen@loganutah.org>

#### Re: Appeal

1 message

James Geier <james.geier@loganutah.org>

Tue, Feb 14, 2017 at 2:05 PM

To: Trevor Buttars <wssr34@gmail.com>

Cc: Amber Reeder <amber.pollan@loganutah.org>, Stacy Christoffersen <stacy.christoffersen@loganutah.org>

Your hearing appeal regarding Wayne Skabelund & Sons Roofing, business license application OL #17-16733, was received this date, February 14, 2017.

We will notify you when the hearing is scheduled. Thank you.

On Tue, Feb 14, 2017 at 1:56 PM, Trevor Buttars <wssr34@gmail.com> wrote:

To whom it may concern: This is a request appeal for the business license of Wayne Skabelund & Sons Roofing LLC. Located at 465 E 100 N in Logan. The letter we received has a date of February 6th, 2016 with identification number of OL17-16733. There are many reasons for this appeal. First one being this has been a family operating business back as far as 1934 and should be grandfathered in to stay. When we purchased this business in JULY 2016 it was understood it would stay at this location. All this location is used for is to store some material, equipment a few trucks and a tar kettle. Where we roof people's houses our customers do not come to this location for business. This application was denied because we don't live at the property. Prior to us owning this business our uncle's owned this business ran it there and didn't reside there. As of now this house is vacant no one lives there.

Sincerely, Trevor and Shaina Buttars P.O. Box 223 Riverside, Ut 84334 (435)881-6260

Sent from my iPad

James Geier
Neighborhood Improvement Manager
Community Development Department
City of Logan
435-716-9027