

# Stephenson, Gracik & Co., P.C. Certified Public Accountants & Consultants

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### CITY OF EAST TAWAS IOSCO COUNTY, MICHIGAN

AUDITORS' REPORT YEAR ENDED SEPTEMBER 30, 2011

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#### AUDITORS' REPORT

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January 11, 2011

#### Independent Auditors' Report

Members of the City Council City of East Tawas losco County, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of East Tawas, losco County, Michigan, as of and for the year ended September 30, 2011, which collectively comprise the City's basic financial statements, as listed in the index. These financial statements are the responsibility of the City of East Tawas' management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the East Tawas Housing Commission, a component unit, which represent 37%, 68% and 72%, respectively, of the assets, net assets and revenues of the discretely presented component units. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the East Tawas Housing Commission, is based on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of the other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to in the first paragraph present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of East Tawas, losco County, Michigan, as of September 30, 2011, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 1, the City of East Tawas has implemented GASB Statement No. 54, Fund Balance Reporting and Governmental Fund-type Definitions, as of September 30, 2011. As a result of this required implementation, the Community Center Fund and Intragovernmental Service Fund are now being reported within the General Fund. In addition, fund balance classifications in the governmental fund financial statements have been changed to reflect the five new classifications under GASB No. 54.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide assurance.

Members of the City Council City of East Tawas January 11, 2011 Page 2

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of East Tawas' financial statements as a whole. The combining nonmajor and East Tawas TIFA - component unit fund financial statements are presented for purposes of additional analysis and are not a required part of the financial statements. The combining nonmajor and East Tawas TIFA - component unit fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Staphenson, Grain & Co., P.C.

# City of East Tawas

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#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The discussion and analysis of the City of East Tawas' (the City) financial performance provides an overview of the City's financial activities for the year ended September 30, 2011. The intent of this discussion and analysis is to look at the City's financial performance as a whole. The discussion focuses on the City's primary government and, unless otherwise noted, does not include the component units reported separately from the primary government.

#### Financial Highlights

#### Financial Highlights

The City's assets exceeded its liabilities by \$17,236,695. Business-type activities (Enterprise Funds) account for \$9,450,676 of this total.

The City's total net assets increased by \$163,487. This is a 1.0% increase.

The City's governmental funds reported a combined ending fund balance of \$3,101,485 this year, an increase of \$239,982. Of this amount, \$1,182,470 is available for spending (*unassigned fund balance*) on behalf of its citizens. The General Fund 2010/2011 fiscal year end fund balance is \$1,851,099. This reflects an increase of \$240,760 from fiscal year 2009/2010.

The City's total bonded and contract indebtedness was reduced by \$263,647.

#### Overview of the Financial Statements

The financial statements are organized so the reader can understand the City as a financial whole or as an entire operating entity. The statements also provide a detailed look at specific financial conditions.

The City's basic financial statements are comprised of three components: The government-wide financial statements, fund financial statements and notes to financial statements. The report also contains other supplementary information in addition to the basic financial statements.

#### Government-wide Financial Statements

The *statement of net assets* and the *statement of activities* display information about the City as a whole. These statements include the financial activities of the primary government and its component units except for fiduciary funds. For the most part, the effect of interfund activity has been removed from the statements. The statements distinguish between those activities of the City that are governmental in nature and those that are considered business-type activities. Governmental activities are normally supported by taxes and intergovernmental revenues while business-type activities rely to a significant extent on fees and charges for services.

The statement of net assets presents the financial condition of the governmental and business-type activities of the City at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and business-type activities. Direct expenses are those that are specifically associated with a service, program, or department and, therefore, clearly identifiable to a particular function.

Program revenues include charges paid by the recipient for the goods or services offered by the program and grants and contribution s that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues of the City with certain limited exceptions. The comparisons of direct expenses with program revenues identifies the extent to which each governmental program or business activity is self-financing or draws from the general revenues of the City.

With this report, capital assets are listed for the City of East Tawas. These assets are comprised of buildings and improvements, land improvements, machinery and equipment, vehicles, infrastructure, and land owned by the City. These assets total \$13,396,552 net of accumulated depreciation.

#### **Fund Financial Statements**

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: *Governmental, Proprietary and Fiduciary*.

#### Governmental Funds:

Governmental funds are those through which most governmental functions of the City are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

- General Fund This fund accounts for all financial resources, except those required to be accounted for in another fund. Revenues are derived primarily from property taxes, state and federal distributions, grants and other intergovernmental revenue.
- Federal Project Fund This fund accounts for the collection of note receivable activity as a result of loans to downtown businesses from previous UDAG monies.

#### Proprietary Funds:

Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position, and cash flows.

The City's enterprise funds may be used to account for any activity for which a fee is charged to external users (citizens) for goods and services. The following are the City's major enterprise funds:

- Sewer Fund This fund accounts for fees collected for sewer services provided by the City.
- Water Fund This fund accounts for fees collected for water services provided by the City and a city-wide property tax levy.
- City Park Fund This fund accounts for funds received for constructing, operating and maintaining the City's park facilities.

*Fiduciary Funds:* Fiduciary fund reporting focuses on net assets and changes in net assets. The City's agency funds account for assets held by the City for political subdivisions in which the City acts as the fiscal agent.

#### **Notes to Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided on the City *government-wide* and *fund* financial statements. The notes to financial statements are presented following the Basic Financial Statements, and provide an expansive and thorough view of various aspects of the audited financial statements.

#### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents combining nonmajor fund statements.

#### **Government - Wide Financial Analysis**

#### **Summary of Net Assets:**

The following summarizes the net assets of the City of East Tawas at September 30, 2011 and 2010:

#### **Net Assets Summary**

	G	overnmental <u>Activities</u>	iness - Type ctivities	Septe	ember 30, 2011	<u>Septe</u>	ember 30, 2010
Current Assets	\$	4,509,159	\$ 1,818,406	\$	6,269,395	\$	6,358,345
Restricted Assets		0	172,092		172,092		171,407
Other Noncurrent Assets		377,816	1,371,001		1,806,987		1,769,492
Capital Assets – net	_	6,099,069	 7,297,483		13,396,552		13,502,981
<b>Total Assets</b>	_	10,986,044	 10,658,982		21,645,026		21,802,225
Current Liabilities		1,380,080	37,673		1,417,753		1,474,029
Long-Term Liabilities	_	1,819,945	 1,170,633		2,990,578		3,254,988
Total Liabilities	_	3,200,025	1,208,306		4,408,331		4,729,017
Net Assets Invested in Capital Assets	s,						
Net of Related Debt		4,354,015	6,185,359		10,539,374		10,435,884
Restricted		1,193,686	172,092		1,365,778		256,267
Unrestricted		2,238,318	 3,093,225		5,331,543		6,381,057
<b>Total Net Assets</b>		7.786.019	\$ 9,450,676	\$	17,236,695	\$	17,073,208

#### **Summary of Changes in Net Assets:**

Following is an analysis of the changes in net assets for fiscal year 2011 with comparative totals for 2010.

Generally speaking, the City's net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for acquisition, construction, or improvement of those assets. The City of East Tawas, through its governing body, i.e., City Council, has taken a sensible approach vis-à-vis capital asset acquisition and amortization of the incurred debt. Net assets are reported as restricted when there are

#### **Summary of Changes in Net Assets (Continued):**

limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws/regulations of other governments.

The City Council has prudently set aside funds to offset potential personnel and/or administrative liabilities. It is the City's policy to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

	Governmental Activities		usiness - Type Activities	<u>September 30, 2011</u>	<u>September 30, 2010</u>
Revenues:					
Program Revenues:					
Charges for Services	\$ 202,747	\$	1,536,191	\$ 1,738,938	\$ 1,651,604
Operating Grants and Contributions	394,650		0	394,650	336,645
Capital Grants and Contributions	52,361		3,000	55,361	0
<b>Total Program Revenues</b>	649,758		1,539,191	2,188,949	1,988,249
General Revenues:					
Property Taxes	1,243,054		94,782	1,337,836	1,441,544
State Revenue Sharing	241,078		0	241,078	254,678
Interest and Investment Earnings	45,232		12,836	58,068	69,588
Rent Income	276,527		1,700	278,227	244,790
Sale of Capital Assets	3,451		0	3,451	0
Other	27,768		9,362	37,130	6,024
Transfers – Internal Activity	184,040		(184,040)	0	0
<b>Total General Revenues</b>		-			
and Transfers	2,021,150		(65,360)	1,955,790	2,016,624
<b>Total Revenues</b>	2,670,908		1,473,831	4,144,739	4,004,873
Program Expenses:					
General Government	615,640		0	615,640	580,960
Public Safety	399,383		0	399,383	398,485
Public Works	947,909		0	947,909	797,550
Community and Economic					
Development	72,754		0	72,754	105,997
Recreation and Cultural	208,912		0	208,912	161,437
Interest and Fiscal Charges	74,861		0	74,861	80,090
Amortization of Deferred Bond	,			,	,
Costs and Bond Discounts (New	t) 5,596		0	5,596	5,595
Sewer Services	0		592,499	592,499	521,156
Water Services	0		456,504	456,504	437,593
City Park	0		607,194	607,194	626,396
<b>Total Program Expenses</b>	2,325,055		1,656,197	3,981,252	3,715,259
Change in Net Assets	345,853		(182,366)	163,487	289,614
Beginning Net Assets	7,440,166		9,633,042	17,073,208	16,783,594
<b>Ending Net Assets</b>	<u>\$ 7,786,019</u>	\$	9,450,676	<u>\$ 17.236.695</u>	\$ 17,073,208

#### **Governmental Activities**

The Statement of Activities illustrates, by department, the expense incurred and revenue received.

Total governmental activities reveal revenues of \$649,758 from *Charges for Services*, *Operating Grants and Contributions*, and *Capital Grants and Contributions*. The *Charges for Services* are fees for refuse collection,

franchises, fire contracts, cemetery sales and openings and penalties. While revenue collected is substantial, operating expenses totaled \$2,325,055 for these same activities. The largest expenses were incurred by General Government offices (\$615,640), Public Safety (\$399,383) and Public Works (\$947,909).

#### **Business - Type Activities**

The City of East Tawas' Business-Type activities are limited to the Sewer, Water and City Park Funds.

#### **Financial Analysis of City Funds**

As noted earlier in this report, the City uses fund accounting to ensure and demonstrate compliance with financerelated statutory and legal requirements. A thorough review and examination of fund types will reveal the strengths and weaknesses of its daily operations.

#### **Governmental Funds**

Governmental funds are those through which most governmental functions of the City are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds: 1) General fund – accounts for all financial resources, except those required to be accounted for in another fund. Revenues are derived primarily from property taxes and state and federal distributions, grants and other intergovernmental revenue and 2) Federal Project Fund – accounts for the collection of note receivable activity as a result of loans to downtown businesses from prior UDAG monies.

This year's City audit, following GASB 34 format, shows 8 governmental funds. These funds are maintained by the City as separate units in the General Ledger.

#### **Enterprise Funds**

The City's enterprise funds provide the same type of information found in the government-wide financial statements. Commonly, the sewer and water departments and the City Park comprise these funds. GASB 34 places such funds under the caption of *Propriet ary Funds* under the appropriate statements, i.e., *Statement of Net Assets*, *Statement of Cash Flows*, etc.

#### **Budgetary Highlights**

The City's budgets are prepared according to Michigan law. The most significant budgeted fund is the General Fund.

During the fiscal year ended September 30, 2011 the City Council amended the budget to take into account events occurring during the year. These budget amendments fall into two categories:

- Changes made to reflect increases or decreases in anticipated expenditures
- Changes made to reflect increases or decreases in anticipated revenues

#### **General Fund**

The General Fund actual revenue was \$1,996,921. That amount is above the original budget estimate of \$1,976,456 and below the final amended budget estimate of \$2,074,903. The variance between the original budget and the amended budget was mainly the result of decreases in state grants and increases in federal grants and revenue and other revenue.

The actual expenditures of the General Fund were \$1,666,785, which is below both the original budget estimates of \$2,074,075 and the final amended budget estimates of \$1,888,988. The variance between the actual expenditures and the final amended budget was due to projects that were expected to be completed during the 2010-2011 fiscal year and were not, and decreased spending in various other areas.

The General Fund had total revenues of \$1,996,921 and total expenditures of \$1,666,785 with an ending fund balance of \$1,851,099.

#### **Capital Asset and Debt Administration**

#### **Capital Assets**

Capital assets are defined by the City as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at *historical cost* or *estimated historical cost* if purchased or constructed. Donated capital assets are recorded at estimated FMV (fair market value) at the date of donation.

The City's infrastructure consists of roads and water/sewer lines. Improvements are capitalized, i.e., depreciated. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Interest incurred during the construction of enterprise fund capital assets is also capitalized.

Capital Assets – Government al Activities beginning balance was \$8,898,558 with an ending balance of \$9,128,626. Governmental Activities Total Capital Assets – Net of Depreciation was \$6,099,069.

During the year ended September 30, 2011, the City's governmental capital asset additions totaled \$251,528. \$153,119 of this was for reconstruction on Airport Road, State Street, Wilkenson Street, and Grant Street, \$76,385 for construction in progress on Bridge Street, Washington Street, and River Street. \$6,750 for a Department of Public Works Boiler, \$7,374 for a Thermal Camera for the Fire Department, and \$7,900 for a portable pressure washer. There was one disposal of a dump truck for \$21,460 in the year ended September 30, 2011.

Capital Assets - Business Type Activities beginning balance was \$16,443,780 with an ending balance of \$16,757,313. Business-Type Activities Total Capital Assets - Net of Depreciation was \$7,297,483.

During the year ended September 30, 2011 the City's business type capital asset additions totaled \$363,568, including \$277,920 for the Bay St. Lift Station, \$22,700 of which was a reclassification from construction in progress. \$28,750 was for meters, \$22,100 was for meter transceivers, \$23,199 was for land at 706 Newman Street, and \$11,599 was for brick paving at the fountain and Bolen bench. The year ended September 30, 2011 saw disposals of Machinery and Equipment consisting of various computers, fences, lawn mowers, and blowers for \$27,335.

An expanded and detailed presentation may be seen in Note 4 of the audit, notes to financial statements.

#### **Long-Term Debt**

At year's end, long-term debt (due in more than one year) amounted to \$2,823,993. Such debt includes *Contracts Payable and Bonds Payable*, as well as *Compensated Absences*. That is, accumulated vested vacation benefits payable and contingent liability for the accumulated sick leave benefits of its employees.

#### Economic Factors and Next Year's Budget and Rates

The City Council and management staff are working diligently to keep expenditures down and to maintain revenue levels that are within their control. Property taxes account for more than half of the City's General Fund revenues. Due to economic conditions and a negative adjustment to taxable values throughout the State of Michigan, property values in the City of East Tawas decreased in 2011 and are expected to decrease again in 2012. The City Council lowered the millage rate for 2011 from the 17.8817 mills that was levied in 2010 to 17.6177 mills. The City

currently has an additional .5000 mills that could legally be levied under the Headlee Amendment to the Michigan Constitution. In 2011 voters of the City of East Tawas approved an extra voted millage of .40 mills for five years for mosquito control and suppression. The first year this millage will be levied is 2012 and is in additional to the City's operational millage. As in past years, the City will make every effort to keep services at a level that the City's taxpayers have come to expect while being cognizant of the taxpayers' ability to pay.

Revenue sharing from the State of Michigan is the next largest revenue source for the City and this source is beyond the control of the City. Revenue sharing payments for 2011 were approximately 5% lower than the payments received in 2010. Due to the decrease in the City's population from 2000 to 2010 and changes to the State of Michigan revenue sharing program, revenue sharing payments are expected to decrease again in 2012.

Employee related costs account for approximately 25% of the General Fund budgeted expenditures. Contracted and professional services account for approximately 19% of the budget while fixed costs such as rent, utilities, insurance and fees account for another 15%. The remaining portion of the budget is comprised of operating expenses such as supplies, services, maintenance, and capital improvements.

The City Council and staff will continue to monitor revenues and expenditures and take appropriate action to account for changes in economic factors.

#### **Component Units**

Complete financial statements for the East Tawas Tax Increment Finance Authority are included in this audit report.

Complete financial statements for the East Tawas Housing Commission may be obtained from the East Tawas Housing Commission office located at 304 West Bay Street, East Tawas, Michigan 48730.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City of East Tawas Clerk's office located at 760 Newman Street, P.O. Box 672, East Tawas, Michigan, 48730.

#### STATEMENT OF NET ASSETS September 30, 2011

			Prima	ary Government		Component Units				
		vernmental Activities		siness-Type Activities		Total	Eas	t Tawas TIFA		East Tawas Housing Commission
Assets	•		_		_		_		_	
Cash and Cash Equivalents (Note 2) Investments (Note 2)	\$	536,628 2,495,693	\$	950,587 816,865	\$	1,487,215 3,312,558	\$	431,518 0	\$	208,260 350,182
Receivables:		4 205 226		0		4 20E 22C		457 000		0
Property Taxes Special Assessments		1,295,236 171		0		1,295,236 171		157,230		0
Accounts, Net		8,400		75,935		84,335		0		1,579
Interest		6,400 9		75,935		64,335 9		0		1,402
Notes Receivable (Note 1)		58,170		0		58,170		0		0
Due from Component Unit (Note 3)		13,684		0		13,684		0		0
Due from State		76,187		0		76,187		0		0
Internal Balances		24,981		(24,981)		0		0		0
Prepaid Expenses		24,501		(24,501)		0		0		1,521
Restricted Assets:		Ū		O		· ·		· ·		1,021
Cash and Cash Equivalents (Note 2)		0		73,838		73,838		0		0
Investments (Note 2)		0		98,254		98,254		0		0
Noncurrent Assets:		Ü		00,201		00,201		Ŭ		ŭ
Notes Receivable		337,228		0		337,228		0		0
Investment in Huron Shore Regional Utility		551,==5						-		-
Authority (Note 1)		0		1,321,788		1,321,788		0		0
Bond Issuance Costs, Net (Note 1)		40,588		49,213		89,801		50,252		0
Capital Assets Not Being Depreciated (Note 4) Capital Assets, Net of Accumulated		1,080,651		290,833		1,371,484		12,248		205,892
Depreciation		5,018,418		7,006,650		12,025,068		2,512,009		1,061,338
Total Assets	_	10,986,044		10,658,982		21,645,026		3,163,257		1,830,174
1.1-1.997				_		_				
<u>Liabilities</u>		44.004		44.000		50.007		400		47.400
Accounts Payable		41,084		14,983		56,067		199		47,109
Due to Local Units		0		0		0		0		19,330
Accrued Interest Payable		30,576		21,117		51,693		41,705		0 20 579
Accrued Liabilities		13,184 0		1,573 0		14,757 0		740 1,332		20,578 0
Due to Primary Government (Note 3) Deferred Revenue		1,295,236		0		1,295,236		157,230		725
Long Term Liabilities: (Note 6)		1,293,230		U		1,293,230		137,230		125
Due Within One Year		122,652		43,933		166,585		48,850		12,040
Due In More Than One Year		1,697,293		1,126,700		2,823,993		2,086,144		12,040
Total Liabilities	_	3,200,025		1,208,306	_	4,408,331		2,336,200	_	99,782
Total Liabilities	_	0,200,020	_	1,200,000	_	4,400,001		2,000,200	_	00,102
Net Assets										
Invested in Capital Assets, Net of Related Debt Restricted For:		4,354,015		6,185,359		10,539,374		439,515		1,251,374
Debt Service		669		172,092		172,761		51,311		0
Capital Projects		0		0		0		44,754		0
Major Streets		61,413		0		61,413		0		0
Local Streets		62,429		0		62,429		0		0
Cemetery		1,243		0		1,243		0		0
Economic Development		984,203		0		984,203		204,632		0
Permanent Funds:										
Nonexpendable		83,729		0		83,729		0		0
Unrestricted	_	2,238,318		3,093,225	_	5,331,543		86,845	_	479,018
Total Net Assets	\$	7,786,019	\$	9,450,676	\$_	17,236,695	\$	827,057	\$	1,730,392

# STATEMENT OF ACTIVITIES For the Year Ended September 30, 2011

Net (Expense) Revenue and Changes in Net Assets

									Changes in Net Assets Primary Government Component Units									
					Progr	am Revenue	es		_	Prir	mary	Component Units						
Function/Program	Expenses		Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions		Governmental Activities		Business-Type Activities			Total	East Tawas TIFA	East Tawas Housing Commission		
Primary Government Governmental Activities: General Government:	•	400.455	•		•		•		•	(100 177)	•		•	(400 455)				
Legislative and Executive Financial and Tax	\$	122,455	\$	0	\$	0	\$	0	\$	(122,455)	\$	0	\$	(122,455)				
Administration		170,796		0		0		0		(170,796)		0		(170,796)				
Other General Government		322,389		44,512		0		0		(277,877)		0		(277,877)				
Public Safety:		322,309		44,512		U		U		(277,077)		U		(211,011)				
Police		212,069		0		0		0		(212,069)		0		(212,069)				
Fire		187,314		98,740		900		7,763		(79,911)		0		(79,911)				
Public Works:		107,011		00,7 10		000		7,700		(70,011)		Ü		(10,011)				
Other Public Works		947,909		17,165		344,391		44,598		(541,755)		0		(541,755)				
Community and Economic		011,000		11,100		0 1 1,00 1		,000		(011,100)		ŭ		(011,100)				
Development		72,754		100		0		0		(72,654)		0		(72,654)				
Recreation and Cultural		208,912		42,230		49,359		0		(117,323)		0		(117,323)				
Interest and Fees on Long-		_00,0:_		,		.0,000		· ·		(,0=0)		· ·		(,0=0)				
Term Debt		74,861		0		0		0		(74,861)		0		(74,861)				
Amortization of Deferred Bond		,		·		· ·		· ·		(, ,,,,,,		· ·		(1.1,001)				
Costs and Bond Discounts																		
(Net)		5,596		0		0		0		(5,596)		0		(5,596)				
( - 7		· · · · · ·							•									
Total Governmental																		
Activities		2,325,055		202,747		394,650		52,361		(1,675,297)		0	_(	(1,675,297)				
	_																	
Business-Type Activities:																		
Sewer Services		592,499		390,765		0		0		0		(201,734)		(201,734)				
Water Services		456,504		454,178		0		0		0		(2,326)		(2,326)				
City Park		607,194		691,248		0		3,000		0		87,054	_	87,054				
Total Business-Type																		
Activities	_	1,656,197	1	,536,191	_	0		3,000		0	_	(117,006)	_	(117,006)				
	_				_		_											
Total Primary Government	\$_	3,981,252	\$ <u> </u>	,738,938	\$_	394,650	\$	55,361		(1,675,297)	_	(117,006)	_(	(1,792,303)				

The accompanying notes to financial statements are an integral part of this statement.

# STATEMENT OF ACTIVITIES For the Year Ended September 30, 2011

Net (Expense) Revenue and Changes in Net Assets

											Chan	ges in Net Asse	n Net Assets				
			 F	rogr	ram Revenue	S			Pri	mar	/ Governmen	t		Compon	ent Units		
Function/Program	<u></u>	xpenses	harges for Services	C	Operating Grants and ontributions		Capital frants and intributions	G	overnmental Activities	Bu	siness-Type Activities	Total	E	ast Tawas TIFA	East Ta Housi Commis	ing	
Component Units TIFA Housing Commission	\$	307,765 482,406	\$ 0 298,076	\$	0 228,674	\$	65,000 224,482						\$	(242,765) 0		0 3 <u>,826</u>	
Total Component Units	\$	790,171	\$ 298,076	\$_	228,674	\$	289,482						_	(242,765)	268	3,82 <u>6</u>	
General Revenue: Property Taxes Levied For: General Operating TIFA Payment in Lieu of Taxes Water Debt Service State Revenue Sharing Interest and Investment Earnings Rent Income Sale of Capital Assets Other Transfers Total General Revenue and Transfers	nsfers							\$	1,238,734 0 4,320 0 241,078 45,232 276,527 3,451 27,768 184,040 2,021,150	\$	0 0 0 94,782 0 12,836 1,700 0 9,362 (184,040) (65,360)	\$ 1,238,734 0 4,320 94,782 241,078 58,068 278,227 3,451 37,130 0 1,955,790	-	0 217,526 0 0 981 0 13,433 0 231,940	13	0 0 0 0 1,544 0 0 3,912 0 3,456	
Change in Net Assets									345,853		(182,366)	163,487		(10,825)	282	2,282	
Net Assets - Beginning, Restated								_	7,440,166	_	9,633,042	17,073,208	_	837,882	1,448	3 <u>,110</u>	
Net Assets - Ending								\$_	7,786,019	\$_	9,450,676	\$ <u>17,236,695</u>	\$_	827,057	\$ <u>1,730</u>	,392	

#### BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2011

			Special Revenue Fund					
	<u>G</u>	eneral Fund		Federal Project Fund		Other Governmental Funds		Total Governmental Funds
<u>ASSETS</u>								
Cash and Cash Equivalents (Note 2) Investments (Note 2) Receivables:	\$	350,559 1,457,338	\$	29,097 955,106	\$	156,972 83,249	\$	536,628 2,495,693
Property Taxes Special Assessments Accounts, Net		1,295,236 171 8,400		0 0 0		0 0 0		1,295,236 171 8,400
Interest		9		0		0		9
Notes Receivable		0		395,398		0		395,398
Due from Component Unit (Note 3)  Due from State		14,027 34,976		0		0 41,211		14,027 76,187
Due from Other Funds (Note 3)		27,187	_	0	_	0	_	27,187
Total Assets	\$	3,187,903	\$_	1,379,601	\$_	281,432	\$_	4,848,936
LIABILITIES AND FUND EQUITY								
<u>Liabilities</u>								
Accounts Payable	\$	27,518	\$	0	\$	13,566	\$	41,084
Due to Other Funds (Note 3)		2,206		0		0		2,206
Due to Component Unit Accrued Liabilities		343		0		1 693		343
Deferred Revenue (Note 5)		11,501 <u>1,295,236</u>		395,398		1,683 0		13,184 1,690,634
Total Liabilities		1,336,804	_	395,398	-	15,249	-	1,747,451
Fund Equity								
Fund Balances:								
Nonspendable:								
Cemetery Perpetual Care		0		0		83,729		83,729
Restricted For: Debt Retirement		0		0		669		669
Major Streets		0		0		61,413		61,413
Local Streets		0		0		62,429		62,429
Cemetery		0		004 202		1,243		1,243
Economic Development Committed To:		0		984,203		0		984,203
Debt Retirement		0		0		250		250
Library		250,000		0		0		250,000
Community Center		13,615		0		0		13,615
Capital Equipment Assigned For:		271,925		0		0		271,925
2011/12 Budgeted Expenditures		133,089		0		56,450		189,539
Unassigned		1,182,470	_	0	_	0	_	1,182,470
Total Fund Equity		1,851,099	_	984,203	-	266,183	-	3,101,485
Total Liabilities and Fund Equity	\$	3,187,903	\$_	1,379,601	\$_	281,432	\$_	4,848,936

The accompanying notes to financial statements are an integral part of this statement.

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES September 30, 2011

Total Governmental Fund Balances		\$ 3,101,485
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. Capital assets at year end consist of:  Capital Asset Cost Accumulated Depreciation	\$  9,128,626 (3,029,557)	6,099,069
Other assets are not available to pay for current period expenditures and, therefore, are deferred in the governmental funds:  Notes Receivable		395,398
Accrued Interest on Long-Term Liabilities		(30,576)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds. Long-term liabilities at year end consist of:  Bonds Payable (Net of Unamortized Discount and Bond Issuance Costs)  Compensated Absences Payable  Total Long-Term Liabilities	 (1,745,054) (34,303)	(1,779,357)
Total Net Assets - Governmental Activities		\$ 7,786,019

# STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS For the Year Ended September 30, 2011

### Special Revenue

			Op	Fund				
	<u>G</u>	eneral Fund	Fe	Federal Project Fund		Other Governmental Funds		Total Governmental Funds
Revenue								
Property Taxes	\$	1,275,579	\$	0	\$	0	\$	1,275,579
Federal Grants and Revenue		68,085		0		44,598		112,683
State Grants and Revenue		241,078		0		294,391		535,469
Licenses and Permits		2,543		0		0		2,543
Charges for Services		133,231		100		4,240		137,571
Interest and Rentals		189,624		21,878		141,979		353,481
Other Revenue		83,330	_	56,446	_	1,265		141,041
Total Revenue		1,993,470	_	78,424	_	486,473	-	2,558,367
Expenditures								
Current:								
General Government:								
Legislative		39,411		0		0		39,411
Chief Executive		71,459		0		0		71,459
Financial and Tax Administration		168,865		0		0		168,865
Other General Government		222,439		0		9,981		232,420
Public Safety		310,204		0		0		310,204
Public Works		523,233		0		297,557		820,790
Community and Economic Development		70,785		100,228		0		171,013
Recreation and Cultural		157,560		0		0		157,560
Capital Outlay		102,829		0		234,444		337,273
Debt Service:								
Principal		0		0		120,000		120,000
Interest and Fiscal Charges	_	0	_	0	_	76,881		76,881
Total Expenditures		1,666,785	_	100,228	_	738,863	-	2,505,876
Excess of Revenue Over (Under) Expenditures		326,685	_	(21,804)	_	(252,390)		52,491
Other Financing Sources (Uses)								
Sale of Capital Assets		3,451		0		0		3,451
Operating Transfers In		184,040		0		330,300		514,340
Operating Transfers Out		(273,416)		0		(56,884)		(330,300)
Total Other Financing Sources (Uses)		(85,925)	_	0	_	273,416		187,491
Excess of Revenue and Other Sources Over								
(Under) Expenditures and Other Uses		240,760		(21,804)		21,026		239,982
Fund Balances - Beginning of Year (Restated)		1,610,339		1,006,007		245,157		2,861,503
i dila balances - beginning or real (nestated)	_	_	_		-	_	•	
Fund Balances - End of Year	\$	1,851,099	\$_	984,203	\$_	266,183	\$	3,101,485

The accompanying notes to financial statements are an integral part of this statement.

# RECONCILIATION OF THE STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended September 30, 2011

Total Net Change in Fund Balances - Governmental Funds		\$ 239,982
Amounts reported for governmental activities in the statement of activities are different because:		
Receivables not currently available are reported as revenue when collected or when currently available in the fund financial statements but are recognized as revenue when earned in the government-wide financial statements:  Interest Receivable  Grants Receivable  Net difference	\$ (8,182) (10,322)	(18,504)
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.  Capital Outlay  Current Year Depreciation Expense  Net difference	251,528 (285,452)	(33,924)
Note receivable repayments and note disbursements are revenue and expenditures respectively in the governmental funds, but the repayments and disbursements reduce and increase the note receivable balances in the statement of net assets. The activity reported in the governmental funds is as follows:  Current Year Note Receivable Loan Disbursements  Current Year Note Receivable Principal Receipts	100,000 (56,446)	43,554
Principal repayments on long-term debt are reported as expenditures in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. The amount of repayments reported as expenditures in the governmental funds consist of:  Bonds Payable		120,000
Governmental funds report the effect of issuance costs and discounts when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The net effect of these differences in the treatment of long-term liabilities is as follows:  Amortization of Bond Costs		(5,596)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:  Net Change in Accrued Interest Net Change in Accrued Compensated Absences	2,020 (1,67 <u>9</u> )	 341
Change in Net Assets of Governmental Activities		\$ 345,853

# STATEMENT OF NET ASSETS PROPRIETARY FUNDS September 30, 2011

	Enterprise Funds										
			Major Fund								
	Se	ewer Fund	Water Fund	<u></u>	City Park Fund		Total				
<u>Assets</u>											
Current Assets: Cash and Cash Equivalents (Note 2) Investments (Note 2) Receivables:	\$	207,985 307,641	\$ 96,67 509,22	4	0	\$	950,587 816,865				
Accounts, Net Due from Other Funds (Note 3) Restricted Assets:		36,392 0	39,54	0	0 2,206		75,935 2,206				
Cash and Cash Equivalents (Note 2) Investments (Note 2) Total Current Assets	_	0 0 552,018	73,83 98,25 817,52	4	0 0 648,138	-	73,838 98,254 2,017,685				
Noncurrent Assets: Investment in Huron Shore Regional Utility Authority (Note 1) Bond Issuance Costs, Net (Note 1) Capital Assets Not Being Depreciated (Note 4) Capital Assets, Net (Note 4) Total Noncurrent Assets Total Assets	<u>-</u>	0 0 6,500 3,127,366 3,133,866 3,685,884	1,321,78 49,21 2,611,64 3,982,65 4,800,17	3 0 9 0	0 0 284,333 1,267,635 1,551,968 2,200,106	-	1,321,788 49,213 290,833 7,006,650 8,668,484 10,686,169				
<u>Liabilities</u> Current Liabilities:											
Accounts Payable Due to Other Funds (Note 3) Accrued Interest Payable Accrued Liabilities Current Portion of Long-Term Liabilities (Note 6) Total Current Liabilities	_	577 999 0 764 0 2,340	15 99 21,11 80 <u>43,93</u> 67,01	9 7 9 <u>3</u>	14,252 25,189 0 0 0 39,441	-	14,983 27,187 21,117 1,573 43,933 108,793				
Long-Term Liabilities: Due in More Than One Year (Note 6)		0	1,117,40	<u>4</u>	9,296	_	1,126,700				
Total Liabilities	_	2,340	1,184,41	<u>6</u>	48,737	_	1,235,493				
Net Assets Invested In Capital Assets, Net of Related Debt Restricted For: Debt Service		3,133,866	1,499,52 172,09		1,551,968 0		6,185,359 172,092				
Unrestricted		549,678	1,944,14		599,401	-	3,093,225				
Total Net Assets	\$	3,683,544	\$ 3,615,76	3 \$	2,151,369	\$	9,450,676				

The accompanying notes to financial statements are an integral part of this statement.

# STATEMENT OF REVENUE, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUNDS For the Year Ended September 30, 2011

			Funds					
				Major Funds				_
	S	ewer Fund	_	Water Fund	_	City Park Fund	_	Total
Operating Revenue Charges For Services Penalties Other Revenue Total Operating Revenue	\$	382,648 8,117 <u>248</u> 391,013	\$	447,903 6,275 2,719 456,897	\$	692,948 0 6,395 699,343	\$	1,523,499 14,392 9,362 1,547,253
			_	,	-			1,0 11,000
Operating Expenses Salaries and Wages Payroll Taxes and Employee Benefits Advertising Contractual Services Depreciation and Amortization Equipment Equipment Rental Insurance and Bonds Office Supplies Operating Supplies Repair and Maintenance Travel and Training Utilities Other Total Operating Expenses Operating Income (Loss)		63,922 49,632 0 307,763 128,269 0 11,267 1,157 3,540 10,433 8,638 213 7,665 0 592,499	-	54,458 42,860 0 148,911 125,846 0 7,988 548 5,581 13,474 3,629 1,064 0 0 404,359		182,489 55,380 878 5,477 163,136 10,220 0 17,063 0 18,248 50,608 0 93,737 9,958 607,194		300,869 147,872 878 462,151 417,251 10,220 19,255 18,768 9,121 42,155 62,875 1,277 101,402 9,958 1,604,052
Operating income (Loss)	_	(201,400)	-	52,556	•	92,149	_	(56,799)
Nonoperating Revenue (Expenses) Property Taxes Interest and Investment Earnings Contributions Interest and Fees Expense Total Nonoperating Revenue (Expenses)	_	0 4,187 0 0 4,187	-	94,782 8,004 0 (52,145) 50,641	•	0 645 3,000 0 3,645	_	94,782 12,836 3,000 (52,145) 58,473
Income (Loss) Before Transfers		(197,299)		103,179		95,794		1,674
Operating Transfers Out	_	0	_	0		(184,040)	_	(184,040)
Change in Net Assets		(197,299)		103,179		(88,246)		(182,366)
Net Assets - Beginning of Year	_	3,880,843	_	3,512,584		2,239,615	_	9,633,042
Net Assets - End of Year	\$	3,683,544	\$_	3,615,763	\$	2,151,369	\$_	9,450,676

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS For the Year Ended September 30, 2011

	Enterprise Funds							
				Major Funds				
	Se	ewer Fund	\	Water Fund	Cit	y Park Fund	_	Total
Cash Flows From Operating Activities								
Receipts From Customers	\$	392,943	\$	454,359	\$	699,343	\$	1,546,645
Payments to Suppliers for Goods and Services		(365,545)		(181,066)		(216,339)		(762,950)
Payments to Employees for Services		(114,740)	_	(98,256)		(227,864)		(440,860)
Net Cash Provided (Used) by Operating Activities		(87,342)	_	175,037		255,140	_	342,835
Cash Flows From Non-Capital Financing Activities								
Property Taxes Received		0		94,782		0		94,782
Local Contributions Received		0		0		3,000		3,000
Cash Received from (Paid to) Other funds		143		(50)		(184,138)		(184,045)
Net Cash Provided (Used) by Non-Capital Financing								•
Activities		143	_	94,732	_	(181,138)	_	(86,263)
Cash Flows From Capital and Related Financing Activities								
Acquisition and Construction of Capital Assets		(262,259)		(50,850)		(34,798)		(347,907)
Principal Paid on Long-Term Debt		` ´ Ó		(147,062)		) Ó		(147,062)
Interest and Fees Paid on Long-Term Debt		0		(55,228)		0		(55,228)
Net Cash Used by Capital and Related Financing Activities		(262,259)		(253,140)	_	(34,798)	_	(550,197)
Cash Flows From Investing Activities								
Interest on Investments		4,187		6,674		645		11,506
Proceeds from Maturity of Investment Securities		405,168		559,309		0		964,477
Purchase of Investment Securities		(482,641)		(606,148)		0		(1,088,789)
Net Cash Provided (Used) by Investing Activities		(73,286)	_	(40,165)	_	645	-	(112,806)
, , , , , , , , , , , , , , , , , , ,							_	
Net Increase (Decrease) in Cash and Cash Equivalents		(422,744)		(23,536)		39,849		(406,431)
Cash and Cash Equivalents at Beginning of Year (Note 1)	_	630,729	_	194,044		606,083	_	1,430,856
Cash and Cash Equivalents at End of Year (Note 1)	\$	207,985	\$_	170,508	\$	645,932	\$_	1,024,425
Reconciliation of Operating Income (Loss) to Net Cash								
Provided (Used) by Operating Activities								
Operating Income (Loss)	\$	(201,486)	\$	52,538	\$	92,149	\$	(56,799)
Adjustments to Reconcile Operating Income (Loss) to Net								
Cash Provided (Used) by Operating Activities:								
Depreciation and Amortization Expense		128,269		125,846		163,136		417,251
Change in Assets and Liabilities:								
Accounts Receivable, Net		1,930		(2,538)		0		(608)
Accounts Payable and Accrued Liabilities		(14,841)		405		(131)		(14,567)
Accrued Compensated Absences	_	(1,214)	_	(1,214)	_	(14)	_	(2,442)
Net Cash Provided (Used) by Operating Activities	\$	(87,342)	\$_	175,037	\$	255,140	\$_	342,835

# STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES FIDUCIARY FUNDS September 30, 2011

<u>ASSETS</u>	<u> </u>	ax Account	Trust	t and Agency Fund	Total
Cash and Cash Equivalents (Note 2) Receivables:	\$	1,341,769	\$	5,445	\$ 1,347,214
Property Taxes	_	304,027		0	 304,027
Total Assets	\$	1,645,796	\$	5,445	\$ 1,651,241
<u>LIABILITIES</u>					
Due to Local Units Due to Other Agencies and Individuals	\$	1,645,796 0	\$	13 5,432	\$ 1,645,809 5,432
Total Liabilities	\$	1,645,796	\$	5,445	\$ 1,651,241

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2011

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the City of East Tawas (City) conform to accounting principles generally accepted in the United States of America (GAAP) applicable to governments. Private-sector standards of accounting issued after November 30, 1989, are generally followed in both the government-wide and enterprise fund financial statements to the extent that those standards do not conflict with the standards of the Governmental Accounting Standards Board. The following is a summary of the significant accounting policies:

#### A. <u>Description of City Operations and Fund Types</u>

The City of East Tawas is organized under Michigan's Comprehensive Home Rule City Act. The City operates under an elected City Council (seven members) and provides services to its residents in many areas, including police protection, fire protection, water and sewer services, and maintenance of major and local streets. All activities over which the City exercises oversight responsibility have been included in the reporting entity. Oversight responsibility is determined by factors such as financial interdependency, selection of governing authority, designation of management, ability to significantly influence operations, and accountability of fiscal matters of the entity.

Education services are provided to citizens through the local school district which is a separate governmental entity and is not part of this report.

#### B. Reporting Entity

A reporting entity is composed of the primary government, component units, and other organizations that are included to ensure the financial statements of the City are not misleading. The primary government of the City consists of all funds, departments, boards, and agencies that are not legally separate from the City.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs of services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations for which the City approves the budget, the issuance of debt, or the levying of taxes.

#### 1. Blended Component Units

a. Governmental Activity and Fund Type Blended Component Unit:

**East Tawas Building Authority** - The City of East Tawas Building Authority is governed by a three member board appointed by the City's governing body. Although it is legally separate from the City of East Tawas, the Building Authority is reported as if it were part of the primary government because its sole purpose is to finance and construct the City's public buildings.

b. Business-Type Activity and Proprietary Fund Type Blended Component Unit:

**East Tawas City Park** - The East Tawas City Park is legally separate from the City. The City Park is reported as if it were part of the primary government because its sole purpose is to finance, construct and operate the City's park facilities. The financial activities of the East Tawas City Park are recorded in an Enterprise Fund, which is accounted for using the accrual basis of accounting.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2011

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. Reporting Entity (Continued)

#### 2. Discretely Presented Component Units

The component unit columns on the combined financial statements include the financial data of the City's component units. They are reported in separate columns to emphasize that they are legally separate from the City.

a. Governmental Activity and Fund Type Component Unit:

**East Tawas Tax Increment Finance Authority** - The East Tawas Tax Increment Finance Authority (TIFA) is governed by a seven member board appointed by the City's governing body. The TIFA is reported in a separate column to emphasize that it is legally separate from the City. The TIFA's sole purpose is to finance improvements within the TIFA District of the City of East Tawas. The financial statements of the TIFA are presented as part of Other Information and are not audited separately.

b. Business-Type Activity and Proprietary Fund Type Blended Component Unit:

East Tawas Housing Commission - The component unit columns include the financial data of the East Tawas Housing Commission as of and for the year ended December 31, 2010. The Housing Commission is reported in a separate column to emphasize that it is legally separate from the City. The governing body of this component unit is appointed by the City Council. The Housing Commission was created by an ordinance of the City of East Tawas to provide safe, sanitary and decent housing for qualifying senior and low income families. Complete financial statements can be obtained from the East Tawas Housing Commission office.

#### C. Joint Ventures

The City has entered into several joint ventures with various municipalities described as follows:

#### Tawas Police Authority

The Tawas Police Authority functions as a joint venture between the City of East Tawas and the City of Tawas City. The Authority was established to provide police protection to the constituent municipalities, the City of East Tawas and the City of Tawas City and other municipalities by contract. The constituent municipalities each contribute equal amounts yearly based on the approved budgeted expenditures for the Authority. The City of East Tawas' contribution for the year ended September 30, 2011 was \$204,338. Complete financial statements can be obtained from the City of Tawas City, Clerk's office, located at 505 W. Lake Street, Tawas City, Michigan 48763.

#### Tawas Utility Authority

The Tawas Utility Authority was established as a joint venture between the City of East Tawas and the City of Tawas City. The Authority was established for the construction and operation of sewage treatment facilities to service both municipalities. The constituent municipalities each contribute equal amounts yearly based on the approved budgeted expenditures for the Authority. The City of East Tawas' contribution for the year ended September 30, 2011 was \$224,500. Complete financial statements can be obtained from the City of East Tawas, City Clerk's office.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2011

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Joint Ventures (Continued)

#### **Huron Shore Regional Utility Authority**

The Huron Shore Regional Utility Authority was established as a joint venture between the City of East Tawas, City of Tawas City, Charter Township of Oscoda, Charter Township of AuSable, Township of Alabaster, Township of Baldwin, all municipalities in losco County, and the Township of Greenbush in Alcona County. The Authority was established to acquire, own, improve, enlarge, extend and operate water supply and distribution systems and sewage disposal systems. The initial contract amount plus any adjustment for the City of East Tawas' share of the contracts is recorded as Investment in Huron Shore Regional Utility Authority in the Water Fund of the City because title to the water and sewer systems belongs to the Authority.

The construction was originally funded with the proceeds of the losco County Limited Tax General Obligation Bonds dated March 1, 1991. This bond debt was paid off in the fiscal year ended September 30, 2011 and the City's share of the total bond issue of \$7,930,000 was \$1,321,788. Each entity's percentage of payback was based on actual gallon usage to be adjusted on an annual basis. The assets of the joint water supply system are the property of the Huron Shore Regional Utility Authority and, therefore, are not presented in these financial statements.

Each municipality makes an annual operation and maintenance contribution based on their proportionate share of the adopted annual budget. The City of East Tawas' contribution for the year ended September 30, 2011 was \$143,008. The current value of the City of East Tawas' investment in the Huron Shore Regional Utility Authority is \$1,321,788. Complete financial statements can be obtained from the Huron Shore Regional Utility Authority's office.

#### D. Basis of Presentation

The City's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### **Government-Wide Financial Statements**

The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government and its component units, except for fiduciary funds. For the most part, the effect of interfund activity has been removed from the statements. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities. Governmental activities are normally supported by taxes and intergovernmental revenues while business-type activities rely to a significant extent on fees and charges for support.

The statement of net assets presents the financial condition of the governmental and business-type activities of the City at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental and business-type activities. Direct expenses are those that are specifically associated with a service, program, or department and, therefore, clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business activity is self-financing or draws from the general revenues of the City.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2011

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### D. Basis of Presentation (Continued)

#### **Fund Financial Statements**

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and proprietary fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type, and are excluded from the government-wide financial statements.

#### E. Fund Accounting

The City uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain City functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

#### **Governmental Funds**

Governmental funds are those through which most governmental functions of the City are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

General Fund - This fund accounts for all financial resources, except those required to be accounted for in another fund. Revenues are derived primarily from property taxes, charges for services and state revenue.

Federal Project Fund - This fund is used to account for loans to local businesses for the purpose of community and economic development.

The other governmental funds of the City accounts for grants and other resources whose use is restricted for a particular purpose; the accumulation of resources for, and the payment of debt.

#### **Proprietary Funds**

Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position, and cash flows.

The City's enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

Sewer Fund - This fund accounts for fees collected for sewer services provided by the City.

Water Fund - This fund accounts for fees collected for water services provided by the City and a city-wide property tax levy.

City Park Fund - This fund accounts for fees collected for park services provided by the City.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2011

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### E. Fund Accounting (Continued)

#### **Fiduciary Funds**

Fiduciary fund reporting focuses on net assets and changes in net assets. The City's agency funds account for assets held by the City for political subdivisions in which the City acts as fiscal agent for others. The City uses these funds to account for current tax collections and deposits held for hall rental.

#### F. Measurement Focus

#### **Government-Wide Financial Statements**

The government-wide financial statements are prepared using a flow of economic resources measurement focus.

All assets and all liabilities associated with the operation of the City are included on the statement of net assets.

#### **Fund Financial Statements**

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The statement of revenue, expenditures, and changes in fund balances reflects the sources (i.e., revenues and other financial sources) and uses (i.e., expenditures and other financial uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the fund financial statements for governmental funds.

Like the government-wide financial statements, the enterprise funds are accounted for using a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in revenue, expenses, and changes in net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in total net assets. The statement of cash flows reflects how the City finances and meets the cash flow needs of its enterprise activities.

#### G. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide, proprietary and fiduciary funds financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

#### Revenues - Exchange and Non-exchange Transactions

Revenues resulting from exchange transactions, in which each party receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenues are recorded in the fiscal year in which the resources are measurable and available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within 60 days of the fiscal year-end.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2011

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### G. Basis of Accounting (Continued)

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include property taxes, sales taxes, grants, entitlements and donations. On the accrual basis, revenue from property taxes is recognized in the year for which the taxes are levied. Revenue from sales taxes is recognized in the period in which the sales are made. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenues from nonexchange transactions must also be available before they can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: sales taxes, charges for services, fines and forfeitures, state-levied locally shared taxes (including sales tax), grants, interest and rent.

#### **Deferred Revenue**

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there was an enforceable legal claim at September 30, 2011, but were levied to finance 2011-2012 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements were met have also been recorded as deferred revenue.

On governmental fund financial statements, receivables that were not collected within the available period are recorded as deferred revenue.

#### **Expenses/Expenditures**

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### H. Cash and Cash Equivalents

For presentation on the financial statements, investments in the cash management pools and investments with an original maturity of three months or less at the time they are purchased by the City are considered to be cash equivalents. Investments with an initial maturity of more then three months are reported as investments.

Investments are reported at fair value, except for repurchase agreements and certificates of deposit which are reported at cost which approximates fair value. Fair value is based on quoted market prices. Mutual funds are reported at current share price.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2011

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### I. Receivables

Receivables generally consist of accounts (fees), sales taxes, shared revenues, property taxes, special assessments, and interest. All receivables are net of estimated uncollectible accounts. Receivables are recognized to the extent the amounts are determined material and substantiated, not only by supporting documentation but also by a reasonable systematic method of determining their existence, completeness, valuation, and collectibility.

The allowance for doubtful accounts at September 30, 2011 was \$0 for the primary government and \$101 for the component units.

#### J. Interfund Receivables and Payables

On fund financial statements, receivables and payables resulting from short-term interfund loans or interfund services provided and used are classified as "due from/to other funds". Interfund balances within governmental activities and within business-type activities are eliminated on the government-wide statement of net assets.

#### K. Prepaid Items

Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both the government-wide and fund financial statements.

#### L. Bond Issuance Costs

On the government-wide and proprietary fund financial statements, bond issuance costs are deferred and amortized over the term of the bonds using the straight-line method since the results are not significantly different from the effective interest method. In the governmental funds, these costs are reported as expenditures when the related liability is incurred.

#### M. Capital Assets

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net assets, but are not reported in the fund financial statements. Capital assets used by the enterprise funds are reported in both the business-type activities column of the government-wide statement of net assets and in the respective funds.

Capital assets are defined by the government as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The City's infrastructure consists of roads, bridges, and water and sewer lines. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Interest incurred during the construction of enterprise fund capital assets is also capitalized. The City is a Phase 3 government and has elected not to report general infrastructure assets retroactively.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2011

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### M. Capital Assets (Continued)

Capital assets are depreciated using the straight-line method over the following useful lives:

<u>Descriptions</u>	Estimated Lives				
·					
Buildings and Improvements	25 - 50 years				
Land Improvements	10 - 20 years				
Machinery and Equipment	5 - 10 years				
Vehicles	5 - 10 years				
Utility Systems	25 - 40 years				
Infrastructure	20 - 40 years				

#### N. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. All payables, accrued liabilities, and long-term obligations payable from the enterprise fund are reported on the enterprise fund statement. In general, payables and accrued liabilities that will be paid from governmental funds are reported as a liability in the fund financial statements at the time they are incurred, to the extent that they will be paid from current, expendable, financial resources. However, bonds and other long-term obligations, compensated absences, claims and judgments, contractually required pension contributions and special termination benefits that are paid from governmental funds are recognized as liabilities in the fund financial statements only to the extent that they are due for payment during the current year.

#### O. Compensated Absences

The City reports compensated absences in accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences." Vacation and sick leave benefits are accrued as a liability using the vesting method. An accrual for earned vacation and sick leave is made based on accumulated vacation and sick leave and the employee wage rates at year end taking into consideration limits specified in the City's termination policy. The City records a liability for accumulated unused vacation time when earned for all employees with more than one year of service. The City records a liability for sick leave earned at varying rates depending on the City policy.

The entire compensated absences liability is reported on the government-wide financial statements. On the governmental fund financial statements, the current portion of unpaid compensated absences is recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts, if any, are recorded in the account "Accrued Compensated Absences Payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported in the governmental fund financial statements. For enterprise funds, the entire amount of compensated absences is reported as a fund liability.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2011

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### P. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The City's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available. Net asset reserves have been established for future cemetery operations, major and local street maintenance, debt service and capital projects, as well as, permanently reserved funds for cemetery perpetual care.

#### Q. Fund Balances

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form—prepaid items or inventories; or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

Restricted fund balance. This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed fund balance. These amounts can only be used for specific purposes pursuant to constraints imposed by formal action of the City Council—the City's highest level of decision making authority. Those committed amounts cannot be used for any other purpose unless the City Council removes the specified use by taking the same type of action imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned fund balance. This classification reflects the amounts constrained by the City's "intent" to be used for specific purposes, but are neither restricted nor committed. The City Council or personnel authorized by the Council have the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

Unassigned fund balance. This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, it is the City's policy to use externally restricted resources first, then unrestricted resources—committed, assigned, and unassigned—in order as needed.

The minimum unassigned fund balance shall be 25% of General Fund revenue.

The maximum unassigned fund balance shall be the sum of the minimum, plus an infrastructure emergency reserve of \$500,000 plus an operating reserve of 15% of General Fund expenditures.

The minimum/maximum range will be determined each year and reported as part of the fiscal year budget.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2011

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### R. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the enterprise fund. For the City, these revenues are charges for services for water, sewer and park usage. Operating expenses are the necessary costs incurred to provide the service that is the primary activity of the fund. Revenues and expenses not meeting these definitions are reported as nonoperating.

#### S. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/ expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/ expenses to the funds that initially paid for them are not presented on the financial statements.

#### T. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Council and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during the fiscal year ended September 30, 2011.

#### U. Budgets and Budgetary Accounting

The City of East Tawas normally follows these procedures in establishing the budgetary data reflected in the financial statements.

- Prior to June 1, the City Clerk submits to the City Council a proposed operating budget for the fiscal year commencing the following July 1. This operating budget includes proposed expenditures and the means of financing them.
- Public hearings are conducted at the governmental center to obtain taxpayer comments.
- 3. Prior to July 1, the budget is legally enacted through passage of an appropriation act.
- 4. All budget appropriations lapse at year-end. Budgetary amounts reported herein are as originally adopted, and as amended by the City Council throughout the operating year.

The City adopts budgets for the General Fund and Special Revenue Funds.

The budgets of the City are prepared on the same basis of accounting as the financial statement presentation. The budgets were adopted at the functional level.

The legal level of control is at the functional level for the General Fund and Special Revenue Funds.

Revisions that alter the total expenditures of any fund or total department expenditures must be approved by the City Council. The financial statements include budgetary amounts as amended.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2011

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### V. Use of Estimates

The process of preparing financial statements in conformity with accounting principles generally accepted in the United States of America requires the use of estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Such estimates primarily relate to unsettled transactions and events as of the date of the financial statements. Accordingly, upon settlement, actual results may differ from estimated amounts.

#### W. Reclassifications

Certain prior year amounts have been reclassified to conform with the current year presentation.

#### NOTE 2 - DEPOSITS AND INVESTMENTS

At year-end, the City's deposits and investments were reported in the basic financial statements in the following categories:

	Go	overnmental Activities		Business- Type Activities		Fiduciary Funds		otal Primary Sovernment		omponent Units
Cash and Cash Equivalents Investments Restricted Cash and Cash	\$	536,628 2,495,693	\$	950,587 816,865	\$	1,347,214 0	\$	2,834,429 3,312,558	\$	639,778 350,182
Equivalents Restricted Investments	_	0 0	_	73,838 98,254		0 0	_	73,838 98,254		0 0
Total	\$_	3,032,321	\$_	1,939,544	\$_	1,347,214	\$_	6,319,079	\$_	989,960

The breakdown between deposits and investments is as follows:

	Primary Government			Component <u>Units</u>		
Bank Deposits (Checking and Savings Accounts and Certificates of Deposit) Investments in Finanical Institution Pooled Funds Petty Cash and Cash on Hand	\$	6,151,742 166,807 530	\$	824,995 164,765 200		
Total	\$	6,319,079	\$_	989,960		

As of September 30, 2011, the City had the following investments.

Investment Type	Fair Value		Specific Identification  Maturities
Primary Government: Investment Pools	\$	166,807	Daily
Component Units: Investment Pools	\$	164,765	Daily

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2011

#### NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

#### Interest Rate Risk

In accordance with its investment policy, the City will minimize interest rate risk, which is the risk that the market value of securities in the portfolio will fall due to changes in market interest rates, by; structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities in the open market; and investing operating funds primarily in shorter-term securities, liquid asset funds, money market mutual funds, or similar investment pools and limiting the average maturity in accordance with the City's known cash requirements.

#### Credit Risk

State law authorizes investments in investment pools as authorized by the Surplus Funds Investment Pool Act, Act No. 367 of the Public Acts of 1982, being sections 129.111 to 129.118 of the Michigan Compiled Laws, composed entirely of instruments that are legal for direct investment by a local government unit in Michigan. The City's MBIA Asset Management Group investment pool's are rated AAAm by Standard & Poors.

#### Custodial Credit Risk - Deposits - Primary Government

In the case of deposits, this is the risk that in the event of a bank failure, the City's deposits may not be returned to it. As of September 30, 2011, \$4,419,793 of the City's bank balance of \$6,255,079 was exposed to custodial credit risk because it was uninsured and uncollateralized.

#### Custodial Credit Risk - Deposits - Component Units

#### East Tawas TIFA:

In the case of deposits, this is the risk that in the event of a bank failure, the component unit's deposits may not be returned to it. As of September 30, 2011, \$70,130 of the TIFA's bank balance of \$266,638 was exposed to custodial credit risk because it was uninsured and uncollateralized.

#### East Tawas Housing Commission:

In the case of deposits, this is the risk that in the event of a bank failure, the component unit's deposits may not be returned to it. As of December 31, 2010, \$0 of the East Tawas Housing Commission's bank balance of \$558,242 was exposed to custodial credit risk.

#### Concentration of Credit Risk

The City will minimize concentration of credit risk, which is the risk of loss attributed to the magnitude of the City's investment in a single issuer, by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized. The City's investment policy requires that no more than 50% of the total investment portfolio be invested with a single financial institution, with the exception of US Treasury securities and authorized pools. To ensure that the City does not over-concentrate in any one investment, the City shall limit its investments to no more than 5% in any one issue.

#### Custodial Credit Risk – Investments

For an investment, this is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2011

#### NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

The City will minimize custodial credit risk, by; limiting investments to the types of securities approved in the City's investment policy which is in accordance with State law, and pre-qualifying the financial institutions, broker/dealers, intermediaries and advisors with which the City will do business.

#### Foreign Currency Risk

The City's investment policy does not address foreign currency risk.

#### <u>Investments</u>

The City Council has adopted an investment policy in accordance with Act 196, PA 1997 which authorizes the City to deposit and invest in the following:

- λ Accounts of federally insured banks, credit unions and savings and loan associations
- λ Bonds and other direct obligations of the United States or an agency or instrumentality of the United States
- λ Banker's acceptances of United States banks
- Commercial paper rated within the two highest classifications by not less than two standard rating services which mature not more than 270 days after the date of purchase
- Mutual funds registered under the Investment Company Act of 1940, Title I of Chapter 686, 54 Stat. 789 15 U.S.C. 80a-1 to 80a-3 and 80a-4 to 80a-64 with the authority to purchase only investment vehicles that are legal for direct investment by a public corporation

Michigan law requires that public funds may not be deposited in financial institutions that do not maintain an office in Michigan. The City's deposits and investments are in accordance with statutory authority.

#### NOTE 3 - INTERFUND RECEIVABLES AND PAYABLES

The amounts of interfund receivables and payables as of September 30, 2011 were as follows:

Fund	nterfund eceivable		terfund ayable
Major Governmental Funds: General Fund	\$ 27,187	\$	2,206
Major Enterprise Funds: Sewer Fund Water Fund City Park Fund	 0 0 2,206		999 999 25,189
	\$ 29,393	\$ <u></u>	29,393

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2011

#### NOTE 3 - INTERFUND RECEIVABLES AND PAYABLES (CONTINUED)

Due from Component Unit		Due to Primary Government	
General Fund	\$ 12,352 *	East Tawas Housing Commission	\$ 0
General Fund	1,332	East Tawas TIFA	1,332
Total	\$ 13,684	Total	\$ 1,332

These balances result from the time lag between the dates that interfund goods and services are provided, transactions are recorded in the accounting system, and payments between funds are made.

#### **NOTE 4 - CAPITAL ASSETS**

Capital asset activity of the primary government for the fiscal year ended September 30, 2011, was as follows:

	Balance 10/01/10	Additions	Deletions	Balance 09/30/11
Governmental Activities	10/01/10	7 taattierie	Bolodionio	30/00/11
Capital Assets Not Being Depreciated:				
Land	\$ 1,004,266	\$ 0	\$ 0	\$ 1,004,266
Construction in Progress	. , ,	76,385	0	76,385
Subtotal	1,004,266	76,385	0	1,080,651
Capital Assets Being Depreciated:				
Land Improvements	201,411	0	0	201,411
Buildings and Improvements	2,930,811	0	0	2,930,811
Machinery and Equipment	1,106,876	22,024	0	1,128,900
Vehicles	1,361,514	0	(21,460)	1,340,054
Infrastructure - Roads	2,293,680	153,119	0	2,446,799
Subtotal	7,894,292	<u>175,143</u>	(21,460)	<u>8,047,975</u>
Less Accumulated Depreciation for:				
Land Improvements	(40,942)	(10,681)	0	(51,623)
Buildings and Improvements	(921,083)	(71,918)	0	(993,001)
Machinery and Equipment	(769,659)	(63,309)	0	(832,968)
Vehicles	(802,308)	(81,568)	21,460	(862,416)
Infrastructure - Roads	(231,573)	(57,976)	0	(289,549)
Subtotal	(2,765,565)	(285,452)	21,460	(3,029,557)
Capital Assets Being Depreciated	5,128,727	(110,309)	0	5,018,418
Governmental Activities Total Capital Assets - Net of Depreciation	\$ <u>6,132,993</u>	\$ (33,924)	\$ <u> </u>	\$ <u>6,099,069</u>

<sup>\*</sup> The Due from (to) component unit does not offset due to different fiscal year ends between the City and the East Tawas Housing Commission. The balance is the East Tawas Housing Commission's share of payroll, insurance and various other expenses paid by the City's General Fund subsequent to December 31, 2010.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2011

#### NOTE 4 - CAPITAL ASSETS (CONTINUED)

Business-Type Activities	Balance 10/01/10	Additions	Deletions	Balance 09/30/11
Capital Assets Not Being Depreciated: Land Construction in Progress Subtotal	\$ 267,634	\$ 23,199	\$ 0	\$ 290,833
	22,700	0	(22,700)	0
	290,334	23,199	(22,700)	290,833
Capital Assets Being Depreciated: Land Improvements Buildings Machinery and Equipment Water System Sewer System Subtotal	3,917,191	11,599	0	3,928,790
	960,080	0	0	960,080
	705,217	50,850	(27,335)	728,732
	5,001,692	0	0	5,001,692
	5,569,266	277,920	0	5,847,186
	16,153,446	340,369	(27,335)	16,466,480
Less Accumulated Depreciation for: Land Improvements Buildings Machinery and Equipment Water System Sewer System Subtotal  Business-Type Activities Total	(2,857,129)	(139,987)	0	(2,997,116)
	(581,188)	(24,660)	0	(605,848)
	(602,249)	(20,333)	27,335	(595,247)
	(2,325,735)	(117,374)	0	(2,443,109)
	(2,707,491)	(111,019)	0	(2,818,510)
	(9,073,792)	(413,373)	27,335	(9,459,830)
Capital Assets - Net of Depreciation	\$ 7,369,988	\$ (49,805)	\$ (22,700)	\$ 7,297,483

Depreciation expense was charged to programs of the primary government as follows:

Governmental Activities General Government:		
Legislative and Executive	\$	5,830
Other General Government		65,332
Public Safety:		
Fire		79,157
Public Works:		
Other Public Works		127,225
Community and Economic Development		1,741
Recreation and Cultural	_	6,167
Total Governmental Activities	\$	285,452
Business-Type Activities		
Sewer	\$	128,269
Water		121,968
City Park	_	163,136
Total Business-Type Activities	\$	413,373

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2011

#### NOTE 4 - CAPITAL ASSETS (CONTINUED)

Capital asset activity of the East Tawas TIFA for the current year is as follows:

	Balance 10/01/10	Additions	Deletions	Balance 09/30/11
Governmental Activities Capital Assets Not Being Depreciated:				
Construction in Progress	\$ <u>12,136</u>	\$ 12,248	\$ (12,136)	\$ 12,248
Capital Assets Being Depreciated				
Land Improvements	2,486,841	233,339	0	2,720,180
Machinery and Equipment	25,735	0	0	25,735
Subtotal	2,512,576	233,339	0	2,745,915
Less Accumulated Depreciation for:				
Land Improvements	(83,798)	(133,092)	0	(216,890)
Machinery and Equipment	(13,219)	(3,797)	0	(17,016)
Subtotal	(97,017)	(136,889)	0	(233,906)
Capital Assets Being Depreciated	2,415,559	96,450	0	2,512,009
Governmental Activities Total Capital Assets - Net of Depreciation	\$ 2,427,695	\$ 108,698	\$(12,136)	\$ 2,524,257

Depreciation expense was charged to programs of the East Tawas TIFA as follows:

**Governmental Activities** 

Community and Economic Development

136,889

Capital Asset activity of the East Tawas Housing Commission for the current year is as follows:

		Balance 01/01/10		Additions		Deletions		Balance 12/31/10
Business-Type Activities Capital Assets Not Being Depreciated:	Φ.	005.000	Φ.	0	Φ.	•	Φ.	005 000
Land	\$ <u>_</u>	205,892	\$_	0	\$	0	\$_	205,892
Capital Assets Being Depreciated:						_		
Buildings		2,888,554		64,765		0		2,953,319
Furniture and Equipment		88,126		2,055		0		90,181
Leasehold Improvements		18,035	_	169,757	_	0	_	187,792
·		2,994,715		236,577		0		3,231,292
Less Accumulated Depreciation	_	(2,065,998)	_	(103,956)		0	_	(2,169,954)
Net Capital Assets Being Depreciated	_	928,717	_	132,621		0	_	1,061,338
Business-Type Activities Capital Assets - Net	\$_	1,134,609	\$_	132,621	\$	0	\$_	1,267,230

Depreciation expense was charged in full to the East Tawas Housing Commission function.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2011

#### NOTE 5 - DEFERRED REVENUE

Governmental funds report deferred revenue in connection with receivables for revenue that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received but not yet earned. At the end of the current fiscal year, the various components of deferred revenue are as follows:

		Unavailable	_	Unearned	_	Total
Real and Personal Property Taxes Notes Receivable	\$	0 395,398	\$	1,295,236 0	\$	1,295,236 395,398
Total	\$ <u></u>	395,398	\$_	1,295,236	\$	1,690,634

Of the \$395,398 balance for notes receivable, \$337,228 will not be collected in the next fiscal year. Therefore \$337,228 of notes receivable is also considered to be long-term.

#### NOTE 6 - LONG-TERM LIABILITIES

#### **Primary Government:**

#### A. Bonds Payable

٠.	<u>501140 1 4y4550</u>	Go	vernmental	Bu	siness-Type
	\$630,000 Limited Tax General Obligation Construction Bonds, dated August 1, 2003 for the purpose of paying part of the cost of acquiring and constructing street improvements. The bonds bear interest at 4.125% and are due in annual installments through 2018.	\$	340,000	\$	0
	\$1,575,000 2007 Building Authority Refunding Bonds Limited Tax General Obligation Bonds, dated March 29, 2007 for the purpose of advance refunding the 1999 Building Authority Limited Tax General Obligation Bonds. The bonds bear interest at 4% - 4.125% and are due in annual installments through 2023.		1,475,000		0
	· ·				
	Total General Obligation Bonds	_	1,815,000	_	0
	Revenue Bonds:				
	\$1,275,000 2007 Water Supply System Refunding Bonds, dated March 29, 2007 for the purpose of advance refunding the \$1,485,000 Water Supply System Revenue Bonds. The bonds bear interest at 3.625% - 5% and are due in annual installments through 2029.	_	0	_	1,180,000
	Total Bonds Payable	_	1,815,000	_	1,180,000
	Total Primary Government	\$	1,815,000	\$_	1,180,000

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2011

#### NOTE 6 - LONG-TERM LIABILITIES (CONTINUED)

	Com	ponent	Units:
--	-----	--------	--------

B. Bonds Payable	Governmental	Business-Type
Governmental Activities		
East Tawas TIFA - \$2,300,000 Limited Tax General Obligation 2008 Development Bonds, dated June 23, 2008 for the purpose of paying the cost of streetscape improvements. The bonds bear interest from 3.8% - 5% and are due in annual installments through 2033.	\$2,160,000	\$ <u> </u>

#### C. Compensated Absences Payable

The City has an accrued liability for accumulated vested vacation and sick leave benefits of its employees. As of September 30, 2011, the accumulated vested vacation and sick leave benefits of the employees of various City departments and its component unit were as follows:

Accrued Employee Benefits Payable	Lial	Current Liability 09/30/11		Long-Term Liability 09/30/11		Total Balance 09/30/11	
Primary Government Governmental Activities Business-Type Activities	\$ 	0 0 0	\$ \$	34,303 9,296 43,599	\$ \$	34,303 9,296 43,599	
Component Unit East Tawas Housing Commission	\$	12,040	\$	0	\$	12,040	

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2011

#### NOTE 6 - LONG-TERM LIABILITIES (CONTINUED)

#### D. Changes in Long-Term Liabilities

The following is a summary of long-term debt transactions of the City for the year ended September 30, 2011:

Governmental Activities	Balance 10/01/10	Issues or Additions	Payments or Expenditures	Balance 09/30/11	Due Within One Year
Primary Government: Bonds Payable Deferred Amounts on Issuance Discount	\$ 1,935,000 (5,333)	\$ 0	\$ (120,000) 395	\$ 1,815,000 (4,938)	\$ 125,000 (395)
Deferred Amounts on Refunding Total Bonds Payable, Net Compensated Absences	(26,374) 1,903,293 32,624	0 0 1,679 *	1,954 (117,651)	(24,420) 1,785,642 34,303	(1,953) 122,652 0
Total Primary Government	\$ <u>1,935,917</u>	\$ <u>1,679</u>	\$ <u>(117,651)</u>	\$ <u>1,819,945</u>	\$ <u>122,652</u>
Component Units: Bonds Payable Deferred Amounts on	\$ 2,210,000	\$ 0	, , ,	\$ 2,160,000	\$ 50,000
Issuance Discount	(26,156)	0	1,150	(25,006)	(1,150)
Total Component Units	\$ <u>2,183,844</u>	\$ <u> </u>	+	\$ 2,134,994	\$ <u>48,850</u>
Business-Type Activities	Balance 10/01/10	Issues or Additions	Payments or Expenditures	Balance 09/30/11	Due Within One Year
Primary Government: Bonds Payable Deferred Amounts on	\$ 1,225,000	\$ 0	\$ (45,000)	\$ 1,180,000	\$ 45,000
Bonds Payable Deferred Amounts on Issuance Discount	\$ 1,225,000 (2,257)	\$ 0 0	\$ (45,000) 122	\$ 1,180,000 (2,135)	\$ 45,000 (122)
Bonds Payable Deferred Amounts on		·	, , ,		
Bonds Payable Deferred Amounts on Issuance Discount Deferred Amounts on Refunding Total Bonds Payable, Net Contracts Payable	(2,257) (17,472) 1,205,271 102,062	0 0 0 0	944 (43,934) (102,062) (2,442)*	(2,135) (16,528) 1,161,337 0	(122) (945) 43,933 0
Bonds Payable Deferred Amounts on Issuance Discount Deferred Amounts on Refunding Total Bonds Payable, Net Contracts Payable Compensated Absences	(2,257) (17,472) 1,205,271 102,062 11,738	0 0 0 0 0	122 944 (43,934) (102,062) (2,442)*	(2,135) (16,528) 1,161,337 0 9,296	(122) (945) 43,933 0 0

<sup>\*</sup>Represents net of additions and retirements for the year.

The interest expenditures on long-term obligations for the year were \$127,006.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2011

#### NOTE 6 - LONG-TERM LIABILITIES (CONTINUED)

#### D. Changes in Long-Term Liabilities (Continued)

Compensated absences for the governmental funds are generally liquidated by the General, Major Street and Local Street funds.

The annual aggregate maturities for all debt outstanding (excluding compensated absences) as of September 30, 2011 are as follows:

#### **Primary Government**

Bonds Payable		Governmental	Activities	Business-Typ	oe Activities		
•		Principal	Interest	Principal	Interest	Total	
2012	\$	125,000 \$	71,681	\$ 45,000	\$ 50,681	\$ 29	2,362
2013	•	135,000	66,531	45,000	48,881	29	5,412
2014		140,000	60,975	50,000	46,631	29	7,606
2015		150,000	55,218	50,000	44,131	29	9,349
2016		155,000	49,056	55,000	42,006	30	1,062
2017 - 2021		690,000	152,788	305,000	170,680	1,31	8,468
2022 - 2026		420,000	26,317	370,000	102,944	91	9,261
2027 - 2029	_	0	0	260,000	22,313	28	32,31 <u>3</u>
	Φ.	1 01 F 000	400 500	¢ 4400,000	Ф 500,007	ф 4.00	
Total	\$ <u></u>	<u>1,815,000</u> \$	482,566	\$ <u>1,180,000</u>	\$ <u>528,267</u>	\$ <u>4,00</u>	<u>5,833 </u>

#### Component Units

Bonds Payable		Governmental	Activities	Business-Type	Activities	
	_	Principal	Interest	Principal	Interest	Total
2012	\$	50,000 \$	100,092	\$ 0\$	0 \$	150,092
2013	•	55,000	98,155	0	0	153,155
2014		55,000	96,024	0	0	151,024
2015		60,000	93,892	0	0	153,892
2016		65,000	91,567	0	0	156,567
2017 - 2021		375,000	415,387	0	0	790,387
2022 - 2026		505,000	321,182	0	0	826,182
2027 - 2031		675,000	183,500	0	0	858,500
2032 - 2033	_	320,000	24,250	0	0	344,250
Total	\$_	2,160,000 \$	1,424,049	\$ <u> </u>	<u> </u>	3,584,049

#### NOTE 7 - PROPERTY TAXES

Property taxes include amounts levied against all real property and tangible personal property located in the City. Properties are assessed as of December 31 and the related property taxes become a lien on July 1 of the following year. These taxes are due on September 15 with the final collection date of February 28 before they are returned to the County as delinquent. For the current year, the taxable value for properties located within the City was \$82,041,617. The tax rates were 15.9303 mills for operations and 1.9514 mills for garbage collection.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2011

#### NOTE 8 - OPERATING TRANSFERS

During the year ended September 30, 2011, the following transfers were made:

Description	Operating ansfers In		perating nsfers Out	
Major Funds Major Governmental Funds: General Fund	\$ 184,040	\$	273,416	
Major Business-Type Activity Funds: City Park Fund Total Major Funds	 0 184,040	_	184,040 457,456	
Non-major Governmental Funds	 330,300		56,884	
	\$ 514,340	\$	514,340	

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### NOTE 9 - EXCESS OF EXPENDITURES OVER APPROPRIATION IN BUDGETARY FUNDS

P.A. 621 of 1978, Section 18(1), as amended, provides that a local unit shall not incur expenditures in excess of the amount appropriated.

In the body of the financial statements, the City's actual expenditures and budgeted expenditures for the budgetary funds have been shown on a functional basis. The approved budgets of the City for these budgetary funds were adopted at the activity level.

During the year ended September 30, 2011, the City incurred expenditures which were in excess of the amounts appropriated as follows:

		Total	Α	mount of	Budget				
Fund/Activity	Appı	Appropriations		penditures	 Variance	<u> </u>			
General Fund/Legislative	\$	39,025	\$	39,411	\$	386			

#### NOTE 10 - RETIREMENT PLAN

The City has adopted a defined contribution pension plan covering substantially all of its general employees. The plan is administered through Hartford Life Insurance Company.

A defined contribution pension plan provides pension benefits in return for services rendered, provides an individual account for each participant, and specifies how contributions to the individual's account are to be determined instead of specifying the amount of benefits the individual is to receive. Under a defined contribution pension plan, the benefits a participant will receive depend solely on the amount contributed to the participant's account, the returns earned on investments of those contributions, and forfeitures of other participant's benefits that may be allocated to such participant's account.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2011

Contributions made by an employee vest immediately and contributions made by the City vest after 5 years of full-time employment. An employee who leaves the employment of the City is entitled to his or her contributions and the City's contributions if vesting requirements are satisfied. The City is required to contribute an amount equal to 8% of the employee's gross earnings.

During the year, the City's required and actual contributions amounted to \$58,761.

No pension provision changes occurred during the year that affected the required contributions to be made by the City or its employees.

#### NOTE 11 - DEFERRED COMPENSATION PLAN

The City offers all its employees a deferred compensation plan created in accordance with the Internal Revenue Code (IRC) Section 457. The assets of the plans are held in trust, in a custodial account as described in IRC Section 457 (g) for the exclusive benefit of the participants and their beneficiaries. The custodian thereof, for the exclusive benefit of the participants, holds the custodial account for the beneficiaries of this Section 457 plan, and the assets may not be diverted to any other use. The administrators are agents of the City for the purposes of providing direction to the custodian of the custodial account from time to time for the investment of the funds held in the account, transfer of assets to or from the account, and all other matters. In accordance with the provisions of GASB Statement No. 32, plan balances and activities are not reflected in the City's financial statements.

#### NOTE 12 - UNEMPLOYMENT COMPENSATION

The City is subject to the Michigan Employment Security Act and has elected the reimbursement method of financing. Under this method, the City must reimburse the Employment Agency for all benefits charged against the City. Accrued unemployment compensation was \$0 as of September 30, 2011.

#### NOTE 13 - RISK MANAGEMENT

The City is exposed to various risks of loss related to property loss, torts, errors and omissions, employee injuries, as well as medical benefits provided to employees. The City has purchased commercial insurance for medical benefits claims, general liability, excess liability, auto liability, trunkline liability, errors and omissions, physical damage (equipment, buildings and contents) and workers compensation. Settled claims for the commercial insurance have not exceeded the amount of insurance coverage in any of the past three years.

#### NOTE 14 - RESTRICTED ASSETS AND RESERVES

The City is required, under the 2007 Water Supply System Revenue Refunding Bonds, to maintain certain restricted assets in the Water Fund. The Bonds provide that a Bond Reserve Account be established "at the lesser of" (1) the maximum annual debt service due in the current or any future year (2) 125% of the average annual debt service or (3) 10% of the principal amount of the Bonds. The 2007 Water Supply System Revenue Refunding Bonds also require certain assets be deposited into the Bond and Interest Redemption Depository account. The City did meet all of these requirements for the year ended September 30, 2011.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2011

#### NOTE 15 - PRIOR PERIOD ADJUSTMENT

Because of GASB 54 implementation, the Community Center Fund and Intragovernmental Fund are now included as a part of the General Fund.

		Original 2010	Re	statement		Restated 2010
General Fund - Fund Balance	\$	1,441,622	\$	168,717	\$	1,610,339
Community Center Fund - Fund Balance		5,288		(5,288)		-
Intragovernmental Fund - Fund Balance		163,429		(163,429)	_	
	\$_	1,610,339	\$		\$_	1,610,339

#### NOTE 16 - RELATED PARTY TRANSACTIONS

The City of East Tawas has entered into contracts with Bolen Asphalt Paving, Inc. and Bolen Trucking Co., Inc. for bituminous paving and snow removal for fiscal years 2010 - 2012. Bolen Asphalt Paving, Inc. and Bolen Trucking Co., Inc. are owned and operated by relatives of a member of the government's governing council. During the current year, Bolen Asphalt Paving, Inc. was paid \$223,883 for bituminous paving and Bolen Trucking Co., Inc. was paid \$20,839 for snow removal.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2011

#### NOTE 17 - COMMITMENTS

The City has contractual commitments in the amount of \$149,811 outstanding at September 30, 2011.

#### **Construction contracts**

As of September 30, 2011, the City had the following construction contracts in progress:

<u>Project</u>		Total Contract		Remaining Construction Commitment at September 30, 2011	Contract Payable at September 30, 2011
State St. Parking Lot Project	\$	140,811	\$	140,811	\$ 0
Community Center Gym HVAC Unit Replacement	\$_	41,000	\$ <u>_</u>	9,000	\$ 0
Total	\$_	181,811	\$_	149,811	\$ 0

#### NOTE 18 - FUND CHANGES AND FUND BALANCES

Amounts for specific purposes by fund and fund balance classifications for the year ended September 30, 2011, are as follows:

Classification/Fund Nonspendable	<u>Purpose</u>	
Cemetery Perpetual Care Fund	Cemetery Perpetual Care	\$ 83,729
Restricted	•	
Federal Project Fund	Economic Development	984,203
Major Street Construction Bond	Debt Retirement on Major Street Bond	669
Major Streets Fund	Maintenance of Major Streets	61,413
Local Streets Fund	Maintenance of Local Streets	62,429
Cemetery Fund	Cemetery Services and Maintenance	1,243
Committed		
General Fund	Library Services, Community Center, Purchase of Capital Equipment	535,540
2007 Building Authority Refunding Bond Fund	Debt Service	250
Assigned		
General Fund	2011/12 Budgeted Expenditures	133,089
Major Streets Fund	2011/12 Budgeted Expenditures	56,000
Cemetery Fund Unassigned	2011/12 Budgeted Expenditures	450
General Fund		1,182,470
Total fund balances		\$ 3,101,485



## STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND

#### For the Year Ended September 30, 2011

_		Original Budget		Final Amended Budget		Actual	Fa	ariance - avorable avorable)
Revenue Property Taxes Federal Grants and Revenue State Grants and Revenue Licenses and Permits Charges for Services Interest and Rentals Other Revenue	\$	1,274,356 0 246,900 2,200 136,750 180,150 136,100	\$	1,275,570 68,085 234,300 2,275 132,553 181,420 177,250	\$	1,275,579 68,085 241,078 2,543 133,231 189,624 83,330	\$	9 0 6,778 268 678 8,204 (93,920)
Total Revenue  Expenditures Current:	_	1,976,456	_	2,071,453	_	1,993,470		(77,983)
General Government: Legislative Chief Executive Financial and Tax Administration Other General Government Public Safety Public Works Community and Economic Development Recreation and Cultural Capital Outlay Total Expenditures	_	44,350 76,075 158,550 270,825 329,300 569,635 83,725 156,475 385,140 2,074,075	_	39,025 80,700 173,975 247,755 314,500 668,210 82,175 165,600 117,048 1,888,988	_	39,411 71,459 168,865 222,439 310,204 523,233 70,785 157,560 102,829 1,666,785	_	(386) 9,241 5,110 25,316 4,296 144,977 11,390 8,040 14,219 222,203
Excess of Revenue Over (Under) Expenditures	_	(97,619)	_	182,465		326,685		144,220
Other Financing Sources (Uses) Sale of Capital Assets Operating Transfers In Operating Transfers Out Total Other Financing Sources (Uses)	_	0 170,960 (87,041) 83,919	_	3,450 184,043 (273,416) (85,923)	_	3,451 184,040 (273,416) (85,925)	_	1 (3) <u>0</u> (2)
Excess of Revenue and Other Sources Over (Under) Expenditures and Other Uses		(13,700)		96,542		240,760		144,218
Fund Balances - Beginning of Year (Restated)	_	1,610,339	_	1,610,339	_	1,610,339		0
Fund Balances - End of Year	\$_	1,596,639	\$_	1,706,881	\$_	1,851,099	\$	144,218

# STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FEDERAL PROJECT FUND - SPECIAL REVENUE FUND For the Year Ended September 30, 2011

		Original Budget		Final Amended Budget		Actual	_(\	Variance - Favorable Unfavorable)
Revenue Charges for Services Interest and Rentals Other Revenue Total Revenue	\$	0 23,525 <u>55,560</u> 79,085	\$	0 21,954 56,420 78,374	\$	100 21,878 56,446 78,424	\$	100 (76) <u>26</u> 50
Expenditures Current: Community and Economic Development	_	79,085	_	100,300	_	100,228	_	<u>72</u>
Excess of Revenue Over (Under) Expenditures		0		(21,926)		(21,804)		122
Fund Balances - Beginning of Year	_	1,006,007	_	1,006,007	_	1,006,007	-	0
Fund Balances - End of Year	\$_	1,006,007	\$_	984,081	\$_	984,203	\$_	122



#### COMBINING BALANCE SHEET OTHER GOVERNMENTAL FUNDS September 30, 2011

	Special Revenue Funds						Debt Retirement Funds 2007 Building Major Street Authority					Permanent Fund	Total Other		
	<u>Maj</u>	or Streets	Loca	al Streets	Cemetery F	und		onstruction Bond		Refunding Bond Fund	inding Ceme		G	Governmental Funds	
<u>ASSETS</u>															
Cash and Cash Equivalents Investments Due from State	\$	102,776 0 29,202	\$	51,087 0 12,009	\$ 1,	710 0 0	\$	669 0 0	\$	250 0 0	\$ 	480 83,249 0	\$	156,972 83,249 41,211	
Total Assets	\$	131,978	\$	63,096	\$1,	710	\$_	669	\$_	250	\$_	83,729	\$_	281,432	
LIABILITIES AND FUND EQUITY															
Liabilities Accounts Payable Accrued Liabilities Total Liabilities	\$	13,549 1,016 14,565	\$	0 667 667	\$	17 0 17	\$	0 0 0	\$	0 0 0	\$	0 0 0	\$	13,566 1,683 15,249	
Fund Equity Fund Balances: Nonspendable: Cemetery Perpetual Care		0		0		0		0		0		83,729		83,729	
Restricted For: Debt Retirement Major Streets Local Streets Cemetery		0 61,413 0 0		0 0 62,429 0	1,	0 0 0 243		669 0 0		0 0 0 0		0 0 0 0		669 61,413 62,429 1,243	
Committed To:     Debt Retirement		0		0		0		0		250		0		250	
Assigned For: 2011/12 Budgeted Expenditures Total Fund Equity	_	56,000 117,413		0 62,429		450 693	_	<u>0</u> 669	_	0 250	_	0 83,729	_	56,450 266,183	
Total Liabilities and Fund Equity	\$	131,978	\$	63,096	\$1,	710	\$	669	\$	250	\$	83,729	\$	281,432	

## COMBINING STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES OTHER GOVERNMENTAL FUNDS For the Year Ended September 30, 2011

		Special Revenu	ue Funds	Debt Retir	rement Funds	Permanent Fund	
	Major Stree	ts Local Stre	eets Cemetery Fu	Major Street Construction Bond	2007 Building Authority Refunding Bond Fund	Cemetery Perpetual Care	Total Other Governmental Funds
Revenue Federal Grants and Revenue State Grants and Revenue Charges for Services Interest and Rentals Other Revenue Total Revenue	221,2	0 207 1 <u>72</u>	0 \$ 3,187 0 4,24 46 91 3,324 4,26	0 ( 40 ( 3 2 42 (	0 1 140,956	0	\$ 44,598 294,391 4,240 141,979 1,265 486,473
Expenditures Current: General Government: Other General Government Public Works Capital Outlay	215,2 76,3		0 9,50 2,352 0,059	01 ( 0 ( 0 (	0	0	9,981 297,557 234,444
Debt Service: Principal Interest and Fiscal Charges Total Expenditures	291,5	0 0 90 240	0 0 0,411 9,50	0 40,000 0 15,925 01 55,925	60,956	0 0 480	120,000 76,881 738,863
Excess of Revenue Over (Under) Expenditures	(25,4	(167	(5,2	<u>(55,924</u>	1)0	1,246	(252,390)
Other Financing Sources (Uses) Operating Transfers In Operating Transfers Out Total Other Financing Sources (Uses)	82,0 (55,6 26,3	<u> </u>	6,375 6,20 0 0,375 6,20	0 (	0	0 (1,209) (1,209)	330,300 (56,884) 273,416
Excess of Revenue and Other Sources Over (Under) Expenditures and Other Uses	Ş	957 19	),288 9	93 (249	9) 0	37	21,026
Fund Balances - Beginning of Year	116,4	<u>56</u> 43	3,141 7	918	3 250	83,692	245,157
Fund Balances - End of Year	\$ <u>117,4</u>	<u>13</u> \$ 62	<u>2,429</u> \$ 1,69	93 \$ <u>669</u>	) \$ <u>250</u>	\$ 83,729	\$ 266,183

# COMBINING BALANCE SHEET EAST TAWAS TIFA - COMPONENT UNIT GOVERNMENTAL FUNDS September 30, 2011

	Rev	Special venue Fund	Re	Debt etirement Fund		pital Project Fund Downtown			
	TIFA Fund			TIFA reetscape bt Service		evelopment onstruction Fund	Total Governmental Funds		
<u>ASSETS</u>									
Cash and Cash Equivalents	\$	335,309	\$	51,311	\$	44,898	\$	431,518	
Receivables: Property Taxes		157,230		0		0	_	157,230	
Total Assets	\$	492,539	\$	51,311	\$	44,898	\$_	588,748	
LIABILITIES AND FUND EQUITY									
Liabilities  Accounts Payable  Due to Primary Government  Accrued Liabilities  Deferred Revenue  Total Liabilities	\$	55 1,332 740 157,230 159,357	\$	0 0 0 0 0	\$	144 0 0 0 144	\$	199 1,332 740 157,230 159,501	
Fund Equity Fund Balances: Restricted For:									
Debt Retirement Capital Projects Economic Development Assigned For:		0 0 204,632		51,311 0 0		0 44,754 0		51,311 44,754 204,632	
2011/12 Budgeted Expenditures  Total Fund Equity	_	128,550 333,182		0 51,311	_	0 44,754	_	128,550 429,247	
Total Liabilities and Fund Equity	\$	492,539	\$	51,311	\$	44,898	\$	588,748	

## EAST TAWAS TIFA - COMPONENT UNIT - RECONCILIATION OF THE GOVERNMENTAL FUND BALANCE SHEET TO THE STATEMENT OF NET ASSETS September 30, 2011

Total Governmental Fund Balances \$ 4	29,247
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. Capital assets at year end consist of:	
Capital Asset Cost \$ 2,758,163	
Accumulated Depreciation (233,906)	
2,5	24,257
Accrued Interest on Long-Term Liabilities (	41,705)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds. Long-term liabilities at year end consist of:	
	84,742)
Total Net Assets - Governmental Activities \$8	27,057

## COMBINING STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES EAST TAWAS TIFA - COMPONENT UNIT - GOVERNMENTAL FUNDS For the Year Ended September 30, 2011

	Sp	pecial Revenue Fund TIFA Fund	_	Pebt Retirement Fund  TIFA  Streetscape  Debt Service	_	Capital Project Fund Downtown Development Construction Fund	Total Governmental Funds
Revenue Property Taxes Federal Grants and Revenue Interest and Rentals Other Revenue Total Revenue	\$	217,526 0 760 10,339 228,625	\$	0 0 129 <u>0</u> 129	\$	0 65,000 92 3,094 68,186	\$ 217,526 65,000 981 13,433 296,940
Expenditures Current: Public Works Community and Economic Development Capital Outlay Debt Service: Principal Interest and Fiscal Charges Total Expenditures	_	0 63,543 0 0 0 63,543		0 0 0 50,000 102,168 152,168	-	2,507 0 233,451 0 0 235,958	2,507 63,543 233,451 50,000 102,168 451,669
Excess of Revenue Over (Under) Expenditures	_	165,082		(152,039)	_	(167,772)	(154,729)
Other Financing Sources (Uses) Operating Transfers In Operating Transfers Out Total Other Financing Sources (Uses)	<del>-</del>	0 (152,166) (152,166)	•	152,166 0 152,166	-	0 0 0	152,166 (152,166) 0
Excess of Revenue and Other Sources Over (Under) Expenditures and Other Uses		12,916		127		(167,772)	(154,729)
Fund Balances - Beginning of Year	_	320,266		51,184	_	212,526	583,976
Fund Balances - End of Year	\$_	333,182	\$	51,311	\$_	44,754	\$ 429,247

# EAST TAWAS TIFA - COMPONENT UNIT RECONCILIATION OF THE STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended September 30, 2011

Total Net Change in Fund Balances - Governmental Funds		\$ (154,729)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.  Capital Outlay  Current Year Depreciation Expense  Net difference	\$ 233,451 (136,889)	96,562
Principal repayments on long-term debt are reported as expenditures in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. The amount of repayments reported as expenditures in the governmental funds consist of:  Bonds Payable		50,000
Governmental funds report the effect of issuance costs and premiums when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The net effect of these differences in the treatment of long-term liabilities is as follows:  Amortization of Bond Costs		(3,460)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:  Net Change in Accrued Interest		802
Change in Net Assets of Governmental Activities		\$ (10,825)



## Stephenson, Gracik & Co., P.C.

Certified Public Accountants & Consultants

Alan J. Stephenson, CPA Gerald D. Gracik Jr., CPA James J. Gracik, CPA Donald W. Brannan, CPA Kyle E. Troyer, CPA

January 11, 2012

Management and the City Council City of East Tawas East Tawas, Michigan

We have audited the financial statements of the governmental activities, business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of East Tawas for the year ended September 30, 2011 and have issued our report dated January 11, 2012. Our opinions on the financial statements and this report, insofar as they relate to the East Tawas Housing Commission, are based solely on the report of other auditors. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards as well as certain information related to the planned scope and timing of our audit. The appendices to this letter set forth those communications as follows:

- I Communication with Those Charged with Governance
- II Management Comments

We discussed these matters with various personnel of the City during the audit and met with management on January 11, 2012. We would also be pleased to meet with you to discuss these matters at your convenience.

These communications are intended solely for the information and use of management, the City Council, others within the City and the Michigan Department of Treasury and are not intended to be and should not be used by anyone other than those specified parties.

Very truly yours,

Stephenson, Graith & Co., P.C.

### APPENDIX I COMMUNICATION WITH THOSE CHARGED WITH GOVERNANCE

#### Our Responsibility under U.S. Generally Accepted Auditing Standards

As stated in our engagement letter dated November 30, 2011, our responsibility, as described by professional standards, is to express opinions about whether the financial statements prepared by management with your oversight are fairly presented, in all material respects, in conformity with U.S. generally accepted accounting principles. Our audit of the financial statements does not relieve you or management of your responsibilities.

#### Planned Scope and Timing of the Audit

We performed the audit as outlined in our engagement letter related to planning matters dated November 30, 2011.

#### Significant Audit Findings

#### **Qualitative Aspects of Accounting Practices**

- Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the City of East Tawas are described in Note 1 to the financial statements. As described in Note 1 to the financial statements, the City changed their accounting policies related to Fund Balance by adopting Statement of Governmental Accounting Standards (GASB Statement) No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions", in 2011. Accordingly, the cumulative effect of the accounting change as of the beginning of the year is reported in the Balance Sheet. We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.
- Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimate affecting the City of East Tawas' financial statements was:

The most sensitive estimate was management's estimate of the City's investment in the Huron Shore Regional Utility Authority which is based on the City's annual water usage compared to the total usage of the Authority as a whole. The investment value fluctuates annually based on the above percentage calculation of annual water usage. We evaluated the key factors and assumptions used to develop the investment in determining that it is reasonable in relation to the financial statements taken as a whole

 Certain financial statement disclosures are particularly sensitive because of their significance to the financial statement users.

#### Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### **Corrected and Uncorrected Misstatements**

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. The adjustments identified during the audit have been communicated to management. A summary of audit differences, both adjusted and unadjusted was provided to management on January 11, 2012. Management has determined that the effects of the unadjusted audit differences are immaterial, both individually and in the aggregate, to the financial statements taken as a whole.

### APPENDIX I COMMUNICATION WITH THOSE CHARGED WITH GOVERNANCE

#### **Disagreements with Management**

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditors' report. We are pleased to report that no such disagreements arose during the course of our audit.

#### **Management Representations**

We have requested certain representations from management that are included in the management representation letter dated as of the date of the audit report.

#### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditors' opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the City's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

#### Other Information in Documents Containing Audited Financial Statements

With respect to the supplementary information accompanying the financial statements, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

### APPENDIX II MANAGEMENT COMMENTS

In planning and performing our audit of the financial statements of the governmental activities, business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of East Tawas as of and for the year ended September 30, 2011, in accordance with auditing standards generally accepted in the United States of America, we considered the City of East Tawas' internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of East Tawas' internal control. Accordingly, we do not express an opinion on the effectiveness of the City of East Tawas' internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance that all such deficiencies have been identified. However, as discussed below, we identified a certain deficiency in internal control that we consider to be a significant deficiency.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We did not identify any deficiencies in internal control that we consider to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the following deficiencies in the City of East Tawas' internal control to be a significant deficiency:

#### FINANCIAL STATEMENT PREPARATION CONTROLS

In conjunction with our audit, we have been contracted to prepare the financial statements and related disclosures based on the information provided to us by Management. We would like to stress that this service is allowable under AICPA ethics guidelines and may be the most efficient and effective method for preparation of the City of East Tawas' financial statements. However, if at any point in the audit we as auditors are part of the City's control system for producing reliable financial statements, auditing standards indicate that the City has a control deficiency. If Management is not able to prepare financial statements, including disclosures, and the auditors are contracted to prepare these statements, this is considered a control deficiency. We recommend that Management and those charged with governance evaluate and document their decision on the costs and benefits of whether to contract for this service with our firm.

#### View of Responsible Officials:

The City of East Tawas has evaluated the cost vs. benefit of establishing internal controls over the preparation of financial statements in accordance with GAAP, and determined that it is in the best interests of the City to outsource this task to its external auditors, and to carefully review the draft financial statements and notes prior to approving them and accepting responsibility for their content and presentation.

The City of East Tawas' response to the finding in our audit is described above. We did not audit the City's response and, accordingly, we express no opinion on it.

## APPENDIX II MANAGEMENT COMMENTS

#### STATUS OF PRIOR YEAR COMMENTS:

We have reviewed the status of comments and recommendations made in the prior year. The status of prior year comments is as follows:

<u>Comment</u>	Implemented/ Situation <u>Corrected</u>	Management Decision To Not Implement	Progress <u>Made</u>	Situation Still <u>Exists</u>
Financial Statement Preparation		Χ		
Review of Cancelled Checks	Χ			